



Homeless Services Consortium Board of Directors Meeting

December 3, 2025
1:00-3:00 PM

Zoom.us/join – Meeting ID: 870 9809 4435
Passcode: 416930
1-877-853-5257

The HSC Board strives to prevent and end homelessness, by advancing Housing as a Human Right. We provide leadership, advocacy, planning, and management of program funding in order to promote accessible and equitable housing and homeless services.

AGENDA with minutes

- Call to Order and Welcome
- Introductions

Board members in attendance: Michelle Hemp, Chara Taylor, Beverly Priefer, Rachel Kaiser, Kayla Every, Erin Kautz, Zach Stephen, Taylor Rozman, Michael Etheridge, Skyler Van De Weerd, Brittany Thompson, Claire Bergman, Aurey Leslie

Board members not in attendance: Andrea Hillman, Jasmyne Bass, Alicia Spry

Staff: Torrie Kopp Mueller

Guests: Maximilliano D'Larentez, Kirsten Conrad, Sarah Churchill, Laura Heilman, Kim Sutter, Sylvia Ramirez, Melissa Sorensen, Arret Druley, Kristina Dux, Takisha Jordan, Patrick Duffie, Sarah Lim, Derek Blum, Angela Jones, Brad Hinkfuss

- Updates City, County, United Way, Lived Experience Council, Youth Action Board – YHDP, Voices of Dane County, Federal Impacts

City: reviewing federal requirements, current funding has been allocated via the RFP

County: 2026 contracts were sent to agencies for signature, working on capital improvement projects

United Way: goal is to raise \$600,000.00 to try to fill gaps

Lived Experience Council: last meeting they worked on final touches to the LEC share for the Summit

Youth Action Board – YHDP: working with city and other agencies to work on the grant

Voices of Dane County: revising the glossary and expand, goal was to get these provisions completed

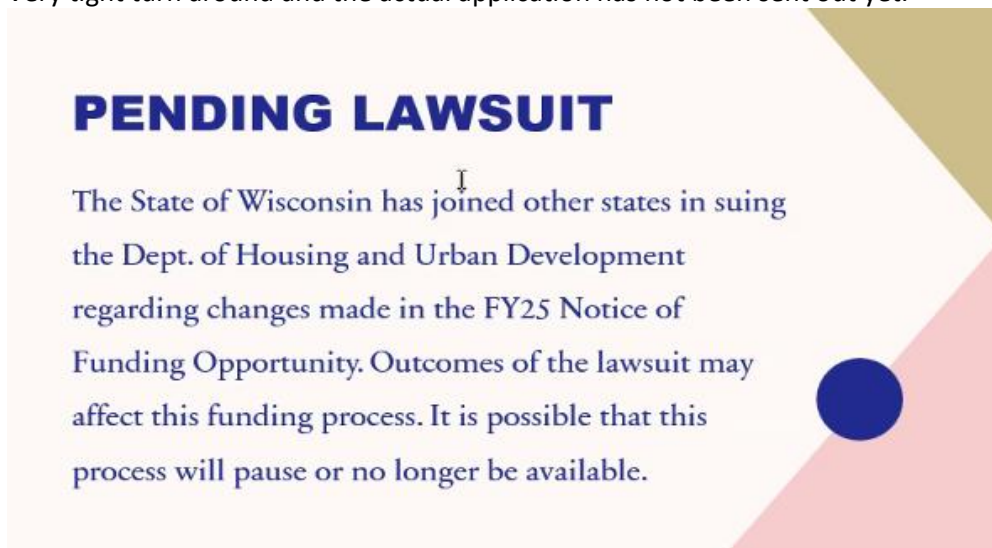
Federal Impacts: will wait for further in the meeting

- **Vote to approve Minutes from November 5, 2025** – Chara Taylor
 - Chara Taylor abstained as she was not in attendance, minutes are approved
- Treasurer's Report – Torrie Kopp Mueller
 - Currently no treasurer
 - Funds are there to pay for the Summit
- Reminder of Elections for Board Executive Seats: President, Vice President, Secretary, Treasurer – Chara Taylor
 - Thank you and keep up the good works
- Presentation: Coordinated Entry Evaluation – Definition of active in shelter and street outreach programs – Zach Stephen

- Try something new with coordinated entry, tier 1 are those that are actively unhoused – there are some problems with this and someone might use the shelter for 2 or 3 days then not again, yet they are considered active and there is no way to get in contact with them, ***recommendation is to change what active is to: A person must have used the overnight shelter within the last 10 days or connected with street outreach in the last 30 days and had at least 2 encounters and this must be documented in HMIS for referral to housing program.***
- **Action:** Approve recommended modification to Coordinated Entry definition of active in shelter and street outreach programs.
- **Likes:** 9 Live with: 1 Uncertain: 0 Uncomfortable: 0 approved
- Presentation: Continuum of Care – Notice of Funding Opportunity – Torrie Kopp Mueller
 - Disclaimer, committed to work through this process with you



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- Very tight turn around and the actual application has not been sent out yet.



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- Still will continue to move forward

HOW MUCH FUNDING IS AVAILABLE FOR THE FY2025 COMPETITION?

Nationally: more than \$3.9 billion

Locally:

Estimated ARD (Annual Renewal Demand): \$6,179,355

Tier 1: \$1,853,807

CoC Bonus: \$1,287,640

DV Bonus: \$357,796

Reallocation: \$1,746,613

YHDP Replacement: \$1,237,904

DV Reallocation: \$217,635

CoC Planning: \$321,910

HUD GOALS AND OBJECTIVES

- **Ending the Crisis of Homelessness on Our Streets**
 - Direct resources towards, outreach, intervention, and assistance that helps people regain self-sufficiency
 - Consistent with EO 14321 CoCs should work with law enforcement, first responders, and state and local governments to reduce encampments, public camping, and public drug use in order to address barriers to maintaining housing and increasing self-sufficiency
- **Prioritizing Treatment & Recovery**
 - CoCs should prioritize projects that provide the treatment and services people need to recover and regain self-sufficiency, including on-site behavioral health treatment, robust wraparound support services, and participation requirements.

NOFO, p. 12-13

WHAT IS THE COC PROGRAM?

- Program designed to:
 - Promote a community wide commitment to the goal of ending homelessness
 - Provide funding for efforts by non-profit providers, States, Indian Tribes or Tribally Designated Housing Entities, and local governments to quickly rehouse individuals and families experiencing homelessness, persons experiencing trauma, or a lack of safety related to fleeing or attempting to flee domestic violence, dating violence, sexual assault, and stalking, and youth experiencing homelessness while minimizing the trauma and dislocation caused by homelessness
 - Promote access to and effective utilization of mainstream programs and programs funded with State or local resources; and
 - Optimize self-sufficiency among individuals and families experiencing homelessness
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- NOFO, p.6



COC CONSOLIDATED APPLICATION

Due to HUD on January 14, 2026 by 8 PM EST

Made up of 3 parts:

1. CoC Application
2. Project Applications
3. CoC Priority Listing

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CHANGES

- Increase in Competition
 - Tier 1 is set at 30% of the CoC's Annual Renewal Demand
 - Last year, Tier 1 was set at 90% of ARD
- Investment in Transitional Housing and Supportive Services Only Projects
 - No more than 30% of a CoC's ARD under this NOFO will fund Permanent Housing Projects, including PSH, RRH and Joint TH-RRH
- YHDP (NOFO, p.16)
 - HUD will competitively renew or replace YHDP projects.
 - CoCs can reallocate YHDP projects to create new YHDP grants
 - If significant changes to a renewing YHDP project are needed, the YHDP project may replace its current project with a new YHDP Replacement Project

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- HUD would like to increase competition, we will compete nationally for 70% of funding, we will likely not score well, HUD cutting PSH, RR and joint RR/transitional housing, YHDP funding will also be competed for nationally

EXAMPLE OF TIERING

Agency	Project Name	Score	Status (Accepted or Rejected)	Rank	Amount Requested from HUD	Reallocated Funds	Total Recommended Funding Amount	Tier 1 Amount	Tier 2 Amount
Northside	Increasing Food Security	85.00% (164/211)	Accepted	1	\$148,170	\$0	\$148,170	\$1,999,199	\$5,499,500
Dane County	Homelessness	82.25% (157/211)	Accepted	2	\$1,123,326	\$0	\$1,123,326	\$2,233,236	\$2,798,295
Homeless	HOPE	80.57% (144/211)	Accepted	3	\$856,852	\$0	\$856,852	\$3,967,988	\$3,968,496
The Road Home	Foundations	77.73% (164/211)	Accepted	4	\$156,740	\$0	\$156,740	\$1,840,765	\$3,409,954
Tellurian	PHP Consolidated	76.3% (161/211)	Accepted	5	\$470,566	\$0	\$470,566	\$1,370,199	\$2,939,388
Housing Initiatives	Permanent Housing for Chronically Homeless	71.09% (150/211)	Accepted	6	\$91,000	\$0	\$91,000	\$1,279,199	\$2,848,388
The Salvation Army	RISE	66.82% (141/211)	Accepted	7	\$350,276	\$0	\$350,276	\$928,923	\$2,498,112
Tellurian	Willy Street SRO	64.45% (136/211)	Accepted	8	\$87,909	\$0	\$87,909	\$841,014	\$2,410,203
Institute for Community Alliances	Madison/Dane CoC Coordinated Entry	NA	Accepted	9	\$544,011	\$0	\$544,011	\$297,003	\$1,866,192
Institute for Community Alliances	Madison/Dane CoC HMIS	NA	Accepted	10	\$175,450	\$0	\$175,450	\$121,553	\$1,690,742
Urban Triage	Unhoused Youth DV Initiative	96.49% (357/370)	Accepted	11	\$207,681	\$0	\$121,553	\$0	\$1,569,189
Tier 2								Tier 2 amount	
								\$1,569,189	
Urban Triage	Unhoused Youth DV Initiative	96.49% (357/370)	Accepted	11	\$207,681	\$0	\$86,128	\$1,483,061	
The Road Home	Foundations Expansion	95.07% (446/470)	Accepted	12	\$148,852	\$0	\$148,852	\$1,334,209	
The Salvation Army	Hearts of Hope	87.34% (323.17/370)	Accepted	13	\$242,392	\$0	\$242,392	\$1,091,817	
Community Action Coalition	Dryden PSH	82.38% (387.17/470)	Accepted	14	\$256,326	\$0	\$256,326	\$835,491	
Community Action Coalition	Dane County RRH	80.54% (298/370)	Accepted	15	\$123,626	\$0	\$123,626	\$711,865	
Community Action Coalition	Ellis Potter PSH	80.5% (378.33/470)	Accepted	16	\$256,326	\$0	\$256,326	\$455,539	
Not Ranked									

ALLOWABLE PROGRAM TYPES

- Transitional Housing
- Supportive Services Only
 - Including Street Outreach
- Permanent Housing – Locally, we will not allow for new permanent housing
- HMIS
- New Joint TH-RRH projects not allowed, but HUD will allow renewals
- Special NOFO projects that expire in calendar year 2026 are eligible to renew

NOFO, p. 15

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- Not accepting new projects for PSH, RR and joint RR/transitional housing, will need to decide which programs will continue to receive funding with the significant decrease understanding that with this decrease there will be singles and families being displaced and likely return to homelessness.

NEW PROJECTS CREATED THROUGH REALLOCATION OR WITH COC BONUS

- Supportive Services Only (SSO) Stand Alone or Street Outreach
- Transitional Housing (TH)
- Permanent Supportive Housing (PSH) – Not Accepted Locally Due to 30% Cap
- Rapid Rehousing (RRH) – Not Accepted Locally Due to 30% Cap
- Dedicated HMIS Project (only HMIS lead can apply)
- Supportive Services Only – Coordinated Entry (SSO-CE) (only CE lead can apply)



NOFO, p. 37

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- There will be another meeting for more details on this

TRANSITION GRANT

- A grant to fund a new CoC project through the reallocation process to transition an eligible renewal project from one program component to another eligible new component over a 1-year period.
- Transition grants awarded with FY25 funds must fully transition to the new component by the end of the 1-year grant term.
- YHDP Renewal grants must use the YHDP Replacement process, not a Transition Grant
- DV Renewals are **not** eligible to use the transition grant process

NOFO, p.44-45

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PROJECT ELIGIBILITY THRESHOLD

- **NEW: Must certify affirmatively to the following:**
 - The project applicant will not engage in racial preferences or other forms of illegal discrimination.
 - The project applicant will not operate drug injection sites or “safe consumption sites,” knowingly distribute drug paraphernalia on or off of property under their control, permit the use or distribution of illicit drugs on property under their control, or conduct any of these activities under the pretext of “harm reduction.”

NOFO, p. 53-54

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- HUD does not provide a definition of “harm reduction”

PROJECT QUALITY THRESHOLD

- New projects will be reviewed for quality threshold
- NEW: HUD reserves the right to verify **past** performance and evaluate the eligibility of a project application for the following reasons:
 - Evidence that the project has **previously or currently** conducts activities that subsidize or facilitate racial preferences or other forms of illegal discrimination or conduct activities that rely on or otherwise use a definition of sex other than as binary in humans
 - Evidence that the project operates drug injection sites or “safe consumption sites,” knowingly distributes drug paraphernalia on or off of property under their control, permits the use or distribution of illicit drugs on property under their control, or conducts any of these activities under the pretext of “harm reduction.”

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THRESHOLD – TRANSITIONAL HOUSING

- Must get at least 7 out of 10 points to be awarded funds
- 2 points: Demonstrate that the project will provide and/or partner with other organizations to provide eligible supportive services that are necessary to assist program participants to obtain and maintain housing.
- 1 point: The applicant has prior experience operating transitional housing or other projects that have successfully helped homeless individuals and families exit homelessness within 24 months.
- 1 point: The applicant has previously operated or currently operates transitional housing or another homelessness project, or has a plan in place to ensure, that at least 50% of participants exit to permanent housing with 24 months and at least 50% of participants exit with employment income as reflected in HMIS or another data system used by the applicant.
- 1 point: The project will be supplemented with resources from other public or private sources, that may include mainstream health, social, and employment programs such as Medicare, Medicaid, SSI and SNAP.

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- Again, another meeting to go into the details of the new requirements to move to transitional housing

COC MERIT REVIEW

Merit Review Summary

Merit Review Summary	
Criterion	Maximum number of points = 130
a. Project Capacity, Review, and Ranking.	9
b. System Performance.	40
c. CoC Coordination and Engagement.	81
Bonus Points	
CoC Merger Bonus (V.B.1.e)	15
Policy Initiative Preference Points (V.B.2)	4

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PROJECT CAPACITY, REVIEW, & RANKING

- Demonstrate that at least 25% of the total points available account for the following
 - Returns to homelessness performance measure (up to 1 point)
 - Employment income performance measure (up to 1 point); and
 - Supportive service participation requirement (up to 3 points)

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- Moving away from housing first to required project participation and only jobs as income growth

SUCCESSFUL PERMANENT HOUSING PLACEMENT

- Demonstrate that at least 20% of program participant exits from TH/RRH/PSH collectively are to **unsubsidized** housing using HMIS data (up to 2 points)
- Indicate the strategy (including funding sources and timeframes) the CoC is taking to improve permanent housing placement and stability including how the CoC connects participants to **non-subsidized** housing and furthers successful transitions from CoC-funded projects to other housing options

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HAS A GOVERNANCE BOARD REPRESENTATIVE OF THE COMMUNITY

- Worth 4 points
- The CoC must demonstrate that it has a decision-making governance board that includes:
 - At least 1 person with a former experience of homelessness;
 - At least 3 elected public officials
 - At least 1 representative of the business community
 - At least 2 representatives of law enforcement

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AVAILABILITY OF TREATMENT & RECOVERY SERVICES

- 16 points
- The CoC must demonstrate:
 - Substance use treatment is available on-site for at least 30% of projects (attach agreements or letters of commitment);
 - The creation or current existence of projects with the purpose of providing substance abuse treatment services for people experiencing homelessness in which program participants are required to take part in such services as a condition of continued participation in the program (attach contracts or occupancy agreements);
 - Provide a list of the beds/projects and occupancy agreements demonstrating the purpose of the project and the requirement for participation in substance abuse treatment
 - For geographic areas with a population between 500,000 and 999,999, demonstrate **at least 100 beds**.
 - The bed count described above may include CoC-funded per diem beds located outside the geographic area of the CoC. Provide a list of the beds/projects and occupancy agreements demonstrating the purpose of the project and the requirement for participation in substance abuse treatment

TREATMENT & RECOVERY SERVICES, CONT.

- There is 24/7 access to detox or inpatient treatment within the geographic area of the CoC;
- Formal partnership with a Certified Community Behavioral Health Clinic or Community Mental Health Center or a similar facility if no CCBHCs or CMHCs are located in the geographic area;
- The availability or proposed creation of sober housing for people in recovery in accordance with 24 CFR 578.93(b)(5); and
- They are investing adequately in supportive services by showing either:
 - Through proposed CoC funding, leveraging, match, and other formal partnerships, the CoC is providing supportive services with a value of 50% of the CoC's Annual Renewal Demand; or
 - 30% of their proposed CoC funding is used for supportive services relative to their Annual Renewal Demand

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- Again this is difficult to completely understand as the application has not been sent.

STREET OUTREACH

- Worth 6 points
- The CoC must show that:
 - An increasing number of people exit street outreach to a positive destination; and
 - Street Outreach projects partner with first responders and law enforcement to increase housing and service engagement

- using...

PROTECTING PUBLIC SAFETY

- CoCs must:
 - Cite state or local law(s) that cover the CoC's entire geographic area (up to 2 points) that:
 - Prohibits public illicit drug use; and
 - Prohibits public camping or loitering.
 - Indicate the state or local government that covers the CoC's entire geographic area has a protocol (up to 2 points) that:
 - Enforces a prohibition on public illicit drug use; and
 - Enforces a prohibition on public camping or loitering
 - Demonstrate utilization of standards that address individuals experiencing homelessness who are a danger to themselves or others including involuntary commitment; (up to 3 points)

PROTECTING PUBLIC SAFETY, CONT.

- Indicate that the state substantially implements and is compliant with the registration and notification obligations of the Sex Offender Registry and Notification Act (SORNA) (up to 3 points)
- Indicate (up to 3 points) that the CoC:
 - When asked by law enforcement, assist in adequately mapping and checking the location of homeless sex offenders; and
 - Cooperates, assists, and does not interfere or impede with law enforcement or co-response to connect violators of public camping or drug use laws with services

POLICY INITIATIVE PREFERENCE POINTS

- Maximum of 4 points, added to your overall application score
 - Opportunity Zones: You may receive up to 4 points if your proposed activities are within an Opportunity Zone. To receive points, you must complete and submit form HUD-2996, Certification for Opportunity Zone Preference Points. If you expect to use less than 50% of the award in Opportunity Zones, you won't receive preference points.
 - Verification of Immigration Status: You may receive up to 4 points if you can demonstrate that all CoC projects that are non-profit charitable organizations voluntarily, thoroughly, and demonstrably facilitate immigration status verification before distribution of benefits to all recipients using SAVE directly or in coordination with a governmental entity.

FY25 Renewal Projects

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A	B	C	D	E	F	G	H	I
Permanent Housing Programs				# of Proposed Hshlds	Population served	Grant Expiration Date		
Tellurian, Inc.	PHP Consolidated (scattered site)	PSH	\$413,016	22	Singles	9.30.26	Requested decreased amount	
Porchlight, Inc.	HOSTS	PSH	\$171,750	16	Singles	12.31.26	Requested decreased amount	
Dane County, WI	Rental Assistance and Supportive Services	PSH	\$1,787,551	84	Singles & Families	3.31.26		
The Salvation Army	RISE: Rehousing into Supportive Environments	RRH	\$372,920	14	Families	11.30.26		
The Road Home Dane County	Foundations	PSH	\$167,175	5	Families	10.31.26	Requested decreased amount	
			\$2,912,412.00	30% of ARD = \$1,853,807				
Projects Not Seeking Renewal								
Porchlight, Inc.	Housing First Leasing Project	PSH	\$180,415	Currently in transfer process to HII	Singles	7.31.26		
Housing Initiatives, Inc.	Permanent Housing for Chronically Homeless	PSH	\$96,078	18	Singles	8.31.26		
Tellurian, Inc.	Willy St SRO	PSH	\$93,400	Currently in grant amendment process	Singles	11.30.26		
City of Madison - YHDP	Madison/Dane Joint TH-RRH FY24	Joint TH-RRH	\$858,266	22	Singles & Families	12.31.26		
URBAN TRIAGE, INC. - DV	UNHOUSED YOUTH DOMESTIC VIOLENCE INITIATIVE	Joint TH & RRH	\$217,635	7	Singles & Families	10.31.26		

Michael Etheridge and Brittany Thompson will be abstaining.

FY25 Renewal Projects									
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The plan is that the 5 agencies that plan on applying for funds will meet and get back to the HSC Board on what is the lowest number that they can go and still keep their program going understanding that 40+ household will need to be exited from their programs and will likely return to homelessness and that with the decreased programming that current employees will need to be let go which may also increase the homeless population. There will be doodle poll sent out to schedule an additional meeting to review and vote on proposals.

- **Action:** There is a 30% cap on permanent housing. Determine which permanent housing renewal projects will be included on the CoC Priority List to HUD.
 - **No action taken until there has been more discussion**
- **Action:** Determine which project types will be included in Tier 1 on the CoC Priority List to HUD.
 - **No action taken until there has been more discussion**

Adjourn

Future Board Meetings:

Special Board Meeting, Monday, December 29, 2025 10-11AM

If you have topics you think the HSC Board should discuss, please email them to hsc@cityofmadison.com.