

2020 Capital Budget & CIP: Common Council Amendments-Adopted

2020 Capital Budget			
	GO Borrowing	Other Funds	All Funds
Executive Budget	96,627,577	73,941,063	170,568,640
Finance Cmt Adopted Amendments	(1,820,400)	4,360,400	2,540,000
2020 Finance Committee Recommended Capital Budget	93,707,177	78,301,463	173,108,640
Common Council Proposed Amendments	2,098,600	(105,000)	1,993,600
CC Approved Amendments	2,039,300	(105,000)	1,934,300
2020 Adopted Capital Budget	95,746,477	78,196,463	173,942,940

Number	Agency	Project	Sponsors	Action	2020 CIP***		2020 Capital Budget****		
					GO Borrowing	Other Funds	2020 GO	2020 Other	Debt Service
Alternate 1	Fleet Service	Fire Apparatus/Rescue Vehicles	Alder Lemmer, Alder Bidar	Adopt			305,000	0	35,755
2a	Police Department	Police Squad Cars - 2 Squads* (Corresponds to Op Amend 2a)	Alder Henak, Alder Tierney	Place on File			118,600	0	13,904
2b	Police Department	Police Squad Car-1 Squad* (Corresponds to Op Amends 2b)	Alder Verveer, Alder Albouras	Adopt	59,300	0	59,300	0	6,952
3	Transportation Department	Bus Rapid Transit* (Corresponds to Op Amend 3)	Alder Foster, Alder Kemble	Adopt	500,000	0	500,000	0	58,615
4	Planning Division	Planning Studies* (Corresponds to Op Amend 2b)	Alder Verveer, Alder Albouras	Adopt			45,000	0	5,275
5	Community Development Division	Affordable Housing - Development Projects	Alder Heck, Alder Evers	Adopt	3,000,000	0	500,000	0	58,615
6	Engineering-Major Streets	Railroad Crossing & Quiet Zones	Alder Rummel, Alder Foster	Place on File	0	1,500,000	0	0	0
7	Library	Reindahl Imagination Center / Library	Alder Baldeh	Adopt	12,100,000	4,500,000	0	0	0
8	Parks Division	Forestry Capital Projects	Mayor Rhodes-Conway, Alder Bidar	Adopt	-490,000	-2,705,000	0	(125,000)	0
Substitute 9	Parks Division	Potential North Side Park Land Acquis. - Hartmeyer Family Est.	Alder Abbas	Adopt			0	20,000	0
10	Traffic Engineering	Traffic Signal Installation: Prairie Road & Raymond Road	Alder Bidar, Alder Albouras	Adopt	280,000	0	280,000	0	32,825
11	Traffic Engineering	Vision Zero Traffic Safety	Alder Foster	Adopt	350,000	0	350,000	0	41,031
12	Transportation Department	Madison in Motion	Alder Foster, Alder Kemble	Adopt	0	0	0	0	0
TOTAL PROPOSED					\$ 15,799,300	\$ 3,295,000	\$ 2,157,900	\$ (105,000)	\$ 252,972
TOTAL UNDUPLICATED*					\$ 15,740,000	\$ 3,295,000	\$ 2,098,600	\$ (105,000)	\$ 246,020
TOTAL ADOPTED					\$ 15,799,300	\$ 1,795,000	\$ 2,039,300	\$ (105,000)	\$ 239,068

*Indicates the amendment has a corresponding operating budget amendment

**Unduplicated amount does not include amendment 2b

***2020 CIP: These figures represent the full funding proposed to be added to the 2020 CIP (2020-2025)

2020 Capital Budget: Common Council Amendments-Adopted

Amendment # 2a

Agency: Police Department Page #: NEW
 Project: Police Squad Cars - 2 Squads* (Corresponds to Op Amend 2a) Project #: NEW
 Sponsors: Alder Henak, Alder Tierney
 Co-Sponsor(s):

Amendment

Appropriate \$118,600 GO Borrowing in 2020 in the Police Department's capital budget for two squad cars and related equipment.

Amendment Amount

	2020	2021	2022	2023	2024	2025
GO Borrowing	118,600	0	0	0	0	0
Other	0	0	0	0	0	0
Total	\$118,600	\$0	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service \$13,904
 TOAH Impact \$0.15

Discussion

Analysis

Council Operating budget amendment #2a creates 6.0 new Police Officer positions in the Police Department's operating budget effective in May 2020. Two additional squad cars will be necessary to equip these officers.

Operating Impact

Annual Impact: \$24,200

Annual operating costs associated with the squad cars (fuel, maintenance, depreciation) are anticipated to be \$24,200. In 2020, the cost is anticipated to be \$16,100. The 2020 costs will be absorbed within the Fleet rate.

Result

Action: Place on File
 Vote: Voice Vote

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Amendment # 2b

Agency: Police Department **Page #:** 126
Project: Police Squad Car-1 Squad* (Corresponds to Op Amends 2b) **Project #:** NEW
Sponsors: Alder Verveer, Alder Albouras
Co-Sponsor(s): Alder Harrington-McKinney, Alder Lemmer, Alder Carter, Alder Tierney

Amendment

Appropriate \$59,300 in GO Borrowing for one squad car and related equipment in the Police Department budget.

Amendment Amount

	2020	2021	2022	2023	2024	2025
GO Borrowing	59,300	0	0	0	0	0
Other	0	0	0	0	0	0
Total	\$59,300	\$0	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service	\$6,952
TOAH Impact	\$0.07

Discussion

Analysis

Council Operating budget amendments #2b and #2c create 3.0 and 4.0 new Police Officer positions respectively, in the Police Department's operating budget effective in May 2020. An additional squad car will be necessary to equip these officers.

Operating Impact

Annual Impact: \$12,100

Annual operating costs associated with the vehicle (fuel, maintenance, depreciation) are anticipated to be \$12,100. In 2020, the cost is anticipated to be \$8,050 and will be absorbed within the Fleet rate.

Result

Action: Adopt
Vote: Voice Vote

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Amendment #

3

Agency: Transportation Department **Page #:** 159
Project: Bus Rapid Transit* (Corresponds to Op Amend 3) **Project #:** 17607
Sponsors: Alder Foster, Alder Kemble
Co-Sponsor(s):

Amendment

Appropriate \$500,000 in GO Borrowing to Bus Rapid Transit for studies associated with implementing BRT. The studies will include, but are not limited to, a route analysis, mobile ticketing feasibility and an organizational analysis.

Amendment Amount

	2020	2021	2022	2023	2024	2025
GO Borrowing	500,000	0	0	0	0	0
Other	0	0	0 00		0	0
Total	\$500,000	\$0	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service	\$58,615
TOAH Impact	\$0.62

Discussion

Analysis

The 2020 Executive Operating Budget included \$1,150,000 for studies associated with implementing BRT. In the Executive Budget these studies were funded through the Vehicle Registration Fee. An amendment proposed to the operating budget transfers funding to the capital budget to ensure fully funding for studies in 2020. Amendment 1 adopted by the Finance Committee reduced funding for these studies by \$100,000.

A portion of funding for these studies can be accommodated by the \$1.5 million proposed for Bus Rapid in the Executive Capital Budget. The net impact of this amendment is a \$500,000 increase in GO Borrowing.

Operating Impact

Annual Impact: \$0

No projected impact on the operating budget.

Result

Action: Adopt
Vote: Voice Vote

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Amendment #

4

Agency: Planning Division **Page #:** NEW
Project: Planning Studies* (Corresponds to Op Amend 2b) **Project #:** NEW
Sponsors: Alder Verveer, Alder Albouras
Co-Sponsor(s):

Amendment

Appropriate \$45,000 in GO Borrowing for planning studies that will occur in 2020. The studies will include Odana, East Towne, and South Madison.

Amendment Amount

	2020	2021	2022	2023	2024	2025
GO Borrowing	45,000	0	0	0	0	0
Other	0	0	0	0	0	0
Total	\$45,000	\$0	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service	\$5,275
TOAH Impact	\$0.06

Discussion

Analysis

Finance Committee Amendment 19 increased funding for costs associated with planning efforts at East Towne, Odana, and South Madison. This amendment proposes transferring the costs of these amendments from operating to capital.

Operating Impact

Annual Impact: \$0

The amendment has no ongoing impact to the operating budget.

Result

Action: Adopt
Vote: Voice Vote

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Amendment #

5

Agency: Community Development Division **Page #:** 32
Project: Affordable Housing - Development Projects **Project #:** 17110
Sponsors: Alder Heck, Alder Evers
Co-Sponsor(s): Alder Harrington-McKinney, Alder Verveer, Alder Bidar, Alder Rummel, Alder Martin, Alder Abbas, Alder Carter, Alder Foster, Alder Furman

Amendment

Increase funding for Affordable Housing-Development Projects by \$500,000 annually and change the project description to read:

This program continues a major initiative to expand and improve the supply of affordable housing in Madison. The program's goal is to leverage other public and private resources to improve and expand the supply of quality, affordable housing accessible to low and moderate-income households in the City of Madison. Progress will be measured by the production of 200 units of new rental housing serving households with incomes at or below 60 percent of the County's median income. Specific 2020 projects and locations will be largely determined by Wisconsin Housing and Economic Development Authority's (WHEDA) allocation decisions, which are expected in early 2020. In addition, projects not tied to WHEDA allocation decisions may be considered. Anticipated construction for those projects successfully receiving support from both the City and WHEDA would likely begin in 2021. The reserves applied funding is reallocated from the Public Market capital project.

Amendment Amount

	2020	2021	2022	2023	2024	2025
GO Borrowing	500,000	500,000	500,000	500,000	500,000	500,000
Other	0	0	0	0	0	0
Total	\$500,000	\$500,000	\$500,000	\$500,000	\$500,000	\$500,000

Amendment Impact

Debt Service	\$351,692
TOAH Impact	\$3.75

Discussion

Analysis

The proposed amendment will increase general obligation (GO) borrowing by \$500,000 annually across the 2020 Capital Budget & CIP, increasing annual funding for Affordable Housing projects to \$5.5 million. The 2020 Executive Capital Budget includes \$30,270,000 for the 2020 CIP, resulting in approximately \$5 million in annual appropriation. The 2019 Adopted Capital Budget included \$4.5 million in Affordable Housing-Development Projects funding for each year of the 2019 CIP.

The proposed amendment also changes the project description of the capital program by adding the following as the third to last sentence: "In addition, projects not tied to WHEDA allocation decisions may be considered."

Operating Impact

Annual Impact: \$0

No operating impact.

Result

Action: Adopt

Vote: Unam

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Amendment #

6

Agency: Engineering-Major Streets **Page #:** 63
Project: Railroad Crossing & Quiet Zones **Project #:** 10218
Sponsors: Alder Rummel, Alder Foster
Co-Sponsor(s): Alder Verveer

Amendment

Appropriate \$1.5 million from TIF Proceeds for two new Quiet Zones. The anticipated Quiet Zones would range from Brearly Street to Blount Street, and Fair Oaks Street and Sugar Avenue. The projects will be funded by TID 36 and TID 37 respectively.

The amendment also places a Quiet Zone at Dempsey Road on the Horizon List, pending the identification of a non-GO Borrowing funding source for the project.

Amendment Amount

	2020	2021	2022	2023	2024	2025
GO Borrowing	0	0	0	0	0	0
Other	0	0	0	0	1,500,000	0
Total	\$0	\$0	\$0	\$0	\$1,500,000	\$0

Amendment Impact

Debt Service	\$0
TOAH Impact	\$0.00

Discussion

Analysis

The 2020 Executive Budget includes \$50,000 annually for the Railroad Crossing and Quiet Zone program. The annual amounts are sufficient for routine improvements to railroad crossings in the City, but do not include construction of any new Quiet Zones.

As proposed in the amendment, funds from two TIF districts would be used to construct two Quiet Zones in 2024. The first project is on Brearly Street to Blount Street. The anticipated cost is \$1.0 million and will be funded by TID 36. In 2020, the projected increment from TID 36 is \$7.6 million. The district currently has \$10.6 million of unrecovered costs.

The second project is at Fair Oaks and Sugar Avenue. The anticipated cost of the project is \$500,000 and will be funded by TID 37. In 2020, the projected increment from TID 37 is \$2.1 million. The district currently has \$1.5 million of unrecovered costs.

Operating Impact

Annual Impact: \$0

No operating impact is anticipated.

Result

Action: Place on File
Vote: Voice Vote

2020 Capital Budget: Common Council Amendments-Adopted

Amendment #

7

Agency: Library **Page #:** 18, 94
Project: Reindahl Imagination Center / Library **Project #:** 17085
Sponsors: Alder Baldeh
Co-Sponsor(s): Alder Harrington-McKinney, Alder Abbas, Alder Furman

Amendment

Add \$16.6 million for Reindahl Library. The amendment will be funded by the following sources: GO Borrowing of \$12,100,000 (\$1,100,000 in 2021 and \$11,000,000 in 2022); and Private Donations of \$4,500,000 in 2022. Funding will be used for the construction of a new library on Madison's northeast side. As part of planning for the facility, the feasibility of co-locating multiple services (i.e. Public Health, Community Development, Parks, etc.) will be examined. The proposed funding is based on construction estimates for a traditional Library branch. This project may include additional space, which may impact construction costs.

Amendment Amount

	2020	2021	2022	2023	2024	2025
GO Borrowing	0	1,100,000	11,000,000	0	0	0
Other	0	0	4,500,000	0	0	0
Total	\$0	\$1,100,000	\$15,500,000	\$0	\$0	\$0

Amendment Impact

Debt Service	\$1,418,489
TOAH Impact	\$15.11

Discussion

Analysis

The Library's 2018 capital budget included \$500,000 in GO Borrowing for community outreach and scoping of the new library. The 2019 adopted capital budget includes an additional \$16,000,000 over the period of 2020 through 2022; \$11,600,000 in GO Borrowing and \$5,000,000 in Private Donations. To date, less than \$11,000 has been spent. This project was moved to the Horizon List in the 2020 Executive Capital Budget.

The Library hired a Planner in August 2018, who is primarily working on this project. The goal of the community outreach is to ascertain which services community members deem most crucial to the health of their region. These services will inform the building program as the design phase begins in 2021. The Library will partner with Parks, Engineering, Traffic Engineering, Dane County Public Health, Community Development, the Madison Public Library Foundation, Madison Municipal School District, community leadership, and various other public and private entities throughout the lifespan of this project.

The funding included in the proposed amendment is based on the cost to build a library. As the scope of the project is completely defined through the community engagement process and other City activities are potentially included, the cost of the project will likely increase.

Operating Impact

Annual Impact: **\$1,817,000**

The operating costs are based on a staffing structure similar to the Sequoia branch with the addition of a full-time supervisor and two facility workers. The operating impacts assume 19.1 FTEs with a cost of \$1,497,000; supplies of \$38,500; and services of \$281,500.

Result

Action: Adopt
Vote: Unam

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Amendment #

8

Agency: Parks Division **Page #:** 112, 147
Project: Forestry Capital Projects **Project #:** Multiple
Sponsors: Mayor Rhodes-Conway, Alder Bidar
Co-Sponsor(s):

Amendment

Transfer the Street Tree Program and Urban Tree Initiatives capital programs from the Parks Division Capital Budget to the Streets Division Capital Budget. Create a new Emerald Ash Borer project in the Streets Division Capital Budget and appropriate \$550,000 in GO Borrowing for the project.

Eliminate the Transfer In From Other Restricted funding sources in the Parks Division Emerald Ash Borer project and reduce the GO Borrowing to \$450,000 in 2020, \$400,000 in 2021, \$350,000 in 2022, and \$300,000 in 2023. GO Borrowing in 2024 and 2025 remain the unchanged, \$180,000 and \$100,000 respectively.

Amendment Amount

	2020	2021	2022	2023	2024	2025
GO Borrowing	0	-300,000	-170,000	-20,000	0	0
Other	-125,000	-250,000	-380,000	-530,000	-670,000	-750,000
Total	-\$125,000	-\$550,000	-\$550,000	-\$550,000	-\$670,000	-\$750,000

Amendment Impact

Debt Service	-\$57,443
TOAH Impact	-\$0.61

Discussion

Analysis

The 2020 Executive Operating Budget transferred Forestry Services from the Parks Division to the Streets Division, both operationally and fiscally. This amendment transfers the Forestry-related capital projects to the Streets Division. The Street Tree and the Urban Tree Initiatives programs will be transferred in their entirety.

The Parks Division will retain some funding for the Parks Emerald Ash Borer (EAB) project and will retain responsibility for removing and replacing ash trees within City parks. The GO Borrowing for the EAB project in the Parks Division was \$2,820,000 across the CIP in the 2020 Executive Budget. This amendment will change it to \$1,780,000, a reduction of \$1,040,000. The Streets Division EAB project will receive \$550,000 of GO Borrowing authority for their EAB project, a net city-wide reduction of \$490,000 in GO Borrowing.

Operating Impact

Annual Impact: \$0

The 2020 Executive budget currently reflects the Forestry operating costs in the Street Division budget. There are no additional operating impacts from this amendment.

Result

Action: Adopt
Vote: Unam

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Amendment # Substitute 9

Agency: Parks Division Page #: 112
 Project: Potential North Side Park Land Acquis. - Hartmeyer Family Est. Project #: 17128
 Sponsors: Alder Abbas
 Co-Sponsor(s): Alder Lemmer, Alder Kemble

Amendment

Appropriate an additional \$20,000 in Impact Fees in the Parks Land Acquisition Program to conduct an appraisal, do soil testing and begin due diligence for the potential purchase of 31 acres of parkland from the Hartmeyer Family Estate on the City's north side.

Amendment Amount

	2020	2021	2022	2023	2024	2025
GO Borrowing	0	0	0	0	0	0
Other	20,000	0	0	0	0	0
Total	\$20,000	\$0	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service	\$0
TOAH Impact	\$0.00

Discussion

Analysis

The Parks Division 2020 Executive Capital Budget includes \$8,000,000 from Impact Fee funding for Land Acquisition over the life of the CIP, with \$6,500,000 in 2020. This funding comes from the Citywide Parkland Impact Fee District account and the Executive Budget projects a remaining balance in that account of \$1,770,000 at the end of 2020. In 2017, the Impact Fee Districts were recreated and the old district accounts are being spent down and closed. The Citywide Parkland District is one of these old districts. The new district that will fund land acquisitions, Park Land, is projected to have a balance of \$5,850,000 at the end of 2019 and over \$7,000,000 at the end of 2020.

Operating Impact

Annual Impact: **Unknown**

If park land is purchased, there will be an increase in the Parks Division operating costs for ongoing maintenance of the new park that will need to be accommodated in future Parks operating budgets. These costs will be determined based on the amenities identified through the master planning process and the design of the park.

Result

Action: **Adopt**

Vote: **Unam**

2020 Capital Budget: Common Council Amendments-Adopted

Amendment # 10

Agency: Traffic Engineering **Page #:** 155
Project: Traffic Signal Installation: Prairie Road & Raymond Road **Project #:** 10427
Sponsors: Alder Bidar, Alder Albouras
Co-Sponsor(s): Alder Harrington-McKinney

Amendment

Appropriate \$280,000 in GO Borrowing to install a Traffic Signal at Prairie Road and Raymond Road.

Amendment Amount

	2020	2021	2022	2023	2024	2025
GO Borrowing	280,000	0	0	0	0	0
Other	0	0	0	0	0	0
Total	\$280,000	\$0	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service	\$32,825
TOAH Impact	\$0.35

Discussion

Analysis

The proposed amendment increases the 2020 funding for Traffic Signal Installation. In February 2019 the Transportation Commission recommended installation of the new signal in the intersection. As proposed, the full cost of the project will be funded by GO Borrowing.

Operating Impact

Annual Impact: \$3,500

The annual maintenance and electrical costs are estimated to be \$3,500. These costs will be absorbed within Traffic Engineering's existing purchased service budget.

Result

Action: Adopt
Vote: Unam

2020 Capital Budget: Common Council Amendments-Adopted

Amendment #

11

Agency: Traffic Engineering **Page #:** 152
Project: Vision Zero Traffic Safety **Project #:** NEW
Sponsors: Alder Foster
Co-Sponsor(s): Alder Harrington-McKinney, Alder Heck, Alder Lemmer, Alder Verveer, Alder Bidar, Alder Rummel, Alder Moreland, Alder Reddy, Alder Skidmore, Alder Henak, Alder Martin, Alder Abbas, Alder Evers, Alder Carter, Alder Foster, Alder Tierney, Alder Baldeh, Alder Kemble, Alder Furman, Alder Albouras

Amendment

Appropriate \$350,000 in GO Borrowing in 2020 to advance the implementation of Vision Zero, which seeks to eliminate all severe injury and fatal crashes on City streets.

Amendment Amount

	2020	2021	2022	2023	2024	2025
GO Borrowing	350,000	0	0	0	0	0
Other	0	0	0	0	0	0
Total	\$350,000	\$0	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service	\$41,031
TOAH Impact	\$0.44

Discussion

Analysis

The proposed amendment is intended to fund an analysis of traffic conditions and crash history and implement recommendations that will reduce the severity of specific crashes being experienced. Applications may include signage, pavement markings, speed reductions, and more permanent changes to the traffic geometry. Funding may also be used to assist with an application for Federal Highway Safety Improvement Program (FHSI) funding. A list of potential recommendations prepared by Traffic Engineering can be found attached to Legistar file #58026. Final recommended safety improvements will be approved by Transportation Commission prior to implementation.

The Traffic Engineering 2020 Executive Capital Budget includes \$50,000 in each year of the CIP in the Traffic Safety Infrastructure program. This program is for traffic control devices and the design of the local share of the State Highway Hazard Elimination program, signs, and traffic safety studies.

Operating Impact

Annual Impact: Unknown

The operating impact of the capital project is unknown at this time. Specific expenditures identified within the project may not meet the City's capitalization policy.

Result

Action: Adopt
Vote: Unam

2020 Capital Budget: Common Council Amendments-Adopted

Amendment #

12

Agency: Transportation Department **Page #:** 159
Project: Madison in Motion **Project #:** 10704
Sponsors: Alder Foster, Alder Kemble
Co-Sponsor(s): Alder Furman

Amendment

Change the title of the project to be 'Madison in Motion: Complete Streets Implementation Study.' Update the project description to read: 'This project is for a study to inform and direct implementation of the Complete Streets framework adopted by the Madison Common Council in 2009 (legistar # 16250). Complete Streets is a national movement to ensure that streets are designed to enable safe access for all users, pedestrians, bicyclists, motorists and transit riders of all ages and abilities to be able to move safely along and across the street. Madison has a long history of following Complete Streets concepts without naming these as such.

The study will outline policy options for sidewalks and curb ramps for pedestrians, bike lanes, accessible bus stops and a variety of ways to make street crossings easier and safer for pedestrians and bicyclists. It will address issues of modal hierarchies, street typologies and create design guidelines, giving guidance to staff on concepts for all new developments, redevelopments, new street construction and street reconstruction projects.'

Amendment Amount

	2020	2021	2022	2023	2024	2025
GO Borrowing	0	0	0	0	0	0
Other	0	0	0	0	0	0
Total	\$0	\$0	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service \$0
 TOAH Impact \$0.00

Discussion

Analysis

The 2020 Executive Budget authorized \$160,000 in 2020 as a follow-up to the Madison in Motion, which was adopted in 2017. As outlined in the Executive Budget, this project would be focused on identifying policy solutions for pedestrian crossing and ped/bike interactions. The proposed amendment provides updated information regarding the project's scope but does not alter funding for the project.

Operating Impact

Annual Impact: Unknown

The operating impact is unknown at this time. Specific expenditures identified by the study may not meet the City's capitalization policy.

Result

Action: Adopt
Vote: Unam