Capital Improvement Plan



- · Facilities Repairs and Improvement
 - Funding source changed from Non-General Fund GO Borrowing to General Fund GO Borrowing. Metro's growing debt service requires support through
 the General Fund subsidy to Metro, which in turn puts stress on the City qualifying under the State's Expenditure Restraint Program (ERP). To address the
 ERP issue, major facilities projects within Metro's capital budget will be funded from General Fund-supported borrowing with the resulting asset
 contributed to Metro.
 - Borrowing in 2023 decreased by \$540,000
- Transit Coaches
 - \$13.5 million in State funding added in 2022 to utilize Volkswagen settlement funds
 - Total budget in 2025 and 2026 increased \$4.3 to \$4.8 million over the 2021 Adopted CIP, anticipating the purchase of electric buses instead of diesel. The increased budget relies on additional federal funding. Borrowing in each of 2025 and 2026 declined by more than \$1 million.
- Transit Systems Upgrades
 - Similar to the Facilities Repairs and Improvement program, borrowing is changed from Metro-supported to General Fund-supported borrowing to alleviate pressure on qualifying under ERP.
 - Borrowing in 2022 increased by \$7 million. This increase is part of Metro's overall plan for using its federal rescue funding. The Bus Rapid Transit project
 in Transportation's budget request includes an additional \$7 million in federal rescue funds and a corresponding decrease in borrowing. That decrease in
 borrowing has been applied to the Transit Systems Upgrades program to make investments that will lower Metro's long-term operating costs.



Department of Transportation **Metro Transit**

1245 East Washington Avenue, Suite 201 Madison, Wisconsin 53703 Administration: (608) 266-4904 Fax: (608) 267-8778 Customer Service: (608) 266-4466 <u>mymetrobus@cityofmadison.com</u> www.mymetrobus.com

5/21/21

To: Satya Rhodes-Conway, Mayor Dave Schmiedicke, Finance Director

Dear Mayor Rhodes-Conway and Mr. Schmiedicke,

I'm pleased to present Metro's proposed 2022 Capital Budget. This budget continues the initiatives of Metro envisioned in the 2021 budget, while also identifying opportunities to leverage additional federal resources that have come as part of the COVID-19 crisis.

GOALS OF AGENCY'S CAPITAL BUDGET

Metro's budget proposal ensures that we can continue to provide quality service to meet the growing transportation needs of the Madison region. Transit ridership reduces the need for expensive roadway and parking capacity, reduces greenhouse gas emissions, and enables a more equitable and vibrant city.

This budget proposal continues the planned combination of the Metro bus replacement program with the BRT project for 2022-2024 and shifts future replacements to electric buses. We are also proposing to trade federal rescue funds with the BRT project, and using the local funds displaced to address long term operating Metro costs.

PRIORITIZED LIST OF CAPITAL REQUESTS

- 1. Transit System Upgrades
- 2. 1101 E Washington Facility Improvements
- 3. Bus Replacement (both diesel and electric)

The transit enhancements are to be funded by swapping federal rescue funds with the BRT project. The 1101 E Washington renovation is crucial for the implementation of the BRT project.

SUMMARY OF CHANGES FROM 2021 CAPITAL IMPROVEMENT PLAN

- 1. Added \$7 million to the Transit System Upgrades line item. This is indirectly funded by federal rescue funds, through a swap with the BRT project. The purpose of this funding is for investments that will reduce Metro's operating cost, helping to offset the structural operating deficit that Metro has due to stagnant state revenues.
- 2. Bus replacement expenditures, in 2025 and beyond have been shifted to an assumption of 10 60 ft. electric buses. Bus replacements in 2022 and 2023 have assumed only those diesel buses that would be funded through the VW mitigation program.

POTENTIAL FOR SCALING CAPITAL REQUESTS

Bus replacement expenditures can be scaled by replacing fewer buses, but that would result in an increased need for bus replacement in future years.

IMPACT OF COVID-19 ON CAPITAL FUNDING

Metro is fortunate to have received \$69m in rescue act (and related) funding in response to COVID-19. In coordination with the Finance Department and the Mayor, we are planning to use that funding to cover expected losses in fare revenue through 2024, contribute \$10 million to replace local funds in the technology project (budgeted in 2021), and contribute \$7 million on capital improvements to lower long term operating costs. Overall, this reduces the total debt attributed to Metro projects as compared to previous budgets.

I look forward to additional discussion.

Sincerely,

Justin Stuehrenberg Metro General Manager

Sul	bm	itt	ec

2022 Capital Improvement Plan
Program Budget Proposal

Identifying Information

Agency	Metro Transit	~	Proposal Name	Facilities Rep	airs and Improvement 🗸
Project Number	85002		Project Type	Program	
Project Category	Facility		Priority:	2	~
2022 Project Number	13633				

Description

This program is for major building repairs and improvements to the existing Metro Transit facility at 1101 East Washington Avenue. This program's goal is to ensure that the Metro facility remains usable for at least the next 20 years. The project scope includes recommendations of a 2018 study, which detailed a 4-phase construction plan for the facility. Funding in 2021 is for Phase 3A that will remodel maintenance bays. No work is scheduled to occur in 2022, but will resume in 2023 with funding for Phase 3B that provides upgrades to the administrative and support areas. Funding for additional phases, which would include bus storage remodeling and exterior building improvements, is deferred beyond the CIP.

Budget Information

•		
Prior Appropriation*	\$18,824,142 Prior Year Actual	\$15,514,530
*Based on Fiscal Years 2015-2020		

Budget by Funding Source

Funding Source	е	2022	2023	2024	2025	2026	2027
GF GO Borrowing	~		10,000,000	40,000	40,000	40,000	40,000
	Total	\$0	\$10,000,000	\$40,000	\$40,000	\$40,000	\$40,000

Insert Funding Source

Budget by Expenditure Type

	Expense Type	2022	2023	2024	2025	2026	2027
Building	~		10,000,000	40,000	40,000	40,000	40,000
	Total	\$0	\$10,000,000	\$40,000	\$40,000	\$40,000	\$40,000

Insert Expense Type

Explain any changes from the 2021 CIP in the proposed funding for this program.

No change

Priority & Justification

Citywide Element Land Use and Transportation

Strategy

Improve transit service, especially to peripheral employment and residential locations, with a focus on reducing the travel time for transit depe 🕶 Describe how this project advances the Citywide Element:

Building upgrade will lead to a return on investment with new technology that provides a safe environment for fleet maintenance and the protection of assets, both human and equipment.

Quality is an equity issue for Shop employees that don't have environmental quality compared to other City Shop employees. Efficiencies will improve transit service as timely repairs with more vehicles to be utilized reducing travel time.

Racial Equity and Social Justice

We are continuing our efforts to articulate and prioritize racial equity and social justice in the City's budget and operations. Please respond to the following questions and incorporate these responses into your budget narrative to ensure racial equity is included in decision-making.

Describe how Black, Indigenous, and People of Color, people living with lower incomes, and people who are otherwise marginalized (because of gender, age, home language, etc.) would be affected by the proposed budget or budget change(s)?

Bus service is a critical lifeline for much of our city, especially those who have been economically disadvantaged. Our existing systems/fleet are failing, and this improvement will help ensure we do not have service disruptions due to system failures.

What City agencies or community partners are affected by, care about or already working on issues related to this project/program?	; Many are impacted by service generally, but none for this project specifically.
Have we asked for their perspectives directly and, if so, how have we incorporated their feedback?	n/a
How will we continue to communicate with them in this process?	n/a
Have we used any data related to the project/program that details race, non-binary and transgender people, people with disabilities,	 Yes No
those experiencing homelessness, or undocumented status?	Some, not all

Is the proposed budget or budget change related to a recommendation from any of the City's teams or initiatives that connect community need with opportunities to advance racial equity, inclusion, and social justice (e.g., NRTs, RESJI, LCET, MAC, WIC, Equitable Workforce Plans)?

If so, please identify the respective group and recommendation.

0	Yes	۲	No	

Project Schedule & Location

2022 Projects

Project Name	Est Cost	Location
Insert item		

Explain the justification for selecting projects planned for 2022:

2023 Projects

Project Name	Est Cost	Location
Phase 3 Admin/Dispatch Construction	\$6,814,023	1101 E Washington Ave.
Phase 3 Admin/Dispatch Equipment	\$1,075,977	1101 E Washington Ave.
Transfer Point Concrete Repair	\$1,030,000	1101 E Washington Ave.
Repair Gisholt Sawtooth Roof	\$1,000,000	1101 E Washington Ave.
1% for Art	\$80,000	1101 E Washington Ave.

Insert item

Explain the justification for selecting projects planned for 2023:

The current configuration creates challenges to driver dispatch and stresses for Metro's drivers. A renovation to the building providing very basic amenities will produce results in creating safer drivers. There is currently a deficit in the quantity of toilet and locker room for women creating a gender equity issue.

Prioritization for this phase was obtained from the Mead and Hunt facility study.

Concrete at the transfer points has buckled in recent years resulting in costly emergency repairs.

\$1M repair for sawtooth portion of old Gisholt property roof.

In order for Metro to comply with 100% renewable Madison \$500,000 is included in equipment for solar PV panels to expand the array.

2024 Projects

Project name	Est Cost	Location
Emergency building repair/refurbishment contigency	\$40,000	1101 E Washington Ave.
Insert item		

Explain the justification for selecting projects planned for 2024:

Emergency building repair/refurbishment contigenc

2025 Projects

Project name	Est Cost	Location
	\$40,000	1101 E Washington Ave.
Emergency building repair/refurbishment contigency		
Insert item		

Explain the justification for selecting projects planned for 2025:

Emergency building repair/refurbishment contigenc

20

2026 Projects		
Project name	Est Cost	Location
	\$40,000	1101 E Washington Ave.
Emergency building repair/refurbishment contigency		

Insert item

Explain the justification for selecting projects planned for 2026: Emergency building repair/refurbishment contigenc

	Pro	ject Name	Est Cost	Location
			40,000	1101 E Washington Ave.
Emerg contige		pair/refurbishment		
Inser	t item			
		n for selecting projects pl		
Emerge	ncy building rep	pair/refurbishment contig	enc	
Operat	ing Costs			
Vhat are	the estimated a	Innual operating costs as	sociated with the pr	rojects planned within this program?
ersonnel				
# of FTEs	Annual Cost	Description		
		It is anticipated that lab	or overtime will decr	rease as repairs will become more predictive in nature.
on-Perso	onnel			
Major	Amount	Description		
54		Utility costs have been i	increasing because of	f outdated equipment and materials. Costs are anticipated to decrease with more efficient equipmer
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		202		mprovemen Budget Proposa			
dentifying Informa	ation						
Agency	Metro Transit	~	Propo	osal Name	Transit Coaches 🗸		
Project Number	85001		Proje	ct Type	Program		
roject Category	Transportation		Priori	ty:	3	~	
022 Project Number	13632				5		
	13032						
escription							
udget Information Prior Appropriation* *Based on Fiscal Years 2015- dget by Funding Source	-2020	\$42.	647,583 Prior Ye	ear Actual	\$42,104,6	85	
Funding Source		2022	2023	2024	2025	2026	2027
State Sources	~	13,522,500					
ederal Sources	~				10,560,000	10,560,000	10,560,000
Non-GF GO Borrowing	~				2,640,000	2,640,000	2,640,000
	Total	\$13,522,500	\$0	\$0	\$13,200,000	\$13,200,000	\$13,200,000
Insert Funding Source							
Insert Funding Source	уре	2022	2023	2024	2025	2026	2027
Insert Funding Source Idget by Expenditure Ty Expense Type	ype e	2022 13,522,500	2023	2024	2025 13,200,000	2026 13,200,000	2027 13,200,000
Insert Funding Source Idget by Expenditure Ty Expense Type Nachinery and Equipment	ype e		2023 \$0	2024			
Insert Funding Source	ype Total n the 2021 CIP in 2,500 award of rou once BRT is operatio	13,522,500 \$13,522,500 the proposed func- und 2 (secured) and \$6 onal, the request is fo	\$0 ling for this pro 5,000,000 round 3 r electric buses sta	\$0 gram. VW settlement funds	13,200,000 \$13,200,000 s (expected) for replace	13,200,000 \$13,200,000	13,200,000 \$13,200,000 esel buses that are clea
Insert Funding Source Idget by Expenditure Ty <i>Expense Type</i> Machinery and Equipment Insert Expense Type splain any changes from 122 request includes \$7,522 Id more energy efficient. O	ype Total Total 1 the 2021 CIP in 2,500 award of rou Droce BRT is operation enewable Madison ion	13,522,500 \$13,522,500 the proposed func and 2 (secured) and \$6 ponal, the request is fo resolution adopted b	\$0 ling for this pro 5,000,000 round 3 r electric buses sta y Council.	\$0 gram. VW settlement funds	13,200,000 \$13,200,000 s (expected) for replace	13,200,000 \$13,200,000	13,200,000 \$13,200,000 esel buses that are clea
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Insert Funding Source Indget by Expenditure Ty Expense Type Machinery and Equipment Insert Expense Type plain any changes from 22 request includes \$7,522 d more energy efficient. O quirements of the 100% Re riority & Justificati Citywide Elemen Strategy	ype	13,522,500 \$13,522,500 the proposed func- und 2 (secured) and \$6 onal, the request is fo resolution adopted b	\$0 ling for this pro 5,000,000 round 3 r electric buses sta y Council.	\$0 gram. VW settlement fund: arting in 2025. Author	13,200,000 \$13,200,000 s (expected) for replac	13,200,000 \$13,200,000 cement of 40-foot die l be necessary to cor	13,200,000 \$13,200,000 esel buses that are clea

Bus service is a critical lifeline for much of our city, especially those who have been economically disadvantaged.	Our existing systems/fleet are failing, and this
improvement will help ensure we do not have service disruptions due to system failures.	

What City agencies or community partners are affected by, care about, or already working on issues related to this project/program?	Many are impacted by service generally, but none for this project specifically.
Have we asked for their perspectives directly and, if so, how have we incorporated their feedback?	n/a
How will we continue to communicate with them in this process?	n/a
Have we used any data related to the project/program that details race, non-binary and transgender people, people with disabilities, those experiencing homelessness, or undocumented status?	 Yes No Some act all
those experiencing homelessness, or undocumented status?	No Some, not all

Is the proposed budget or budget change related to a recommendation from any of the City's teams or initiatives that connect community need with opportunities to advance racial equity, inclusion, and social justice (e.g., NRTs, RESJI, LCET, MAC, WIC, Equitable Workforce Plans)?

If so, please identify the respective group and recommendation.

0	Yes	NO

Project Schedule & Location

2022 Projects

Project Name	Est Cost	Location
Purchase diesel coach replacement utilizing VW	\$12,522,	500 1101 E. Washington Ave.
award		

Insert item

Explain the justification for selecting projects planned for 2022:

Metro must maintain a replacement cycle from 12 to 15 years for 40 foot buses, after which buses begin to fail and have excessive maintenance costs. Weekly usage for buses that are further along their useful life cycle is decreased. Vehicle usage is reduced from 250 miles per day to approximately 100 miles per day and typically driven only on school days instead of seven days per week.

2023 Projects

Project Name	Est Cost	Location
Insert item		
Explain the justification for selecting projects planned	d for 2023:	
2024 Projects		
Project name	Est Cost	Location
Insert item		
Explain the justification for selecting projects planned	d for 2024:	
2025 Projects		

Project name	Est Cost	Location
Electric Buses	\$13,200,0	1101 E. Washington Ave.
Insert item		

Explain the justification for selecting projects planned for 2025:

Authorization of funding for electric buses will be necessary to continue to meet the requirements of the 100% Renewable Madison resolution adopted by Council. Funding will allow Metro to meet capacity needs and maintain the necessary replacement cycle.

2026 Projects

Project name	Est Cost	Location
Electric Buses	\$13,200,000	1101 E. Washington Ave.

Insert item

Explain the justification for selecting projects planned for 2026:

Authorization of funding for electric buses will be necessary to continue to meet the requirements of the 100% Renewable Madison resolution adopted by Council. Funding will allow Metro to meet capacity needs and maintain the necessary replacement cycle.

2027 Projects

Project Name	Est Cost	Location
Electric Buses	13,200,000	1101 E. Washington Ave.

Insert item

Explain the justification for selecting projects planned for 2027:

Authorization of funding for electric buses will be necessary to continue to meet the requirements of the 100% Renewable Madison resolution adopted by Council. Funding will allow Metro to meet capacity needs and maintain the necessary replacement cycle.

Operating Costs

2022 Capital Budget

What are	e the estimated	annual operating costs associated with the projects planned within this program?	
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# of FTEs	Annual Cost	Description	
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Major	Amount	Description	
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entifying Informa	ation						
ency	Metro Transit	~	Proposa		Transit System Upgrad	des 🗸	
oject Number	85003		Project		Program		
oject Category	Other		Priority	:	1	~	
22 Project Number	13634						
scription							
Prior Appropriation* *Based on Fiscal Years 2015- get by Funding Sourc	2020	\$1,	,961,786 Prior Yea r	Actual	\$1,702,04	7	
Funding Source		2022	2023	2024	2025	2026	2027
GO Borrowing	~	7,124,000	56,000	129,000	446,000	178,000	186,000
nsert Funding Source	Total	\$7,124,000	\$56,000	\$129,000	\$446,000	\$178,000	\$186,000
get by Expenditure Ty Expense Type		2022	2023	2024	2025	2026	2027
achinery and Equipment	- •	7,124,000	56,000	129,000	446,000	178,000	186,000
	Total	\$7,124,000	\$56,000	\$129,000	\$446,000	\$178,000	\$186,000
sert Expense Type	t to reduce future its as two example	es). This is being funde	e could take the form ed indirectly from a s	n of facility enhan wap with the BRT			
l for investements meant gnal timing enhancemen	:						
I for investements meant gnal timing enhancemen nt is to address Metro's l ority & Justificat		d Transportation	✓				
1 for investements meant ignal timing enhancemen nt is to address Metro's l ority & Justificati Citywide Elemen	nt Land Use and			yment and resider	ntial locations, with a fo	cus on reducing the	travel time for transit
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M for investements meant signal timing enhancemen ent is to address Metro's l iority & Justificati Citywide Elemen Strategy Describe how th It is expected th	nt Land Use and Improve trar his project advanc at the status quo v	es the Citywide Eleme will result in a structur ne with expected reve	al budget deficit for	Metro, forcing a c	at to service. These inv		

Bus service is a critical lifeline for much of our city, especially those who have been economically disadvantaged. Metro has structural deficits that will jeopardize our ability to provide that service because of slow growth in revenue sources. These capital investments are intended to slow the growth in our operating cost so that it does not outpace our revenue. 2022 Capital Budget Agency Requests 10

What City agencies or community partners are affected by, care about, or already working on issues related to this project/program?

Many are impacted by service generally, but none for this project specifically.

Have we asked for	their perspectives directly and, if so, how have we
incorporated their	feedback?

How will we continue to communicate with them in this process?

Have we used any data related to the project/program that details race, non-binary and transgender people, people with disabilities, those experiencing homelessness, or undocumented status?

n/a		
0	Yes	
	No	
•		
0	Some, not all	

Is the proposed budget or budget change related to a recommendation from any of the City's teams or initiatives that connect community need with opportunities to advance racial equity, inclusion, and social justice (e.g., NRTs, RESJI, LCET, MAC, WIC, Equitable Workforce Plans)?

n/a

If so, please identify the respective group and recommendation.

0	Yes	۲	No

Project Schedule & Location

2022 Projects

Project Name	Est Cost	Location
Support Vehicles	\$54,000	1101 E Washington Ave
Utility Truck	\$70,000	1101 E Washington Ave
Operational Cost Reduction Investments	\$7,000,000	Citywide

Insert item

Explain the justification for selecting projects planned for 2022:

\$7M for investements meant to reduce future operating costs. These could take the form of facility enhancements (solar panels as one example) or infrastructure (dedicated lane or signal timing enhancements as two examples). This is being funded indirectly from a swap with the BRT project, by contributing \$7M in federal transit resuce funds. The intent is to address Metro's long term operating deficit brought on by stagnant state revenues.

Replacement vehicles are used to transport drivers to relief points. Vehicles need to be reliable so that relief drivers have the ability to be punctual when relieving mainline drivers. Building and Grounds equipment such as utility trucks must be reliable and safe in order to support the operational infrastructure. Currently, four of the seven trucks are over fifteen years old beyond their seven year useful life. Supervisor vehicles are used by road supervisors and for emergency calls.

2023 Projects

Project Name	Est Cost	Location
Support Vehicles	\$56,000	1101 E Washington Ave

Insert item

Explain the justification for selecting projects planned for 2023:

Replacement vehicles are used to transport drivers to relief points. Vehicles need to be reliable so that relief drivers have the ability to be punctual when relieving mainline drivers. Building and Grounds equipment such as utility trucks must be reliable and safe in order to support the operational infrastructure. Currently, four of the seven trucks are over fifteen years old beyond their seven year useful life. Supervisor vehicles are used by road supervisors and for emergency calls.

2024 Projects

Project name	Est Cost	Location
Support Vehicles	\$59,000	1101 E Washington Ave
Utility Truck	\$70,000	1101 E Washington Ave

Insert item

Explain the justification for selecting projects planned for 2024:

2025 Projects

Project name	Est Cost	Location
Support Vehicles	\$61,000	1101 E Washington Ave
Scrubbers (two)	\$140,000	1101 E Washington Ave
Sweeper	\$200,000	1101 E Washington Ave
Forklift	\$45,000	1101 E Washington Ave

Insert item

Explain the justification for selecting projects planned for 2025:

Replacement vehicles are used to transport drivers to relief points. Vehicles need to be reliable so that relief drivers have the ability to be punctual when relieving mainline drivers. Building and Grounds equipment must be reliable and safe in order to support the operational infrastructure. Two scrubbers and a forklift will be well beyond their useful life. The current sweeper will be at its useful life. Supervisor vehicles are used by road supervisors and for emergency calls.

2026 Projects

Project name	Est Cost	Location
Support Vehicles	\$64,000	1101 E Washington Ave
Utility Truck	\$74,000	1101 E Washington Ave
2022 Capital Budget		Agency Requests 11

	alami Cantin		Est Cost		ocation
	ology Contingen	cy	\$40,0	000	
Explai		n for selecting projects			
driver	s. Building and G	ounds equipment such	as utility trucks must l	be relia	s need to be reliable so that relief drivers have the ability to be punctual when relieving ma able and safe in order to support the operational infrastructure. Currently, four of the sever visor vehicles are used by road supervisors and for emergency calls.
2027 F	Projects				
		iect Name	Est Cost		cation
Suppo	ort Vehicles		68,000	110	01 E Washington Ave
Utility	/ Truck		78,000	110	01 E Washington Ave
Techr	ology Contingen	су	40,000		
	ert item	n for selecting projects			
, cru	ting Costs				
			and the state of t		
nat ar	e the estimated a	nnual operating costs a	associated with the pr	rojects	s planned within this program?
		nnual operating costs a	associated with the pr	rojects	s planned within this program?
sonne # of		nnual operating costs a Description	associated with the pr	rojects	s planned within this program?
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rsonne # of FTEs n-Pers	Annual Cost	Description	associated with the pr	rojects	s planned within this program?
rsonne # of FTEs n-Pers	Annual Cost Annual Cost Connel Amount	Description	associated with the pr	rojects	s planned within this program?
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