# City of Madison Comprehensive Annual Financial Report



Madison, WI

As of and for the Year Ended December 31, 2015



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Madison, Wisconsin

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

As of and for the Year Ended December 31, 2015

Prepared By:

FINANCE DEPARTMENT STAFF

# COMPREHENSIVE ANNUAL FINANCIAL REPORT As of and for the Year Ended December 31, 2015

## TABLE OF CONTENTS

I. INTRODUCTORY SECTION	<u>Page</u>
Transmittal Letter	A – E
Certificate of Achievement for Excellence in Financial Reporting	F
List of Principal Officers	G – H
Organizational Chart	1
II. FINANCIAL SECTION	
Independent Auditors' Report	i – iii
Required Supplementary Information	
Management's Discussion and Analysis	iv – xxvii
Basic Financial Statements	
Government-Wide Financial Statements	
Statement of Net Position	1 – 2
Statement of Activities	3 – 4
Fund Financial Statements	
Balance Sheet – Governmental Funds	5 – 6
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	7
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	8 – 9
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	10
Statement of Net Position – Proprietary Funds	11 – 14
Statement of Revenues, Expenses and Changes in Net Position – Proprietary Funds	15 – 16
Statement of Cash Flows – Proprietary Funds	17 – 20

# COMPREHENSIVE ANNUAL FINANCIAL REPORT As of and for the Year Ended December 31, 2015

## TABLE OF CONTENTS (cont.)

II.	FINANCIAL SECTION (cont.)	<u>Page</u>
	Basic Financial Statements (cont.)	
	Fund Financial Statements (cont.)	
	Statement of Fiduciary Net Position – Fiduciary Funds	21
	Statement of Changes in Fiduciary Net Position – Investment Trust Fund	22
	Combining Statement of Net Position – Component Units	23
	Combining Statement of Activities – Component Units	24
	Notes to Financial Statements	25 – 120
	Required Supplementary Information	
	Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Non-GAAP) – General Fund	121 – 122
	Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Library	123
	Other Postemployment Benefits Plan – Schedule of Funding Progress	124
	Schedule of Proportionate Share of the Net Pension Asset (City/CDA)	125
	Schedule of Employer Contributions (City/CDA)	125
	Notes to Required Supplementary Information	126
	Supplementary Information	
	Combining Balance Sheet – Nonmajor Governmental Funds	127 – 128
	Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds	129 – 130
	Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – CDBG	131
	Combining Statement of Net Position – Nonmajor Enterprise Funds	132
	Combining Statement of Revenues, Expenses, and Changes in Net Position – Nonmajor Enterprise Funds	133

# COMPREHENSIVE ANNUAL FINANCIAL REPORT As of and for the Year Ended December 31, 2015

## TABLE OF CONTENTS (cont.)

II.	FINANCIAL SECTION (cont.)	<u>Page</u>
	Supplementary Information (cont.)	
	Combining Statement of Cash Flows – Nonmajor Enterprise Funds	134 – 135
	Combining Statement of Net Position – Internal Service Funds	136
	Combining Statement of Revenues, Expenses and Changes in Net Position – Internal Service Funds	137
	Combining Statement of Cash Flows – Internal Service Funds	138 – 139
	Combining Statement of Fiduciary Assets and Liabilities – Agency Funds	140
	Combining Statement of Changes in Assets and Liabilities – Agency Funds	141
	Combining Statement of Net Position – Nonmajor Component Units	142
	Combining Statement of Revenues, Expenses, and Changes in Net Position – Nonmajor Component Units	143
	Statement of Net Position and Governmental Component Unit Balance Sheet – Business Improvement District	144
	Statement of Activities and Governmental Component Unit – Revenues, Expenditures and Changes in Fund Balance – Business Improvement District	145
	Statement of Revenues, Expenditures, and Changes in Fund Balance - Actual and Budget – Business Improvement District	146
	Sewer Remediation Revenue Bond Covenant	147
	Schedule of Balance Sheet – Capital Projects	148
	Schedule of Revenues, Expenditures and Changes in Fund Balance – Capital Projects	149
III.	STATISTICAL SECTION	
	Index to the Statistical Section	150
	Financial Trends	
	Net Position by Component	151 – 152
	Changes in Net Position	153 – 156
	Fund Balances, Governmental Funds	157
	Changes in Fund Balances. Governmental Funds	158 – 159

# COMPREHENSIVE ANNUAL FINANCIAL REPORT As of and for the Year Ended December 31, 2015

## TABLE OF CONTENTS (cont.)

II. STATISTICAL SECTION (cont.)	<u>Page</u>
Revenue Capacity	
Assessed Value and Actual Value of Taxable Property	160
Direct and Overlapping Property Tax Rates	161
Principal Property Tax Payers	162
Property Tax Levies and Collections	163
Debt Capacity	
Ratios of General Obligation Debt Outstanding	164
Ratios of Outstanding Debt by Type	165 – 166
Direct and Overlapping Governmental Activities Debt	167
Legal Debt Margin Information	168 – 169
Pledged Revenue Coverage –	
Landfill Remediation	170
Water Utility	171
Demographic and Economic Information	
Demographic and Economic Statistics	172
Principal Employers	173
Operating Information	
Full-Time Equivalent City Government Employees by Function/Program	174 – 177
Operating Indicators by Function/Program	178 – 181
Capital Asset Statistics by Function/Program	182 – 183



#### **Finance Department**

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July 15, 2016

To the Residents, Honorable Mayor, and Common Council of the City of Madison:

Finance Department staff is pleased to present the City of Madison's Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2015.

#### FORMAL TRANSMITTAL

#### Legal Requirements

Wisconsin Statutes and the Wisconsin Administrative Code require cities with a population of 25,000 or greater within the state to prepare and publish financial statements fairly presenting financial position and operating results at the close of each fiscal year. The statements must conform to various requirements, including, most notably, generally accepted accounting principles (GAAP) as promulgated by the Governmental Accounting Standards Board (GASB). Furthermore, an independent firm of licensed certified public accountants must annually audit the statements (see Independent Audit below). Pursuant to these requirements, the Comprehensive Annual Financial Report of the City of Madison for the fiscal year ended December 31, 2015 is hereby submitted.

The City implemented GASB Statement No. 68 – Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement No. 27, and GASB Statement No. 71 – Pension Transition for Contributions Made Subsequent to the Measurement Date. As a result of this implementation, the primary government's net position was restated as of December 31, 2014.

#### Assumption of Responsibility

Management and preparers of the CAFR take responsibility for complying with all reporting requirements. For all disclosures made, we are accountable for:

- 1. The accuracy of the data offered,
- 2. The fairness of the presentation, and
- 3. The inclusiveness of all requisite data.

We believe the data presented is, to the best of our abilities, complete and reliable in all material respects and has been stated in a way that fairly represents the City's financial position and results of operations. We have made all necessary disclosures in this report to allow the users to gain an understanding of the City's financial activities.

The information presented in this Comprehensive Annual Financial Report is divided into three main sections: introductory, financial, and statistical. The introductory section of the report includes this transmittal letter, and information regarding the organization of the City. The transmittal letter is designed to complement the Management Discussion & Analysis (MD&A) and should be read in conjunction with the financial statements. The financial section of the report includes the MD&A, the basic financial statements, note disclosures to the financial statements, and combining and individual fund financial statements. Lastly, the statistical section of the report includes various financial and demographic data that is presented on a multi-year basis.

#### **Internal Controls**

In order to provide reasonable assurance to the above representations, management has established and maintained a structure of internal controls. Specifically, these controls are designed to ensure that:

- 1. City assets are safeguarded from loss, theft or misuse, and
- 2. Adequate accounting data is accurately captured for preparation of financial statements in conformity with GAAP.

The system of internal controls has been designed to provide reasonable, but not absolute assurance that the financial statements will be free from material misstatement. The controls have been implemented in a cost effective manner, so as not to allow their costs to exceed their benefits. To the best knowledge and belief of management, the system of internal controls is functioning appropriately; the data presented is complete and reliable in all material respects and is reported in a manner that presents fairly the financial position and result of the City's operations.

#### **Budgetary Controls**

The City of Madison maintains budgetary controls in order to ensure compliance with legal provisions embodied in the annual budget approved by the Common Council. Activities of the General Fund, Library and Community Development Block Grant (CDBG) Special Revenue Funds, are included in the annual budget. Budget to actual comparison schedules and provided within supplementary informational tabs in the Comprehensive Annual Financial Report. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is at the total agency expenditure level. The City also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Appropriations of the operating budget lapse at year end unless carried over. Carryover encumbrances are re-appropriated as part of the following year's budget through formal resolution.

#### **Independent Audits**

As mentioned above, state law requires the City's financial records to be audited annually by independent, licensed certified public accountants. The City of Madison has retained Baker Tilly Virchow Krause, LLP to perform its annual audits. Baker Tilly Virchow Krause, LLP concluded, based upon its audit procedures, that the City's annual financial report for the fiscal year ended December 31, 2015 was fairly presented in accordance with GAAP. The auditor's opinion is included in the financial section of this report.

#### PROFILE OF GOVERNMENT

#### **Demographic Profile**

The City of Madison, with a population of 242,216, is the second largest city in Wisconsin. It is located approximately 150 miles northwest of Chicago and 75 miles west of Milwaukee. Besides being the state capital, Madison is also the county seat of Dane County. Incorporated in 1846, Madison has since grown to encompass just over 78 square miles of land. It is the home of the University of Wisconsin system's flagship campus, with an enrollment of over 43,000 students. Madison is often cited in national rankings as one of the country's best places to reside.

#### **Form of Government**

The City operates under a Mayor-Council form of government. The Mayor is the chief executive officer of the City and has the general supervisory authority over all City officers and heads of departments in the performance of their representative duties. Also, the Mayor is authorized under Wisconsin State Statutes and City Ordinances to appoint department heads and makes appointments to various boards, committees and commissions, subject to Council confirmation.

The Mayor is elected to a four-year term and the twenty members of the Common Council are elected to two-year terms. The Common Council President serves a one-year term and is elected by the other members of the Council (a list of principal officers begins on page G).

#### **Financial Statements-Functions/Programs Classifications**

Effective January 1, 2015, the City went live with a new Enterprise Resource Planning software solution, and elected to more closely mirror the Wisconsin Statutory classifications for its functions/programs financial reporting model. Noteworthy, the prior year function of Administration is now reported within General government, with Parks programs moved from Public works and transportation to Culture and recreation.

The City of Madison provides a full range of services typical to Municipal governments, including:

- General government City Council, Mayor, Municipal Court, Assessor, Attorney, Civil Rights, City Clerk, Finance, Human Resources, Employee Assistance Program, Information Technology, and Treasurer.
- Public safety Police, Fire, and Public Health,
- Public works and transportation Metro Transit, Parking, Streets, City Engineering, and Utilities,
- Planning and development Building Inspection, Community Development, Economic Development, and Planning,
- Culture and recreation Library and Parks

#### **Component Units**

In addition to the primary government operations of the City, the basic financial statements include the Community Development Authority of the City of Madison, Business Improvement District, Olbrich Botanical Society and Olbrich Botanical Society Foundation, Madison Public Library Foundation, and Madison Park's Foundation as component units.

Readers should note that the Statistical Section focuses on the primary government, rather than the whole financial reporting entity. Therefore, component units are excluded from the Statistical Section, except on the schedule of Legal Debt Margin Information, as certain debt of component units is applicable to the City's legal debt margin.

#### **Budget**

Wisconsin budget law requires the City of Madison to prepare an annual budget and to hold a public hearing. The budget document must list anticipated revenues from all sources and the proposed appropriations for each department. The budget is also required to show, for comparative purposes, the actual revenues and expenditures for the preceding year and the estimated revenues and expenditures for the current year based on at least six months of actual experience. Any outstanding indebtedness and anticipated surplus is shown as well.

State budget law does not identify the content of the budget beyond that described above. After preparing the budget, the Finance Department publishes a summary of the budget in the newspaper of record, a statement as to where a detailed budget is available for public inspection and a notice as to when and where a public hearing will be held. According to Wisconsin State Statutes, the notice must be published fifteen days prior to the public hearing, which is held at a meeting of the Common Council.

#### **ECONOMIC CONDITION**

#### **Local Economy**

Madison's economy is expected to remain stable and strong due to continued investment in its tax base and the presence of the University of Wisconsin and state capital. Beyond the public sector; software development, biomedical research and technology are becoming a significant portion of a diverse local economy. Locally assessed real estate increased by 5.5% in 2015.

The City's unemployment rate of 3.1% continues to be below the state and national rates of 4.6%, and 5.3% respectively. Per capita and median income track well above the state average, despite the high student population, indicating the area's quality of available jobs.

#### **Long-Term Financial Planning**

The City's sound financial operations are expected to continue. In conjunction with the City's most recent general obligation debt issuance, Moody's Investors Service once again affirmed the City's Aaa bond rating, the highest quality rating available.

In its rating letter, Moody's noted the City's large and diverse economy that benefits from significant institutional presence, sound financial operations with a history of healthy reserves, and a manageable debt burden supported by rapid principal amortization.

With 96.9% of its outstanding general obligation debt scheduled to retire within ten years and a direct debt burden at 1.6% of the value of the taxable property base, the City's debt profile is expected to remain manageable.

#### **Relevant Financial Policies**

The local share of the City's capital program is financed primarily with 10-year general obligation promissory notes, unlike many communities, which borrow over a greater repayment term. This policy helps reduce the interest costs to taxpayers and maintain the City's Aaa bond rating. It is also the policy of the City to maintain an unassigned General Fund Balance equal to 15% of the adopted General Fund operating budget to help ensure the availability of adequate resources to address potential future emergencies. To avoid the creation of future structural budget deficits, it is the policy of the City of Madison to not use one-time revenue sources to fund ongoing operating expenses.

#### **Major Initiatives**

General government	The City continues to replace its outdated software solutions for Municipal Court,
	Assessor's Office, and City Finance.

Fire Administration and Fire Station 1 moved into the new Ovation facility on

Public safety West Dayton Street.

Public works and transportation

The City of Madison reconstructed and resurfaced approximately 18 miles of streets during 2015. Minor surface maintenance was completed on approximately 175 miles of City owned roads. The City of Madison Streets Program is rated every 2 years using the Pavement Surface Evaluation and Rating (PASER) system developed by the University of Wisconsin. By the close of the fiscal year, about 75% of the City's 785 miles of streets are rated 6 or higher (out of 10), ranging from good to excellent for pavement conditions.

Madison Metro Transit has applied for a US-Department of Transportation (DOT) 2015 Tiger Grant for a satellite bus facility located at the Nakoosa Trail site. The design is to include a 56 bus garage.

**Planning** and development

The Madison Municipal Building (MMB) will undergo renovation as part of the Judge Doyle redevelopment TIF-25 project.

Union Corners Phase I construction is underway, developing a UW Health medical facility. Union Corners Phase II has been approved for a multi-use building to incorporate a large grocery store and roughly 100 apartments.

Culture and recreation

By the close of 2017, all nine Madison Public libraries will be electronically connected via high-speed fiber optic infrastructure. Additionally, Madison Public libraries will feature Radio-frequency identification (RFID) check out system software.

#### AWARDS AND ACKNOWLEDGMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Madison's Comprehensive Annual Financial Report (CAFR) prepared for the fiscal year ended December 31, 2014. A facsimile of the certificate is included on the following page. This was the seventh year the City received this prestigious award. In order to be awarded a Certificate of Achievement the City was required to publish an easily readable and efficiently organized CAFR satisfying both GAAP and applicable legal requirements.

A Certificate of Achievement is valid annually. The City believes that its current CAFR meets the Certificate of Achievement Program's requirements and looks forward to submitting its 2015 CAFR to the GFOA to determine its eligibility for award.

The issuing of this report on a timely basis is due to the hard work and dedication of the Accounting Services staff of the Finance Department and to our auditors, Baker Tilly Virchow Krause, LLP.

Respectfully submitted,

Hand Phlimedule

David Schmiedicke Finance Director

Patricia A. McDermott, CPA Accounting Manager

Tota a. Mc Sermott

#### Mission

Our mission in the City Finance Department is to enhance the financial health of the City and provide stewardship of City resources through financial information, advice and support to the public, employees, City agencies and policymakers.



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Madison Wisconsin

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2014

Executive Director/CEO

#### LIST OF PRINCIPAL OFFICIALS

#### MEMBERS OF THE COMMON COUNCIL

## <u>Name</u>

Barbara Harrington-McKinney	Alder, District #1
Ledell Zellers	Alder, District #2
Amanda Hall	Alder, District #3
Michael Verveer, Council President	Alder, District #4
Shiva Bidar-Sielaff	Alder, District #5
Marsha Rummel, Council President Pro Tem	Alder, District #6
Steve King	Alder, District #7
Zach Wood	Alder, District #8
Paul Skidmore	Alder, District #9
Maurice Cheeks	Alder, District #10
Tim Gruber	Alder, District #11
Larry Palm	Alder, District #12
Sara Eskrich	Alder, District #13
Sheri Carter	Alder, District #14
David Ahrens	Alder, District #15
Denise DeMarb	Alder, District #16
Samba Baldeh	Alder, District #17
Rebecca Kemble	Alder, District #18
Mark Clear	Alder, District #19
Matt Phair	Alder, District #20

## **ELECTED OFFICIALS**

Mayor

Paul R. Soglin Daniel P. Koval Municipal Judge

#### CITY STAFF ISSUING REPORT

David Schmiedicke Finance Director

Accounting Services Manager Patricia A. McDermott, CPA

#### LIST OF PRINCIPAL OFFICIALS

#### NONELECTED OFFICIALS

**Mayoral Assistants** 

Anne Monks Deputy Mayor
Katie Crawley Deputy Mayor
Gloria Reyes Deputy Mayor
Enis Ragland Deputy Mayor

Nicholas Zavos Government Relations Officer

Mark Hanson Michael May

Maribeth Witzel-Behl David Schmiedicke David Gawenda Gloria Reyes (Acting)

Steven Davis
Brad Wirtz
Paul Kronberger
Gregory Mickells
Gregg McManners
Michael Koval
Janel Heinrich
Rob Phillips

William Vanden Brook

Eric Knepp Chris Kelley David Dryer

Charles Kamp Tom Heikkinen Natalie Erdman

Jim O'Keefe

Matthew Mikolajewski

Natalie Erdman George Hank Heather Stouder City Assessor
City Attorney
City Clerk
Finance Director
City Treasurer
Civil Rights Director

Fire Chief

Human Resources Director Information Technology Director

Library Director

Monona Terrace Director

Police Chief

Public Health Director

City Engineer

Fleet Service Superintendent

Park Superintendent Street Superintendent Traffic Engineer and Parking

Manager

Metro Transit General Manager

Water Utility Manager Planning & Community &

**Economic Development Director** 

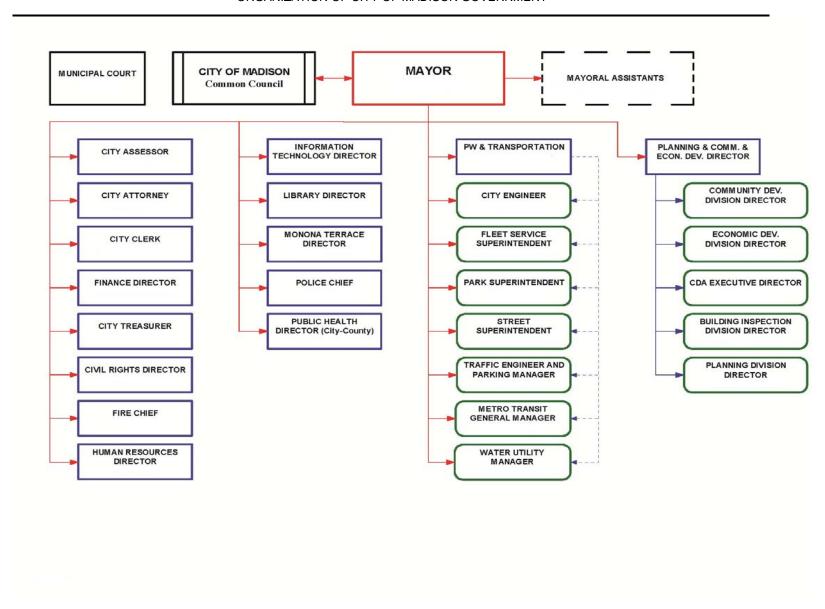
Community Development

Division Director Economic Development Division Director CDA Executive Director

**Building Inspection Division Director** 

Planning Division Director

#### ORGANIZATION OF CITY OF MADISON GOVERNMENT





Baker Tilly Virchow Krause, LLP Ten Terrace Ct, PO Box 7398 Madison, WI 53707-7398 tel 608 249 6622 fax 608 249 8532 bakertilly.com

#### INDEPENDENT AUDITORS' REPORT

To the City Council City of Madison Madison, Wisconsin

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Madison, Wisconsin, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City of Madison's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Olbrich Botanical Society and Olbrich Botanical Society Foundation, Library Foundation, Madison Parks Foundation, and the limited liability corporations (LLCs) presented as component units of the Community Development Authority of the City of Madison (CDA), which represent 47.8 percent, 48.9 percent and 21 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for Olbrich Botanical Society and Olbrich Botanical Society Foundation, Library Foundation, Madison Parks Foundation, and the limited liability corporations (LLCs) presented as component units of the Community Development Authority of the City of Madison (CDA), is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Olbrich Botanical Society and Olbrich Botanical Society Foundation, Library Foundation, Madison Parks Foundation, and the LLCs of the CDA were not audited in accordance with Government Auditing Standards.



An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control over financial reporting relevant to the City of Madison's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the City of Madison's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Madison, Wisconsin, as of December 31, 2015 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note I, the City of Madison adopted the provisions of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date - an amendment of GASB Statement No. 68*, effective January 1, 2015. Our opinions are not modified with respect to this matter.

As discussed in Note IV. I to the financial statements, net position of the business-type activities and the water utility as of December 31, 2014 have been restated to correct a material misstatement. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

To the City Council City of Madison

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Madison's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the report of the other auditors, the supplementary information is fairly stated in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Madison's basic financial statements. The "Introductory Section" and "Statistical Section" are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

Baker Tilly Virchow Krause, Ccf

In accordance with *Government Auditing Standards*, we have also issued our report dated July 15, 2016, on our consideration of the City of Madison's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Madison's internal control over financial reporting and compliance.

Madison, Wisconsin July 15, 2016

#### CITY OF MADISON, WISCONSIN

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### UNAUDITED

This discussion and analysis of the City of Madison's financial performance is intended to provide a narrative overview and analysis of the City's operational activities for the fiscal year ended December 31, 2015 with comparative data for the fiscal year ended December 31, 2014. This section is designed to assist the reader in focusing on significant financial issues, and to identify changes in the City's financial position including adopted budget plans. Please consider it in conjunction with the City's financial statements that follow.

#### FINANCIAL HIGHLIGHTS

- With total assets over \$2.3 billion, total liabilities just over \$778.1 million, deferred inflows of resources at roughly \$232.4 million, and deferred outflows of resources at \$41.4 million, the total net position of the City of Madison increased by about 6.7% or nearly \$86.8 million (including restatements of the prior year's net position totaling over \$78.6 million due to the primary government's implementations of GASB Statement No. 68-Accounting and Financial Reporting for Pensions, and for GASB Statement No. 71-Pension Transition for Contributions Made Subsequent to the Measurement Date; along with prior year's construction in progress charges to expenses for the water utility totaling over \$1.4 million) from the previous year to about \$1.4 billion. Of this amount, approximately \$1.1 billion represented the City's net investment in capital assets, most of which do not generate revenues for their use or sale were computed less unamortized premium and discount of about \$29.1 million for 2015. Just under \$148.4 million was held for restricted purposes and about \$92.1 million was unrestricted. The unrestricted net position is generally used to meet the City's ongoing obligations to residents and creditors.
- The primary government reported under \$233.4 million in program revenues to cover nearly \$488.6 million in expenses with the remaining general revenues of taxes, intergovernmental, investment income, interest on capital leases, and other miscellaneous sources offsetting the difference, including a surplus of nearly \$11.0 million at about \$266.2 million.
- As of December 31, 2015 the governmental funds reported combined ending fund balances of over \$152.4 million. This amount is broken down as follows: just over \$38.4 million of this balance is available for spending at the council's discretion (unassigned fund balance), at the end of the year, management assigned and committed just over \$31.0 million for specific purposes with nearly \$73.6 million restricted due to external constraints or regulations defining specific uses such as grants, state statutes, and tax exempt financing. The nonspendable fund balance includes advances, non-current interfunds and receivables, prepaid items, and trust activities which totaled approximately \$9.4 million at year end. The nonspendable fund balance is legally or contractually required to be intact and not expected to be easily converted to cash.
- At the end of the fiscal year, just over \$38.4 million of unassigned fund balance remained within the general fund or approximately 14.0% of the adopted 2016 general fund expenditures; close to the City's stated target ratio of 15.0%. The unassigned fund balance for governmental funds decreased in total by about \$729,000, or just about 1.9% when compared to the prior year. The City applied \$1.9 million of assigned fund balance within the 2015 Adopted Operating Budget, and recorded an interfund cash advance to the City's Insurance Fund of nearly \$1.2 million, due to an actuarial reserve adjustment at year end which totaled about \$2.4 million.

#### FINANCIAL HIGHLIGHTS (continued)

However, room tax, municipal court, engineering, and ambulance fee revenues outperformed budgeted projections and added an additional \$1.7 million more than expected to this discretionary fund balance by year end. Additionally, the Water Utility continued to pay down its annual portion of the advance owed by \$765,000 during 2015.

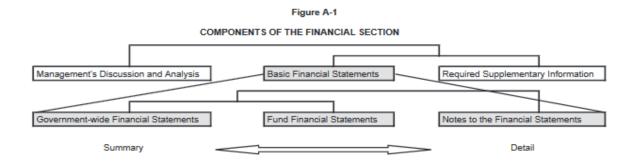
- Outstanding General Obligation bonds and notes as of December 31, 2015, totaled over \$382.3 million with approximately \$344.5 million related to governmental activities. Business-type activities closed the year with over \$243.1 million in revenue bond and general obligation debt.
- Other post-employment benefits (OPEBs) obligation is slightly over \$29.4 million; an increase of just over 15% from 2014 of about \$25.5 million. This obligation is based on an actuarial valuation as of January 1, 2015, which indicates the actuarial determined accrued liability for benefits was \$57.4 million amortized over 30 years. Of this amount, approximately 61% or just over \$17.9 million is related to an implicit rate subsidy associated with allowing retirees to purchase health insurance at the same premium as active employees.
- The City continued to provide resources during 2015 to replace outdated software systems such as: Enterprise Resources Planning for much of its financial operations, Computer-Assisted Mass Appraisal, Public Works Project Planning, Metro Transit and other agency scheduling systems.
- The City of Madison achieved its Aaa bond rating from the Moody's Investors Service. The City has maintained its Aaa bond rating annually since 1973.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City of Madison's basic financial statements. The City of Madison's basic financial statements are comprised of three components:

- 1. Government-wide financial statements-provide for both long-term and current period information about the City's overall financial status,
- 2. Fund financial statements-focus on individual components of City government, reporting operations in more detail than the government-wide statements. These statements are comprised of governmental, proprietary, and fiduciary funds,
  - Governmental fund statements report how services were financed in the past year as well as what remains for future spending,
  - Proprietary fund statements present current year and long-term financial information,
  - Fiduciary fund statements provide financial information to which the City is solely an agent for the benefit of others to whom the resources belong.
- 3. Notes to the financial statements-provide additional information that is essential to understanding the government-wide and fund financial statements. Figure A-1 below shows how portions of required components of the comprehensive annual report are related to one another.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**



This report also contains other supplementary information in addition to the basic financial statements.

Further explanation of the basic financial statement sections follows:

#### **Government-Wide Financial Statements**

The two *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances in a manner similar to private-sector business entities. The government-wide financial statements can be found on pages 1 through 4 of this report.

The Statement of Net Position presents information on all of the City of Madison's assets, deferred outflows, liabilities, and deferred inflows with the net amount reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial health of the City is improving or deteriorating. New GASB Statements 68 and 71 require the net pension asset and related deferred outflows and deferred inflows, if any, to be reported within the financial statements. For the City of Madison, the primary deferred outflows of resources are for pension related amounts with deferred inflows of resources for property tax revenues levied in 2015, but will not be collected until 2016.

The *Statement of Activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the *government-wide financial statements* distinguish those functions of the municipality that are principally supported by taxes and intergovernmental revenues, known as *governmental activities*, from other functions that are intended to recover all or a significant portion of their costs through user fees and service charges, called *business-type activities*. The governmental activities of the City of Madison include; general government, public safety, public works and transportation, planning and development, culture and recreation, and interest and fiscal charges.

The *business-type activities* of the City include; a water utility, sewer utility, stormwater utility, parking utility, transit, convention center and golf courses.

In addition to these various direct operations of the City, or *primary government*, the government-wide financial statements also include financial information related to legally separate entities for which the City has financial responsibility, known as *discretely presented component units*. The discretely presented component units are reported in a separate column to emphasize that they are legally separate.

#### **Government-Wide Financial Statements (continued)**

The discretely presented component units are; the Community Development Authority (CDA) of the City of Madison which includes as component units, Allied Drive Redevelopment, LLC; Truax Park Redevelopment, Phase I, LLC; Truax Park Redevelopment Phase 2, LLC; and Burr Oaks Senior Housing, LLC; the Business Improvement District (BID); the Olbrich Botanical Society and Olbrich Botanical Society Foundation (OBS and OBSF); and the Madison Public Library Foundation, Inc. (MPLF); and the Madison Parks Foundation (MPF). These entities are described in Note IV-J page 74 following the financial statements.

#### **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives.

The City of Madison, like other governmental entities, uses fund accounting to ensure and demonstrate compliance with various finance related legal requirements. All of the funds of the City of Madison can be divided into three categories: *governmental funds, proprietary funds and fiduciary funds*.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. The governmental fund financial statements can be found beginning on page 5 of this report.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the municipality's near-term financing decisions.

Both the governmental fund *balance sheet* and the governmental fund *statement of revenues*, *expenditures*, *and changes in fund balances* provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. The City of Madison maintains nine individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the: General Fund, Library Fund, Debt Service Fund, and Capital Projects Fund. These are considered to be major funds or funds for which separate reporting has been determined to be helpful in fulfilling other legal reporting requirements.

Data from the other governmental funds are combined into a single, aggregated presentation. Disaggregated fund data for these other five governmental funds is provided in the form of combining statements in the supplementary information section beginning on page 127.

**Proprietary Funds** maintained by the City of Madison are of two different types: *enterprise funds* and *internal service funds* that generally report services for which the City charges customers a fee.

*Enterprise funds* are used to report those functions presented as business-type activities in the government-wide financial statements. The *proprietary fund financial statements* can be found beginning on page 11 of this report.

#### **Fund Financial Statements (continued)**

The City's fund financial statements present separate major enterprise fund information for the: Water Utility, Sewer Utility, Stormwater Utility, and Transit Utility. The Parking Utility, Convention Center and Golf operations are presented as nonmajor Enterprise Funds.

Internal service funds are used to account for enterprise-like operations that provide services, on a user fee basis, primarily or exclusively to departmental customers within the governmental entity itself, rather than to external customers. Because these funds predominately benefit governmental rather than business-type functions, they have been included within the governmental activities of the government-wide financial statements.

The City of Madison uses internal service funds to account for its liability insurance, workers compensation and fleet service functions. These internal functions are reported in a single, aggregated proprietary fund in the statement of net position-proprietary funds.

These are presented separately in the combining statement of net position internal service funds presentation beginning on page 136, and are included with other governmental activities in the government-wide financial statements.

**Fiduciary funds** are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City of Madison's own programs.

The accounting for fiduciary funds is similar to that used for proprietary funds. The City of Madison uses fiduciary funds to account for taxes collected for the benefit of overlapping tax jurisdictions and investments made on behalf of the local school district. City staff also serves as the fiscal agent to account for Metropolitan Unified Fiber Network Consortium operations. The fiduciary fund financial statements can be found beginning on page 21 of this report.

#### **Notes to the Financial Statements**

The notes to the financial statements provide additional detail that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 25 of this report.

#### **Supplementary Information**

Compliance with the City's annual operating budget for the year ended December 31, 2015 is reported as required supplementary information in the *Schedule of Revenues and Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP) - General Fund, and Library Fund,* which begin on page 121.

Following the basic government-wide, and fund financial statements, accompanying notes, and required supplementary information, additional supplementary and statistical information has been provided as part of this report.

The supplementary information on pages 127-149 includes combining statements for the nonmajor governmental, nonmajor enterprise, internal service, agency and component unit funds, the sewer remediation revenue bond covenant analysis, and capital projects.

The statistical section beginning on page 150 presents various classes of detailed information as a context for understanding the City's overall financial condition as presented in the financial statements, notes to the financial statements and required supplementary information.

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS ANALYSIS**

#### **Statement of Net Position**

The City of Madison's statement of net position at December 31, 2015 and 2014 are summarized in the table below. Net position improved by nearly \$11.0 million, or less than 1.0% to just under \$1.38 billion. This improvement is generally due to increased investments in capital assets such land, infrastructure, and plant in service capitalized for both the governmental and business-type activities during the year. Additionally, the City implemented GASB Statements 68 and 71 related to accounting and financial reporting for pensions and measurement date transition for contributions. Net position was restated as of December 31, 2014.

Restatement of net position amounts for both the governmental and business-type activities can be found within Note IV-I beginning on page 72.

The net investment in capital assets comprises the majority or 82.5% of the primary government's total net position.

Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Most capital assets are used to provide services to residents and are not available for future spending.

See page xxiv of this report for information related to capital assets.

#### **Statement of Net Position (continued)**

#### City of Madison Summary Statement of Net Position (in thousands)

	Governmen	tal Activities	Business-Ty	pe Activities	<b>Total Primary Government</b>	
	2015	2014	2015 2014		2015	2014
Assets: Current and Other Assets Capital Assets (net)	\$ 550,690 981,756	\$ 510,459 950,074	\$ 144,538 669,246	\$ 115,697 640,751	\$ 695,228 1,651,002	\$ 626,156 1,590,825
Total Assets	\$ 1,532,446	\$ 1,460,533	\$ 813,784	\$ 756,448	\$ 2,346,230	\$ 2,216,981
Deferred Outflows of Resources	\$ 31,277	\$ -	\$ 10,128	\$ 1,959	\$ 41,405	\$ 1,959
Liabilities:						
Current Liabilities Noncurrent Liabilities	\$ 52,241 438,693	\$ 44,619 411,750	\$ 25,346 261,835	\$ 27,355 222,206	\$ 77,587 700,528	\$ 71,974 633,956
Total Liabilities	\$ 490,934	\$ 456,369	\$ 287,181	\$ 249,561	\$ 778,115	\$ 705,930
Deferred Inflows of Resources	\$ 231,339	\$ 221,583	\$ 1,094	\$ 1,109	\$ 232,433	\$ 222,692
Net Position: Net investment in capital assets Restricted Unrestricted (deficit) Total Net Position	\$ 686,732 130,520 24,198 \$ 841,450	\$ 697,101 96,845 (11,365) \$ 782,581	\$ 449,895 17,879 67,863 \$ 535,637	\$ 439,940 9,240 58,557 \$ 507,737	\$ 1,136,627 148,399 92,061 \$ 1,377,087	\$ 1,137,041 106,085 47,192 \$ 1,290,318
Total Net Position as a % of Total Liabilities and Deferred Inflows of Resources	117%	115%	186%	203%	136%	139%
Unrestricted Net Position as a % of Total Liabilities and Deferred Inflows of Resources	3%	-2%	24%	23%	9%	5%

Approximately 11% or about \$148.4 million of the primary government's total net position represent resources that are subject to other restrictions as to how they may be used either by external groups, such as contributors, or due to laws or regulations of other governments or grantors or, as a result of legal limitations established through constitutional provisions or enabling legislation.

Just over \$92.0 million of the primary government's total net position, or roughly 6.7%, may be used to meet the City's on-going obligations to its citizens and creditors. It is important to note that nearly \$67.9 million, of the unrestricted net position are related to the City's business-type activities. Consequently, they generally may not be used to fund governmental activities.

At the end of 2015, the City is able to report positive balances for unrestricted net position, both for the government as a whole, as well as for its separate governmental and business-type activities largely due to recording the required net pension asset, and related deferred outflows of resources, and reducing the net investment in capital assets calculation by unamortized premium and discount at year end.

Furthermore, total net position exceeded total liabilities and deferred inflows at the end of 2015 for both governmental and business-type activities by 136%. Unrestricted net position was positive at 3.0% of total liabilities and deferred inflows for governmental activities up from the prior year. The same measure was 24% for business-type activities and totaled 9% in the aggregate for the primary government.

#### **Statement of Activities**

The following table summarizes changes in net position for the primary government as well as governmental and business-type activities:

City of Madison Summary Statement of Activities (in thousands)

		Governmental A	Activities	Business-Type Activities		Total Primary Government		
		2015	2014	2015		2014	2015	2014
Revenue:	_							
Program revenues:								
Charges for services	\$	33,856 \$	32,226 \$	116,3	390 \$	115,915 \$	150,246 \$	148,141
Operating grants and contribution	S	18,037	13,327	27,0	880	26,400	45,125	39,727
Capital grants and contributions		24,294	41,419	13,6	594	18,076	37,988	59,495
General revenues:								
Property Taxes		217,253	209,312		-	-	217,253	209,312
Intergovernmental revenues not								
restricted to specific programs		24,058	25,724		-	-	24,058	25,724
Investment income		2,804	4,914	8	339	879	3,643	5,793
Other (loss)		21,806	21,872	(5)	83)	861	21,223	22,733
Total revenues	\$	342,108 \$	348,794 \$	157,4	128 \$	162,131 \$	499,536 \$	510,925
Expenses:								
General government	\$	32,365 \$	2,121 \$		\$	\$	32,365 \$	2,121
Administration	Ψ	32,303 φ	22,849		Ψ -	Ψ	32,303 ¢	22,849
Public safety		127,693	115,722		_	_	127,693	115,722
Public works and transportation		76,019	73,923		_	_	76,019	73,923
Planning and development		48,070	67,065		_	_	48,070	67,065
Culture and recreation		40,132	17,345		_	_	40,132	17,345
Interest and fiscal charges		8,521	8,527		_	_	8,521	8,527
Water		0,321	0,327	26,8	215	25,954	26,845	25,954
Sewer		-	-	32,7		30,880	32,799	30,880
Stormwater		-	-	13,1		12,341	13,176	12,341
Parking		_	_		)70	9,327	9,070	9,327
Transit		_		61,7		61,403	61,721	61,403
Convention Center		_			312	10,252	9,312	10,252
Golf courses		-	-		336	2,862	2,836	2,862
Total expenses	\$	332,800 \$	307,552 \$		759 \$	153,019 \$		460,571
i otai expenses	Ф	332,800 \$	307,332 4	133,	39 \$	133,019 \$	488,339 \$	400,371
Excess before transfers		9,308	41,242	1,6	69	9,112	10,977	50,354
Transfers	_	(11,550)	(15,343)	11,5	550	15,343		
Change in net position		(2,242)	25,899	13,2	219	24,455	10,977	50,354
Net position, beginning of year								
(restated)*		843,692	756,682	522,4	118	483,282	1,366,110	1,239,964
Net position, end of year	\$	841,450 \$	782,581	535,6	537 \$	507,737 \$	1,377,087 \$	1,290,318

<sup>\*</sup> Restatement of net position amounts for both the governmental and business-type activities can be found within Note IV-I beginning on page 72.

#### Statement of Activities (continued)

General revenues such as taxes, and charges for services program revenues, finance roughly 73% of the primary government's expenses. Operating and capital grant contributions, as well as intergovernmental revenues not restricted for specific programs, are largely passed through from federal and state resources. These same resources funded about 22% of the City's wide range of services, or functional expenses during the year, with the largest being public safety (police and fire).

Additionally, it's important for the reader to understand that beginning of the year net position was required to be restated given implementations of the new GASB Statements No. 68 and No. 71 for pension related financial reporting and contributions made subsequent to the measurement date.

Furthermore, expenses delineated as administration in the prior year, are now reported as general government, as well as and parks operations moved from public works and transportation to culture and recreation. These changes were effectuated when migrating to new financial system software applications as of January 1, 2015, and to more closely follow Wisconsin Department of Revenue expense classifications.

The following narrative considers the operations of governmental and business-type activities separately.

#### **Governmental Activities**

Governmental activities for 2015 decreased net position slightly by just over \$2.2 million. Total revenues did exceed total expenses by just over \$9.3 million; however approximately \$11.5 million (net) was transferred to the business-type activities thereby reducing the governmental activities net position at the end of year.

Some notable changes in revenues and expenses are described below:

#### Revenues

Charges for services

- General government dropped by approximately \$1.7 million from the prior year as follows:
  - 1. Municipal court fees earned and available were \$447,000 more than anticipated,
  - 2. Engineering services revenues exceeded budget by nearly \$670,000,
  - 3. Cable franchise, broadband and transmission fees totaling about \$2.8 million (classified as general government in the prior year), were properly recorded as miscellaneous revenues during 2015.
- Public safety increased by just over \$2.2 million from 2014:
  - 1. Ambulance conveyance fees were up by just over \$1.1 million due to improved collection and recovery efforts,
  - 2. Fire EMS programs for protection (provided to Shorewood Hills and Maple Bluff jurisdictions), generated approximately \$550,000 in revenues given this new service area for 2015,
  - 3. Uniform citations and parking violations increased by about \$400,000 from the prior year, due to a large one-time payment for outstanding building code violations by a property management entity.
- Public works and transportation decreased by almost \$8.8 million due to timing of unavailable revenues between years for special assessment improvements, impact fees, and capital street infrastructure payments.

- Planning and development program revenues increased from the prior year by about \$7.3 million as follows:
  - 1. Engineering and park impact fees for future development were nearly \$6.3 million higher,
  - 2. Community development activities collected roughly \$1.0 million more for repayments for principal on loans, program income and appreciation payments.
- Culture and recreation increased by nearly \$2.6 million during 2015, as parks operations are no longer classified as a public works and transportation program area. Listed below are a few other revenue increases:
  - 1. A new Urban Forestry Special Charge generated approximately \$1.1 million,
  - 2. Parks usage fees were up by another \$600,000 from the previous year,
  - 3. Library services for south central Wisconsin libraries, cataloging, fines and other fees collected \$700,000 more when compared to 2014.

#### Operating grants and contributions

- Public safety increased by just over \$300,000 for additional state aids received for Fire Hazmat and other police grants.
- Public works and transportation was up by over \$3.3 million, due to timing of unavailable revenues between years for county and other units of government participation for street infrastructure projects totaling approximately \$3.0 million. Additional highway funding was provided by the State, totaling about \$400,000 more than the previous year.
- Planning and development increased by nearly \$1.0 million during 2015 as the City received more federal funding for community development and HUD programs assistance.
- Culture and recreation and interest charges increased minimally, by less than \$100,000, largely for library donations and other small contributions received during the year.

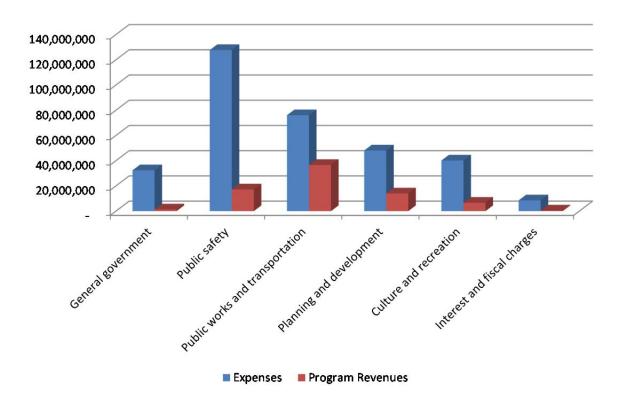
#### Capital grants and contributions

- Public safety increased by just under \$500,000 for additional state funding for various capital projects during 2015.
- Public works and transportation decreased significantly from the prior year by almost \$17.0 million as follows:
  - 1. Capital infrastructure contributions were down, as well as timing for revenue recognition by approximately \$19.1 million from the prior year,
  - 2. Special assessment revenues were up as more improvement districts were finalized and payments collected at almost \$3.0 million by year end.
- Planning and development and culture and recreation capital funding was consistent with that of the prior year, with only a slight decrease of about \$700,000. No substantial developer payments were received in 2015 for TID activities, similar to the nearly \$2.7 million provided in 2014 from TID25 for capital lease principal and interest payoffs.

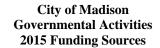
#### **Expenses**

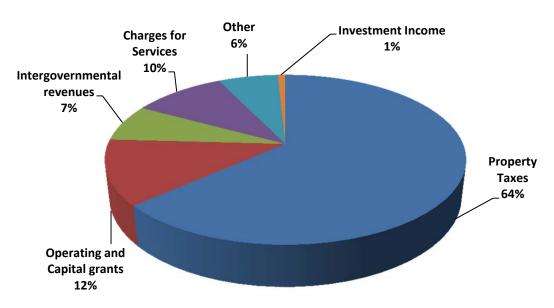
- General government costs were higher by approximately \$7.4 million in 2015. Of that amount, \$3.2 million is attributable to higher room tax supported costs reported within planning and development due to changes in the chart of accounts. About \$3.4 million of information technology hardware, software, and license maintenance fees for general government operations were not capitalized and allocated to other expense categories during 2015. Additionally, \$300,000 of TIF expenses moved to planning and development and out of this expense category this year. Lastly, the remaining increase is due to cost of living raises averaging 3%.
- Public safety expenditures increased by approximately \$12.0 million when compared to 2014, as operational costs were higher for employee related expenses given 3% cost of living increases for officers and civilians (Police and Fire Supervisors received 3.5%) effective March of 2015, which totaled nearly \$2.2 million. Additionally, approximately \$5.5 million of the increase was due to capital expenditures being previously allocated in prior years to the public works and transportation, and planning and development expense categories.
- Public works and transportation expenses increased by about \$2.1 million from the prior year. Salary and benefits costs would have been much higher within this expense category; however, engineering employees charged time and associated benefits to both the sewer and stormwater utilities for the first time this fiscal year. Additionally, parks operations were reported within this expense classification last year, totaling on average, about \$16.0 million annually (refer to culture and recreation below where they are currently reported). Furthermore, roughly \$22.0 million less was capitalized for infrastructure and losses on asset disposals. Lastly, landfill operations totaling \$714,000 were reclassified from planning and development expenses for 2015 to this expense category.
- Planning and development expenses decreased by nearly \$19.0 million in 2015, resulting from
  the change between years for full accrual conversion entries, reclassification of expense amongst
  other functional expense categories, and for higher operational costs not capitalized.
  Approximately, \$18.0 million less was capitalized and/or depreciated for infrastructure assets
  during the year.
- Culture and recreation expenses were significantly higher by about \$22.8 million during the year largely due to the change in recording parks expenses to this functional category at \$17.3 million by the end of 2015. Expenses were also higher for library staff salaries, benefits, supplies, library collections, and utilities as the new downtown facility was fully operational during the fiscal year, and for 3% cost of living adjustments.
- Interest and fiscal charges between years changed slightly, as both the required interest paid and issuance costs for debt were very similar to that of the prior year.

City of Madison Expenses and Program Revenues-Governmental Activities



The statement of activities provides a concise picture of funding for the various activities of the City. The following pie charts draw data from the statement of activities. For governmental services, the City is highly dependent upon the property tax for funding, deriving 64% of its revenue from this single source. Intergovernmental revenues and other operating and capital grants comprise another 19%, while charges for services and all other sources account for 17% of total governmental activity resources.





#### **Business-type Activities**

Business-type activities include the operations of the Water, Sewer, Stormwater, Parking, and Transit Utilities, the Convention Center, and Golf courses provided an increase to the City's net position of just over \$13.2 million including transfers netting over \$11.5 million for 2015. The transfers out from the General, Special Revenue and Capital Project Funds to the business-type activities totaled just over \$19.8 million with roughly \$13.0 million to the Transit Utility, and \$4.2 million to the Convention Center for continuing operations and capital matching funds. The Stormwater Utility received over \$1.3 million in capital asset contributions from the Capital Project Funds. The Sewer Utility received nearly \$1.1 million from the Impact Fee Special Revenue Funds at year-end.

The business-type activities remitted payments in lieu of taxes (PILOT) to the General Fund totaling just under \$8.2 million. Total revenues exceeded expenses by approximately \$1.7 million prior to any transfer of funds activity by the close of 2015. See Note IV-E for interfund receivables/payables, advances and transfers beginning on page 56.

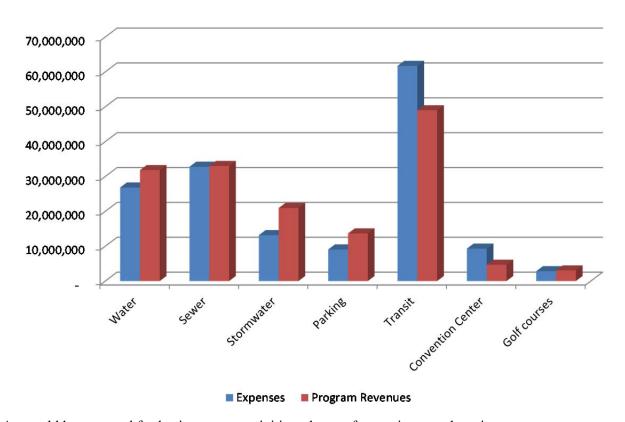
Program revenues for business-type activities decreased from the prior year to about \$157.4 million. Rate increases for the Water, Sewer, and Stormwater Utilities (noted below) generated \$5.3 million in charges for services revenues to support operating expenditures.

- Water Utility's last rate increase of 8% has been in effect since January 1, 2012. New rates were effective September of 2015.
- Sewer volume and flat rates increased by 4.93% on average for 2015 up from 2.75% in 2014.
- Stormwater Utility base, impervious and pervious rates decreased on average by 2.23% for 2015, compared to an increase of 4.3% in 2014.
- Parking Utility rates have not increased since 2012. However, City Common Council approved higher rates effective in 2016 for this utility.

#### **Business-type Activities (continued)**

Total operating expenses for the business-type activities increased by nearly \$2.7 million at year end. Much of the increase in spending, is attributable to the Water, Sewer, Stormwater and Transit Utilities personnel costs, depreciation, repairs and maintenance, and transportation expenses.

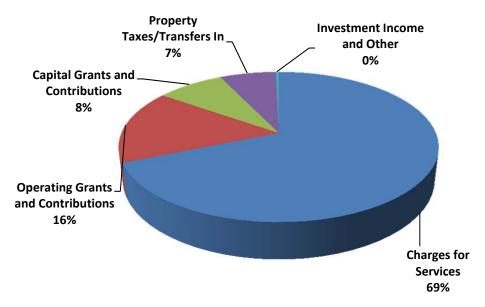




As would be expected for business-type activities, charges for services are the primary revenue source, at 69% of the total. State and federal aids and grants continue to be an important revenue source at 24%. Transfers from the primary government are comprised of property taxes representing 7% of business-type revenues and minor investment income.

#### **Business-type Activities (continued)**

City of Madison Business-Type Activities 2015 Funding Sources



#### FINANCIAL ANALYSIS OF THE CITY'S MAJOR FUNDS

#### **Governmental Funds**

The focus of the City's governmental funds is to provide information regarding near-term inflows, outflows and spendable resources. Such information can be useful in assessing the City's financing requirements. In particular, the level of unassigned fund balances may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The schedule below indicates the fund balances and the total change in fund balances as of December 31, for all Major and Nonmajor Governmental Funds:

	Fund Balance		Fund Balance			Increase	
_	2015		2014			(Decrease)	
Major and Nonmajor Funds:							
General	\$	54,637,598	\$	56,258,254	\$	(1,620,656)	
Library		781,398		616,068		165,330	
Community Development Block Grant		-		1,883,930		(1,883,930)	
Debt Service		19,021,835		20,799,979		(1,778,144)	
Special Assessments		-		2,359,366		(2,359,366)	
Tax Incremental Districts		-		28,135,855		(28,135,855)	
Capital Projects		48,667,506		-		48,667,506	
Other Nonmajor Governmental		29,329,507		38,234,261		(8,904,754)	
Total	\$	152,437,844	\$	148,287,713	\$	4,150,131	

#### **Governmental Funds (continued)**

As of December 31, 2015, the City of Madison's governmental funds reported combined ending fund balances of approximately \$152.4 million, an increase of over \$4.1 million from the prior year.

Of this total, more than \$9.3 million has been classified as nonspendable, or amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact. The nonspendable fund balances resulted by and large from advances to the Water Utility, and the Community Development Authority, noncurrent receivables for the ice arena's land contracts, tax chargebacks, prepaid health insurance for January 2016 premiums, and trust activities.

Nearly \$73.6 million of the governmental fund balance is restricted for specific legal requirements and other commitments such as debt service payments, tax increments generated to cover capital outlay for subsequent year expenditures, or for distributions to other taxing jurisdictions.

Approximately \$31.1 million of the year-end fund balance was committed or assigned for specific purposes such as encumbrances or one-time applications to future budget appropriations; leaving a total unassigned governmental fund balance of just over \$38.4 million available for spending at the discretion of the City's elected officials.

The *general fund* is the primary operating fund used to account for the governmental operations of the City, with the direct expenditures of this fund accounting for nearly 54.1% of the City's governmental fund expenditures as reported on the *statement of revenues*, *expenditures and changes in fund balances*.

As a measure of the general fund's liquidity, it may be useful to compare both total fund balance and unassigned fund balance to measures of operating volume such as fund expenditures or future budgeted expenditure level. The total year end general fund balance of just over \$54.6 million represented about 25.4% of roughly \$215.4 million in 2015 expenditures reported on the *statement of revenues*, *expenditures and changes in fund balances* while nearly \$38.4 million unassigned balance represented about 17.8% of the same expenditure measure.

Historically in Madison, the audited unassigned fund balance has been considered in proportion to the subsequent year's budgeted general fund expenditures, including debt service, and used to measure the adequacy of the City's operating reserve, with a stated target ratio of 15%. The adopted 2016 general fund budget authorized expenditures of \$273,768,597. The general fund 2015 unassigned fund balance was 14.0% of the subsequent year's budget, which is lower than the historical target due to the following:

- No repayments were made for the \$238,000 advance to the Community Development Authority during 2015.
- The City Insurance Fund received interfund cash at year end totaling nearly \$1.2 million. Repayment terms will be determined over the next fiscal period; however, the interfund receivable is not expected to be repaid during the next 12 months.
- Noncurrent receivables increased by roughly \$500,000 due to tax chargebacks also not expected to be collected within the next fiscal year.
- The investment's book, par, and market values were tracked throughout 2015. The City's investment portfolio incurred a slight loss, or mark-to-market adjustment of roughly \$210,000. This adjustment when netted against the general fund income earnings resulted in total investment revenues of nearly \$1.0 million by the end of the year.

#### **Governmental Funds (continued)**

- State Highway aid and recycling revenues increased by approximately \$400,000 to roughly \$10.2 million in 2015. However, State Shared revenue, payments for municipal services, and computer reimbursement revenues decreased by more than \$550,000 from the prior year. Furthermore, building permits, fines and forfeitures, and investment income were unfavorable by over \$1.5 million collectively than originally budgeted in 2015. Actual revenues overall, were close to budgeted levels with an ending favorable variance of about \$846,100 due to ambulance conveyance, engineering services, and municipal court fees totaling over \$2.2 million more than last year.
- Total expenditure variances ended the year favorably at just under \$2.8 million or 1.0% from the final amended budget due to a very mild winter season, and limited use of the City's budgeted contingent reserves. Overall, actual expenditures exceeded revenues by just over \$1.6 million, largely because of cost of living adjustments averaging 3.0%, higher health insurance premiums, and removal and/or treatment of trees affected with the emerald ash borer infestations for 2015.
- Approximately \$1.9 million of the assigned fund balance was applied to the 2015 Operating Budget in order to maintain a roughly 2.2% tax levy increase when compared to that of 2014.

The *library* special revenue fund includes resources that are legally restricted to support the various library branches and programs within the City. The fund balance was reasonably consistent when compared to the prior year with an increase of about \$165,000.

The *debt service* fund had a total fund balance of just over \$19.0 million at year end. The fund balance change, or decrease of about \$1.8 million, is a result of increased debt service principal retirements, interest payments and fiscal charges expenditures incurred and paid during 2015. The City issued nearly \$8.9 million in general obligation notes, with an average coupon rate of 3.00%, to refund about \$9.0 million of Series 2007-A, outstanding notes with an average coupon rate of 4.00-5.00% during 2015. The net proceeds, along with existing funds, prepaid the outstanding debt.

Additionally, the City issued \$56.8 million in tax-exempt promissory notes with a true interest cost of 1.73%, to finance various city capital projects; along with another roughly \$12.4 million in tax-exempt bonds with a true interest cost of 2.69%, for street and sidewalk infrastructure; as well just under \$13.5 million in taxable general obligation notes, (up by about \$8.1 million from the prior year), at a true interest cost of 2.19%, for economic development within Tax Incremental Financing District (TID) #45.

See Note IV-F beginning on page 60 for other long-term obligation disclosures.

The *capital projects* fund is a large governmental fund used to account for financial resources to be used for the acquisition or construction of equipment, facilities, and infrastructure. Included within this fund are special assessments, tax incremental financing districts (presented as separate major funds in prior years), and other capital project funds, (presented separately as nonmajor funds in prior years).

• The special assessments are used to account for the long-term receivables associated with the City's Special Assessment Program. This fund saw a net decrease of one open special assessment district in 2015, down to 716 from 717 in 2014. Additionally, the ending receivable balance decreased by \$3.1 million from the prior year, resulting from more final improvement payoffs in 2015. Delinquent special assessments increased by about \$109,300 during the year, to approximately \$679,600.

#### **Governmental Funds (continued)**

• The tax incremental financing districts are used to account for expenditures outlined in the Tax Increment District (TID) project plans and related revenues and proceeds from long-term borrowing. The City currently has 17 active districts. The districts generated just under \$13.8 million in tax increments, borrowed just over \$13.3 million, and received about \$532,000 in payment from a developer, used \$18.2 million for capital expenditures, and paid about \$9.0 million in long-term debt and capital leases during 2015.

The following is a listing of noteworthy TID projects under construction during the year:

- Judge Doyle-TID #25
- Lake Point Redevelopment-TID #27
- State Street Bike and Pedestrian access-TID #32
- Upper State Street Corridor-TID #32
- Outer Capital Loop (Southeast)-TID #32
- Railroad Crossing-TID #36
- East Washington Avenue-TID #36
- Capital Gateway Corridor-TID #36
- Union Corners-TID #37
- Stoughton Road-TID #39
- Park & Drake-TID #43
- Royster Clark-TID #44
- Capitol Square West-TID #45
- Research Park-TID #46

The aggregated *other nonmajor governmental* funds column includes various special revenue and permanent funds such as: Community Development Block Grant (CDBG), revolving loans, other grants, other restricted funds, and permanent funds, used to account for specific revenue sources that are legally restricted to expenditures for specific purposes.

The accumulated fund balances decreased to just over \$29.3 million or by nearly \$8.9 million at year end. The decrease is largely attributable to the nonmajor capital project funds now combined and reported as a single major fund within the fund financial statements.

#### **Proprietary Funds**

The City's *proprietary funds* provide the same type of information found in the government-wide financial statements, but in greater detail for the Enterprise Funds: Parking Utility, Convention Center, Golf Courses, and for the Internal Service Funds: Fleet Services, City Insurance and Worker's Compensation Funds.

The following schedules and analysis indicates the net position and total changes in net position as of December 31 for all both fund types.

#### **Proprietary Funds (continued)**

	Net Position 2015	Net Position 2014 (restated)		Increase (Decrease)
Enterprise Funds:				
Water Utility	\$ 112,619,376	\$	112,784,643	\$ (165,267)
Sewer Utility	112,277,896		109,937,193	2,340,703
Stormwater Utility	201,549,077		192,733,160	8,815,917
Metro Transit Utility	42,451,201		41,777,792	673,409
Nonmajor Enterprise	 74,720,424		71,950,673	 2,769,751
Total	\$ 543,617,974	\$	529,183,461	\$ 14,434,513

The net position of the *enterprise-type* proprietary funds at the end of 2015 totaled over \$543.6 million, up approximately \$14.4 million from the previous year.

The Water Utility staff submitted a rate case application to the Public Service Commission of Wisconsin in 2014. New rates became effective as of September 2015.

Much of the net position increases noted above were due to rate increases of approximately 4.93% for the Sewer Utility and 2.23% for the Stormwater Utility effective January 1, 2015. The Sewer Utility also added \$7.2 million in public projects, as well as \$1.6 million for Lower Badger Mill Creek Interceptor Phase 2, \$900,000 for East Johnson Street, \$517,000 for Glenway/Larkin/Hillcrest/Zwerg and Ross. Furthermore, the Sewer Utility added nearly \$500,000 for three utility trucks (shared with the Stormwater Utility) and a sewer inspection camera system. No revenue bond debt was issued during 2015.

The Stormwater Utility added \$10.2 million in public projects to plant from construction in progress. Additionally, \$2.8 million was completed for Mineral Point/Junction Road intersection, \$1.0 million for Wingra Creek Phase 3, \$1.0 million for Arboretum Pond, and \$616,000 for Royster Corners. The utility also received \$2.7 million in contributed stormwater management land and \$1.9 million in easements during the year. The utility purchased roughly \$1.0 million for equipment including three new Pelican street sweepers.

The net position for the Metro Transit Utility increased slightly by approximately 1.6%, or just under \$700,000. Employee compensation and benefits accounted for 73% of total operating expenses excluding depreciation, and were favorable when compared to the budget by roughly \$1.6 million at year end. The City decreased its operating subsidy to the utility by about \$200,000, given the utility's ability to increase its contingent reserve balance during the last couple of years.

In 2015, Metro's bus ridership of 14.4 million was down by about 5.7% from the record level of \$15.2 million rides in 2014; this decline is most likely attributable to fuel prices near \$2.00 per gallon (some instances lower) and an extremely mild winter season.

Additionally, Metro staff has worked to submit a TIGER grant application for building the first phase of a bus satellite facility at Nakoosa Trail. The City's Common Council authorized moving forward with a \$1.5 million locally funded engineering and design plan for this infrastructure investment.

Metro's work with the local police department, school district, and others to address security concerns is a top priority. Security incidents at 3 of the 4 transfer points declined by 4% in 2015. This effort will continue to be a top management area of focus.

#### **Proprietary Funds (continued)**

Nonmajor enterprise funds include: Parking Utility, Convention Center, and Golf courses for 2015. The net position for the Parking Utility increased by about 8.9%, or approximately \$3.4 million by the close of the fiscal year; the utility remains debt free and collected nearly \$13.7 million from customers to fund expenses that totaled over \$9.1 million. The Common Council re-authorized planning costs of \$1.5 million in the 2014 capital budget, for design of a parking garage to replace the Government East ramp with approximately 600 stalls on Pinckney Street. The utility plans to use its cash reserves totaling nearly \$30.4 million by the close of the fiscal year, to partially fund the Judge Doyle Garage project budgeted for an estimated \$30 million.

The Convention Center's net position decreased by nearly \$650,000 or about 2.0% for 2015. During the year, the room tax subsidy totaled over \$4.2 million, down from the prior year, as operations and maintenance expenses were lower by about \$900,000 from the prior year.

Golf's net position increased slightly at \$49,125 (including pilot payments to the general fund), or by 3.0% from last year. This was especially important as the courses generally breakeven and/or incurs small losses at year end. Collectively, these operations generated \$500,000 more in revenues as a result of the courses opening earlier and extending their season, due to the warmer spring and relatively dry summer months.

		Net Position 2015	Net Position 2014 (restated)		Increase (Decrease)
Internal Service Funds:					
Fleet Services	\$	(3,866,323)	\$ (2,717,508)	\$	(1,148,815)
City Insurance		(40,450)	2,042,714		(2,083,164)
Worker's Compensation	-	(10,400)	1,281,324		(1,291,724)
Total	<u>\$</u>	(3,917,173)	\$ 606,530	\$	(4,523,703)

The net position of the City's three *internal service-type* proprietary funds outlined above decreased during the year from \$606,530 (net position restated) to a total net position deficit of just over \$3.9 million by the close of the fiscal year. The decrease of approximately \$1.1 million for Fleet Services included depreciation, and operational and maintenance expenses not fully recovered from other City agency charges for services.

• Additionally, an appropriation was made from the General Fund to the City Insurance Fund in the amount of \$500,000 to reduce its net position deficit anticipated at year end to be about \$2.1 million. The City has experienced significant insurance and worker's compensation claims over the past several years, and City management has begun reviewing charges for services allocations to agencies along with commensurate budget authority for 2016 and 2017. Furthermore, the City's Insurance Fund received an actuarial reserve adjustment at year end which totaled about \$2.4 million.

#### **BUDGETARY HIGHLIGHTS**

As shown in the *Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP)* for the General Fund found on page 121, the original 2015 general fund budget authorized expenditures of approximately \$268.2 million funded by anticipated revenues of \$266.3 million with a \$1.9 million application of assigned fund balance. During the year, the Common Council authorized additional expenditures of \$3,387,865 from budgeted reserves, for an amended budget amount of nearly \$271.6 million.

#### **BUDGETARY HIGHLIGHTS (continued)**

The City ended the year with favorable general fund final budget variances for expenditures and revenues totaling just over \$3.6 million. Expenditures deviated from the budget by approximately \$2.8 million, with revenues slightly over budget by about \$850,000. Management expected positive variances at year end for both expenditures and revenues. Given the extremely light winter season, the streets division was under budget by about \$1.9 million; however this was offset by about \$700,000 in higher traffic engineering operations not capitalized as originally projected. Additionally, general government and public safety operations lapsed nearly \$1.2 million in salaries and related benefits largely due to vacancies created from retirements. Miscellaneous and unallocated employee benefits were also lower by approximately \$315,000 at year end.

The revenue variances were also favorable by nearly \$850,000, with taxes above estimates by nearly \$1.0 million due to a prior year property tax adjustment of \$568,948 for a residential development for seniors. Intergovernmental revenues were down slightly, in total by about \$52,000 when compared to the budget, primarily due to state shared revenue and payments for municipal service reductions. Fines and forfeitures and permit revenues were down approximately \$700,000 compared with budget estimates due to strong, but not as strong as forecasted, building permit revenues along with decreases in citations and parking violations due to fewer federal grants for speed enforcement and greater automation of parking meter payments. Charges for Services were up nearly \$1.4 million compared to budget, led by greater than anticipated ambulance fee collections of \$1.1 million. Miscellaneous revenues and investment income were both down by nearly \$850,000 compared to budget, including the to-market investment adjustment of about \$210,000.

#### CAPITAL ASSETS AND LONG TERM DEBT

#### **Capital Assets**

In accordance with GASB-34, the City has recorded historical costs and depreciation expense associated with its capital assets, including infrastructure.

As summarized in the following table, the City's reported capital assets for governmental and business-type activities at December 31, 2015 were over \$2.3 billion.

Roughly 72% of capital assets were related to infrastructure and plant in service. For financial statement purposes, land costs and construction in progress are reported separately and are not combined with the City's infrastructure networks.

Total accumulated depreciation was calculated to be nearly \$721.5 million, or approximately 30.4% of the historical asset cost. Depreciation expense by function totaled about \$59.8 million for both governmental and business-type activities. Net of accumulated depreciation, the City's investment in capital assets totaled over \$1.6 billion as of December 31, 2015.

#### **Capital Assets (continued)**

City of Madison
Capital Assets, Net of Accumulated Depreciation
(in thousands)

	G	Governmental Activities Business-Type Activities			7	Total Primary Government					
		2015		2014	2015		2014		2015		2014
Land	\$	194,344	\$	192,365	\$ 60,052	\$	55,126	\$	254,396	\$	247,491
Construction in Progress		54,032		60,905	33,862		30,921		87,894		91,826
Land Improvements		26,126		22,124	-		-		26,126		22,124
Buildings		174,818		150,648	-		-		174,818		150,648
Machinery and Equipment		136,363		120,697	-		-		136,363		120,697
Intangibles		13,594		11,875	-		-		13,594		11,875
Infrastructure		835,979		809,545	-		-		835,979		809,545
Plant in Service					 843,248		808,997		843,248		808,997
Subtotal	\$	1,435,256	\$	1,368,159	\$ 937,162	\$	895,044	\$	2,372,418	\$	2,263,203
Less Accumulated Depreciation		(453,500)	_	(418,085)	 (267,916)	_	(254,293)	_	(721,416)	_	(672,378)
	\$	981,756	\$	950,074	\$ 669,246	\$	640,751	\$	1,651,002	\$	1,590,825

Some of the most significant additions to the City's capital assets during 2015 included (in millions):

•	Infrastructure Street Network in Construction in Progress (CIP)	\$36.4
•	Water pumping, treatment, transmissions, distributions, and sanitary sewers	34.3
•	Building and building improvements	24.0
•	Infrastructure Street Network in service	16.6
•	Major motor equipment fleet and vehicle additions	15.3
•	Bridge Network	13.7
•	Land and land improvements	11.0
•	Bike paths	6.0
•	Intangibles for technology improvements	1.7
•	Traffic signals, street lights and fiber	1.6

Additional information related to the City of Madison's capital assets is reported in Note IV-D following the basic financial statements beginning on page 52.

#### **Long-Term Debt**

On December 31, 2015, the City of Madison had \$596,272,849 of long-term bonds, notes, and capital leases outstanding, as summarized in the following table:

#### **Long-Term Debt (continued)**

City of Madison Bonds, Notes, and Capital Leases Outstanding

	Government	al Activities	Business-Ty	pe Activities	Total Primary Government		
	2015 2014		2015	2014	2015	2014	
Obligation Bonds and Notes	\$ 344,474,698	\$320,639,766	\$ 37,361,066	\$ 35,129,619	\$381,835,764	\$ 355,769,385	
Revenue Bonds	-	-	205,655,000	172,495,000	205,655,000	172,495,000	
Capital Leases	5,506,585	6,061,585	3,275,500	4,020,500	8,782,085	10,082,085	
Total	\$ 349,981,283	\$326,701,351	\$246,291,566	\$211,645,119	\$596,272,849	\$ 538,346,470	

Under Wisconsin State Statutes, the outstanding general obligation long-term debt of a municipality may not exceed 5% of the equalized property value of all taxable property within the city's jurisdiction. Applicable debt of the City totaled \$382,395,000 or 32.3% of the maximum legal limit of \$1,184,283,423.

During 2015, the City issued new debt for the following amounts and types:

City of Madison New Long-Term Debt Issued

Date	Type of Debt	Amount	Moody's Rating
10/22/15	General Obligation Notes	\$ 65,565,000	Aaa
10/22/15	General Obligation Notes - Taxable	13,345,000	Aaa
10/22/15	General Obligation Bonds	12,395,000	Aaa
12/17/15	Water Revenue Bonds	 41,610,000	Aa2
		\$ 132,915,000	

Additional information related to the City of Madison's long-term obligations is reported in Note IV-F following the basic financial statements beginning on page 60.

#### **CURRENTLY KNOWN FACTS AND ECONOMIC FACTORS**

#### **Financial Outlook**

The 2016 budget adopted by the Madison Common Council in November 2015 authorized an increase in General Fund expenditures of just over \$6.4 million funded by a 3.4% increase in the property tax levy, an increase in other revenue sources of about \$800,000, and a \$550,000 application of fund balance. City management is projecting 2016 actual revenues recognized and expenditures incurred to be generally favorable compared with budget. The year's investment income budget remains the same as the prior year at \$1.2 million.

#### **Financial Outlook (continued)**

A simple projection of results from the first four months of 2016, suggests General Fund revenue will be at a deficit of about \$1.0 million depending upon the required to-market adjustments during the year, and the timing of interest rate moves by the Federal Reserve.

Ambulance conveyance revenues were increased within the 2016 Operating Budget to \$7.1 million, up \$550,000 from the prior year, to more closely reflect staff projections. However, room tax collections are anticipated to grow slower than the previous year, along with building permit revenues continuing to decline slightly. Collectively, City management estimates both of these revenues sources to be down by about \$950,000 by the close fiscal year 2016.

As a result of first quarter 2016 projections, expenditures are expected to be at a roughly \$1.7 million surplus for all General Fund agencies, largely due to salary and fringe benefit savings estimated at about \$1.1 million due to surplus savings in health insurance premiums, WRS, and FICA costs associated with budgeted yet vacant General Fund positions. The remaining expenditure surplus is expected within snow removal operations. The City annually budgets for 7 snow events for the winter season each costing approximately \$560,000. During the first four months of 2016, the City experienced 2 general plow snow events and anticipates another 4 to occur during the months of November and December.

On balance, management expects revenues and expenditures to be in balance based on actual experience to date. Historically, the City's internal budget monitoring and control systems have proven effective and have resulted in savings in most departmental budgets at the end of each fiscal year. These normally occurring savings can be expected to offset the majority of the currently anticipated expenditure over-runs and the revenue shortfalls identified above for 2016.

#### **Economic Factors**

The local economy has remained relatively strong during this period when compared to the remainder of the state and nation. According to the Wisconsin Department of Workforce Development, the local unadjusted unemployment rate stood at 3.1%, well below the state average rate of 4.6% and national rate of 5.3%.

The City's population increased to 242,216 from 240,153 as estimated by the Wisconsin State Department of Administration.

Locally assessed real estate value increased by approximately 5.5% in 2015. Commercial property increased by 7.2% while total residential assessments increased by 4.5%. New construction was down slightly from \$525 million in 2014 to \$518 million in 2015. The average single family home assessment increased by about 3.5% from \$245,894 to \$254,593. These assessment figures compare favorably to the rest of the state and nation as the economy moves into recovery from the past years recession.

#### **REQUESTS FOR INFORMATION**

This report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to provide accountability for the financial resources it receives.

If you have questions about the information contained in this report or need additional financial information concerning the City of Madison, please contact the Finance Department, 210 Martin Luther King Jr. Boulevard, Room 406, City-County Building, Madison, Wisconsin, 53703. Our staff can be reached by telephone at 608-266-4671 or e-mail at finance@cityofmadison.com.

#### STATEMENT OF NET POSITION As of December 31, 2015

	Primary Government							
		<u> </u>		Business-	·			
	C	overnmental		type				Component
	Č	Activities		Activities		Totals		Units
ASSETS		71011711100		Houvilles		Totalo	_	Office
Cash and investments	\$	159,045,746	\$	68,381,485	\$	227,427,231	\$	14,249,618
Receivables (net)	Ť	,,-		,,	•	, , -	•	, -,
Taxes		235,685,646		-		235,685,646		-
Accounts		5,073,128		8,029,519		13,102,647		719,176
Special assessments		16,486,752		10,648,402		27,135,154		270,305
Accrued interest		1,625,392		-		1,625,392		146,395
Accrued revenue		1,528,262		8,404		1,536,666		-
Long-term loans		27,810,290		· -		27,810,290		59,878
Other		16,736,000		_		16,736,000		-
Pledge receivable		-		_		-		937,765
Internal balances		14,060,838		(14,060,838)		-		-
Due from other governmental units		7,620,690		10,541,523		18,162,213		259,678
Due from component units		796,655		-		796,655		
Inventories		2,709,522		1,172,446		3,881,968		73,365
Prepaid items		2,303,744		1,216,090		3,519,834		1,536,740
Advances to component unit		8,539,424		-,,,		8,539,424		-,000,1.0
Lease receivable		5,506,585		_		5,506,585		_
Lease receivable from primary government		-		_		-		8,782,085
Other Assets								0,7 02,000
Net non-utility property		_		255,645		255,645		_
Prepaid expenses - land lease		_		69,353		69,353		_
Beneficial interest in assets held by MCF		_		-		-		4,461,491
Other		_		394,466		394,466		481,164
Restricted Assets				001,100		00 1, 100		101,101
Cash and investments		10,816,673		47,524,106		58,340,779		3,696,344
Investment in Wisconsin Municipal		. 0,0 . 0,0 . 0		,02.,.00		00,0 .0, 0		0,000,0
Mutual Insurance Co.		3,815,820		_		3,815,820		_
Net pension asset		30,529,475		8,044,377		38,573,852		392,124
Other		-		-		-		535,797
Property held for future use		_		2,312,305		2,312,305		-
Capital Assets				_,0:_,000		_,0,000		
Land		194,344,110		60,051,848		254,395,958		12,517,243
Construction in progress		54,031,827		33,862,126		87,893,953		208,539
Land improvements		26,126,273		-		26,126,273		
Buildings		174,818,407		_		174,818,407		_
Machinery and equipment		136,362,634		_		136,362,634		_
Intangibles		13,594,046		_		13,594,046		_
Infrastructure		835,978,928		_		835,978,928		_
Plant in service		-		843,247,911		843,247,911		107,196,875
Accumulated depreciation		(453,499,716)		(267,915,648)		(721,415,364)		(50,128,610)
Total Assets		1,532,447,151		813,783,520		2,346,230,671		106,395,972
Total /1000to		.,002, 177,101	_	310,100,020		_,0 10,200,011	_	100,000,012
DEFERRED OUTFLOWS OF RESOURCES								
Unamortized loss on advance refunding		-		1,715,018		1,715,018		-
Pension related amounts		31,276,612		8,412,876		39,689,488		403,938
Total Deferred Outflows of Resources		31,276,612		10,127,894		41,404,506		403,938

	Primary Government				
		Business-			
	Governmental	type		Component	
	Activities	Activities	Totals	Units	
LIABILITIES					
Accounts payable	\$ 17,258,944	\$ 7,879,170	\$ 25,138,114	\$ 631,153	
Accrued payroll and payroll taxes	8,390,099	2,018,468	10,408,567	1,565,130	
Other accrued liabilities and deposits	26,400,662	1,161,660	27,562,322	-	
Due to other governmental units	131,432	-	131,432	-	
Due to primary government	-	-	-	796,655	
Payable from Restricted Assets					
Accrued liabilities	-	2,829,130	2,829,130	-	
Current maturities of revenue bonds	-	8,725,000	8,725,000	-	
Other liabilities	-	1,639,640	1,639,640		
Other liabilities	59,887	1,092,650	1,152,537	687,112	
Advances from primary government  Noncurrent Liabilities	-	-	-	8,539,424	
Due within one year	58,315,388	9,394,269	67,709,657	10,578,820	
Due in more than one year	380,377,503	252,440,814	632,818,317	14,315,835	
Total Liabilities	490,933,915	287,180,801	778,114,716	37,114,129	
DEFERRED INFLOWS OF RESOURCES					
Unearned revenues	231,332,937	1,092,274	232,425,211	1,210,944	
Pension related amounts	6,529	1,721	8,250	85	
Total Deferred Inflows of Resources	231,339,466	1,093,995	232,433,461	1,211,029	
NET POSITION					
Net investment in capital assets	686,732,418	449,895,013	1,136,627,431	42,049,538	
Restricted for	,	-,,-	,,- , -	,,	
Debt service	15,028,581	8,934,419	23,963,000	418,904	
Equipment replacement	-	900,000	900,000	-	
Loan programs	28,453,556	-	28,453,556	-	
Library	1,468,979	-	1,468,979	2,325,173	
Park purposes	307,837	-	307,837	2,859,776	
Impact fees	8,957,458	-	8,957,458	-	
Other grants	914,305	-	914,305	-	
Other restricted special revenue funds	3,751,509	-	3,751,509	-	
TID activities	37,285,043	-	37,285,043	-	
Trust purposes - expendable	3,300,972	-	3,300,972	-	
Trust purposes - nonexpendable	522,102	-	522,102	-	
Pensions	30,529,475	8,044,377	38,573,852	392,124	
Unrestricted	24,198,147	67,862,809	92,060,956	20,429,237	
TOTAL NET POSITION	\$ 841,450,382	\$ 535,636,618	\$ 1,377,087,000	\$ 68,474,752	

# STATEMENT OF ACTIVITIES For the Year Ended December 31, 2015

						_		
					Р	rogram Revenues		
						Operating		Capital
				Charges for		Grants and		Grants and
Functions/Programs		Expenses		Services		Contributions		Contributions
Primary Government								
Governmental Activities								
General government	\$	32,364,752	\$	1,327,316	\$	-	\$	-
Public safety	*	127,693,407	•	15,283,825	•	1,391,393	•	497,729
Public works and transportation		76,018,961		3,337,537		14,163,079		19,074,594
Planning and development		48,069,978		10,717,502		1,574,709		1,716,612
Culture and recreation		40,131,614		3,189,570		426,632		3,004,942
Interest and fiscal charges		8,521,134		-		481,360		-
Total Governmental Activities		332,799,846		33,855,750		18,037,173		24,293,877
Business-type Activities								
Water		26,845,428		29,513,563		-		2,311,000
Sewer		32,799,172		32,845,454		-		1,171,545
Stormwater		13,176,054		14,586,406		-		6,364,552
Parking utility		9,070,059		13,660,478		-		-
Transit		61,721,601		18,045,485		27,087,906		3,847,037
Convention center		9,311,942		4,686,368		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		-
Golf courses		2,835,591		3,052,335		-		-
Total Business-type Activities		155,759,847		116,390,089		27,087,906		13,694,134
Total Primary Government	\$	488,559,693	\$	150,245,839	\$	45,125,079	\$	37,988,011
0								
Component Units	œ.	04 407 400	Φ	7.004.050	œ.	45 404 740	Φ	4 707 040
CDA (Housing)	\$	24,487,126	\$	7,094,056	Ф	15,494,718	Ф	1,787,642
Business Improvement District		402,805		363,872		40,904		-
Olbrich Foundation (Parks)		2,206,654		1,479,780		1,114,246		-
Library Foundation		1,246,981				1,317,614		-
Parks Foundation		489,029	_	34,301	_	1,087,628		<del>-</del>
Total Component Units	\$	28,832,595	\$	8,972,009	\$	19,055,110	\$	1,787,642

#### General Revenues

Taxes

Property taxes, levied for general purposes

Property taxes, levied for the library

Property taxes, levied for TIF districts

Other taxes

Intergovernmental revenues not restricted to specific programs

Investment income

Interest on capital leases

Miscellaneous

Gain (loss) on sale of assets

Transfers - Internal

Total General Revenues and Transfers

#### Change in net position

NET POSITION - Beginning (as restated)

#### **NET POSITION - ENDING**

Net (Expense) Revenues and Changes in Net Position							
	Primary Government	t					
Governmental	Business-type		Component				
Activities	Activities	Totals	Units				
Activities	Activities	Totals	Offics				
\$ (31,037,436)	\$ -	\$ (31,037,436)	\$ -				
(110,520,460)	-	(110,520,460)	-				
(39,443,751)	=	(39,443,751)	=				
(34,061,155)	-	(34,061,155)	-				
(33,510,470)	=	(33,510,470)	=				
(8,039,774)	_	(8,039,774)	_				
(256,613,046)		(256,613,046)					
-	4,979,135	4,979,135	-				
=	1,217,827	1,217,827	=				
-	7,774,904	7,774,904	-				
-	4,590,419	4,590,419	-				
-	(12,741,173)	(12,741,173)	-				
-	(4,625,574)	(4,625,574)	_				
_	216,744	216,744	_				
	1,412,282	1,412,282					
<u>-</u>	1,412,202	1,412,202					
(256,613,046)	1,412,282	(255,200,764)					
			(440.740)				
-	-	-	(110,710)				
-	-	-	1,971				
=	=	-	387,372				
-	-	-	70,633				
			632,900				
-	-	-	982,166				
100 040 040		100 040 040					
188,040,216	-	188,040,216	-				
15,453,334	-	15,453,334	-				
13,759,032	-	13,759,032	-				
15,261,034	-	15,261,034	-				
24,058,453	-	24,058,453	-				
2,804,384	838,752	3,643,136	274,273				
-	-	-	519,705				
5,193,375	498,258	5,691,633	45,327				
1,351,317	(1,080,767)	270,550	, -				
(11,550,524)	11,550,524	-,	=				
254,370,621	11,806,767	266,177,388	839,305				
(2,242,425)	13,219,049	10,976,624	1,821,471				
843,692,807	522,417,569	1,366,110,376	66,653,281				
<u>\$ 841,450,382</u>	\$ 535,636,618	<u>\$ 1,377,087,000</u>	\$ 68,474,752				

#### BALANCE SHEET GOVERNMENTAL FUNDS As of December 31, 2015

			Debt
	General	Library	Service
<b>ASSETS</b>			
Cash and investments	\$ 61,166,869	\$ 676,567	\$ 5,765,236
Receivables			
Taxes	193,648,230	16,288,836	-
Accounts	4,254,315	-	-
Accrued revenue	873,293	4,468	-
Special assessments	-	-	-
Accrued interest	517,236	-	-
Long-term loans	2,163,731	-	-
Other receivables	16,736,000	-	-
Due from other funds	1,601,312	-	-
Due from component unit	796,655	-	-
Due from other governmental units	1,984,200	39,250	-
Advances to other funds	3,060,000	, <u> </u>	4,955,175
Advances to component unit	238,000	-	8,301,424
Leases receivable	-	-	-
Inventories	600,105	-	_
Prepaid items	2,143,038	113,994	_
Restricted cash and investments	_, ,	-	_
TOTAL ASSETS	\$ 289,782,984	\$ 17,123,115	\$ 19,021,835
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES			
Liabilities			
Accounts payable	\$ 5,070,718	\$ 41,945	\$ -
Accrued liabilities	8,379,163	10,936	-
Deposits	5,155,574	-	-
Due to other governmental units	113,351	-	-
Due to other funds	-	-	-
Advances from other funds	-	-	-
Other liabilities	59,887		
Total Liabilities	18,778,693	52,881	
Deferred Inflows of Resources			
Unavailable revenues	22,191,193	-	-
Unearned revenues	194,175,500	16,288,836	-
Total Deferred Inflows of Resources	216,366,693	16,288,836	
Fund Balances			
Nonspendable			
Noncurrent advances to other funds	2,295,000	-	-
Advances to component units	238,000	-	-
Noncurrent interfunds	1,160,931	-	-
Noncurrent receivables	2,892,064	-	-
Prepaid items	2,143,038	113,994	-
Trust activities	-	-	-
Restricted	-	667,404	19,021,835
Committed	-	-	-
Assigned	7,479,909	-	-
Unassigned	38,428,656	-	-
Total Fund Balances	54,637,598	781,398	19,021,835
TOTAL LIABILITIES, DEFERRED INFLOWS OF			
RESOURCES, AND FUND BALANCE	\$ 289,782,984	\$ 17,123,115	\$ 19,021,835

	Capital Projects	G 	Nonmajor overnmental Funds		Totals
\$	54,238,201	\$	19,855,128	\$	141,702,001
	22,606,040		3,142,540		235,685,646
	190,521		130,568		4,575,404
	-		650,501		1,528,262
	16,486,752		-		16,486,752
	816,517		291,639		1,625,392
	1,334,459		24,312,100		27,810,290
	-		-		16,736,000
	2,969,186		355,873		4,926,371
	-		-		796,655
	1,876,559		3,720,681		7,620,690
	972,178		-		8,987,353
	-		-		8,539,424
	5,506,585		-		5,506,585
	1,014,203		-		1,614,308
	-		-		2,257,032
_			9,447,731	_	9,447,731
\$	108,011,201	\$	61,906,761	\$	495,845,896
\$	10,739,996	\$	999,295	\$	16,851,954
	-		<u>-</u>		8,390,099
	-		26,835		5,182,409
	18,081		-		131,432
	3,170,939		- 		3,170,939
	-		533,186		533,186
_	42.020.046		4 550 240	_	59,887
_	13,929,016	_	1,559,316		34,319,906
	26,960,647		28,603,369		77,755,209
	18,454,032		2,414,569		231,332,937
	45,414,679		31,017,938		309,088,146
					2 205 000
	-		- -		2,295,000 238,000
	-		-		1,160,931
	_		_		2,892,064
	_		_		2,257,032
	-		522,102		522,102
	29,638,663		24,255,028		73,582,930
	-		4,552,377		4,552,377
	19,028,843		-		26,508,752
	<u>-</u>				38,428,656
_	48,667,506	_	29,329,507	_	152,437,844
\$	108,011,201	\$	61,906,761	\$	495,845,896

#### RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION As of December 31, 2015

Total Fund Balances - Governmental Funds	\$ 152,437,844
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental funds are not financial resources and, therefore, are not reported in the funds. See Note II.A.	957,154,433
Internal service funds are reported in the statement of net position as governmental funds.	4,064,183
Some receivables that are not currently available are reported as unavailable revenue in the fund financial statements but are recognized as revenue when earned in the government-wide statements.	77,755,209
The net pension asset does not relate to current financial resources and is not reported in the governmental funds.	30,114,744
Deferred outflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds	30,836,625
Deferred inflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds	(6,441)
Some liabilities, including long-term debt, are not due and payable in the current period and, therefore, are not reported in the funds. See Note II.A.	 (410,906,215)
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 841,450,382

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS For the Year Ended December 31, 2015

		General		Library	 Debt Service
REVENUES		_		_	_
Taxes	\$	189,481,458	\$	15,453,334	\$ -
Special assessments		<u>-</u>		-	-
Intergovernmental		35,724,727		158,479	460,869
Licenses and permits		6,712,323		-	-
Fines and forfeitures		7,012,225		-	-
Public charges for services		10,187,921		1,177,571	-
Investment income		1,179,285		-	533,589
Grants and donations		-		326,485	-
Miscellaneous		2,999,030			 16,320
Total Revenues		253,296,969		17,115,869	 1,010,778
EXPENDITURES					
Current					
General government		23,580,539		-	-
Public safety		119,787,675		-	-
Public works		34,218,992		-	-
Planning and development		21,329,625		-	-
Culture and recreation		16,461,258		13,417,512	-
Capital Outlay		-		295,486	-
Debt Service					
Principal retirement		-		-	52,678,284
Interest and fiscal charges		<u>-</u>			 10,750,680
Total Expenditures		215,378,089		13,712,998	 63,428,964
Excess (deficiency) of revenues					
over expenditures		37,918,880		3,402,871	 (62,418,186)
OTHER FINANCING SOURCES (USES)					
General obligation debt issued		-		-	-
General obligation refunding debt issued		-		-	6,698,966
Premium on debt issued		-		-	4,730,024
Sale of capital assets		59,499		-	-
Transfers in		16,206,381		20,000	49,211,052
Transfers out		(55,805,416)		(3,257,541)	 <u> </u>
Total Other Financing Sources (Uses)		(39,539,536)	_	(3,237,541)	 60,640,042
Net Change in Fund Balances		(1,620,656)		165,330	(1,778,144)
FUND BALANCES - Beginning of Year	_	56,258,254		616,068	 20,799,979
FUND BALANCES - END OF YEAR	\$	54,637,598	\$	781,398	\$ 19,021,835

Nonmajor									
	Capital	G	overnmental						
	Projects		Funds		Totals				
\$	13,759,032	\$	13,819,792	\$	232,513,616				
	6,510,649		-		6,510,649				
	6,369,731		5,406,742		48,120,548				
	-		263,593		6,975,916				
	-		-		7,012,225				
	1,055,038		11,140,112		23,560,642				
	499,502		537,894		2,750,270				
	1 662 610		220.012		326,485				
	1,663,619		339,013		5,017,982				
	29,857,571		31,507,146		332,788,333				
	3,385,493		3,214,524		30,180,556				
	515,364		1,110,821		121,413,860				
	10,503,656		726,012		45,448,660				
	480,320		7,263,081		29,073,026				
	2,180,993		782,973		32,842,736				
	74,358,115		-		74,653,601				
	555,000		-		53,233,284				
	494,401		2,192		11,247,273				
	92,473,342		13,099,603		398,092,996				
	· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·						
	(62,615,771)		18,407,543		(65,304,663)				
	65,752,278		1,050,000		66,802,278				
	-		-		6,698,966				
	135,436		_		4,865,460				
	1,288,002		3,816		1,351,317				
	8,494,219		180,368		74,112,020				
	(8,473,377)		(16,838,913)		(84,375,247)				
	67,196,558		(15,604,729)		69,454,794				
			(10,000,000)						
	4,580,787		2,802,814		4,150,131				
	44,086,719		26,526,693		148,287,713				
\$	48,667,506	\$	29,329,507	\$	152,437,844				

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended December 31, 2015

Net change in fund balances - total governmental funds	\$ 4,150,131
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of net position the cost of these assets is capitalized and they are depreciated over their estimated useful lives and reported as depreciation expense in the statement of activities.  Capital outlay is reported as an expenditure in the fund financial statements  but is capitalized in the government-wide financial statements  Less: Some items reported as capital outlay but not capitalized  Add: Contributed assets  Depreciation is reported in the government-wide statements  Net book value of disposals	74,653,601 (18,327,655) 15,243,241 (32,650,935) (8,702,623)
Net capital asset contributions by governmental activities to business-type activities	(1,329,223)
Receivables not currently available are reported as unavailable revenue in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements.	(8,810,558)
Debt and leases issued provide current financial resources to governmental funds, but issuing these obligations increases long-term liabilities in the statement of net position Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position  Debt issued  Principal repaid	(73,501,244) 53,233,284
Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.  Compensated absences Disability benefits Post-employment benefits Police and fire pension Accrued interest on debt Net pension asset Deferred outflows of resources related to pensions Deferred inflows of resources related to pensions	413,647 116,041 (2,970,422) 72,967 (53,366) (17,994,820) 18,664,572 (6,441)
Governmental funds report the effect of premiums, discounts and other similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.  Current year premium  Amortization of discount and premium	(4,865,460) 3,731,077
Internal service funds are used by management to charge the costs of workers compensation, liability insurance, employee benefits, and fleet center costs to individual funds.  The net expense of the internal service funds is reported with governmental activities.	 (3,308,239)
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ (2,242,425)

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS As of December 31, 2015

	Business-type Activities - Enterprise Funds						
	Water Utility		Sewer Utility		Stormwater Utility		
ASSETS							
Current Assets							
Cash and investments	\$ 3,926,490	\$	19,251,259	\$	7,901,875		
Customer accounts receivable (net)	6,548,157		75,661		5,123		
Accrued revenue	-		604		7,800		
Due from other funds	939,562		4,718,335		1,799,632		
Due from other governmental units Inventories	640,734		5,007		25,000		
Special assessments receivable	88,730		-		_		
Prepaid items	363,637		40,309		65,555		
Restricted cash and investments	8,759,929		-		-		
Total Current Assets	21,267,239		24,091,175	_	9,804,985		
, 514. 54. 54. 54. 54. 54. 54. 54. 54. 54. 5				_	0,001,000		
Noncurrent Assets							
Property held for future use	2,312,305		-		-		
Restricted Assets							
Net pension asset	1,359,015		456,254		358,372		
Cash and investments	32,788,073		3,895,698		440,766		
Investment in mutual insurance company	-		-		-		
Capital Assets Land	2,549,608		2,289,332		46,927,280		
Construction work in progress	22,721,204		2,912,847		6,196,917		
Plant in service (at cost)	290,636,095		140,315,867		205,523,441		
Total Capital Assets	315,906,907		145,518,046	_	258,647,638		
Less: Accumulated depreciation	(70,925,150)		(27,106,919)		(39,666,185)		
	(. 0,020, . 00)		(=: ; : 00; 0 : 0)	_	(00,000,000)		
Net Capital Assets	244,981,757		118,411,127	_	218,981,453		
Other Property and Investments							
Special assessments receivable	2,289,806		5,324,880		2,944,986		
Preliminary survey and investigation	394,466		-		-		
Prepaid expenses - land and tower lease	-				=		
Net non-utility property	255,645		<u>-</u>		<u>-</u>		
Total Other Property and Investments	2,939,917		5,324,880	_	2,944,986		
Total Noncurrent Assets	284,381,067		128,087,959		222,725,577		
Total Notice Total of Notice	201,001,001		120,001,000	_	222,120,011		
Total Assets	305,648,306		152,179,134	_	232,530,562		
DEFERRED OUTFLOWS OF RESOURCES							
Unamortized loss on advanced refunding	1,715,018		-		-		
Deferred outflows related to pension	1,383,183		479,337		494,160		
Total Deferred Outflows of Resources	3,098,201		479,337	_	494,160		

Busir	ness-ty	pe Ac	tivities - Ente	erpris	e Funds		Governmental
			onmajor nterprise Funds	Totals			Activities - Internal Service Funds
	6,504 5,875 -	\$	34,075,357 464,703	\$	68,381,485 8,029,519 8,404		17,343,745 497,724
-	1,516 8,364		153,348 -		7,457,529 10,541,523 1,172,446 88,730		1,095,214 -
	3,906 4,208		122,683		1,216,090 9,254,137		46,712
16,17	0,373		34,816,091	_	106,149,863	_	18,983,395
	-		-		2,312,305		-
-	4,579 5,432		1,276,157		8,044,377 38,269,969		414,731 1,368,942 3,815,820
2,60	4,992		5,680,636		60,051,848		2,490,358
18 105,21	5,371 2,865	1	1,845,787 01,559,643		33,862,126 843,247,911		371,206 80,194,448
108,00 (67,18	3,228 3,522)		09,086,066 63,033,872)		937,161,885 (267,915,648		83,056,012 (58,453,936)
40,81	9,706		46,052,194		669,246,237		24,602,076
	-		-		10,559,672 394,466		-
6	9,353		- -		69,353 255,645		- - -
6	9,353				11,279,136	_	<u> </u>
46,62	9,070		47,328,351		729,152,024	_	30,201,569
62,79	9,443		82,144,442		835,301,887		49,184,964
4.72	- 9,370		- 1,326,826		1,715,018 8,412,876		439,987
	9,370		1,326,826		10,127,894		439,987

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS As of December 31, 2015

	Business-type Activities - Enterprise Funds						
	Water Utility	Sewer Utility	Stormwater Utility				
LIABILITIES							
Current Liabilities Accounts payable Accrued liabilities Due to other funds	\$ 518,076 295,380 5,041,796	\$ 5,144,492 -	\$ 216,708 267,787				
Deposits Claims payable	- -	123,273	5,000				
Current portion of general obligation long-term debt Current portion of capital lease	- -	-	4,956,753				
Current portion of advances from other funds Current portion of accrued compensated absences Liabilities Payable from Restricted Assets	846,500 275,320	313,406	405,714				
Accrued liabilities Current maturities of revenue bonds Other	2,721,572 6,120,000	107,558 2,605,000	-				
Total Current Liabilities	15,818,644	8,293,729	5,851,962				
Long-Term Debt Net of Current Maturities General obligation long-term debt Revenue bonds, including unamortized premium	- 173,546,207	- 31,510,796	24,864,920				
Capital lease Advances from other funds Accrued compensated absences Other past ample mont benefits	3,738,957 1,864,158 556,940	575,952	758,686				
Other post-employment benefits  Total Long-Term Debt	179,706,262	32,086,748	25,623,606				
Other Noncurrent Liabilities  Noncurrent liabilities payable from restricted assets	-	-	-				
Other  Total Other Noncurrent Liabilities	601,935 601,935	<del>-</del>	<u>-</u>				
Total Liabilities	196,126,841	40,380,477	31,475,568				
DEFERRED INFLOWS OF RESOURCES							
Deferred inflows related to pension Unearned revenues		98					
Total Deferred Inflows of Resources	290	98	77				
NET POSITION							
Net investment in capital assets	98,847,032	85,259,018	189,600,546				
Restricted for debt service	6,109,966	2,824,453	-				
Restricted for equipment replacement	900,000	-	-				
Restricted for pension Unrestricted (deficit)	1,359,015 5,403,363	456,254 23,738,171	358,372 11,590,159				
TOTAL NET POSITION	\$ 112,619,376	\$ 112,277,896	\$ 201,549,077				

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.

#### **NET POSITION OF BUSINESS-TYPE ACTIVITIES**

Busin	ess-ty <sub>l</sub>	pe A	ctivities - Ente	rpris	se Funds		Governmental Activities -
			Nonmajor				Internal
Transit			Enterprise				Service
Utility			Funds		Totals		Funds
\$ 1,33	7,854	\$	662,040	\$	7,879,170	\$	406,990
1,13	5,282		320,019		2,018,468		341,233
	-		41,048		5,082,844		4,130,117
	-		1,033,387		1,161,660		-
	-		-		-		18,155,806
1,114	4,020		19,998		6,090,771		4,796,081
	-		765,000		765,000		-
	1,554		38,651		1,136,705		-
1,152	2,857		391,201		2,538,498		201,498
	-		-		2,829,130		-
40	-		-		8,725,000		-
	4,208			_	494,208	_	
5,48	5,775		3,271,344	_	38,721,454	_	28,031,725
0.04			4=0.00=		04.070.007		0.4.000.000
6,24	5,390		159,985		31,270,295		24,063,636
	-		-		205,057,003		-
0.40	-		2,510,500		2,510,500		-
	1,902		476,603		7,317,462		- 005 000
	2,374		1,564,813		8,055,983		805,992
16,92	5,850 5,516	_	704,243 5,416,144	_	5,547,033 259,758,276	_	640,683 25,510,311
10,020	3,010		0,110,111		200,100,210	_	20,010,011
	5,432		-		1,145,432		-
490	0,715		-		1,092,650		-
1,636	6,147	_	<u>-</u>	_	2,238,082		
24,04	7,438		8,687,488	_	300,717,812	_	53,542,036
	983		273		1,721		88
1,029	9,191		63,083		1,092,274		-
1,030	0,174		63,356	_	1,093,995	_	88
33,59 <sup>-</sup>	1,706		42,596,711		449,895,013		(962,239)
	-		-		8,934,419		-
	-		-		900,000		-
•	4,579		1,276,157		8,044,377		414,731
4,26	4,916	_	30,847,556	_	75,844,165		(3,369,665)
\$ 42,45	1,201	\$	74,720,424		543,617,974	\$	(3,917,173)
					(7,981,356)		
				\$	535,636,618		

See accompanying notes to financial statements.

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS

For the Year Ended December 31, 2015

	 Business-typ	pe Activities - Enterprise Funds				
	 Water Utility		Sewer Utility		Stormwater Utility	
OPERATING REVENUES-USAGE CHARGES	\$ 29,513,563	\$	32,845,454	\$	14,586,406	
OPERATING EXPENSES						
Operation and maintenance	15,250,082		26,528,035		8,102,155	
Depreciation	 5,775,814		2,114,588	_	3,373,975	
Total Operating Expenses	 21,025,896		28,642,623		11,476,130	
Operating Income (Loss)	 8,487,667	_	4,202,831	_	3,110,276	
NONOPERATING REVENUES (EXPENSES)						
Investment income	231,063		344,709		107,093	
Interest and amortization	(5,171,717)		(1,221,609)		(1,077,437)	
Issuance costs	(274,497)		-		-	
Reimbursement of operating loss from government agencies	-		-		-	
Gain (Loss) on sale of assets	-		(327,009)		(792,191)	
Special assessments	-		811,766		-	
Noncapitalized infrastructure improvements	-		(2,817,751)		(484,557)	
Miscellaneous revenues	 161,520		156,877	_	37,688	
Total Nonoperating Revenue (Expenses)	 (5,053,631)	_	(3,053,017)	_	(2,209,404)	
Income (Loss) Before Transfers and						
Capital Contributions	3,434,036		1,149,814		900,872	
	 2, 12 1,000	-	.,,			
TRANSFERS						
Transfers in	178,577		1,094,091		226,964	
Transfers out	(6,088,880)		(262,981)	_	(5,694)	
Net Transfers	 (5,910,303)		831,110		221,270	
Income (Loss) Before Contributions	(2,476,267)		1,980,924		1,122,142	
CAPITAL CONTRIBUTIONS	2,311,000		359,779		6,364,552	
CAPITAL CONTRIBUTIONS- MUNICIPAL	 <u>-</u>	_	<u>-</u>		1,329,223	
CHANGE IN NET POSITION	(165,267)		2,340,703		8,815,917	
NET POSITION – Beginning of Year - as restated	 112,784,643		109,937,193		192,733,160	
NET POSITION – END OF YEAR	\$ 112,619,376	\$	112,277,896	\$	201,549,077	

Change in Net Position

Adjustments to reflect the consolidation of internal service funds activities related to business-type activities

#### CHANGE IN NET POSITION OF BUSINESS-TYPE ACTIVITIES

Business-t Transit Utility	type Activities - Ente  Nonmajor  Enterprise  Funds	Enterprise			
\$ 18,045,485	5 \$ 21,399,181	\$ 116,390,089	\$ 20,136,604		
54,548,23 <sup>2</sup> 6,426,535 60,974,766	5 2,587,113	122,743,927 20,278,025 143,021,952	18,360,966 6,895,824 25,256,790		
(42,929,287	1) 496,644	(26,631,863)	(5,120,186)		
(331,98 <sup>2</sup> 27,087,906 28,05 <sup>2</sup>	38,433 - 38,433	838,752 (7,945,626) (274,497) 27,087,906 (1,080,767) 811,766 (3,302,308) 498,258	16,340 (951,571) - - 533,327 - - 956,461		
26,783,976		16,633,484	554,557		
(16,145,305		(9,998,379)	(4,565,629)		
12,971,677	7 4,220,942 - (2,113,395)	18,692,251 (8,470,950)	762,849 (720,923)		
12,971,677		10,221,301	41,926		
(3,173,628	3) 2,769,751	222,922	(4,523,703)		
3,847,037	7 -	12,882,368 1,329,223	-		
673,409	9 2,769,751	14,434,513	(4,523,703)		
41,777,792	2 71,950,673	529,183,461	606,530		
\$ 42,451,20	1 \$ 74,720,424	\$ 543,617,974	\$ (3,917,173)		
		\$ 14,434,513 (1,215,464)			
		\$ 13,219,049			

#### STATEMENT OF CASH FLOWS -PROPRIETARY FUNDS For the Year Ended December 31, 2015

Business-type Activities - Enterprise Funds Water Sewer Stormwater Utility Utility Utility **CASH FLOWS FROM OPERATING ACTIVITIES** Received from customers 29,509,970 \$ 32,106,623 \$ 14,321,136 Customer deposits received (7,178,447)Paid to suppliers for goods and services (7,618,869)(21,756,457)(5,894,138) (3,993,067)Paid to employees for services 15,996,963 6,357,099 7,142,689 Net Cash Flows From Operating Activities **CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES** Repayment of advances from other funds (74,249)Interest paid on advances from other funds (66,078)Transfers from other funds 1,094,091 226,964 139,026 Transfers to other funds (262,981)(5,694)Tax equivalent paid to municipality (6,049,329)Deposits received from (paid to) other governments Construction of infrastructure not owned (2,817,751)(484,557)Loan from municipality receipts (payments) (765,000)Negative cash implicitly financed Operating grants received (263, 287)Net Cash Flows From Noncapital Financing Activities (6,815,630)(1,986,641)CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Debt retired (5,935,000)(2,515,000)(5,552,848)(5,422,429)(1,085,892)Interest paid (1,400,574)Long-term debt issued 41,610,000 6,231,708 Acquisition and construction of capital assets (25,282,559)(6,295,193)(7,120,567)Proceeds from sale of property (792, 191)2,545,929 Debt premium received Issuance costs (274,497)Contribution in aid of construction 137,681 (1,109)56,075 Transfers in - city Capital contributions-federal and state BAB interest rebate received 151,776 142,481 Advances from other funds 3,390 Special assessments received 565,497 1,807,283 548,816 8,099,788 (8,262,112)(7,714,899)Net Cash Flows From Capital and Related Financing Activities **CASH FLOWS FROM INVESTING ACTIVITIES** Marketable securities purchased (10,327,876)Marketable securities sold 12,123,670 344,709 231,063 107,093 Investment income 2,026<u>,</u>857 344,709 Net Cash Flows From Investing Activities 107,093 Net Change in Cash and Cash Equivalents 19,307,978 (3,546,945)(728,404)CASH AND CASH EQUIVALENTS - Beginning of Year 16,143,674 26,693,902 9,071,045 **CASH AND CASH EQUIVALENTS - END OF YEAR** 35,451,652 23,146,957 8,342,641

	Business-ty	Governmental					
							Activities -
	<b>-</b>		Nonmajor				Internal
	Transit		Enterprise				Service
	Utility	_	Funds	_	Totals	_	Funds
\$	17,814,207	\$	21,378,802	\$	115,130,738	\$	21,236,329
	-		39,679		39,679		-
	(26,639,003)		(7,263,936)		(70,456,712)		(10,674,989)
_	(27,079,550)	_	(10,916,740)	_	(47,883,495)	_	(3,872,805)
	(35,904,346)		3,237,805	_	(3,169,790)		6,688,535
	(229,174)		(35,212)		(338,635)		_
	(119,055)		(33,212)		(185,133)		_
	11,921,295		4,220,942		17,602,318		762,849
	11,521,255		(2,113,395)		(2,382,070)		(720,923)
	_		(2,110,000)		(6,049,329)		(720,323)
	24,273		_		24,273		_
			_		(3,302,308)		_
	_		_		(765,000)		_
	_		_		-		3,157,259
	21,419,587		-		21,419,587		-
	33,016,926		2,072,335	_	26,023,703		3,199,185
	00,010,020		2,012,000	_	20,020,100	_	0,100,100
	(1,058,524)		(765,017)		(15,826,389)		(4,539,949)
	(212,929)		(150,329)		(8,272,153)		(976,724)
	2,631,128		(130,329)		50,472,836		7,587,414
	(6,607,312)		(515,211)		(45,820,842)		(9,158,184)
	(0,007,012)		38,433		(753,758)		(0,100,104)
	_		-		2,545,929		_
	_		_		(274,497)		_
	_		_		192,647		_
	1,050,382		_		1,050,382		_
	4,126,700		-		4,126,700		-
	-		-		294,257		-
	-		-		3,390		-
	-		-		2,921,596		-
_	(70,555)	_	(1,392,124)		(9,339,902)		(7,087,443)
	-		-		(10,327,876)		(11,396)
	-		-		12,123,670		173,286
			155,887		838,752		16,340
	<u>-</u>		155,887	_	2,634,546		178,230
	(2,957,975)		4,073,903		16,148,557		2,978,507
	7,824,119		30,001,454	_	89,734,194		14,365,238
\$	4,866,144	\$	34,075,357	\$	105,882,751	\$	17,343,745

#### STATEMENT OF CASH FLOWS -PROPRIETARY FUNDS For the Year Ended December 31, 2015

	Business-type Activities - Enterprise Fo					
		Water Utility		Sewer Utility	5	Stormwater Utility
RECONCILIATION OF OPERATING INCOME (LOSS) TO		_				
NET CASH FROM OPERATING ACTIVITIES Income (loss) from operations	\$	8,487,667	¢	4,202,831	¢	3,110,276
Adjustments to reconcile income (loss) to net cash flows	Ψ	0,407,007	Ψ	4,202,031	Ψ	3,110,270
from operating activities						
Nonoperating income (loss)		12,351		(781,228)		(237,681)
Depreciation		5,775,814		2,114,588		3,373,975
Depreciation charged to other accounts		944,298		-		-
Change in assets and liabilities		•				
Accounts receivable		(907,611)		65,513		(10,918)
Other current assets		(142,610)		-		-
Accrued revenue		-		77,628		-
Due from other governmental units		-		-		-
Due from other funds		432,416		(157,328)		(20,600)
Inventories		12,466		-		-
Prepaid items and other assets		-		(40,309)		(65,555)
Accounts payable		54,043		-		(36,117)
Accrued liabilities		-		(48,343)		1,164,400
Retiree health insurance escrow payable from restricted assets		-		-		-
Other current liabilities		-		56,584		-
Customer Deposits		- -		<del>-</del>		-
Accrued compensated absences		183,995		889,358		-
Due to other funds		1,090,863		-		-
Other post-employment benefits		74,796		-		-
Pension related deferrals and liabilities		(21,525)		(22,195)		(135,091)
Unearned revenue		-		-		
NET CASH FLOWS FROM OPERATING ACTIVITIES	<u>\$</u>	15,996,963	\$	6,357,099	\$	7,142,689
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE COMBINED STATEMENT OF NET POSITION						
Cash and investments - statement of net position	\$	3,926,490	¢	19,251,259	¢	7,901,875
Restricted cash and investments - statement of net position	Ψ	41,548,002	φ	3,895,698	Ψ	440,766
Less: Noncash equivalents		(10,022,840)		5,055,050		440,700
Less. Noticasti equivalents			_			
CASH AND CASH EQUIVALENTS - END OF YEAR	<u>\$</u>	35,451,652	\$	23,146,957	<u>\$</u>	8,342,641
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES						
Municipality, customer and developer financed additions to utility plant	\$	2,311,000	\$	359,779	\$	7,362,331
Special assessments levied to customers or revised	\$		\$	811,766	\$	275,369
•	<u> </u>		_	011,700	_	270,000
Interest capitalized	\$	44.000	\$		\$	
Increase (decrease) in fair value of investments	\$	14,292	\$		\$	
Debt refinanced	\$		\$		\$	
Refunding debt issued	\$		\$		\$	
Net premium, discount and issuance costs on refunding	\$		\$	=	\$	=
Net premium, discount and issuance costs on refunding	\$		\$	(327,009)	\$	

	Business-type Activities - Enterprise Funds						Governmental		
	Transit Utility		Nonmajor Enterprise Funds	nterprise			Activities - Internal Service Funds		
\$	(42,929,281)	\$	496,644	\$	(26,631,863)	\$	(5,120,186)		
	28,054 6,426,535		114,119 2,587,113		(864,385) 20,278,025 944,298		956,461 6,895,824 -		
_	(259,332) 85,514 34,428 (406,228) 709,043 (22,352) 588,484 (125,855) (33,356)		(217,028) 55,824 - (4,958) 1,676 (32,265) - 205,784 39,679 203,245 (262,292) 71,745 (48,187) 26,706	_	(1,329,376) (142,610) 77,628 55,824 254,488 93,022 (69,760) (420,567) 1,825,100 (22,352) 262,368 39,679 1,276,598 828,571 735,025 (352,853) (6,650)		(52,229) 195,491 (84,521) 523,607 157,386 3,092,421 92,432 56,298 (24,449)		
<u>\$</u>	(35,904,346)	\$	3,237,805	\$	(3,169,790)	\$	6,688,535		
\$	3,226,504 1,639,640	\$	34,075,357	\$	68,381,485 47,524,106 (10,022,840)	\$	17,343,745 1,368,942 (1,368,942)		
\$	4,866,144	\$	34,075,357	\$	105,882,751	\$	17,343,745		
\$ \$ \$ \$ \$ \$ \$ \$	- - - - - - -	\$ \$ \$ \$ \$ \$ \$	- - - - - - - -			\$ \$ \$ \$ \$	(1,349,973) 1,314,480		
\$	-	\$ \$	-			\$ \$	35,493		

#### STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS As of December 31, 2015

		Agency Funds		Investment Trust	
ASSETS					
Cash and investments	\$	233,924,085	\$	3,514,756	
Taxes receivable		142,964,578		-	
Total Assets	_	376,888,663		3,514,756	
LIABILITIES					
Due to other governmental units		376,888,663			
NET POSITION					
Held in trust for pool participants		<u>-</u>		3,514,756	
TOTAL NET POSITION	<u>\$</u>		\$	3,514,756	

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - INVESTMENT TRUST FUND

For the Year Ended December 31, 2015

	Fiduciary Fund Type Investment Trust
ADDITIONS	
Investments from school Investment income	\$ 478,663,096 <u>380,772</u>
Net increase in net position from additions	479,043,868
DEDUCTIONS Distributions to school	(478,831,783)
Total Increase	212,085
NET POSITION - Beginning	3,302,671
NET POSITION - ENDING	\$ 3,514,756

#### COMBINING STATEMENT OF NET POSITION COMPONENT UNITS As of December 31, 2015

		Nonmajor		
	CDA	Component Units	Totals	
ASSETS			rotaio	
Cash and investments	\$ 3,976,866	\$ 10,272,752	\$ 14,249,618	
Receivables				
Accounts (net)	692,649	26,527	719,176	
Special assessments	-	270,305	270,305	
Accrued interest	146,395	-	146,395	
Long-term loans	59,878	-	59,878	
Pledge receivable	050.070	937,765	937,765	
Due from other governmental units	259,678	70.005	259,678	
Inventories Prepaid items	1,512,878	73,365 23,862	73,365 1,536,740	
Lease receivable from primary government	8,782,085	23,002	8,782,085	
Beneficial interest in assets held by MCF	0,702,003	4,461,491	4,461,491	
Other assets	481,164	-,401,401	481,164	
Restricted Assets	101,101		101,101	
Cash and investments	3,696,344	-	3,696,344	
Net pension asset	392,124	-	392,124	
Other	535,797	-	535,797	
Capital assets				
Land	12,517,243	-	12,517,243	
Construction in progress	208,539	-	208,539	
Capital assets being depreciated	107,170,756	26,119	107,196,875	
Less: Accumulated depreciation	(50,104,956)	(23,654)	(50,128,610)	
Total Assets	90,327,440	16,068,532	106,395,972	
DEFERRED OUTFLOWS OF RESOURCES				
Pension related amounts	403,938	_	403,938	
Total Deferred Outflows of Resources	403,938		403,938	
Total Deferred Odiffows of Nesodices	400,900		403,930	
LIABILITIES				
Accounts payable	500,273	130,880	631,153	
Accrued liabilities	1,469,599	95,531	1,565,130	
Due to primary government	796,655	-	796,655	
Current maturities of long-term debt Current maturities of compensated absences	10,466,743 112,077	-	10,466,743 112,077	
Advance from primary government	8,539,424	_	8,539,424	
Revenue bonds payable	8,480,000	_	8,480,000	
Mortgage notes	1,119,193	_	1,119,193	
Other loans	3,911,346	-	3,911,346	
Unamortized premium/(discount)	146,327	-	146,327	
Compensated absences	448,314	-	448,314	
Other post-employment benefits	210,655	-	210,655	
Other liabilities	687,112	-	687,112	
Total Liabilities	36,887,718	226,411	37,114,129	
DEFENDED INTLOWS OF DESCRIPCES				
DEFERRED INFLOWS OF RESOURCES	000.005	278,119	1 210 014	
Unearned revenue	932,825	278,119	1,210,944	
Pension related amounts	85	070.440	85	
Total Deferred Inflows of Resources	932,910	278,119	1,211,029	
NET POSITION				
Net investment in capital assets	42,047,073	2,465	42,049,538	
Restricted for:				
Debt service	418,904		418,904	
Library	-	2,325,173	2,325,173	
Parks	000.404	2,859,776	2,859,776	
Pensions	392,124 10,052,649	10,376,588	392,124 20,429,237	
Unrestricted	10,032,049	10,570,500	20,423,237	
TOTAL NET POSITION	\$ 52,910,750	\$ 15,564,002	\$ 68,474,752	

See accompanying notes to financial statements.

# COMBINING STATEMENT OF ACTIVITIES COMPONENT UNITS

For the Year Ended December 31, 2015

						Net (Expense) Revenues and Changes in Net Position		
		Charges for	Operating	Capital		Nonmajor		
	Expenses	Charges for Services	Grants and Contributions	Grants and Contributions	CDA	ComponentUnits	Totals	
CDA	\$ 24,487,126	\$ 7,094,056	\$ 15,494,718	\$ 1,787,642	\$ (110,710)	\$ -	\$ (110,710)	
Nonmajor Component Units	4,345,469	1,877,953	3,560,392			1,092,876	1,092,876	
Total Component Units	\$ 28,832,595	\$ 8,972,009	\$ 19,055,110	\$ 1,787,642	(110,710)	1,092,876	982,166	
	General Revenues							
	Investment incom	e (loss)			362,918	(88,645)	274,273	
Interest on capital leases			519,705	-	519,705			
	Miscellaneous				38,935	6,392	45,327	
Total General Revenues				921,558	(82,253)	839,305		
Change in Net Position					810,848	1,010,623	1,821,471	
NET POSITION - Beginning of Year - as restated				52,099,902	14,553,379	66,653,281		
	NET POSITION	- END OF YEAR			\$ 52,910,750	\$ 15,564,002	\$ 68,474,752	

# INDEX TO NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

тои	E	<u>Page</u>
I.	Summary of Significant Accounting Policies  A. Reporting Entity  B. Government-Wide and Fund Financial Statements  C. Measurement Focus, Basis of Accounting and Financial Statement Presentation  D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity  1. Deposits and Investments  2. Receivables  3. Inventories and Prepaid Items  4. Restricted Assets  5. Capital Assets  6. Deferred Outflows of Resources  7. Compensated Absences  8. Long-Term Obligations/Conduit Debt  9. Deferred Inflows of Resources  10. Equity Classifications	26 26 28 31 33 35 36 37 37 38 38 39 39
II.	Reconciliation of Government-Wide and Fund Financial Statements  A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Statement of Net Position	41 41
III.	Stewardship, Compliance, and Accountability  A. Budgetary Information  B. Excess Expenditures and Other Financing Uses Over Appropriations  C. Limitations on the City's Tax Levy	42 42 42 42
IV.	Detailed Notes on All Funds  A. Deposits and Investments  B. Receivables  C. Restricted Assets  D. Capital Assets  E. Interfund Receivables/Payables, Advances and Transfers  F. Long-Term Obligations  G. Lease Disclosures  H. Governmental Activities Net Position/Fund Balances  I. Restatement of Net Position  J. Component Units	42 48 50 52 56 60 67 70 72 74
V.	Other Information  A. Employees' Retirement System  B. Risk Management  C. Commitments and Contingencies  D. Other Postemployment Benefits  E. Related Parties  F. Joint Operations  G. Cooperative Boundary Plans  H. Joint Venture  I. Subsequent Event  J. Effect of New Accounting Standards on Current-Period Financial Statements	107 107 112 114 115 118 118 118 119 120

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of Madison, Wisconsin ("City") conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

#### A. REPORTING ENTITY

This report includes all of the funds of the City. The reporting entity for the City consists of the primary government and its component units. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if (1) it appoints a voting majority of the organization's governing body and it is able to impose its will on that organization, (2) it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government, (3) the organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Certain legally separate, tax exempt organizations should also be reported as a component unit if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government or its component units, is entitled to, or has the ability to access, a majority of the economic resources received or held by the separate organization; and (3) the economic resources received or held by an individual organization that the primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to the primary government.

Component units are reported using one of two methods, discrete presentation or blending. Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blending method if it meets any one of the following criteria: (1) the primary government and the component unit have substantively the same governing body and a financial benefit or burden relationship exists, (2) the primary government and the component unit have substantively the same governing body and management of the primary government has operational responsibility for the component unit, (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens, or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government.

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

#### A. REPORTING ENTITY (cont.)

#### **Discretely Presented Component Units**

Community Development Authority of the City of Madison

The basic financial statements include the Community Development Authority ("CDA") of the City of Madison as a major component unit. The CDA is a legally separate organization. The board of the CDA is appointed by the mayor of Madison. Wisconsin Statutes provide for circumstances whereby the City can impose its will on the CDA, and also create a potential financial benefit to or burden on the City. See Note IV. J. As a component unit, the CDA's financial statements have been presented as a discrete column in the financial statements. The CDA presented in the basic financial statements includes four component units. These component units are limited liability companies which are used to promote and finance redevelopment of certain CDA properties. The information presented is for the fiscal year ended December 31, 2015. Separately issued financial statements of the Madison Community Development Authority may be obtained from the CDA's office at 215 Martin Luther King, Jr. Boulevard, Madison, WI 53710-1785.

#### Business Improvement District

The basic financial statements include the Business Improvement District ("BID") as a nonmajor component unit. The BID is a legally separate organization. The board of the District is appointed by the mayor of the City of Madison and approved by city council. Wisconsin Statutes provide for circumstances whereby the City can impose its will on the BID, and also create a potential financial benefit to or burden on the City. See Note IV. J. As a component unit, the BID's financial statements have been presented as a discrete column in the nonmajor combining financial statements. The information presented is for the fiscal year ended December 31, 2015. The BID does not issue separate financial statements.

#### Olbrich Botanical Society and Olbrich Botanical Society Foundation

The basic financial statements include the Olbrich Botanical Society and Olbrich Botanical Society Foundation ("OBS") as a nonmajor component unit. OBS is a legally separate organization. The board of OBS consists of nine members, of which five are elected by the Board of Directors for five-year terms. The President, Past President, Treasurer, and the Director of the Olbrich Botanical Gardens, are ex officio Directors of OBS (with voting powers). OBS was created to manage long-term funds, bequests and designated funds for the perpetuity of the Gardens. The funds are held for the direct benefit of the primary government and its constituents. See Note IV. J. As a component unit, the OBS's financial statements have been presented as a discrete column in the nonmajor combining financial statements. The information presented is for the year ended December 31, 2015. Separately issued financial statements of OBS may be obtained from OBS's office at the Olbrich Botanical Gardens, 3330 Atwood Avenue, Madison, WI 53704.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### A. REPORTING ENTITY (cont.)

## Discretely Presented Component Units (cont.)

Madison Public Library Foundation

The basic financial statements include the Madison Public Library Foundation ("Foundation") as a component unit. The Foundation is a legally separate organization. The board of the Foundation is composed of thirteen trustees, all are appointed by the Madison Public Library Foundation Board of Directors. The purpose of the Foundation is to provide support to the City of Madison library system. The funds are held for the direct benefit of the primary government and its constituents. See Note IV. J. As a component unit, the Foundation's financial statements have been presented as a discrete column in the nonmajor combining financial statements. The information presented is for the fiscal year ended December 31, 2015. Separately issued financial statements of the Madison Public Library Foundation may be obtained from the Foundation's office.

#### Madison Parks Foundation

The basic financial statements include the Madison Parks Foundation ("MPF") as a component unit. MPF is a legally separate organization. The board of MPF is composed of twenty-one trustees; nineteen of the trustees are appointed by the MPF Board of Directors; the remaining two are appointed by the Chairman of the Park Commission. The purpose of the MPF is to provide support to the City of Madison parks. See Note IV.J. As a component unit, MPF's financial statements have been presented as a discrete column in the nonmajor combining financial statements. The information presented is for the fiscal year ended December 31, 2015. Separately issued financial statements of the Madison Parks Foundation may be obtained from MPF's office.

### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

In June 2012, the GASB issued Statement No. 68 – Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27. This statement establishes standards for measuring and recognizing assets, liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures related to pensions. In November 2013, the GASB issued Statement No. 71 – Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68. This statement addresses an issue regarding application of the transition provisions of Statement No. 68. These standards were implemented January 1, 2015.

## Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

## Government-Wide Financial Statements (cont.)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

#### Fund Financial Statements

Financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balance, revenues, and expenditures/expenses.

Separate financial statements are provided for governmental funds and proprietary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Funds are organized as major funds or nonmajor funds within the governmental, proprietary, and fiduciary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- a. Total assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental fund or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or enterprise fund that the City believes is particularly important to financial statement users may be reported as a major fund.

The City reports the following major governmental funds:

#### Major Governmental Funds

- General Fund accounts for the City's primary operating activities. It is used to account for all financial resources except those required to be accounted for in another fund.
- Library Special Revenue Fund accounts for tax levy and other resources legally restricted to supporting expenditures for the library program.
- Debt Service accounts for resources that are restricted, committed or assigned to expenditure for the payment of general long-term debt principal, interest, and related costs other than TID or enterprise debt.
- Capital Projects Funds used to account for financial resources that are restricted, committed, or assigned to expenditures for capital outlays, including the acquisition or construction of equipment and/or major capital facilities and other capital assets.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

### Fund Financial Statements (cont.)

The City reports the following major enterprise funds:

## Major Enterprise Funds

Water Utility – accounts for operations of the water system
Sewer Utility – accounts for operations of the sewer system
Stormwater Utility – accounts for operations of the stormwater system
Transit Utility – accounts for operations of the transit system

The City reports the following nonmajor governmental and enterprise funds:

#### Nonmajor Governmental Funds

Special Revenue Funds – used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted or committed to expenditures for specified purposes.

Community Development Block Grant Revolving Loans Other Grants Other Restricted Funds

Permanent Funds – used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs, that is, for the benefit of the government or its citizenry.

**Endowments and Donations** 

#### Nonmajor Enterprise Funds

Enterprise Funds – may be used to report any activity for which a fee is charged to external uses for goods or services, and must be used for activities which meet certain debt or cost recovery criteria.

Parking Utility Convention Center Golf Courses

In addition, the City reports the following fund types:

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governmental units, on a cost-reimbursement basis.

Fleet Services City Insurance Worker's Compensation

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

### Fund Financial Statements (cont.)

Agency funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, and/or other governmental units.

Tax Collection Fund
Board of Education
Board of Health
Metropolitan Unified Fiber Network Consortium

Investment trust funds are arrangements in which legally separate governments commingle or pool their resources in an investment portfolio for the benefit of all participants.

Madison School District Investment Trust

### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

#### Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water and sewer utility and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

### Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

## C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (cont.)

### Fund Financial Statements (cont.)

Intergovernmental aids and grants are recognized as revenues in the period the City is entitled to the resources and the amounts are available. Amounts owed to the City which are not available are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time requirements) are met and recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

Special assessments are recorded as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and unavailable revenues. At December 31, 2015, there were \$1,663,700 of unrecorded anticipated future assessments which are not recorded as receivables because collection is subject to certain events occurring in the future and no formal repayment schedule has been established.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

Proprietary and fiduciary fund financial statements (other than agency funds) are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note. Agency funds follow the accrual basis of accounting, and do not have a measurement focus.

The proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water utility, sewer utility, stormwater utility, parking utility, transit utility, convention center, and golf courses are charges to customers for sales and services. Special assessments are recorded as receivables and contribution revenue when levied. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

### D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity

### 1. Deposits and Investments

For purposes of the statement of cash flows, the City considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Investment of City funds is restricted by state statutes. Available investments are limited to:

- a. Time deposits in any credit union, bank, savings bank or trust company maturing in three years or less.
- b. Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority, or the Wisconsin Aerospace Authority.
- c. Bonds or securities issued or guaranteed by the federal government.
- d. The local government investment pool.
- e. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- f. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- g. Repurchase agreements with public depositories, with certain conditions.

Investment of most trust funds is regulated by Chapter 881 of the Wisconsin Statutes. Investment of library trust funds is regulated by Chapter 112. Those sections give broad authority to use such funds to acquire various kinds of investments including stocks, bonds and debentures.

The City has adopted an investment policy. That policy contains the following guidelines for allowable investments: obligations of the U.S. Government; obligations of U.S. Government agencies; time deposits (defined as savings accounts or certificates of deposits); and repurchase agreements with a public depository, if the agreement is secured by bonds or securities issued or guaranteed as to principal and interest by the U.S. Government.

#### **Custodial Credit Risk**

The City's investment policy states that funds in excess of insured or guaranteed limits be secured by some form of collateral. The fair market value of all collateral pledged will not be less than 110% of the amount of public funds to be secured at each institution.

### Concentration of Credit Risk

The policy also states that the City shall not invest more than 25% of its funds in certificates of deposits with any one financial institution.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)
  - 1. Deposits and Investments (cont.)

#### Credit Risk

The City will minimize credit risk, which is the risk of loss due to the failure of the security issuer or backer by:

- > Limiting investments to the types of securities listed elsewhere in the Investment Policy.
- > Pre-qualifying the financial institutions, broker/dealers, intermediaries, and advisors with which the City of Madison will do business in accordance with Section V of the Investment Policy.
- > Diversifying the investment portfolio so that the impact of potential losses from any one type of security or from any one individual issuer will be minimized.

#### Interest Rate Risk

The City will minimize interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in merit interest rates by:

- Structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.
- > Investing operating funds primarily in shorter-term securities, money market mutual funds, or similar investment pools and limiting the average maturity of the portfolio in accordance with the Investment Policy.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances. The difference between the bank balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2015, the fair value of the City's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)
  - 1. Deposits and Investments (cont.)

The Hartford Life pooled fund is a premium stabilization fund. Hartford Life is not registered with the Securities and Exchange Commission, but operates under the regulatory authority of the insurance industry. Hartford Life reports the fair market value of its underlying assets annually.

The City has an agreement with the Madison Metropolitan School District (MMSD) to combine a portion of available funds of both entities for investment purposes. Interest earnings are distributed monthly based on each entity's relative share of invested funds. This agreement also provides that the City may fund short-term cash deficits of the MMSD. At December 31, 2015, the MMSD had a balance of \$3,514,756 which is reported in the Investment Trust fund.

See Note IV. A. for further information.

#### 2. Receivables

## Property Tax

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the City, taxes are collected for and remitted to the state and county governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units on the accompanying agency fund statement of fiduciary net position.

Property tax calendar – 2015 tax roll:

December 2015 Lien date and levy date Tax bills mailed December 2015 Payment in full, or January 31, 2016 First installment due January 31, 2016 Second installment due March 31, 2016 Third installment due May 31, 2016 Fourth installment due July 31, 2016 Personal property taxes in full January 31, 2016

Tax sale – 2015 delinquent

real estate taxes October 2018

#### Allowances

Accounts receivable have been shown net of an allowance for uncollectible accounts. See Note IV. B. Delinquent real estate taxes as of July 31 are paid in full by the county, which assumes the collection thereof. No provision for uncollectible accounts receivable has been made for the water, sewer and stormwater utilities because they have the right by law to place substantially all delinquent bills on the tax roll and other delinquent bills are generally not significant.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)

### 2. Receivables (cont.)

Due To/From Advances

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

In the governmental fund financial statements, advances to other funds are offset equally by a nonspendable fund balance account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation or by a restricted fund balance account, if the funds will ultimately be restricted when the advance is repaid.

#### Loans Receivable

The City received federal and state grant funds for economic development, neighborhood revitalization, and housing rehabilitation loan programs. The City enters into loan agreements to provide various businesses and individuals with the pass through federal and state funding. Upon loan agreement execution, the City records a loan receivable and expenditure in the fund statements when disbursed. The loans receivable balance within the fund statements also includes conditional-type loans which are not expected to be repaid unless conditional use or other provisions occur as part of the loan agreement. For these types of loans an allowance is established.

It is the City's policy to record unavailable revenue for the net amount of the receivable balance in the fund statements. As loans are repaid, revenue is recognized for the principal and interest payments. New loans are made and any unspent loan repayments at year end are presented as restricted fund balance in the fund statements.

#### 3. Inventories and Prepaid Items

Governmental fund inventories, if material, are recorded at cost based on the FIFO method using the purchase method of accounting. Proprietary fund inventories are generally used for construction and for operation and maintenance work. They are not for resale. They are valued at cost based on weighted average, and charged to construction and/or operation and maintenance expense when used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)

#### 4. Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are so classified. The excess of restricted assets over current liabilities payable from restricted assets will be used first for retirement of related long-term debt. The remainder, if generated from earnings, is shown as restricted net position.

## 5. Capital Assets

#### Government-Wide Statements

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$10,000 for general capital assets and \$50,000 for infrastructure assets and an estimated useful life in excess of one year. All capital assets are valued at historical cost or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their estimated fair value at the date of donation.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor, overhead, and an allowance for the cost of funds used during construction when significant. For tax-exempt debt, the amount of interest capitalized equals the interest expense incurred during construction netted against any interest revenue from temporary investment of borrowed fund proceeds. There was no interest capitalized during the current year. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired, or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation.

The range of estimated useful lives by type of asset is as follows:

Buildings and improvements	20-55 Years
Land improvements	10-40 Years
Machinery and equipment	4-10 Years
Utility system	15-90 Years
Intangibles	2-10 Years
Infrastructure	20-70 Years

#### Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)

#### 6. Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position/fund balance that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time

A deferred charge on refunding arises from the advance refunding of debt. The difference between the cost of the securities placed in trust for future payments of the refunded debt and the net carrying value of that debt is deferred and amortized as a component of interest expense over the shorter of the term of the refunding issue or the original term of the refunded debt. The unamortized amount is reported as a deferred outflow of resources in the government-wide and proprietary fund financial statements.

### 7. Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Only benefits considered to be vested are disclosed in these statements. Vested vacation pay and comp time are also recorded as a liability.

All vested vacation and sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements, and are payable with expendable available resources.

The City provides postemployment health insurance benefits for all eligible employees. Eligibility is based on employment status and the value of sick leave at retirement. The benefits are based on contractual agreements with employee groups and city ordinances. Employees may convert up to 163 days of accumulated sick leave to pay for qualified health care expenses. The City has established a post-retirement sick leave conversion medical reimbursement plan and a governmental 401(a) special pay plan to allow retiring employees to convert accumulated sick leave into a supplemental retirement benefit on a mandatory basis. The cost of those premiums is recognized as an expenditure in the year of retirement. The entire cost is paid by the employer. Funding for those costs is provided by the relevant agency.

Payments for vacation and sick leave will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave liabilities at December 31, 2015 are determined on the basis of current salary rates and include salary related payments.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)

### 8. Long-Term Obligations/Conduit Debt

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable, and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) is reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

For the government-wide statements and proprietary fund statements, bond premiums and discounts are amortized over the life of the issue using the effective interest method. The balance at year end for premiums/discounts is shown as an increase or decrease in the liability section of the statement of net position.

The City and the CDA have approved the issuance of industrial revenue bonds (IRB) for the benefit of private business enterprises. IRB's are secured by mortgages or revenue agreements on the associated projects, and do not constitute indebtedness of the City. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. The total amount of IRB's outstanding at the end of the year approved by the City is approximately \$57,105,000 made up of four issues. The total amount of IRB's outstanding at the end of the year approved by the CDA is approximately \$199,523,114, made up of seven issues.

#### 9. Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position fund balance that applies to a future period, and therefore, will not be recognized as an inflow of resources (revenue) until that future time.

## 10. Equity Classifications

#### Government-Wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- Restricted net position Consists of net position with constraints placed on their use either by
   1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- Unrestricted net position All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)
  - 10. Equity Classifications (cont.)

#### Fund Statements

Governmental fund balances are displayed as follows:

- Nonspendable Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
- b. Restricted Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- c. Committed Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through a formal action (resolution) of the City. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the City that originally created the commitment.
- d. Assigned Includes spendable fund balance amounts that are intended to be used for specific purposes that do not meet the criteria to be classified as restricted or committed. The City has adopted a financial policy authorizing the Finance Director to assign amounts for a specific purpose. Assignments may take place after the end of the reporting period.
- e. Unassigned Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

The City considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the City would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

Proprietary fund equity is classified the same as in the government-wide statements. Net position of Investment Trust funds is classified as held in trust for pool participants.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### NOTE II - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

## A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE STATEMENT OF NET POSITION

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position.

Capital assets used in governmental funds (excluding internal service funds) are not financial resources and, therefore, are not reported in the funds.

Land	\$ 191,853,752
Construction in progress	53,660,621
Land improvements	26,054,283
Buildings	172,089,252
Machinery and equipment	59,088,856
Intangible assets	13,474,521
Infrastructure	835,978,928
Less: accumulated depreciation	 (395,045,780)
Combined Adjustment for Capital Assets	\$ 957,154,433

Long-term liabilities applicable to the City's governmental activities (excluding internal service funds) are not due and payable in the current period, and accordingly, are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities—both current and long-term—are reported in the statement of net position.

Bonds and notes payable	\$ 315,614,981
Compensated absences	40,594,507
Accrued interest	2,721,214
Unamortized debt premium and discount	22,702,104
Disability benefits	391,331
Other postemployment benefits	22,981,086
Police and fire pension	394,407
Capital leases	 5,506,585
Combined Adjustment for Long-Term Liabilities	\$ 410,906,215

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### NOTE III - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. BUDGETARY INFORMATION

A budget has been adopted for the general fund, library special revenue fund, and the CDBG special revenue fund. Budgets have not been formally adopted for other governmental funds. Wisconsin Statute 65.90 requires that an annual budget be adopted for all funds.

#### B. EXCESS EXPENDITURES AND OTHER FINANCING USES OVER APPROPRIATIONS

The City controls expenditures at the department level. Some individual departments experienced expenditures which exceeded appropriations. The detail of those items can be found in the required supplementary information.

#### C. LIMITATIONS ON THE CITY'S TAX LEVY

Wisconsin law limits the City's future tax levies. Generally, the City is limited to its prior tax levy dollar amount (excluding TIF districts), increased by the greater of the percentage change in the City's equalized value due to new construction, or zero percent. Changes in debt service from one year to the next are generally exempt from this limit with certain exceptions. The City is required to reduce its allowable levy by the estimated amount of fee revenue it collects for certain services, if those services were funded in 2013 by the property tax levy. Levies can be increased above the allowable limits if the amount is approved by referendum.

## **NOTE IV – DETAILED NOTES ON ALL FUNDS**

### A. DEPOSITS AND INVESTMENTS

The City maintains a cash and investment pool that is available for use by all funds and some component units. Each fund type's portion in this pool is displayed on the statement of net position and balance sheet as cash and investments. In addition, investments are separately held by several of the City's funds. The deposits and investments of the pension trust funds are held separately from those of other funds.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## A. DEPOSITS AND INVESTMENTS (cont.)

The City's cash and investments at year end were comprised of the following:

	 Carrying Value	 Bank and Investment Balance	Associated Risks
Demand deposits and non-negotiable CD's	\$ 82,434,618	\$ 90,282,838	Custodial credit
U.S. agencies implicitly guaranteed	180,368,360	180,368,360	Credit, custodial credit, concentration of credit, interest rate, investments highly sensitive to interest rate changes
U.S. agencies explicitly guaranteed	9,939,659	9,939,659	Custodial credit, interest rate, investments highly sensitive to interest rate changes
U.S. treasuries	6,410,109	6,410,109	Custodial credit, interest rate, investments highly sensitive to interest rate changes
Corporate notes and municipal bonds	19,808,515	19,808,515	Credit, custodial credit, concentration of credit, interest rate, investments highly sensitive to interest rate changes
Mutual funds – U.S. treasuries	315,331	315,331	N/A
Mutual funds – money market Mutual funds – stocks	164,541,843 1,085,295	164,541,843 1,085,295	Credit N/A
LGIP	59,155,679	59,155,679	Credit
Collateralized investment contract	1,000,000	1,000,000	Credit, concentration of credit
Deposit with WMMIC	1,676,962	1,676,962	Credit, interest rate
Hartford Life – pooled funds Petty cash	 1,262,924 171,219	 1,262,924 	Credit, interest rate N/A
Total Cash and Investments	\$ 528,170,514	\$ 535,847,515	
Reconciliation to financial statements			
Per statement of net position	\$ 227,427,231		
Per statement of net position – restricted Per statement of net position –	58,340,779		
fiduciary funds	237,438,841		
Per statement of net position –			
applicable component units: CDA	6,876,555		
Less: Component units of CDA	(1,952,867)		
BID	 39,975		
Total Cash and Investments	\$ 528,170,514		

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### A. DEPOSITS AND INVESTMENTS (cont.)

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposit amounts (interest-bearing and noninterest bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposits.

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual municipalities. This coverage has not been considered in computing custodial credit risk.

The City maintains collateral agreements with its banks. At December 31, 2015, the banks had pledged various government securities in the amount of \$130,000,000 to secure the City's deposits.

The Securities Investor Protection Corporation (SIPC), created by the Securities Investor Protection Act of 1970, is an independent government-sponsored corporation (not an agency of the U.S. government).

SIPC membership provides account protection up to a maximum of \$500,000 per customer, of which \$100,000 may be in cash. Additionally, certificates of deposit (CD) held at Banker's Bank are covered by SIPC up to \$400,000 per CD after application of FDIC coverage of \$250,000. \$4,625,000 of the City's investments are covered by SIPC.

### **Custodial Credit Risk**

Deposits – Custodial credit risk is the risk that in the event of a financial institution failure, the City's deposits may not be returned to the City.

As of December 31, 2015, the City's deposits were exposed to custodial credit risk as follows:

Demand deposits (CDA)	\$ 150,016
Uninsured and Uncollateralized	\$ 150,016

Investments – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

As of December 31, 2015, the City's investments were exposed to custodial credit risk as follows:

U.S. agencies – implicitly guaranteed	\$ 180,368,360
U.S. agencies – explicitly guaranteed	9,939,659
U.S. treasuries	6,410,109
Corporate notes and municipal bonds	19,808,515
Neither Insured Nor Registered and Held by Counterparty	\$ 216,526,643

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## A. DEPOSITS AND INVESTMENTS (cont.)

## Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

As of December 31, 2015, the City's investments were rated as follows:

Corporate notes and municipal bonds	A1 A1 A1 A1	A A+	\$	
	A1 A1		Ψ	289,505
	A1			4,947
bondo		AA		4,978
	Δ1	AA+		522,217
	A2	A		15,044
	A2	A-		115,791
	A3	Ä		5,571
	A3	A-		79,777
	A3	BBB+		4,993
	AA1	AA		4,966
	AA1	AA+		644,952
	AA1	AAA		250,648
	AA1	$\wedge \wedge \wedge$		2,444,697
	AA2	AA		197,038
	AA2 AA2	AA-		73,262
	AA2 AA2	AA+		1,016,360
	AA2 AA2	AAT		
	AA2 AA3	AA-		353,702
	AA3 AA3	AA-		798,661
	AAA	AAA		99,945
		AAA		653,369
	AAA	Δ		9,404,946
	BAA1	A-		5,626
	BAA1	AA-		4,985
	BAA1	BBB		47,524
	BAA1	BBB+		24,952
	BAA2	BBB		31,178
	BAA2	BBB+		10,315
	BAA3	BBB		5,077
	BAA3	BBB-		4,116
		<b>A</b> +		150,482
		AA		402,331
		AA+		261,560
U.S. agencies (implicitly guaranteed)	AA1			3,536,514
	AAA	AA+	1	174,369,742
	AAA	AAA		488,084
		AA+		1,974,020
Mutual funds – money market	AAA	AAA		48,479

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

## A. DEPOSITS AND INVESTMENTS (cont.)

Credit Risk (cont.)

The City also had investments in the following investments which are not rated:

Corporate notes and municipal bonds	\$	1,875,000
Local Government Investment Pool		59,155,679
Collateralized investment contract		1,000,000
Wisconsin Municipal Mutual Insurance Company		1,676,962
Hartford Life		1,262,924
Mutual funds – money market	_	164,493,364
Total	\$	427,814,283

## Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

At December 31, 2015, the investment portfolio was concentrated as follows:

Issuer	Investment Type	Percentage of Portfolio
Federal Home Loan Bank	U.S. Agencies – implicitly guaranteed	11.59%
Federal Farm Credit Bank	U.S. Agencies – implicitly guaranteed	7.54%
Federal Home Loan Mortgage Corporation	U.S. Agencies – implicitly guaranteed	14.04%
Fannie Mae	U.S. Agencies – implicitly guaranteed	6.52%

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

## A. DEPOSITS AND INVESTMENTS (cont.)

## Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

As of December 31, 2015, the City's investments were as follows:

Investment Type	Fair Value	Maturity- N/A	Less than 3 months thru 3/31/16	3 months- 6 months thru 6/30/16	6 months- 1 year thru 12/31/16	1-5 years thru 12/31/20	6-20 years thru 12/31/35	More than 20 years* after 1/1/36
U.S. agencies – implicitly guaranteed	\$ 180,368,360	\$ -	\$ -	\$ 1,275,803	\$ 7,815,280	\$ 145,291,711	\$25,749,469	\$ 236,097
U.S. agencies – explicitly guaranteed	9,939,659	-	3,038	1,820,525	5,029,097	2,921,444	165,555	-
U.S. treasuries	6,410,109	-	-	50,580	20,040	1,242,973	5,096,516	-
Corporate notes and municipal bonds	19,808,515	-	2,476,628	572,450	1,535,876	14,722,417	501,144	-
Deposit in WMMIC	1,676,962	1,676,962	-	-	-	-	-	-
Hartford Life – pooled funds	1,262,924	1,262,924						
Totals	\$ 219,466,529	\$ 2,939,886	\$ 2,479,666	\$ 3,719,358	\$ 14,400,293	\$ 164,178,545	\$ 31,512,684	\$ 236,097

<sup>\*</sup>Investments with maturities greater than 20 years are also considered Investments Highly Sensitive to Interest Rate Charges.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### B. RECEIVABLES

Receivables as of year end not expected to be collected within one year for the City's individual major funds and nonmajor and internal services funds in the aggregate, are as follows:

General fund	\$ 18,872,885
Capital projects fund	18,637,728
All other nonmajor governmental and internal service funds	21,600,857

Revenues of the Water and Transit Utilities are reported net of uncollectible amounts. Total uncollectible amounts related to revenues of the current period are as follows:

Uncollectibles related to water utility	\$ 100,406
Uncollectibles related to transit utility	23,183
Total Uncollectibles of the Current Fiscal Year	\$ 123,589

Allowance on receivables as of year end for the City's governmental major funds and nonmajor funds, in the aggregate, are as follows:

General Fund Allowance for uncollectible ambulance receivable Allowance for uncollectible court receivable Allowance for other uncollectible	\$ 2,410,460 16,295,438 43,565
Capital Projects Allowance for uncollectible loans	274,062
Nonmajor Funds Allowance for uncollectible loans	35,623,575

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

## B. RECEIVABLES (cont.)

Governmental funds report *unavailable revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes receivable for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *unavailable revenue* and *unearned revenue* reported in the governmental funds were as follows:

		Unavailable Unearned			 Totals
Property taxes receivable	\$	-	\$	227,842,959	\$ 227,842,959
TIF loan equity payment		16,736,000		-	16,736,000
Interest on investments		312,767		-	312,767
Loans		4,711,670		-	4,711,670
Ambulance receivable		2,678,048		-	2,678,048
Prepaid revenue		-		1,759,729	1,759,729
Other		5,723,711		-	5,723,711
Special assessments		17,917,150		-	17,917,150
Cemetery		-		600,105	600,105
Leases		5,506,585		-	5,506,585
Impact fees		640,274		-	640,274
Municipal court receivable		235,863		-	235,863
CDBG loans		14,928,871		-	14,928,871
Accrued interest on loans		1,105,800		-	1,105,800
Revolving loans		7,258,470		-	7,258,470
Grant revenue	-			1,130,144	 1,130,144
Total Unavailable/Unearned Revenue					
for Governmental Funds	\$	77,755,209	\$	231,332,937	\$ 309,088,146

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### C. RESTRICTED ASSETS

The following represent the balances of the restricted assets:

### Long Term Debt Accounts

Principal and Interest	<ul> <li>Used solely for the purpose of paying principal and interes bonds or parity bonds.</li> </ul>	t on the
Bond Reserve	<ul> <li>Used solely for the purpose of paying principal and interes bonds or parity bonds whenever the balance in the redemp principal and interest account is insufficient for that purpos</li> </ul>	otion
Depreciation	<ul> <li>Used for the payment of principal and interest on the bond parity bonds whenever the balance in the redemption accounts insufficient for that purpose, to remedy any deficiency in the redemption account, or to make extraordinary repairs or improvements to the utility.</li> </ul>	ount is
Operation and Maintenance	The water utility, parking utility and City insurance reserve established an operation and maintenance reserve used to remedy any deficiency in the operation account, make extraordinary repairs or replacements, or pay principal and interest on the bonds or parity bonds.	)

Construction – Used to report bond proceeds restricted for use in construction.

Retiree Health Insurance Escrow - The transit utility established an escrow account to be used for

contributions toward health insurance premiums in accordance

with the Teamsters Local 695 union contract.

## Impact Fee Account

The City has received impact fees which must be spent in accordance with the local ordinance and state statutes. Any unspent funds must be refunded to the current property owner.

#### Net Pension Asset

Restricted assets have been reported in connection with the net pension asset balance since this balance must be used to fund employee benefits.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

## C. RESTRICTED ASSETS (cont.)

Following is a list of cash and investments restricted assets at December 31, 2015:

	_	Restricted Assets
Principal and interest	\$	8,759,929
Bond reserve account		18,405,076
Bond depreciation account		750,000
Operation and maintenance		150,000
Construction		17,819,461
Retiree health insurance escrow		1,639,640
Impact fees		8,317,183
Grants deposit		1,130,548
Insurance deposit	_	1,368,942
Total Restricted Assets	<u>\$</u>	58,340,779
In addition, the City has other restricted assets as follows:		
Investment in Wisconsin Municipal Mutual Insurance Company Net pension asset	\$	3,815,820 38,573,852
Total Other Restricted Assets	\$	42,389,672

Certain resources and deposits of the CDA set aside for various escrow accounts, security deposits, reserves, construction and debt service are classified as restricted assets on the balance sheet. The restricted cash and investments by individual fund within the CDA and in the aggregate for the component units of the CDA are as follows:

	F 	Restricted Assets
General operating fund Monona Shores fund Nonmajor funds Component units of CDA	\$	1,953,417 62,466 210,514 1,469,947
Total Cash and Investments	<u>\$</u>	3,696,344
In addition, the CDA has other restricted assets as follows:		
Parkside project escrow accounts at WHEDA CDA 95-1 replacement reserve Net pension asset	\$ 	418,904 116,893 392,124
Total Other Restricted Assets	<u>\$</u>	927,921

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## D. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2015 was as follows:

		Beginning Balance		Additions		Deletions		Ending Balance
Governmental Activities								
Capital assets not being depreciated	φ	100 07E 010	φ	0.075.404	φ	(C 00C 207)	<b>c</b>	101 052 752
Land Land – internal service	\$	189,875,018 2,490,358	\$	8,975,121	\$	(6,996,387)	Ф	191,853,752 2,490,358
Construction in progress		60,622,237		29,043,374		(36,004,990)		53,660,621
Construction in progress – internal service		283,195		88,011		-		371,206
Total Capital Assets Not Being		· · · · ·		<del></del>				<u> </u>
Depreciated		253,270,808		38,106,506		(43,001,377)		248,375,937
Capital assets being depreciated								
Land improvements		22,052,297		4,001,986		-		26,054,283
Land improvements – internal service		71,990		-		-		71,990
Buildings and improvements		147,919,410		24,169,842		-		172,089,252
Buildings and improvements –		0.700.455						0.700.455
internal service		2,729,155		0.505.000		(4.004.500)		2,729,155
Machinery and equipment  Machinery and equipment –		51,788,416		8,535,032		(1,234,592)		59,088,856
internal service		68,908,222		9,868,579		(1,503,023)		77,273,778
Intangible assets		11,755,178		1,719,343		(1,505,025)		13,474,521
Intangible assets – internal service		119,525				_		119,525
Roads		699,311,395		18,547,717		(2,273,338)		715,585,774
Bridges		32,520,761		6,015,173		-		38,535,934
Street lighting		30,513,737		935,073		(808,931)		30,639,879
Traffic signals		18,480,810		1,272,684		(283,938)		19,469,556
Fiber		8,401,724		15,677		-		8,417,401
Bike path		20,316,452	_	3,013,932		<u>-</u>		23,330,384
Total Capital Assets Being		444 000 070		70 005 000		(0.400.000)		1 400 000 000
Depreciated	1	,114,889,072	_	78,095,038		(6,103,822)		1,186,880,288
Total Capital Assets at								
Historical Cost	1	,368,159,880		116,201,544		(49,105,199)	_1	1,435,256,225
Less: Accumulated depreciation for								
Land improvements		(5,531,402)		(1,851,717)		-		(7,383,119)
Land improvements – internal service		(55,193)		(4,799)				(59,992)
Buildings and improvements		(55,681,911)		(5,822,063)		5,313		(61,498,661)
Buildings and improvements – internal service		(1,891,102)		(96,332)				(1,987,434)
Machinery and equipment		(38,071,682)		(4,832,024)		1,182,926		(41,720,780)
Machinery and equipment –		(00,071,002)		(4,002,024)		1,102,020		(41,720,700)
internal service		(50,730,235)		(6,794,693)		1,237,943		(56,286,985)
Intangible assets		(5,479,578)		(1,242,337)		7,289		(6,714,626)
Intangible assets – internal service		(119,525)		-		-		(119,525)
Roads		(234,053,927)		(16,113,112)		1,406,223		(248,760,816)
Bridges		(4,919,340)		(506,746)		-		(5,426,086)
Street lighting		(11,621,004)		(777,473)		166,546		(12,231,931)
Traffic signals		(6,170,283)		(574,775)		126,266		(6,618,792)
Fiber Bike path		(795,819)		(460,232)		-		(1,256,051)
Total Accumulated Depreciation		(2,964,462) (418,085,463)	_	(470,456) (39,546,759)	_	4,132,506		(3,434,918) (453,499,716)
' '		`	_	(00,040,108)	_	+,102,000	_	
Net Capital Assets Being Depreciated	_	696,803,609						733,380,572
Net Capital Assets	\$	950,074,417					\$	981,756,509

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## D. CAPITAL ASSETS (cont.)

Depreciation expenses were charged to functions as follows:

Governmental Activities	
General government	\$ 1,992,552
Public safety	2,677,855
Public works and transportation	21,426,104
Planning and development	181,491
Culture and recreation	6,372,933
Fleet services – internal service	 6,895,824
Total	\$ 39,546,759

Business-type Activities	Beginning Balance	Additions	Deletions	Ending Balance
Capital assets not being depreciated Land	\$ 55,125,738	\$ 5,675,157	\$ (749,047)	\$ 60,051,848
Construction in progress	30,920,747	46,903,952	(43,962,573)	33,862,126
Total Capital Assets Not Being				
Depreciated	86,046,485	52,579,109	(44,711,620)	93,913,974
Capital assets being depreciated				
Land improvements	12,252,752	-	-	12,252,752
Buildings and improvements	100,254,409	75,943	-	100,330,352
Machinery and equipment	96,817,226	7,842,322	(4,450,885)	100,208,663
Intangible assets	23,149	278,041	- -	301,190
Infrastructure	189,078,962	10,742,655	(423,115)	199,398,502
Source of supply	9,904,513	988,340	(94,928)	10,797,925
Pumping	11,466,762	10,027,825	(899,790)	20,594,797
Water treatment	2,270,175	1,783,682	(14,753)	4,039,104
Transmission and distribution	202,934,785	30,791,032	(1,593,245)	232,132,572
Completed construction not classified	31,242,256	-	(28,941,474)	2,300,782
Administration and general	22,420,245	1,261,337	(273,359)	23,408,223
Collection system	126,919,087	7,972,099	(821,589)	134,069,597
Collection system pumping	3,412,811	33,480	(32,839)	3,413,452
Total Capital Assets Being				
Depreciated	808,997,132	71,796,756	(37,545,977)	843,247,911
Total Capital Assets at				
Historical Cost	895,043,617	124,375,865	(82,257,597)	937,161,885

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## D. CAPITAL ASSETS (cont.)

		Beginning			Ending
		Balance	Additions	 Deletions	 Balance
Business-type Activities (cont.)					
Less: Accumulated depreciation for					
Land improvements	\$	(10,318,572)	(305,890)	\$ -	\$ (10,624,462)
Buildings and improvements		(59,677,738)	(2,444,769)	-	(62,122,507)
Machinery and equipment		(56,992,659)	(6,895,186)	4,382,915	(59,504,930)
Intangible assets		(16,205)	(259,658)	-	(275,863)
Infrastructure		(34,929,681)	(2,626,938)	159,273	(37,397,346)
Source of supply		(5,165,240)	(230,540)	104,421	(5,291,359)
Pumping		(6,976,812)	(599,281)	768,583	(6,807,510)
Water treatment		(476,128)	(117,947)	16,229	(577,846)
Transmission and distribution		(43,621,691)	(4,420,124)	1,674,757	(46,367,058)
Completed construction not classified		(891,907)	(303,476)	-	(1,195,383)
Administration and general		(10,860,954)	(1,210,947)	280,475	(11,791,426)
Collection system		(22,655,388)	(2,009,760)	465,070	(24,200,078)
Collection system pumping		(1,709,681)	(68,726)	 18,527	 (1,759,880)
Total Accumulated Depreciation		(254,292,656)	(21,493,242)	7,870,250	(267,915,648)
Net Capital Assets Being Depreciated		554,704,476			 575,332,263
Net Capital Assets	\$	640,750,961			\$ 669,246,237
Depreciation expense was charged to fund	rtio	ne ae followe:			
Depreciation expense was charged to fund	Juoi	is as follows.			
Business-type Activities					

**Total Accumulated Depreciation Additions** 

Business-type Activitie	ss-type Activities
-------------------------	--------------------

Water utility	\$ 5,775,814
Sewer utility	2,114,588
Stormwater utility	3,373,975
Parking utility	716,347
Transit utility	6,426,535
Convention center	1,659,697
Golf courses	211,069
Total Business-type Activities	
Depreciation Expense	\$ 20,278,025

Depreciation expense does not agree to the increases in accumulated depreciation due to joint metering, salvage and cost of removal. Accumulated depreciation deletions may exceed capital asset deletions due to cost of removal.

\$ 21,493,242

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## D. CAPITAL ASSETS (cont.)

	Beginning Balance		Additions		Deletions		Ending Balance
					_		
\$	12,038,951	\$	518,292	\$	(40,000)	\$	12,517,243
·	151,339		57,200	·	-	·	208,539
							_
	12,190,290	_	575,492	-	(40,000)		12,725,782
	1,459,974		134,294		-		1,594,268
	95,132,569		7,727,975		(407,492)		102,453,052
	43,937		-		-		43,937
	2,777,889	_	336,779		(35,169)		3,079,499
	00 444 000		0.400.040		(440.004)		107 170 750
	99,414,369		8,199,048		(442,661)		107,170,756
	111,604,659	_	8,774,540		(482,661)		119,896,538
	(892,378)		(61,553)		-		(953,931)
	(44,184,568)		(2,806,265)		352,634		(46,638,199)
	(43,937)		-		-		(43,937)
	(2,318,559)	_	(185,748)		35,418		(2,468,889)
	(47 400 440)		(0.050.500)		000.050		(50.404.050)
	(47,439,442)		(3,053,566)		388,052	_	(50,104,956)
\$	64,165,217					\$	69,791,582
ollov	vs:						
						•	2.052.500
	\$	\$ 12,038,951 151,339 12,190,290 1,459,974 95,132,569 43,937 2,777,889 99,414,369 111,604,659 (892,378) (44,184,568) (43,937) (2,318,559) (47,439,442)	\$ 12,038,951 \$ 151,339 \$ 12,190,290 \$ 1,459,974 95,132,569 43,937 2,777,889 \$ 99,414,369 \$ 111,604,659 \$ (892,378) (44,184,568) (43,937) (2,318,559) \$ (47,439,442) \$ 64,165,217	Balance       Additions         \$ 12,038,951	Balance       Additions         \$ 12,038,951   \$518,292   \$151,339   \$57,200         12,190,290   \$575,492         1,459,974   134,294   95,132,569   7,727,975   43,937   -2,7777,889   336,779         99,414,369   8,199,048         111,604,659   8,774,540         (892,378) (61,553) (44,184,568) (2,806,265) (43,937)   (2,318,559) (185,748)   (47,439,442) (3,053,566)         \$ 64,165,217	Balance       Additions       Deletions         \$ 12,038,951       \$ 518,292       \$ (40,000)         151,339       57,200       -         12,190,290       575,492       (40,000)         1,459,974       134,294       -         95,132,569       7,727,975       (407,492)         43,937       -       -         2,777,889       336,779       (35,169)         99,414,369       8,199,048       (442,661)         111,604,659       8,774,540       (482,661)         (892,378)       (61,553)       -         (44,184,568)       (2,806,265)       352,634         (43,937)       -       -         (2,318,559)       (185,748)       35,418         (47,439,442)       (3,053,566)       388,052	Balance       Additions       Deletions         \$ 12,038,951 \$ 518,292 \$ (40,000) \$ 151,339 \$ 57,200 \$ - \$

CDA (Housing) \$ 3,053,566

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES AND TRANSFERS

## Interfund Receivables/Payables

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts in the balance sheet:

			Amount Not Due Within
Receivable Fund	Payable Fund	Amount	One Year
General General General Capital projects Water utility Sewer utility	Capital projects Golf Insurance Fleet Capital projects Capital projects	\$ 399,333 41,048 1,160,931 2,969,186 939,562 1,340,190	\$ - 1,160,931 2,969,186 -
Sewer utility Sewer utility Stormwater utility Stormwater utility Total Major Funds	Water utility Water utility Capital projects	3,378,145 1,350,142 449,490 12,028,027	4,130,117
Other restricted funds Other restricted funds Total Nonmajor Funds Totals	Capital projects Water utility	42,364 313,509 355,873 \$ 12,383,900	- - - - \$ 4,130,117
General	CDA – Component unit	\$ 796,655	\$ -

Interfund balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

The debt service fund has advanced amounts to various enterprise funds and component units to fund the repayment of long-term liabilities. Repayment schedules have been established and interest is being charged based on the repayment schedules. In addition, advances between other funds occur based on internal financing needs.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)

## E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES AND TRANSFERS (cont.)

## Advances

The following is a schedule of interfund advances:

Receivable Fund	Payable Fund	 Amount	D	mount Not Due Within One Year
General Debt service Debt service Debt service Debt service Capital projects Capital projects	Water utility Water utility Convention center Golf courses Transit utility Revolving loans Water utility	\$ 3,060,000 1,086,465 400,566 114,688 3,353,456 533,186 438,992	\$	2,295,000 1,004,965 370,518 106,085 3,101,902 533,186 438,992
Totals		\$ 8,987,353	\$	7,850,648
General – primary government Debt service – primary government	CDA – component unit CDA – component unit	\$ 238,000 8,301,424	\$	238,000 7,732,208
Totals		\$ 8,539,424	\$	7,970,208

A repayment schedule has been established for all the advances.

The following is a reconciliation of interfund receivables and payables and advances on the statement of net position:

Receivable Fund	Payable Fund	 Amount
Interfund receivables and payables Governmental activities Less: Business-type activities	Business-type activities Governmental activities	\$ 354,557 (2,729,242)
Advances Governmental activities Allocation of internal service funds	Business-type activities	8,454,167
to business-type activities Governmental activities	Business-type activities	 7,981,356
Total Government-wide Financial Sta	atements	\$ 14,060,838

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES AND TRANSFERS (cont.)

## Transfers

The following is a schedule of interfund transfers:

Fund Transferred To	Fund Transferred From		Amount	Principal Purpose
General	City Insurance	\$	45,135	Operating Costs
General	Convention Center		338,200	PILOT
General	Golf Courses		210,868	PILOT
General	Other Grants		1,112,170	Operating Costs
General	Other Restricted		6,697,823	Operating Costs
General	Parking Utility		1,552,378	PILOT
General	Permanent		200,478	Operating Costs
General	Water Utility		6,049,329	PILOT
Library	Other Restricted		20,000	Operating Costs
Debt Service	Capital Projects		123,320	Close Projects
Debt Service	CDBG		9,537	Debt
Debt Service	Fleet Services		147,604	Debt
Debt Service	General		37,669,343	Debt
Debt Service	Other Restricted		427,795	Debt
Debt Service	Library		2,577,190	Debt
Debt Service	Revolving Loans		50,000	Debt
Debt Service	Capital Projects		266,172	Debt
Debt Service	Capital Projects		7,940,091	Debt
Capital Projects	City Insurance		38,256	Operating Costs
Capital Projects	General		4,627,822	Project Costs
Capital Projects	Other Restricted		2,747,632	Transfer Revenue
Capital Projects	Library		680,351	Project Costs
Capital Projects	Other Restricted		281,088	Project Costs
Capital Projects	Parking Utility		11,949	Project Costs
Capital Projects	Sewer Utility		53,492	Project Costs
Capital Projects	Stormwater Utility		5,694	Project Costs
Capital Projects	Water Utility		39,551	Project Costs
Capital Projects	Permanent		8,384	Project Costs
Water Utility	Sewer Utility		178,577	Operating Costs
Sewer Utility	Other Restricted		1,073,293	Project Costs
Sewer Utility	City Insurance		20,798	Operating Costs
Stormwater Utility	City Insurance		196,052	Operating Costs
Stormwater Utility	Sewer Utility		30,912	Operating Costs
Transit Utility	General	_	12,971,677	Operating Costs
Total Major Funds		_	88,402,961	

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

## E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES AND TRANSFERS (cont.)

## Transfers (cont.)

Fund Transferred To	Fund Transferred From	 Amount	Principal Purpose
Other Restricted	Capital Projects	\$ 143,794	Proceeds
Other Grants	General	36,574	Operating Costs
Fleet Services	City Insurance	262,849	Operating Costs
City Insurance	General	500,000	Program Costs
Convention Center	City Insurance	10,229	Operating Costs
Convention Center	Other Restricted	 4,210,713	Operating Costs
Total Nonmajor Funds		 5,164,159	
Total - Fund Financial S	Statements	93,567,120	
Less: Fund eliminations		(103,788,421)	
Less: Transfer capital assets	from governmental		
activities to utilities	, and the second	 (1,329,223)	
Total		\$ (11,550,524)	
Transferred To	Transferred From	 Amount	
Governmental activities Business-type activities	Business-type activities Governmental activities	\$ 8,261,461 (19,811,985)	
Total Government-Wide S	tatement of Activities	\$ (11,550,524)	

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## F. LONG-TERM OBLIGATIONS

Long-term obligations activity for the year ended December 31, 2015 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
GOVERNMENTAL ACTIVITIES					
Bonds and Notes Payable: General obligation debt	\$294,792,021	\$ 73,501,244	\$ (52,678,284)	\$315,614,981	\$ 48,808,226
General obligation debt – internal service	25,847,745	8,901,894	(5,889,922)	28,859,717	4,796,081
Add/Subtract Amounts For:			, , ,		
Premium/Discount on debt	21,567,721	4,865,460	(3,731,077)	22,702,104	
Sub-totals	342,207,487	87,268,598	(62,299,283)	367,176,802	53,604,307
Other Liabilities					
Vested compensated absences	41,008,154	1,475,978	(1,889,625)	40,594,507	3,703,981
Vested compensated absences – internal service	903,364	104,126	_	1,007,490	201,498
Worker's comp disability and death benefits	507,372	104,120	(116,041)	391,331	61,135
Other post-employment benefits	20,010,664	5,127,357	(2,156,935)	22,981,086	-
Other post-employment benefits – internal					
service	584,385	119,311	(63,013)	640,683	-
Police and firemen's pension	467,374	-	(72,967)	394,407	119,467
Capital leases Total Other Liabilities	6,061,585 69,542,898	6,826,772	(555,000) (4,853,581)	5,506,585 71,516,089	625,000 4,711,081
	09,542,090	0,020,112	(4,000,001)	71,510,009	4,711,001
Total Governmental Activities Long-Term Liabilities	\$411,750,385	\$ 94,095,370	\$ (67,152,864)	\$ 438,692,891	\$ 58,315,388
Long-Term Liabilities	Ψ 4 1 1,7 30,303	<del>y 94,093,370</del>	<del>ψ (07,132,004</del> )	ψ <del>4</del> 30,092,091	ψ 30,313,300
BUSINESS-TYPE ACTIVITIES					
Bonds and Notes Payable:					
General obligation debt	\$ 35,129,619	\$ 8,862,836	\$ (6,631,389)	\$ 37,361,066	\$ 6,090,771
Revenue bonds	172,495,000	41,610,000	(8,450,000)	205,655,000	8,725,000
Add Amounts for:					
Premium on debt	6,264,783	2,545,929	(683,709)	8,127,003	-
Sub-totals	213,889,402	53,018,765	(15,765,098)	251,143,069	14,815,771
Other Liabilities:					
Vested compensated absences	7,934,262	4,062,146	(1,401,927)	10,594,481	2,538,498
Other post-employment benefits	4,812,008	1,440,267	(705,242)	5,547,033	705.000
Capital leases	4,020,500	F F02 442	(745,000)	3,275,500	765,000
Total Other Liabilities	16,766,770	5,502,413	(2,852,169)	19,417,014	3,303,498
Total Business-type Activities	Ф 220 GEG 470	¢ 50 504 470	¢ (40 647 007)	¢ 070 E60 000	¢ 40.440.000
Long-Term Liabilities	\$230,656,172	\$ 58,521,178	<u>\$ (18,617,267)</u>	\$270,560,083	\$ 18,119,269

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

## F. LONG-TERM OBLIGATIONS (cont.)

	Beginning Balance		Increases	ļ	Decreases	Ending Balance	-	Amounts Due Within One Year
COMPONENT UNIT – CDA	 							
Bonds and Notes Payable:								
Revenue bonds	\$ 11,170,000	\$	-	\$	1,300,000	\$ 9,870,000	\$	1,390,000
Mortgage note	4,771,480		-		351,110	4,420,370		3,301,177
Other loans/notes	3,890,060		5,914,992		118,140	9,686,912		5,775,566
Add/Subtract Amounts for								
Premium/discount on debt	205,327		-		59,000	146,327		-
Sub-totals	20,036,867		5,914,992	_	1,828,250	24,123,609		10,466,743
Other Liabilities:								
Vested compensated absences	515,253		148,189		103,051	560,391		112,077
Other post-employment benefits	198,160		30,565		18,070	210,655		-
Total Other Liabilities	713,413	_	178,754	_	121,121	771,046		112,077
Total Component Unit – CDA								
Long-Term Liabilities	\$ 20,750,280	\$	6,093,746	\$	1,949,371	\$ 24,894,655	\$	10,578,820

## **General Obligation Debt**

All general obligation notes and bonds payable are backed by the full faith and credit of the City. Notes and bonds in the governmental funds will be retired by future property tax levies or tax increments accumulated by the debt service fund. Business-type activities debt is payable by revenues from user fees of those funds or, if the revenues are not sufficient, by future tax levies.

In accordance with Wisconsin Statutes, total general obligation indebtedness of the City may not exceed 5% of the equalized value of taxable property within the City's jurisdiction. The debt limit as of December 31, 2015, was \$1,184,283,423. Total general obligation debt at year end was:

Outstanding Joint venture G.O. debt	\$ 381,835,764 559,236		
Total	\$ 382,395,000		

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## F. LONG-TERM OBLIGATIONS (cont.)

## General Obligation Debt (cont.)

	Date of Issue	Due Date	Interest Rates	Original Indebted- ness	Balance 12-31-15
General obligation notes	10-1-06	10-1-16	5.25%	\$ 3,600,000	
General obligation notes	10-15-08	10-15-18	3.50 - 4.30	58,000,000	17,400,000
General obligation notes – Build					
America Bonds	10-1-09	10-1-19	2.00 - 4.30	53,925,000	21,560,000
General obligation notes	10-1-09	10-1-19	0.90 - 4.35	8,210,000	3,280,000
General obligation notes – RZED	40.40.40	40.4.00		0.040.000	4 000 000
Bonds	10-19-10	10-1-20	0.90 - 3.75	8,040,000	4,020,000
General obligation notes – Build	40.40.40	40.4.00	0.00 0.75	05 000 000	00 000 000
America Bonds	10-19-10	10-1-20	2.00 – 3.75	25,080,000	20,900,000
General obligation refunding bonds	10-19-10	10-1-24	0.55 - 4.00	24,205,000	18,730,000
General obligation notes	10-19-10	10-1-20	0.65 - 3.50	6,080,000	3,030,000
General obligation notes	10-19-10	10-1-16	3.00 – 4.00	44,245,000	2,520,000
General obligation notes	10-1-11 10-1-11	10-1-21 10-1-21	3.00 – 5.00	67,005,000	40,200,000
General obligation notes	3-6-12	7-1-21	0.45-2.70 0.00	13,130,000 1,500,000	7,870,000 1,450,000
General obligation notes	10-1-12	10-1-20	2.00 – 4.00	39,655,000	, ,
General obligation notes General obligation notes	10-1-12	10-1-22	0.40 - 2.125	12,240,000	27,755,000 8,565,000
General obligation hotes  General obligation bonds	10-1-12	10-1-22	1.50 – 4.00	15,210,000	12,920,000
General obligation notes	10-1-12	10-1-32	1.50 – 4.00 1.50 – 4.00	57,265,000	45,805,000
General obligation notes	10-1-13	10-1-23	2.00 – 3.40	4,245,000	3,385,000
General obligation notes	10-1-13	10-1-23	2.00 – 5.40 2.00 – 5.00	51,655,000	46,485,000
General obligation notes	10-1-14	10-1-24	2.00 – 3.00 2.00 – 3.05	5,395,000	4,855,000
General obligation notes	10-1-14	10-1-24	3.00	65,565,000	65,565,000
General obligation notes	10-22-15	10-1-25	1.75 – 2.75	13,345,000	13,345,000
General obligation hotes  General obligation bonds	10-22-15	10-1-25	2.375 - 3.75	12,395,000	12,395,000
Sub-Totals – General Obligation	10-22-13	10-1-33	2.575 - 5.75	12,393,000	382,395,000
Less: Business-type Activities Gene	eral Obligation	on Debt			(37,361,066)
Less: Joint Venture General Obliga	tion Debt				(559,236)
Total Governmental Activities (	General Obli	gation Debt			\$ 344,474,698

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## F. LONG-TERM OBLIGATIONS (cont.)

## General Obligation Debt (cont.)

Debt service requirements to maturity are as follows:

		Governmental Activities General Obligation Debt				Business-type Activities General Obligation Debt				
<u>Years</u>	_	Principal		Interest		Principal		Interest		
2016	\$	53,604,307	\$	11,606,988	\$	6,090,771	\$	1,344,467		
2017		51,249,338		10,034,471		5,676,016		1,153,826		
2018		47,479,217		8,307,171		5,260,517		949,245		
2019		42,255,389		6,595,438		4,868,264		744,992		
2020		36,866,205		5,059,183		4,229,713		554,423		
2021-2025		101,305,242		9,729,116		11,235,785		881,872		
2026-2030		7,100,000		1,305,700		-		-		
2031-2035		4,615,000		349,500				<u>-</u>		
Totals	\$	344,474,698	\$	52,987,567	\$	37,361,066	\$	5,628,825		

## Revenue Debt

Revenue bonds are payable only from revenues derived from the operation of the responsible fund.

	Sewer	Water		
Original indebtedness Sewer Water	\$ 43,475,000	\$ 195,385,000		
Years issued	2008-2014	2007-2015		
Proceeds used for	Sewer plant	Water plant		
Source of revenue	Landfill remediation and sewer charges	Water charges		
Payable through	2027	2036		
Percent of net revenues required to pay remaining debt service Total principal and interest remaining Principal and interest paid for the current year Total customer net revenues for current year	45% 41,133,532 3,896,645 6,473,904	79% 236,483,004 11,130,189 14,220,047		

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### F. LONG-TERM OBLIGATIONS (cont.)

## Revenue Debt (cont.)

Revenue debt payable at December 31, 2015 consists of the following:

	Date of Issue	Final Maturity	Interest Rates	Original Indebted- ness	Balance 12-31-15
Water Utility					
Revenue bonds	12-1-07	1-1-28	4.00 - 4.75%	\$ 27,185,000	\$ 18,825,000
Revenue bonds	12-9-09	1-1-30	3.00 - 5.00	47,065,000	41,075,000
Revenue bonds – Build America					
Bonds	11-10-10	1-1-31	0.90 - 5.25	13,250,000	11,055,000
Revenue bonds	12-22-11	1-1-32	2.00 - 4.00	19,370,000	17,140,000
Revenue bonds	12-19-12	1-1-33	2.00 - 4.00	21,095,000	19,415,000
Revenue bonds	12-18-13	1-1-34	3.00 - 5.00	24,335,000	23,490,000
Revenue bonds	12-17-15	1-1-36	3.00 - 5.00	41,610,000	41,610,000
			Tota	l Water Utility	172,610,000
Sewer Utility					
Revenue bonds	12-1-08	12-1-23	3.00 - 4.85	11,195,000	6,870,000
Revenue bonds – Build America				,,	9,120,000
Bonds	12-29-10	12-1-25	0.80 - 4.90	13,135,000	, ,
Revenue bonds	11-15-12	12-1-27	2.00 - 3.00	9,500,000	7,855,000
Revenue bonds	12-1-14	12-1-29	2.50 - 5.00	9,645,000	9,200,000
			Tota	I Sewer Utility	33,045,000
Total Business-type Activities Re	venue Debt				\$ 205,655,000

### Community Development Authority - Component Unit

The CDA has pledged future lease revenues to repay lease revenue bonds issued in 1999 through 2013. Proceeds from the bonds provided financing for various projects of the City of Madison. The bonds are payable solely from lease revenues and are payable through 2022. Annual principal and interest payments on the bonds are expected to require 78% of net revenues. Total principal and interest remaining to be paid on the bonds is \$12,051,653. Principal and interest paid for the current year and total revenues were \$1,894,670 and \$1,929,658, respectively.

	Date of Issue	Final Maturity	Interest Rates	 Original Indebted- ness	Balance 12-31-15
Lease revenue bonds	4-1-99	10-1-22	5.50 – 7.10%	\$ 10,870,000	\$ 6,070,000
Lease revenue bonds	1-1-13	3-1-20	3.00	5,245,000	 3,800,000
Total Revenue Debt – Com	ponent Unit – E	Enterprise			\$ 9,870,000
					Dogo 64

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## F. LONG-TERM OBLIGATIONS (cont.)

Revenue Debt (cont.)

Debt service requirements to maturity are as follows:

	Business-type Activities Revenue Debt			Component Unit Revenue Debt			
Years	Principal		Interest		Principal		Interest
2016	\$ 8,725,000	\$	7,356,592	\$	1,390,000	\$	533,170
2017	10,820,000		7,727,289		1,445,000		466,770
2018	11,195,000		7,301,505		1,485,000		395,495
2019	11,440,000		6,839,507		1,635,000		320,025
2020	11,730,000		6,344,409		1,755,000		234,787
2021-2025	63,350,000		23,371,250		2,160,000		231,406
2026-2030	59,090,000		10,654,341		-		-
2031-2035	26,495,000		2,320,982		-		-
2036	 2,810,000		45,661	_	<u>-</u>	_	
Totals	\$ 205,655,000	\$	71,961,536	\$	9,870,000	\$	2,181,653

## Mortgage Note - Component Unit - Community Development Authority

The housing mortgage notes will be paid by revenues derived by the Community Development Authority. Mortgage notes at December 31, 2015, consists of the following:

	Date of Issue	Due Date	Interest Rates	Original Indebted- ness			Balance 12-31-15
<b>Community Development Authority</b>							
Housing mortgage note	8-12-77	12-1-18	6.75%	\$	3,085,241	\$	589,905
Housing mortgage note	6-1-92	6-1-22	4.00		2,283,492		586,368
Housing mortgage note	5-17-01	5-1-31	N/A		213,067		213,067
Housing mortgage note	5-9-01	6-1-16	7.86		3,900,000	_	3,031,030
Total Mortgage Notes						\$	4,420,370

	Component Unit Mortgage Notes				
<u>Years</u>	Principal Inter				
2016	\$ 3,301,177	\$	174,306		
2017	286,623		39,540		
2018	285,542		22,012		
2019	91,083		11,701		
2020	94,794		7,990		
2021-2025	216,886		4,694		
2026-2030	133,165		-		
2031	 11,100		_		
Totals	\$ 4,420,370	\$	260,243		

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

### F. LONG-TERM OBLIGATIONS (cont.)

Mortgage Note - Component Unit - Community Development Authority (cont.)

#### Other Loans/Notes

### **Component Unit – Community Development Authority**

The following loans are payable to the City of Madison (related to Madison Mutual Housing Association property acquired by the CDA in 1996, Romnes Apartments, Truax Park Redevelopment, and Burr Oaks Apartments), Wisconsin Housing and Economic Development Authority (WHEDA), Impact C.I.L., LLC, U.S. Bank National Association and Johnson Bank.

City of Madison	
Section 17 loans	\$ 85,000
Capital revolving fund	371,000
CDBG home loan	385,000
Affordable housing trust loan	751,668
Promissory note	60,000
HOME loan	252,000
WHEDA WRAP note	146,871
Impact C.I.L, LLC	1,125,383
Johnson Bank	846,998
U.S. Bank National Association	 5,662,992
Total	\$ 9,686,912

		Other Loans/Notes				
<u>Years</u>	Pr	incipal	I	nterest		
2016	\$ :	5,758,773	\$	29,348		
2017		887,883		28,133		
2018		68,333		-		
2019		68,333		-		
2020		68,333		-		
2021-2025		488,536		-		
2026		68,338				
Total	\$ 7	7,408,529	\$	57,481		

The City of Madison loans (other than the affordable housing trust loan), WHEDA note, and Impact C.I.L., LLC are not included in the debt service requirement schedules. These debts are subject to various redemption provisions.

#### Capital Leases

Refer to Note IV. G.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### F. LONG-TERM OBLIGATIONS (cont.)

#### Other Debt Information

Estimated payments of compensated absences are not included in the debt service requirement schedules. The compensated absences and other postemployment benefit liability attributable to governmental activities will be liquidated primarily by the general fund.

#### **Current Refunding**

On October 22, 2015, the City issued \$8,889,208 in general obligation notes with an average coupon rate of 3.00% to refund \$8,970,000 of outstanding notes with an average coupon rate of 4-5%. The net proceeds along with existing funds of the City were used to prepay the outstanding debt.

The cash flow requirements on the refunded debt prior to the current refunding was \$9,508,200 from 2016 through 2017. The cash flow requirements on the refunding notes are \$9,127,538 from 2016 through 2017. The current refunding resulted in an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$375,654.

#### Prior-Year Defeasance of Debt

In 2009, the water utility defeased \$38,745,000 of the 2002, 2003, 2005, and 2006 bonds by placing the proceeds of the 2009 A and 2009 B bonds in an irrevocable trust to provide for all future debt service payments on the 2001, 2002, 2003, 2005, and 2006 bonds. Accordingly, the trust account assets and liability for the defeased bonds are not included in the water utility's financial statements. The bonds are callable on January 1, 2016. At December 31, 2015, \$10,185,000 of the bonds outstanding are considered defeased.

#### G. LEASE DISCLOSURES

### The City as Lessee

The City leases various office space under lease agreements with expiration dates extending to December 2023. The following is a schedule by years of the future minimum rental payments required under these leases as of December 31, 2015:

## Year Ending December 31,

2016	\$ 1,098,435
2017	714,341
2018	662,053
2019	361,124
2020	346,944
2021-2023	 649,375
Total Minimum Payments Required	\$ 3,832,272

Total rental expenses/expenditures under the above leases were \$1,364,109 in 2015.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

### G. LEASE DISCLOSURES (cont.)

### The City as Lessor

The City leases all or portions of certain properties under several lease agreements with expiration dates extending to September 2113. The cost and net book value of the properties leased is \$13,781,373 and \$12,945,448, respectively.

The following is a schedule by years of future minimum rentals under these leases as of December 31, 2015:

### Year Ending December 31,

2	016	\$ 676,220
2	017	506,160
2	018	404,581
2	019	300,782
2	020	216,743
2	021-2025	660,207
2	026-2030	593,466
2	031-2035	517,372
2	036-2040	503,381
2	041-2045	481,819
2	046-2050	474,489
2	051-2055	441,748
2	056-2060	391,384
2	061-2065	335,647
2	066-2070	319,075
2	071-2075	319,075
2	076-2080	313,323
2	081-2085	232,546
2	086-2090	115,117
2	091-2095	111,994
2	096-2100	87,577
2	101-2105	87,577
2	106-2110	83,629
2	111-2113	13,458
	Total Future Minimum Rentals	\$ 8,187,370

Total rental revenues under the aforementioned leases were \$917,072 in 2015.

In 1999, the Community Development Authority (CDA) borrowed \$10,870,000 in taxable redevelopment lease revenue bonds, series 1999C. The CDA is leasing a parking structure purchased with these revenue bonds to the City. The annual lease payments to be paid are the same as the CDA's annual debt service payments on the bonds. The transaction is being recorded as a capital lease.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)

### G. LEASE DISCLOSURES (cont.)

### The City as Lessor (cont.)

In 2013, the Community Development Authority (CDA) borrowed \$5,245,000 in taxable redevelopment lease revenue bonds, Series 2013. The CDA is leasing its one-third ownership of the Monona Terrace Convention Center purchased with these revenue bonds to the City. The annual lease payments to be paid are the same as the CDA's annual debt service payments on the bonds. The transaction is being recorded as a capital lease.

A number of these leases are also shown as leases receivable. Those amounts correspond to the detailed schedules as follows:

Governmental Activities 1999 issue	<u>\$</u>	5,506,585
Business-type Activities 2013 issue	\$	3,275,500

The annual lease payments by the City to the CDA on the leases are as follows:

		Governmental Activities				
		1999 Issue				
		Principal	Interest			
2016 2017 2018 2019 2020 2021 2022		625,000 700,000 745,000 870,000 970,000 1,075,000 521,585	\$	430,645 386,895 337,895 285,000 223,013 153,900 37,163		
Totals	\$	5,506,585 Business-ty	ре			
	_	2013	ISS			
	_	Principal	_	Interest		
2016 2017 2018 2019 2020	\$	765,000 745,000 740,000 765,000 260,500	\$	102,525 79,875 57,600 35,025 11,775		
Totals	\$	3,275,500	\$	286,800		

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## H. GOVERNMENTAL ACTIVITIES NET POSITION/FUND BALANCES

Governmental activities net position reported on the government wide statement of net position at December 31, 2015 includes the following:

## **Governmental Activities**

Net investment in capital assets		
Land	\$	194,344,110
Construction in progress		54,031,827
Other capital assets, net of accumulated depreciation		733,380,572
Less: related long-term debt outstanding (excluding unspent capital		
related debt proceeds)		(272,321,987)
Less: Unamortized premium and discount	_	(22,702,104)
Total Investment in Capital Assets	_	686,732,418
Restricted		
Debt service		15,028,581
Loan programs		28,453,556
Library		1,468,979
Park purposes		307,837
Impact fees		8,957,458
Other grants		914,305
Other restricted special revenue funds		3,751,509
TID activities		37,285,043
Trust purposes – expendable		3,300,972
Trust purposes – nonexpendable		522,102
Pensions	_	30,529,475
Total Restricted	_	130,519,817
Unrestricted	_	24,198,147
Total Governmental Activities Net Position	\$	841,450,382

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## H. GOVERNMENTAL ACTIVITIES NET POSITION/FUND BALANCES (cont.)

Governmental Activities (cont.)

Governmental fund balances reported on the fund financial statements at December 31, 2015 include the following:

									Nonmajor	
								G	overnmental	
	G	eneral Fund	 Library		Debt Service	Ca	apital Projects		Funds	 Totals
Fund Balances										
Nonspendable:										
Advances to other funds	\$	2,295,000	\$ -	\$	-	\$	-	\$	-	\$ 2,295,000
Advances to component units		238,000	-		-		-		-	238,000
Noncurrent receivables		2,892,064	-		-		-		-	2,892,064
Noncurrent interfunds		1,160,931	-		-		-		-	1,160,931
Prepaid items		2,143,038	113,994		-		-		-	2,257,032
Trust activities		-	-		-		-		522,102	522,102
Restricted for:										
Library		-	667,404		-		-		687,581	1,354,985
Grants activities		-	-		-		-		421,573	421,573
Loans		-	-		-		-		3,095,131	3,095,131
Debt service		-	-		19,021,835		-		6,485,179	25,507,014
Parks		-	-		-		-		307,837	307,837
Impact fees		-	-		-		-		8,317,183	8,317,183
TID activities		-	-		-		29,638,663		-	29,638,663
Landfill		-	-		-		-		162,059	162,059
Trust activities		-	-		-		-		4,107,674	4,107,674
Other		-	-		-		-		670,811	670,811
Committed for:									· -	,
Room tax		-	-		-		-		884,927	884,927
Loans		-	-		-		-		3,667,450	3,667,450
Assigned to:									-,,	-,,
Capital projects		-	_		-		19,028,843		_	19,028,843
Encumbrances		634,257	_		-		-		_	634,257
Compensated absences		4,989,908	_		-		_		_	4,989,908
2016 budget		550,000	_		-		_		_	550,000
Premium stabilization		1,262,924	_		-		_		_	1,262,924
MSC foundation		1,220	_		_		_		_	1,220
Parks pool		41,600	_		_		_		_	41,600
Unassigned (deficit)		38,428,656	 	_						 38,428,656
Totals	\$	54,637,598	\$ 781,398	\$	19,021,835	\$	48,667,506	\$	29,329,507	\$ 152,437,844

Nonmoior

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

### H. GOVERNMENTAL ACTIVITIES NET POSITION/FUND BALANCES (cont.)

## **Business-type Activities**

Net investment in capital assets	
Land	\$ 60,051,848
Construction in progress	33,862,126
Other capital assets, net of accumulated depreciation	575,332,263
Less: Related long-term debt outstanding	(246,293,567)
Plus: Unspent capital related debt proceeds	33,354,328
Less: Unamortized premium and loss	 (6,411,985)
Total Invested in Capital Assets, Net of Related Debt	449,895,013
Restricted	
Debt service	8,934,419
Equipment replacement	900,000
Pension	8,044,377
Total Restricted	17,878,796
Unrestricted	 67,862,809
Total Business-type Activities Net Position	\$ 535,636,618

## I. RESTATEMENT OF NET POSITION

Net position has been restated as a result of the implementation of GASB Statement No. 68 – Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement No. 27 and implementation of GASB Statement No. 71 – Pension Transition for Contributions Made Subsequent to the Measurement Date. These statements require the net pension asset and related deferred outflows and deferred inflows, if any, to be reported in the financial statements.

The water utility net position has been restated to adjust for expenses incurred in prior periods that were included in construction work in progress (CWIP) in error. The prior period adjustment is necessary to recognize the expenses in the period the costs were incurred.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## I. RESTATEMENT OF NET POSITION (cont.)

The details of the restatement are as follows:

Net Position – December 31,	Governmental Activities	Business-type Activities	Water Utility	Sewer Utility	Storm Utility	
2014 (as reported)	\$ 782,581,009	\$ 507,736,850	\$ 111,486,220	\$ 109,023,895	\$ 192,015,796	
Add: Net pension asset Add: Deferred outflows related	48,772,115	12,851,229	2,171,084	728,885	572,514	
to pensions Less: Close out of 2013 CWIP	12,339,683	3,251,450	549,299	184,413	144,850	
charges to expense Less: Close out of 2014 CWIP	-	(1,407,229)	(1,407,229)	-	-	
charges to expense		(14,731)	(14,731)			
Net Position – December 31, 2014 (as restated)	\$ 843,692,807	\$ 522,417,569	\$ 112,784,643	\$ 109,937,193	\$ 192,733,160	
	Tanania I Milia	Nonmajor Enterprise	Governmental Activities – Internal	CDA		
Net Position – December 31,	Transit Utility	Funds	Service Funds	CDA		
2014 (as reported)	\$ 32,580,681	\$ 69,396,150	\$ (223,651)	\$ 51,314,973		
Add: Net pension asset Add: Deferred outflows related	7,340,032	2,038,714	662,551	626,436		
to pensions Less: Close out of 2013 CWIP	1,857,079	515,809	167,630	158,493		
charges to expense Less: Close out of 2014 CWIP	-	-	-	-		
charges to expense						
Net Position – December 31, 2014 (as restated)	\$ 41,777,792	\$ 71,950,673	\$ 606,530	\$ 52,099,902		

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### J. COMPONENT UNITS

This report contains the Community Development Authority (CDA) of the City of Madison, which includes as component units, Allied Drive Redevelopment, LLC; Truax Park Redevelopment, Phase I, LLC; Truax Park Redevelopment Phase 2, LLC; and Burr Oaks Senior Housing, LLC; the Business Improvement District (BID) of the City of Madison; the Olbrich Botanical Society and Olbrich Botanical Society Foundation; the Madison Public Library Foundation; and the Madison Parks Foundation which are included as component units. Financial information is discretely presented in the government-wide financial statements. Financial information of the major and combined nonmajor component units is also presented.

In addition to the basic financial statements and the preceding notes to financial statements which apply, the following additional disclosures are considered necessary for a fair presentation.

#### Nonmajor Component Units of the City of Madison

#### **Business Improvement District (BID)**

a. Basis of Accounting/Measurement Focus

The BID follows the modified accrual basis of accounting and the flow of current financial resources measurement focus.

b. Cash and Investments

The BID, as a fund of the City, maintains common cash accounts at the same financial institutions utilized by the City. Federal Depository Insurance and the State of Wisconsin Guarantee Fund insurance apply to the City of Madison as an individual municipality and, accordingly, the amount of insured funds is not determinable for the BID. The carrying amount was \$39,975.

### Olbrich Botanical Society and Olbrich Botanical Society Foundation

Olbrich Botanical Society is incorporated as a not-for-profit organization. Located in Madison, Wisconsin, it was organized to aid and support Olbrich Gardens, to help advance the science of horticulture, to help promote the art of gardening, and to promote educational activities related to horticulture and gardening. Olbrich Botanical Society Foundation is a not-for-profit organization that manages assets for the purpose of supporting Olbrich Botanical Society. The organizations are primarily supported by contributions from the general public and by annual events. The following summary of significant accounting policies is presented to enhance the usefulness of the consolidated financial statements to the reader.

a. Summary of Significant Accounting Policies

### **Principles of Consolidation**

The consolidated financial statements include the accounts of Olbrich Botanical Society and Olbrich Botanical Society Foundation (collectively, the Society). All significant transactions and balances between the organizations have been eliminated. Olbrich Botanical Society has a beneficial interest in the net position of Olbrich Botanical Society Foundation and generally accepted accounting principles recommend that consolidated financial statements be prepared as the two organizations are financially related and have common board members.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

J. COMPONENT UNITS (cont.)

Nonmajor Component Units of the City of Madison (cont.)

#### Olbrich Botanical Society and Olbrich Botanical Society Foundation (cont.)

a. Summary of Significant Accounting Policies (cont.)

#### **Basis of Presentation**

Financial statement presentation follows the recommendations of the Financial Accounting Standards Board (FASB) Accounting Standards Codification (ASC) 958-320. Under ASC 958-320, the Society is required to report information regarding its financial position and activities according to the three classes of net position:

**Unrestricted Net Position** – Net position that is not restricted by donors. Designations are voluntary board-approved segregations of unrestricted net position for specific purposes, projects, or investments.

**Temporarily Restricted Net Position** – Net position whose use has been limited by donor-imposed time restrictions or purpose restrictions.

**Permanently Restricted Net Position** – Net position that has been restricted by donors to be maintained by the Society in perpetuity.

#### **Cash and Cash Equivalents**

For the purpose of the Statement of Cash Flows, the Society considers all highly liquid investments purchased with original maturities of three months or less, except for funds held at brokerage firms, to be cash equivalents.

#### Investments

Investments in marketable securities with readily determinable fair values are stated at their fair value based on quoted market prices in the consolidated statements of financial position. Realized and unrealized gains and losses are included in the change in unrestricted net position in the accompanying consolidated statements of activities. Realized gains and losses or sales of investments are determined on the basis of specific identification of the security sold.

#### **Estimates**

The preparation of consolidated financial statements in accordance with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

J. COMPONENT UNITS (cont.)

Nonmajor Component Units of the City of Madison (cont.)

### Olbrich Botanical Society and Olbrich Botanical Society Foundation (cont.)

a. Summary of Significant Accounting Policies (cont.)

#### **Income Taxes**

The Olbrich Botanical Society and the Olbrich Botanical Society Foundation are exempt public charities under Section 501(c)(3) of the Internal Revenue Code and, therefore, are not subject to federal or state income and franchise taxes.

The Society is subject to income tax regulations in the United States federal jurisdiction, and the State of Wisconsin. Tax regulations within each jurisdiction are subject to the interpretation of the related tax laws and regulations and require significant judgment to apply.

#### **Inventories**

Inventories consist of merchandise held for resale and are valued at the lower of cost or market determined by the first-in, first-out (FIFO) method.

#### Contributions

Contributions are recognized as revenue when received or unconditionally pledged. All contributions are considered available for unrestricted dues unless specifically restricted by the donor. Contributions received with donor stipulations that limit the use of the donated assets are reported as restricted support. When a donor restriction expires (that is, when a stipulated time restriction ends or a purpose restriction is accomplished), temporarily restricted net position is reclassified as unrestricted net position and reported in the statement of activities as net position released from restrictions. Donor-restricted contributions whose restrictions are met within the same year as received are reported as unrestricted contributions.

Unconditional promises to give due in the next year are recorded at their net realizable value. Unconditional promises to give due in subsequent years are reported at the present value of their net realizable value, using appropriate risk-adjusted interest rates applicable to the years in which the promises are to be received. All amounts are considered to be fully collectible.

### **Membership Dues**

Membership dues are considered to be contributions and are recognized as support in the period received. Dues are non-refundable.

#### **Functional Allocation of Expenses**

The costs of the Society's programs and other activities have been summarized on a functional basis in the consolidated statements of activities. Accordingly, certain costs have been allocated among the program services and supporting activities benefited.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### J. COMPONENT UNITS (cont.)

## Nonmajor Component Units of the City of Madison (cont.)

#### Olbrich Botanical Society and Olbrich Botanical Society Foundation (cont.)

a. Summary of Significant Accounting Policies (cont.)

#### Sales Tax

The Society records sales tax on the net method. All applicable taxes are recorded as a liability when incurred.

#### **Advertising Costs**

Advertising costs are charged to operations when incurred. Advertising expense, including gifts-in-kind was \$194,152 for the year ended December 31, 2015.

b. Relationship Between the Society and the City of Madison

The Society and the City of Madison Parks Division work together for the benefit of Olbrich Gardens, which is owned by the City of Madison (the City). The Society donates all capital assets it purchases to the City. There were no development costs incurred or donated in 2015. The City provides free use of space in the Olbrich building for the offices and gift shop of the Society in exchange for certain administrative functions. The Society had a receivable from the City in the amount of \$20,384 at December 31, 2015, for funds the City collected on its behalf.

#### c. Investments

Investments at December 31, 2015 consisted of the following:

Mutual funds Common stocks Cash and cash equivalents	\$ 	2,897,811 2,240,866 343,439
Investments	<u>\$</u>	5,482,116
Investment income for 2015 consisted of the following:		
Interest and dividends Unrealized and realized gain Madison Community Foundation (MCF) Activity Investment advisory fees	\$	120,298 (210,507) (1,421) (29,843)
Investment Income	\$	(121,473)

Investments are exposed to various risks such as interest rate, market, and credit risk. Due to the level of risk associated with certain investments, it is at least reasonably possible that changes in the values of investments will occur in the near term and that such changes could materially affect investment balances and amounts reported in the consolidated statements of activities.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### J. COMPONENT UNITS (cont.)

Nonmajor Component Units of the City of Madison (cont.)

## Olbrich Botanical Society and Olbrich Botanical Society Foundation (cont.)

c. Investments (cont.)

#### **Fair Value Measurements**

Fair value is the price that would be received from selling an asset or paid to transfer a liability in an orderly transaction between participants on the measurement date. When determining fair value, the Society considers the principal or most advantageous market in which it would transact and considers assumptions that market participants would use when pricing the asset or liability, such as inherent risk, transfer restrictions, and risk of nonperformance.

The framework for measuring fair value provides a fair value hierarchy that requires the Society to maximize the use of observable inputs and minimize the use of unobservable inputs when measuring fair value. A financial instrument's categorization in the fair value hierarchy is based upon the lowest level of input that is significant to the fair value measurement. The hierarchy establishes three levels of inputs that may be used to measure fair value:

- > Level One Quoted prices in active markets for identical assets or liabilities.
- Level Two Inputs other than Level One that are observable, either directly or indirectly, such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities.
- > Level Three Unobservable inputs that are supported by little or no market activity and are significant to the fair value of the assets or liabilities.

The following table summarizes those assets measured at fair value as of December 31, 2015:

	2015								
	Fair Value			Level One	L	evel Two	Level Three		
Equity mutual funds Fixed income mutual	\$	1,059,462	\$	1,059,462	\$	-	\$	-	
funds		1,838,349		1,838,349		-		-	
Common stocks		2,240,866		2,240,866				-	
Money market funds Beneficial interest in		343,439		-		343,439		-	
assets held by MCF		50,370		<u>-</u>		<u>-</u>		50,370	
Total	\$	5,532,486	\$	5,138,677	\$	343,439	\$	50,370	

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

J. COMPONENT UNITS (cont.)

Nonmajor Component Units of the City of Madison (cont.)

Olbrich Botanical Society and Olbrich Botanical Society Foundation (cont.)

c. Investments (cont.)

Fair Value Measurements (cont.)

Following is a description of the valuation methodologies used for assets measured at fair value:

Equity and fixed income mutual funds: Valued at quoted prices in an active market.

**Common stocks**: Valued at the closing price reported on the active market on which the individual securities are traded.

**Money market funds**: Valued daily at the net asset value of the shares held at the end of the year.

Beneficial interest in assets held by Madison Community Foundation (MCF): Based on unobservable inputs used by the Madison Community Foundation to value the underlying assets. The inputs are unobservable at the Society's level as they own shares in a pool of assets. The underlying assets and their values are observable, but the Society's share is unobservable. Other models or different assumptions may yield different results. The sensitivity of the measurement to changes in unobservable inputs may produce a significantly higher or lower fair value measurement.

The preceding methods may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, although the Society believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

The following table presents the Society's activity for assets measured at fair value on a recurring basis using significant unobservable inputs (Level Three) as of December 31, 2015:

Beginning Balance	\$	43,953
Contributions		13,250
Investment income		590
Realized gain		621
Unrealized loss		(2,035)
Distributions		(5,412)
Expenses and fees		(597)
F " D.	•	50.070
Ending Balance	<u>\$</u>	50,370

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

### J. COMPONENT UNITS (cont.)

## Nonmajor Component Units of the City of Madison (cont.)

#### Olbrich Botanical Society and Olbrich Botanical Society Foundation (cont.)

#### d. Retirement Plan

All employees are eligible to participate in the Olbrich Botanical Society 401(k) Retirement Plan after six months of employment and upon attaining the age of 21. The Society may make matching contributions at its discretion. Participants are fully vested in their contributions to the Plan. Participants become vested in the Society's matching contributions over a five-year graduated scale. The Society's contributions to the Plan were \$16,957 in 2015.

#### e. Unconditional Promises to Give

Unconditional promises to give are expected to be collected as follows at December 31, 2015:

Receivable in less than one year	\$	164,267
Receivable in one to five years		236,333
Total Unconditional Promises to Give		460,600
Less 2.5% discount to net present value		(8,094)
Total Unconditional Promises to Give, Net	\$	392.506
rotal Oriconditional Fromises to Give, Net	Φ	392,300

#### f. Donated Services

The value of donated services included as contributions in the financial statements and the corresponding expenses for the year ended December 31, 2015 are as follows:

	Special Events				•			Garden Conservatory Development		Education		and  Development		Management and General	
Advertising and promotion	\$	10.045	\$	_	\$	_	\$	_	\$	_	\$	_	\$	_	
Event supplies	Ψ	9,850	Ψ	144,014	Ψ	-	Ψ	1,194	Ψ	-	Ψ	_	Ψ	-	
Art design		-		-		3,850		-		-		500		-	
Garden maintenance	<del>)</del>	-		-		-		6,533		-		-		-	
Supporting services		4,711	_	5,759			_	19,195	_	13,960	_	_		5,613	
Totals	\$	24,606	\$	149,773	\$	3,850	\$	26,922	\$	13,960	\$	500	\$	5,613	

The Society recognizes contribution support for certain services received at the fair value of those services. The total amount of those services was \$225,224 in 2015. The Society also recognized contribution support for donated materials received at the fair value of these materials. The total amount of those materials was \$56,900 in 2015.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

## J. COMPONENT UNITS (cont.)

### Nonmajor Component Units of the City of Madison (cont.)

## Olbrich Botanical Society and Olbrich Botanical Society Foundation (cont.)

## f. Donated Services (cont.)

Additionally, the Society received approximately 27,884 hours of volunteer time provided by approximately 1,312 individuals during 2015 who gave their time to the Society's programs and fundraising campaigns. No amounts have been recorded in the consolidated financial statements because the recognition criteria under generally accepted accounting principles were not met.

## g. Net Position

The Society's board of directors has chosen to place the following designations on unrestricted net position at December 31, 2015:

#### **Olbrich Botanical Society Foundation**

Designated for education	\$ 30,796
Designated for orchid fund	31,897
Designated for general stewardship fund	761,432
Board designated endowment	 3,182,998
Total Foundation	 4,007,123
Designated for agency endowment at MCF	50,370
Undesignated	 1,110,762
Total Society	1,161,132
Total Unrestricted Net Position	\$ 5,168,255

Permanently restricted net position at December 31, 2015 consists of the following:

Ursula Schmitt Speakers Fund	\$ 29,852
Dusso Conservatory Fund	221,453
Shirley Homburg Gift Shop Fund	 11,500
Totals	\$ 262,805

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

## J. COMPONENT UNITS (cont.)

Nonmajor Component Units of the City of Madison (cont.)

## Olbrich Botanical Society and Olbrich Botanical Society Foundation (cont.)

g. Net Position (cont.)

Temporarily restricted net position at December 31, 2015 is available for the following purposes:

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### **Olbrich Botanical Society Foundation**

Stewardship Fund Garden for the Future	\$ 359,055
Stewardship Fund Land Bank	201,173
Total Foundation	 560,228
Mhrich Botanical Society	

## **Olbrich Botanical Society**

Horticulture		18,331
Education		9,770
Conservatory		11,613
Unconditional promises to give		7,600
Capital Campaign		591,793
Other		35,417
Total Society	_	674,524
Temporarily Restricted Net Position	\$	1,234,752

Temporarily restricted net position was released from donor restrictions and expended for the following programs during 2015:

Horticulture	\$	6,002
Education		-
Time restrictions		15,637
Other		34,741
Net Position Released from Restrictions	<u>\$</u>	56,380

#### h. Concentration of Credit Risk

The Society's financial instruments that are exposed to concentrations of credit risk consist primarily of cash and cash equivalents. The Society places its cash and temporary cash investments with high credit quality financial institutions. At times, such investments may be in excess of the FDIC insurance limit.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### J. COMPONENT UNITS (cont.)

Nonmajor Component Units of the City of Madison (cont.)

## Olbrich Botanical Society and Olbrich Botanical Society Foundation (cont.)

#### i. Endowment Fund for Olbrich Gardens

In 2006, the Society received notification of a \$300,000 contribution from the Bolz Family Foundation that established the Bolz Family Endowment Fund for Olbrich Botanical Gardens (Fund) at the Madison Community Foundation (MCF). The Fund is donor advised and is an asset of MCF. The fair value of the Fund at MCF was \$237,807 at December 31, 2015. The Society has the option to take an annual distribution that represents 4.75% of the average value of the assets over a rolling twelve-quarter period. The Society received a distribution from the fund of \$23,528 during 2015.

#### j. Agency Endowment

The Society established an agency endowment at Madison Community Foundation (MCF). The Society recognizes the fair value of donations as contributions when received. When the Society transfers the funds to MCF it recognizes the transfer as a decrease in cash and an increase in an asset called "beneficial interest in assets held by Madison Community Foundation." The Society acknowledges that by virtue of the governing instrument of MCF, the Board of Governors of MCF has the authority to modify any restriction or condition on the distribution of assets from the Fund if, in the reasonable judgment of the Board of Governors, such restriction or condition becomes unnecessary, incapable of fulfillment, or inconsistent with the charitable needs of the community served by MCF. The Society has the option to take an annual distribution that represents 4.75% of the average value of the assets in the Fund over the previous twelve quarters.

Balance – beginning of year	\$ 43,953
Agency Investment	
Contributions	13,250
Investment income	590
Realized gain	621
Unrealized gain (loss)	(2,035)
Distributions	(5,412)
Expenses and fees	 (597)
Balance – End of Year	\$ 50,370

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

### J. COMPONENT UNITS (cont.)

Nonmajor Component Units of the City of Madison (cont.)

#### Olbrich Botanical Society and Olbrich Botanical Society Foundation (cont.)

k. Endowment and Other Restrictions on Net Position

The Society's endowments consist of several funds established for a variety of purposes. Its endowment includes both donor-restricted endowment funds and funds designated by the Board of Directors to function as endowments. As required by generally accepted accounting principles, net position associated with endowment funds, including funds designated by the Board of Directors to function as endowments, are classified and reported based on the existence or absence of donor-imposed restrictions.

The Board of Directors of the Society has interpreted the Uniform Prudent Management of Institutional Funds Act (UPMIFA) as requiring the preservation of fair value of the original gift as of the gift date of the donor-restricted endowment funds absent explicit donor stipulations to the contrary. As a result of this interpretation, the Society classifies as permanently restricted net position (a) the original value of gifts donated to the permanent endowment, (b) the original value of subsequent gifts to the permanent endowment, and (c) accumulations to the permanent endowment made in accordance with the direction of applicable donor gift instrument at the time the accumulation is added to the fund. The remaining portion of the donor-restricted endowment fund that is not classified in permanently-restricted net position is classified as temporarily-restricted net position until those amounts are appropriated for expenditure by the Society in a manner consistent with the standard of prudence described by UPMIFA.

In accordance with UPMIFA, the Society considers the following factors in making a determination to appropriate or accumulate donor-restricted endowment funds:

- > The duration and preservation of the fund
- > The purpose of the Society and the donor-restricted endowment fund
- > General economic conditions
- > The possible effect of inflation and deflation
- > The expected total return from income and the appreciation of investments
- > Other resources of the Society
- > The investment policies of the Society

The following table shows the composition of endowment net position by restriction as of December 31, 2015 for those endowments under the control of the Society:

	Unres		Temporarily Restricted	ermanently Restricted	 Total
Donor-restricted endowment funds Board-designated	\$	- \$	-	\$ 262,805	\$ 262,805
endowment funds	3,1	82,998		 	 3,182,998
Totals	\$ 3,1	82,998 \$		\$ 262,805	\$ 3,445,803

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

J. COMPONENT UNITS (cont.)

Nonmajor Component Units of the City of Madison (cont.)

#### Olbrich Botanical Society and Olbrich Botanical Society Foundation (cont.)

k. Endowment and Other Restrictions on Net Position (cont.)

The endowment related activities for the year ending December 31, 2015 were as follows:

	Uı	nrestricted	Temporarily Restricted	_	Permanently Restricted	 Total
Beginning balance Investment income (loss) Contributions Amounts appropriated	\$	3,467,687 (84,501)	\$	\$	262,805 - -	\$ 3,730,492 (84,501)
for expenditure		(200,188)	 <u>-</u>	_		 (200,188)
Ending Balance	\$	3,182,998	\$ 	\$	262,805	\$ 3,445,803

From time to time, the fair value of assets associated with individual donor-restricted endowment funds may fall below the level that the donor or UPMIFA requires the Society to retain as a fund of perpetual duration. These deficiencies can result from unfavorable market fluctuations that occur after the investment of permanently restricted contributions and continued appropriation for certain programs that were deemed prudent by the Board of Directors. In accordance with generally accepted accounting principles, deficiencies of this nature would be reported as unrestricted net position. There were no such deficiencies as of December 31, 2015.

The Society has adopted investment and spending policies for endowment assets that attempt to provide a predictable stream of funding to programs supported by its endowment while seeking to maintain the purchasing power of the endowment assets. Endowment assets include those assets of donor-restricted funds that the Society must hold in perpetuity or for a donor-specified period(s) as well as board-designated funds. Under this policy, as approved by the Board of Directors, the endowment assets are invested in a manner that is intended to produce results that exceed the price and yield results of a diversified equity-related benchmark while assuming a moderate level of investment risk. The Society expects its endowment funds, over time, to provide an average rate of return that outpaces spending, inflation, and expenses annually. Actual returns in any given year will vary.

To satisfy its long-term rate-of-return objectives, the Society relies on a total return strategy in which investment returns are achieved through both capital appreciation (realized and unrealized) and current yield (interest and dividends). The Society targets a diversified asset allocation that places a great emphasis on equity-based investments to achieve its long-term return objectives within prudent risk constraints. The Society has a policy of appropriating for distribution all investment income that the permanently restricted funds earned for use as the endowment originally intended.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### J. COMPONENT UNITS (cont.)

#### Nonmajor Component Units of the City of Madison (cont.)

#### Olbrich Botanical Society and Olbrich Botanical Society Foundation (cont.)

k. Endowment and Other Restrictions on Net Position (cont.)

Each fiscal year, the Foundation may distribute a portion of the Foundation's net position. The distribution amount for any given year shall be determined by the board. In 2015, the board approved an appropriation of \$216,040 for 2016 which consists of 4.5% of the average of the investment balance for the preceding twelve quarters with the last quarter being September 2015.

#### I. Commitments

The Society has begun a capital campaign with an initial goal of raising \$5 million and has committed \$1 million from its operating reserves toward this fundraising goal.

### m. Subsequent Events

Management has evaluated subsequent events through April 6, 2016, the date which the consolidated financial statements were available for issue. No events have occurred that would influence the reader's opinion of the consolidated financial statements for the year ended December 31, 2015.

#### n. Related Party Transactions

For the year ended December 31, 2015, the Society received contributions from related parties of \$430,000. Unconditional promises to give include \$300,000 due from related parties for the capital campaign at December 31, 2015.

## Madison Public Library Foundation, Inc. (MPLF)

Madison Public Library Foundation, Inc. (the Foundation) is a nonprofit corporation and was organized in 1993 to develop programming to focus attention on public library services, facilities, and needs in the Madison, Wisconsin area and to receive, manage, and distribute funds exclusively for the benefit of the Madison Public Library.

#### Summary of Significant Accounting Policies

#### **Basis of Accounting**

The financial statements of the Foundation have been prepared on the accrual basis of accounting and, accordingly, reflect all significant receivables, payables, and other liabilities.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

J. COMPONENT UNITS (cont.)

Nonmajor Component Units of the City of Madison (cont.)

Madison Public Library Foundation, Inc. (MPLF) (cont.)

a. Summary of Significant Accounting Policies (cont.)

#### **Basis of Presentation**

Under accounting principles generally accepted in the United States of America (U.S. GAAP), the Foundation is required to report information regarding its financial position and activities according to three classes of net position: Unrestricted net position, temporarily restricted net position, and permanently restricted net position. Temporarily restricted net position is when use has been restricted or limited by donors to a specific time period or purpose. Permanently restricted net position is where use has been restricted by donors to be maintained in perpetuity.

Board-designated net position includes net position set aside for the purpose of future expenditures specifically identified by the Board of Directors. Board-designated net position is not considered to be restricted.

#### **Unconditional Promises to Give**

Unconditional promises to give are recognized as revenues or gains in the period received and as assets, decreases of liabilities, or expenses depending on the form of the benefits received. Conditional promises to give are recognized when the conditions on which they depend are substantially met and the promises become unconditional. Uncollectible promises are written off after management has used reasonable collection efforts and determined the promises will not be collected. Unconditional promises to give as of December 31, 2015 are collectible within one to five years. Accounts no longer considered collectible by management are written off.

#### Revenue Recognition

Contributions received are recorded as unrestricted, temporarily restricted or permanently restricted support, depending on the existence and/or nature of any donor restrictions.

Donor-restricted support is reported as an increase in temporarily restricted net position, depending on the nature of the restriction. When a restriction expires, (that is, when a stipulated time restriction ends or purpose restriction is accomplished, such as the payment of expenses related to the restriction), temporarily restricted net position is reclassified to unrestricted net position and reported in the statement of activities as net position released from restrictions.

Interest, dividends, gains and losses on investments are reported as an increase or decrease in unrestricted net position unless explicitly restricted by donors.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

J. COMPONENT UNITS (cont.)

Nonmajor Component Units of the City of Madison (cont.)

Madison Public Library Foundation, Inc. (MPLF) (cont.)

a. Summary of Significant Accounting Policies (cont.)

### **Furniture and Equipment**

Furniture and equipment is stated at cost. Depreciation of equipment is computed on the straight-line method based on an estimated useful life of five years.

Maintenance and repairs of furniture and equipment are charged to operations, and major improvements are capitalized. Upon retirement, sale or other disposition of equipment, the cost, and accumulated depreciation are eliminated from the accounts, and any resulted gain or loss is included in operations.

#### **Cash and Cash Equivalents**

For purposes of reporting cash flows, the Foundation considers all investments purchased with a maturity of three months or less to be cash equivalents, except for cash not available to the Foundation due to restrictions placed on it.

The Foundation maintains its cash in bank deposit accounts, which, at times, may exceed federally insured limits. The Foundation has not experienced any losses in such accounts. Management believes it is not exposed to any significant credit risk on cash and cash equivalents.

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### Restricted Cash, Libraries

Restricted cash consists of funds held by the Foundation for the benefit of the following:

	 2015
Monroe Street Library League Friends of Lakeview Library	\$ 10,373 26,877
Totals	\$ 37,250

### **Certificates of Deposit**

Certificates of deposit that mature in 12 months or less are classified as current assets on the statements of financial position. The certificates bear interest at a rate of .25% for the year ended December 31, 2015, and will mature in 2016, with penalties for early withdrawal. Any penalties for early withdrawal would not have a material effect on the financial statements.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### J. COMPONENT UNITS (cont.)

## Nonmajor Component Units of the City of Madison (cont.)

### Madison Public Library Foundation, Inc. (MPLF) (cont.)

a. Summary of Significant Accounting Policies (cont.)

### **Website Development Costs**

Included in furniture and equipment are capitalized website development costs of \$14,793 as of December 31, 2015, that are stated at cost. Amortization of website development costs is computed on the straight-line method based upon the estimated useful lives of the assets, generally three years.

Amortization expense included with depreciation expense totaled \$4,931 for the year ended December 31, 2015. Accumulated amortization was \$12,328 as of December 31, 2015.

#### **Capitalization Policy**

The Foundation's policy is to capitalize equipment with a unit cost of \$1,500 or greater and a useful life of more than one year.

#### Impairment of Long-lived Assets

The Foundation reviews long-lived assets for impairment whenever events or changes in business circumstances indicate that the carrying amount of an asset may not be fully recoverable. An impairment loss would be recognized when the estimated future cash flows from the use of the asset are less than the carrying amount of the asset. To date, there have been no such losses.

#### Investments

Purchased investments are recorded at fair value, and donated investments are recorded as contributions at fair value on the date of receipt. Realized gains and losses on sales of investments are determined on the basis of specific identification of the cost of the security sold.

#### **Donated Services and Materials**

Donated services that create or enhance non-financial assets or that require specialized skill, are provided by individuals possessing those skills, and would typically need to be purchased if not provided by donation, are recorded at their estimated fair value in the period received. Donated materials are recorded at their estimated fair value in the period received.

## **Expense Allocation**

The costs of providing program services and other activities have been summarized on a functional basis in the statement of activities. Accordingly, certain costs have been allocated among the program services and supporting activities benefited.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### J. COMPONENT UNITS (cont.)

#### Nonmajor Component Units of the City of Madison (cont.)

## Madison Public Library Foundation, Inc. (MPLF) (cont.)

a. Summary of Significant Accounting Policies (cont.)

#### **Income Tax Status**

The Foundation is exempt from income taxes under Internal Revenue Code Section 501(c)(3) as a public charity and not a private foundation. The Foundation is also exempt from Wisconsin income tax.

#### **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Accordingly, actual results could differ from those estimates.

#### **Subsequent Events**

These financial statements have not been updated for subsequent events occurring after March 29, 2016, which is the date these financial statements were available to be issued. The Foundation has no responsibility to update these financial statements for events and circumstances occurring after this date.

#### b. Unconditional Promises to Give

Unconditional promises to give at December 31, 2015 consisted of the following:

Central Branch Capital Campaign	\$ 324,811
Pinney Branch Capital Campaign	174,673
Book Festival	9,750
Art Projects	5,000
Ex Libris	7,500
Lunch for Libraries	13,750
Other	2,775
Total Unconditional Promises to Give	538,259
Less: Allowance for uncollectible promises to give	(20,000)
Less: Discounts to net present value	 (3000)
Unconditional Promises to Give – Net	\$ 515,259

At December 31, 2015, \$444,275 of unconditional promises to give are receivable in less than one year and \$93,984 of unconditional promises to give are receivable in one to five years. Promises to give receivable in more than one year are discounted at 3.25%.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

J. COMPONENT UNITS (cont.)

Nonmajor Component Units of the City of Madison (cont.)

Madison Public Library Foundation, Inc. (MPLF) (cont.)

c. Beneficial Interest in Assets Held by Madison Community Foundation (MCF)

The Foundation has established various agency endowments at MCF. The Foundation recognizes the fair value of contributions to the agency endowments as support when received. When the Foundation transfers the agency endowment funds (the Fund) to MCF, it recognizes the transfers as a decrease in cash and the balances are presented on the Statement of Financial Position as increases to beneficial interest in assets held by MCF.

Under the provisions of MCF's governing instruments and applicable regulations, the Board of Governors of MCF (the Board) have the power to modify any restriction or condition on, or direction as to, the timing, manner, or character of distributions for any specified charitable purposes or foundations if, in the judgment of the Board, such direction restrictions or conditions become, in effect, unnecessary, incapable of fulfillment, or inconsistent with any distribution policy adopted by MCF or with the charitable needs of the greater Madison community.

MCF will normally distribute part of the Fund to the Foundation at least annually so long as the Foundation maintains its Federal tax-exempt status. This distribution policy is subject to change by the Board. The purpose of these grants will be to enable the Foundation to carry out its charitable and exempt purposes. The percentage distribution is reviewed periodically by the Board and is applied to the average value of the assets in the Fund over the prior twelve quarters.

The change in the agency endowments is summarized as follows:

Balance – beginning of year	\$ 4,448,687
Transfers in	113,264
Withdrawals	(139,293)
Net investment loss	(75,365)
Balance – End of Year	\$ 4,347,293

Included in net investment loss are investment fees totaling \$50,180 as of December 31, 2015.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

## J. COMPONENT UNITS (cont.)

## Nonmajor Component Units of the City of Madison (cont.)

### Madison Public Library Foundation, Inc. (MPLF) (cont.)

Flizabeth Moon Proctor Scholarship and

c. Beneficial Interest in Assets Held by Madison Community Foundation (MCF) (cont.)

The balances of the individual agency endowments at December 31, 2015 were:

Elizabeth Moon Proctor Scholarship and		
Professional Development Fund	\$	49,239
Madison Library Foundation Endowment Fund		3,518,845
Print Books Purchase Fund		93,671
Judy P. Olson Book Kit Fund		12,621
Lakeview Branch Endowment Fund		67,924
Monroe Endowment Fund		19,729
Pinney Branch Endowment Fund		18,374
Hawthorne Branch Endowment Fund		17,474
South Madison Branch Endowment Fund		173,682
Sequoya Branch Endowment Fund		250,293
Central Endowment		26,611
Ashman Endowment		9,690
Meadowridge Endowment	_	89,140
Total Agency Endowments	\$	4,347,293
<u> </u>	=	

#### d. Fair Value Measurements

Fair values of assets measured on a recurring basis at December 31, 2015 are as follows:

	 Fair Value	ľ	ces in Active Markets for entical Assets (Level 1)	0	Significant Other Observable uts (Level 2)	Ur	Significant nobservable outs (Level 3)
MCF Pass thru fund Beneficial interest in	\$ 5,148	\$	-	\$	-	\$	5,148
assets held at MCF Unconditional promises to	4,347,293		-		-		4,347,293
give, long-term, net	 70,984				70,984		
Totals	\$ 4,423,425	\$		\$	70,984	\$	4,352,441

The Foundation has funds held in an MCF pass thru fund. These assets represent donations or pledge payments via a stock transfer. MCF has agreed to accept these donations on behalf of the Foundation. MCF sells the stock on the date it is received and remits the cash proceeds to the Foundation. The MCF pass thru fund is not actively traded and significant other observable inputs are not available. Thus, the fair value of the pass thru fund is measured at the proportional share of the underlying assets as reported to the Foundation by MCF.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

J. COMPONENT UNITS (cont.)

Nonmajor Component Units of the City of Madison (cont.)

Madison Public Library Foundation, Inc. (MPLF) (cont.)

d. Fair Value Measurements (cont.)

The Foundation's beneficial interest in assets held by MCF represents an agreement between the Foundation and MCF in which the Foundation transfers assets to MCF in exchange for future distributions. The beneficial interest is not actively traded and significant other observable inputs are not available. Thus, the fair value of the beneficial interest is measured at the proportional share of the underlying assets as reported to the Foundation by MCF. Little information about those assets is released publicly.

The amount reported for unconditional promises to give, long-term, net approximates fair value based on the net present value of pledges receivable using the discount rate as described above in Note b.

The following table presents additional information about the MCF pass thru fund measured at fair value on a recurring basis using significant unobservable inputs (Level 3):

Beginning balance	\$ 1,014
Administrative fees	90,158
Stock donations	(85, 266)
Distributions	 (758)
Ending Balance	\$ 5,148

The following table presents additional information about the beneficial interest in assets held at MCF measured at fair value on a recurring basis using significant unobservable inputs:

Beginning balance	\$ 4,448,687
Net investment loss	(75,365)
Transfers in	113,264
Withdrawals	(139,293)
Ending Balance	\$ 4,347,293

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)

## J. COMPONENT UNITS (cont.)

## Nonmajor Component Units of the City of Madison (cont.)

## Madison Public Library Foundation, Inc. (MPLF) (cont.)

### e. Furniture and Equipment

Furniture and equipment at December 31, 2015 consisted of the following:

Computer equipment	\$ 21,924
Office equipment	4,195
Accumulated depreciation	 (23,654)
Furniture and Equipment – Net	\$ 2,465

Depreciation expense for 2015 was \$5,506.

### f. Grants Payable

Grants payable at December 31, 2015 were \$26,000 and represent board designated grants owed to Teen Digital Creation Platform, Increase Materials and Programming to Underrepresented Library Populations, Youth Computer Coding Class, and Community Shippers and Organizing.

## g. Net Position

The Foundation's board of directors has chosen to place the following limitations on unrestricted net position:

Operating Reserve	\$ 450,501
Madison Public Library Foundation Endowment Fund	3,518,845
Judy P. Olson Book Discussion Kit Endowment Fund	12,621
Program Venture Fund	175,000
Other, Board Designated	1,600
Undesignated	 339,749
Unrestricted Net Position	\$ 4,498,316

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

## NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)

## J. COMPONENT UNITS (cont.)

## Nonmajor Component Units of the City of Madison (cont.)

## Madison Public Library Foundation, Inc. (MPLF) (cont.)

g. Net Position (cont.)

Temporarily restricted net position include assets set aside in accordance with donor restrictions as to time or use. Temporarily restricted net position are available for the following purposes as of December 31:

Ashman Branch Ashman Capital Campaign Book Festival Central Branch Central Capital Campaign Friends of Lakeview Library General Library Hawthorne Branch Hawthorne Endowment Lakeview Branch Lakeview Endowment Meadowridge Branch Meadowridge Capital Campaign Monroe Branch Monroe Endowment Monroe Library League Other- Ex Libris 2016 Pinney Branch Pinney Capital Campaign Pinney Endowment Proctor Endowment Proctor Endowment	\$ 1,608 1,897 18,058 19,755 477,423 26,877 17,088 1,298 16,894 18,353 68,674 7,782 40,001 12,521 10,373 2,202 7,500 3,860 789,003 17,924 2,880
•	
Sequoya Branch	3,491
Sequoya Endowment	27,246
South Madison Branch	2,538
South Madison Endowment	 14,729
Temporarily Restricted Net Position	\$ 1,609,975

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### J. COMPONENT UNITS (cont.)

## Nonmajor Component Units of the City of Madison (cont.)

#### Madison Public Library Foundation, Inc. (MPLF) (cont.)

## g. Net Position (cont.)

The Foundation's solicitations for capital projects indicate that contributions received in excess of the amount needed for the particular project will be used to establish an endowment fund, the income from which can be used to support the particular location.

Permanently restricted net position at December 31, 2015 consisted of the following:

Ashman Branch Endowment Fund	\$ 10,850
Central Branch Endowment Fund	27,910
Elizabeth Moon Proctor Scholarship and	
Professional Development Fund	47,446
Meadowridge Branch Endowment Fund	91,765
Monroe Branch Endowment Fund	17,550
Print Books Endowment Fund	110,766
Sequoya Endowment	240,677
South Madison Branch Endowment Fund	 168,234
Permanently Restricted Net Position	\$ 715,198

#### h. Endowment

The Foundation's endowment consists of 13 individual funds held by Madison Community Foundation and established for a variety of purposes. Its endowment includes both donor-restricted endowment funds and funds designated by the board of directors to function as endowments. As required by generally accepted accounting principles, net position associated with endowment funds, including funds designated by the board of directors to function as endowments, are classified and reported based on the existence or absence of donor-imposed restrictions.

The Foundation has interpreted Wisconsin's enacted version of Uniform Prudent Management of Institutional Funds Act (UPMIFA) as requiring the preservation of the fair value of the original gift as of the gift date of the donor-restricted endowment funds absent explicit donor stipulations to the contrary. However, the Foundation has notified its donors that they reserve the right to make a distribution from their funds even if the value of the fund drops below the amount of the initial gift. In accordance with Wisconsin's enacted version of UPMIFA, the Foundation expects it will need to consider the following factors in making a determination to appropriate or accumulate donor-restricted endowment funds: (1) the duration and preservation of the various funds, (2) the purposes of the donor-restricted endowment funds, (3) general economic conditions, (4) the possible effect of inflation and deflation, (5) the expected total return from income and the appreciation of investments, (6) other resources of the Foundation, and (7) the Foundation's investment policies.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### J. COMPONENT UNITS (cont.)

## Nonmajor Component Units of the City of Madison (cont.)

### Madison Public Library Foundation, Inc. (MPLF) (cont.)

### h. Endowment (cont.)

From time to time, the fair value of assets associated with individual donor-restricted endowment funds fall below the level that the donor requires the Foundation to retain as a fund of perpetual duration. In accordance with generally accepted accounting principles, deficiencies of this nature that are reported in unrestricted net position were \$17,095 as of December 31, 2015. These deficiencies resulted from unfavorable market fluctuations that occurred during 2015.

The Foundation has adopted investment and spending policies for endowment assets that attempt to provide a predictable stream of funding to programs supported by its endowment while seeking to maintain the original investment of the endowment. Endowment assets include those assets of donor-restricted funds that the Foundation must hold in perpetuity. Under this policy, as approved by the board of directors, the endowment assets are invested in a manner that is intended to produce returns to fund the scholarship, print books purchases, and income streams for certain branch libraries while assuming a moderate level of investment risk. Endowment assets also include those assets of board-designated funds that the Foundation intends to hold to perpetuity. Under this policy, as approved by the board of directors, the endowment assets are invested in a manner that is intended to produce returns to fund ongoing Foundation operations as well as book discussion kits while assuming a moderate level of investment risk.

To satisfy its long-term rate-of-return objectives, the Foundation relies on a total return strategy in which investment returns are achieved through both realized and unrealized gains/losses and interest and dividends. The Foundation targets a diversified asset allocation that places a greater emphasis on equity-based investments to achieve its long-term return objectives within prudent risk constraints.

Endowment net position composition by type of net position as of December 31, 2015:

		Unrestricted		emporarily estricted	ermanently Restricted	Total		
Donor-restricted endowment funds Board-designated	\$	-	\$	148,607	\$ 715,198	\$	863,805	
endowment funds		3,531,466		<u>-</u>	 <u>-</u>		3,531,466	
Total Funds	\$	3,531,466	\$	148,607	\$ 715,198	\$	4,395,271	

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### J. COMPONENT UNITS (cont.)

## Nonmajor Component Units of the City of Madison (cont.)

### Madison Public Library Foundation, Inc. (MPLF) (cont.)

### h. Endowment (cont.)

Changes in endowment net position for the year ended December 31, 2015:

	Unrestricted		Temporarily Restricted		Permanently Restricted		_	Total	
Endowment net position – beginning of year Contributions	\$	3,662,422 49.494	\$	174,510 2.112	\$	654,812 60,386	\$	4,491,744 111,992	
Net investment loss Amounts appropriated		(60,833)		(12,962)		-		(73,795)	
for expenditure		(119,617)		(15,053)		<u>-</u>	_	(134,670)	
Endowment Net Position – End of Year	\$	3,531,466	\$	148,607	\$	715,198	\$	4,395,271	

## i. Mohaupt Fund for the Sequoya Branch Library

In May 2011, Alvin and Ruth Mohaupt established the Mohaupt Fund for the Sequoya Branch Library, which is held and managed by the Madison Community Foundation. The Mohaupt Fund is a component fund of MCF, and since MCF has variance power, it is not included in Madison Public Library Foundation, Inc.'s financial statements. Any distributions from the Mohaupt Fund will help fund Madison Public Library Foundation's charitable and exempt purposes. Distributions from the Mohaupt Fund were \$4,038 during 2015. The Mohaput Fund had a fair value of \$80,401 as of December 31, 2015.

#### i. Pension Plan

The Foundation started a 401(k) defined contribution pension plan during 2011. The plan covers all employees who are age 18 or over and agree to make contributions to the plan. The Foundation matches contributions to the plan up to 5% of the individual participant's contribution. Total expense for 2015 was \$8,636.

#### k. Lease Commitments

The Foundation entered into an operating lease for office space from the City of Madison which expires on July 31, 2015. The lease requires an annual payment of \$5,000 and is automatically renewable for successive one-year terms unless terminated in accordance with the lease agreement.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### J. COMPONENT UNITS (cont.)

## Nonmajor Component Units of the City of Madison (cont.)

### Madison Parks Foundation, Inc (MPF)

Madison Parks Foundation, Inc. (the Foundation) is a nonprofit corporation and works to identify and support park improvement opportunities in the City of Madison, WI by encouraging and mobilizing the financial support of neighborhood groups, foundations, and citizens.

a. Summary of Significant Accounting Policies

#### **Basis of Presentation**

The financial statements have been prepared on the accrual basis of accounting in accordance with U.S. generally accepted accounting principles.

Net position and revenue, expenses, gains, and losses are classified based on the existence or absence of donor-imposed restrictions. Accordingly, net position of the Foundation and changes therein are classified and reported as follows:

**Unrestricted Net Position** — Net position that is not restricted by donors. Designations are voluntary board-approved segregations of unrestricted net position for specific purposes, projects, or investments.

**Temporarily Restricted Net Position** — Net position whose use has been limited by donor-imposed time restrictions or purpose restrictions.

**Permanently Restricted Net Position** — Net position that have been restricted by donors to be maintained by the Foundation in perpetuity.

#### **Cash and Cash Equivalents**

For the purpose of the Statement of Cash Flows, the Foundation considers al investment instruments purchased with a maturity of three months or less, to be cash equivalents.

#### **Investments**

Investments in marketable securities with readily determinable fair values and all investments in debt securities are reported at their fair values in the statement statements of financial position. Realized and unrealized gains and losses are included in the change in unrestricted net position in the accompanying consolidated statements of activities.

The fair values of the investments, as reported in the statement of financial position, are based on the quoted market prices for those investments as reported on their year-end statements.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

J. COMPONENT UNITS (cont.)

Nonmajor Component Units of the City of Madison (cont.)

Madison Parks Foundation, Inc. (MPF) (cont.)

a. Summary of Significant Accounting Policies (cont.)

#### Receivables

Accounts receivable are stated at the amount management expects to collect from outstanding balances. Based on previous collectability, no allowance for doubtful accounts has been established.

#### **Promises to Give**

Professional standards required that unconditional promises to give be recorded as receivables and revenues and required the Foundation to distinguish between contributions received for each net position category in accordance with donor-imposed restrictions.

#### Contributions

Contributions received are recorded as unrestricted, temporarily restricted, or permanently restricted support, depending on the existence and/or nature of any donor restrictions. Support that is restricted by the donor is reported as an increase in unrestricted net position if the restriction expires in the reporting period in which the support is recognized. All other donor-restricted support is reported as an increase in temporarily or permanently restricted net position, depending on the nature of the restriction. When a restriction expires, that is, when a stipulated time restriction ends or purpose restriction is accomplished, temporarily restricted net position are reclassified to unrestricted net position and reported in the state of activities as net position released from restrictions.

### **Expense Allocation**

Salaries and related expenses are allocated to the various program and supporting services based on actual or estimated time employees spend on each function. The remaining expenses are specifically allocated whenever practical, or are allocated based on number of employees per program. The costs of providing the various programs and other activities can be found in the statement of activities.

## **Income Tax Status**

The Foundation is an exempt from federal income tax under Section 501(c)(3) of the Internal Revenue Code. The Foundation's federal exempt organization returns are subject to examination by the Internal Revenue Service, generally for three years after they are filed. With few exceptions, the Foundation is no longer subject to such examinations for tax years before 2012.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

J. COMPONENT UNITS (cont.)

Nonmajor Component Units of the City of Madison (cont.)

Madison Parks Foundation, Inc. (MPF) (cont.)

a. Summary of Significant Accounting Policies (cont.)

**Income Tax Status** (cont.)

The Foundation has adopted the accounting guidance for recognizing and measuring uncertain tax positions. The Foundation follows the statutory requirements for their income tax accounting and generally avoids risks associated with potentially problematic tax positions that may be challenged upon examination. Management believes any liability resulting from taxing authorities imposing additional income taxes from activities deemed to be unrelated to the Foundation's taxexempt status would not have a material effect on the accompanying financial statements.

#### **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Accordingly, actual results could differ from those estimates.

### **Subsequent Events**

These financial statements, the Foundation has evaluated events and transactions for potential recognition or disclosure through March 25, 2016, the date of the financial statements were available.

Concentration of Credit Risk and Market Risk

Financial instruments that potentially subject the Foundation to concentrations of credit and market risk consist principally of cash equivalents and investments. The Foundation maintains its cash equivalents with one financial institution which is insured by the Federal Deposit Insurance Corporation (FDIC) up to \$250,000. From time to time, the Foundation's cash balances at financial institutions may exceed federal depository insurance coverage and management considers this to be a normal business risk. At December 31, 2015, the Foundation had no uninsured balances with the financial institution.

The Foundation's investments are subject to various risks, such as interest rate, credit, and overall market volatility risks. Further, because of the significance of the investments to the Foundation's financial position and the level of risk inherent in most investments, it is reasonably possible that changes in the value of these investments could occur in the near term and such changes could materially affect the amounts reported in the financial statements. Management is of the opinion that the diversification of its invested assets among the various asset classes should mitigate the impact of changes in any one class.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

### J. COMPONENT UNITS (cont.)

### Nonmajor Component Units of the City of Madison (cont.)

### Madison Parks Foundation, Inc. (MPF) (cont.)

b. Concentration of Credit Risk and Market Risk (cont.)

The Foundation maintains its investments at a brokerage. These investments are insured by the Securities Investor Protection Corporation (SIPC) up to \$500,000. At December 31, 2015, the Foundation held investments of \$1,534,576 which was not covered by SIPC insurance.

### c. Investments

The investments consist of cash and marketable securities and are presented in the financial statements at fair market value. Market risk could occur and is dependent on the future changes in market prices of the various investments held. The Foundation's investments are comprised of the following as of December 31, 2015:

	 Market		Cost	
Cash	\$ 87,754	\$	87,754	
Equities	1,287,883		1,285,464	
Fixed income	582,489		608,609	
Real estate	67,879		65,314	
Commodities	 8,571		9,000	
Totals	\$ 2,034,576	\$	2,056,141	

Investment income from these investments for the year ended December 31, 2015 is summarized as follows:

	2015	
Interest and dividends	\$	38,147
Net realized and unrealized losses		(52,995)
Investment expense		(13,584)
Total	\$	(28,432)

Included within these investments is the endowment established in 2015. See Note i for additional information.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

### J. COMPONENT UNITS (cont.)

### Nonmajor Component Units of the City of Madison (cont.)

### Madison Parks Foundation, Inc. (MPF) (cont.)

#### d. Fair Value Measurement

The Foundation's investments are reported at fair value in the accompanying statement of net position. The methods used to measure fair value may produce an amount that may not be indicative of net realizable value or reflective of future fair values. Furthermore, although the Foundation believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

Fair Value

		Maa	surements
		Using: Quote	
			es in Active
		Ma	arkets for
		Iden	tical Assets
	Fair Value	(	Level 1)
<u>December 31, 2015</u>	_		
Cash \$	87,754	\$	87,754
Equities	1,287,883		1,287,883
Fixed income	582,489		582,489
Exchange-Traded Funds			
Real estate	67,879		67,879
Commodities	8,571		8,571
Totals <u>\$</u>	2,034,576	\$	2,034,576

The fair value measurement accounting literature establishes a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. This hierarchy consists of three broad levels: Level 1 inputs consist of unadjusted quoted prices in active markets for identical assets and have the highest priority. The Foundation uses appropriate valuation techniques based on the available inputs to measure the fair value of its investments. When available, the Foundation measures fair value using Level 1 inputs because they generally provide the most reliable evidence of fair value. No Level 2 or Level 3 inputs were available to the Foundation.

### Level 1 Fair Value Measurements

The fair values of common stocks, corporate bonds, and exchange-traded funds are based on the closing price reported on the active market where the individual securities are traded.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

### J. COMPONENT UNITS (cont.)

### Nonmajor Component Units of the City of Madison (cont.)

### Madison Parks Foundation, Inc. (MPF) (cont.)

### e. Beneficial Interests in Agency Endowment

According to professional standards, the Foundation recognizes the fair value of donations as contributions when received and when the Foundation transfers the funds to Madison Community Foundation ("MCF") it recognizes the transfer as a decrease in cash and an increase in an asset called beneficial interest in agency endowment. The Foundation acknowledges that by virtue of the governing instrument of MCF, the Board of Governors of MCF has the authority to modify any restriction or condition on the distribution of assets from the Fund if, in the reasonable judgment of the Board of Governors, such restriction or condition becomes unnecessary, incapable of fulfillment or inconsistent with the charitable needs of the community served by MCF. MCF maintains legal ownership of the Fund and normally makes an annual distribution to the Foundation that represents five percent of the average value of the assets in the Fund over the previous twelve quarters. The purpose of the distributions is to enable the Foundation to carry out its charitable and exempt purposes. The activity in the Fund at MCF was as follows for the year ended December 31, 2015:

	 2015
Balance – January 1, 2015 Agency endowment return	\$ 64,974
Investment income (loss)	706
Realized gain (loss)	788
Unrealized gain (loss)	(1,900)
Expense and fees	 (740)
Balance - December 31, 2015	\$ 63,828

### f. Restricted Net Position

Temporarily restricted net position is available for the following purposes:

Time and purpose restrictions Donated funds from City of Madison		776,039 433,602
Total	\$	1,209,641

Permanently restricted net position consists of the following:

City Endowment MCF Endowment	\$ 63,828 88,750
Total	\$ 152,578

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

### J. COMPONENT UNITS (cont.)

Nonmajor Component Units of the City of Madison (cont.)

Madison Parks Foundation, Inc. (MPF) (cont.)

### g. Cooperative Agreement

In 2013, the Foundation and the City of Madison (the "City") entered into an agreement to formally establish the Foundation as the City's official non-profit fundraising collaborator as it relates to the City's parks and open spaces. As part of the agreement, the City transferred \$660,136 to the Foundation for the benefit of the City's parks and the growth of the Foundation. Once transferred, these funds became the Foundation's assets, however the Foundation must comply with any specific restrictions that were carried over from the City. Along with these restrictions, the funds spent by the Foundation shall be used to support projects that are approved by the City, other costs agreed upon by the City and the Foundation, and as payment for the Madison Parks Foundation Coordinator.

The Madison Parks Foundation Coordinator (the "Coordinator") was a position created by the City under the agreement to assist the Foundation with expanding its fundraising efforts to promote additional philanthropic opportunities benefiting Madison parks. The position is an interim position that will last no longer than four years, or whenever an Executive Director is hired by the Foundation, whichever comes first. The Coordinator reports directly to the City and is subject to all City rules of employment. Under the agreement, the Foundation is responsible for the reimbursement back to the City for the Coordinator's wages and benefits. In 2015, total wages and benefits reimbursed by the Foundation to the City totaled \$88,379. The Foundation owed the City \$87,126 for these expenses.

In recognition of the Foundation's increasing role and commitment to the City's parks, the City and the Foundation agreed that the City will provide the Foundation with in-kind contributions and services, which include office space, the use of equipment, and office technology services. The estimated value of these contributions was \$5,000 in 2015.

## h. Pledges Receivable

The Foundation has received an unconditional pledge from a corporate entity. Contributions are recorded at fair value in the period during which the unconditional pledge is received. The fair value of pledges to be received in one year or more is estimated by discounting pledges at an appropriate rate commensurate with the risk involved, typically 2%. Amortization of the discount is recorded as additional private support.

The following is a summary of pledges receivable as of December 31, 2015, by expected period of payment:

	 2015
Amounts expected to be collected in: Less than one year	\$ 30,000
Total	\$ 30,000

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

### J. COMPONENT UNITS (cont.)

### Nonmajor Component Units of the City of Madison (cont.)

Madison Parks Foundation, Inc. (MPF) (cont.)

#### i. Endowment

The Foundation has one endowment fund. This fund was established in 2015 and is a permanently restricted endowment. The fund's purpose is to provide ongoing investment income to support the Foundation's exempt purpose. As required by GAAP, net position associated with endowment funds is classified and reported based on the existence or absence of donor-imposed restrictions.

	Perma Rest	nently ricted	 Total
Endowment net position, Beginning of year Investment return:	\$	-	\$ -
Investment Income (Loss) Contributions Amounts appropriated for expenditure		(1,753) 90,503	 (1,753) 90,503
Endowment Net Position, End of Year	\$	88,750	\$ 88,750

### Return Objectives and Risk Parameters

The Foundation has adopted investment and spending policies for endowment assets that attempt to provide a predictable stream of funding while seeking to maintain the purchasing power of the endowment assets. Endowment assets include permanently restricted funds. Under this policy, as approved by the Executive Board of Directors, the permanently restricted assets are invested to achieve preservation of the principal to allow distribution of income for designated uses consistent with the Uniform Prudent Management of Institutional Funds Act (UPMIFA) as adopted by Wisconsin. Permanently restricted endowment assets are invested in cash, equity securities, fixed income securities, and real estate.

# Strategies Employed for Achieving Objectives

To satisfy its long-term objectives of the fund, the Foundation relies on a total return strategy in which investments returns are achieved through current yield (interest). The fund shall be invested in a medium risk fund with 46-66% equities, 25-45% fixed income, 0-10% real estate, and 0-10% commodities with reasonable fees. The fund shall have reasonable liquidity and be diversified by holdings, sector, geography, and market capitalization.

Spending Policy and How the Investment Objectives Relate to Spending Policy

Income from the fund may be used at the Board of Director's discretion to further the exempt purpose of the Foundation.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE V – OTHER INFORMATION**

#### A. EMPLOYEES' RETIREMENT SYSTEM

### Summary of Significant Accounting Policies

**Pension.** For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### General Information About the Pension Plan

*Plan description.* The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

**Vesting.** For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits provided.** Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE V – OTHER INFORMATION** (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

**Post-retirement adjustments**. The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2005	2.6%	7%
2006	0.8	3
2007	3.0	10
2008	6.6	0
2009	(2.1)	(42)
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25

**Contributions.** Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees and Executives and Elected Officials. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$15,783,365 in contributions from the City and the CDA.

Contribution rates as of December 31, 2015 are:

Employee Category	Employee	Employer
General	6.8%	6.8%
Executives & Elected Officials	7.7%	7.7%
Protective with Social Security	6.8%	9.5%
Protective without Social Security	6.8%	13.1%

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE V – OTHER INFORMATION** (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

# Pension Assets, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2015, the City and CDA reported an asset of \$38,573,852 and \$392,124, respectively, for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2014, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2013 rolled forward to December 31, 2014. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City and CDA's proportion of the net pension asset was based on its share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2014, the City and CDA's proportion was 1.58638589%, which was an increase of 0.00744335% from its proportion measured as of December 31, 2013.

For the year ended December 31, 2015, the City and CDA combined recognized pension expense of \$14,697,878.

At December 31, 2015, the City and CDA reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	5,648,854	\$	-
Changes in assumptions		-		-
Net differences between projected and actual earnings on pension plan investments		18,869,208		-
Changes in proportion and differences between employer contributions and proportionate share of contributions		-		8,335
Employer contributions subsequent to the measurement date		15,575,364		
Totals	\$	40,093,426	\$	8,335

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE V – OTHER INFORMATION** (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

\$15,575,364 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended December 31:	Deferred Outflows of Resources		red Inflows esources
2016	\$	6,005,172	\$ 1,900
2017		6,005,172	1,900
2018		6,005,172	1,900
2019		6,005,172	1,900
2020		497,374	735

**Actuarial assumptions.** The total pension liability in the December 31, 2014 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2013
Measurement Date of Net Pension Liability (Asset)	December 31, 2014
Actuarial Cost Method:	Entry Age
Asset Valuation Method:	Fair Market Value
Long-Term Expected Rate of Return:	7.2%
Discount Rate:	7.2%
Salary Increases:	
Inflation	3.2%
Seniority/Merit	0.2% - 5.8%
Mortality:	Wisconsin 2012 Mortality Table
Post-retirement Adjustments*:	2.1%

<sup>\*</sup> No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2012 using experience from 2009 – 2011. The total pension liability for December 31, 2014 is based upon a roll-forward of the liability calculated from the December 31, 2013 actuarial valuation.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE V – OTHER INFORMATION** (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Long-term expected return on plan assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Long-Term Real Rate of Return	Target Allocation
US Equities	5.3%	21%
International Equities	5.7	23
Fixed Income	1.7	36
Inflation Sensitive Assets	2.3	20
Real Estate	4.2	7
Private Equity/Debt	6.9	7
Multi-Asset	3.9	6
Cash	0.9	-20

Single discount rate. A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long term bond rate of 3.56%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City and CDA's proportionate share of the net pension asset to changes in the discount rate. The following presents the City and CDA's proportionate share of the net pension asset calculated using the discount rate of 7.20 percent, as well as what its proportionate share of the net pension asset would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20 percent) or 1-percentage-point higher (8.20 percent) than the current rate:

	1% Decrease to		1% Increase to
	Discount Rate	Current Discount	Discount Rate
	(6.20%)	Rate (7.20%)	(8.20%)
City/CDA's proportionate share of the			
net pension asset (liability)	(\$109,929,732)	\$38,965,976	\$156,557,789

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE V – OTHER INFORMATION** (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

**Pension plan fiduciary net position.** Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at http://legis.wisconsin.gov/lab/ and reference report number 15-11.

At December 31, 2015, the City and CDA reported a payable to the pension plan of \$2,858,665, which represents contractually required contributions outstanding as of the end of the year.

WRS also provides death and disability benefits for employees. Eligibility and the amount of all benefits are determined under Chapter 40 of Wisconsin Statutes.

Protective employees of the City hired prior to 1948 are covered under the City's police and firemen's pension funds established under Chapter 62 of the Wisconsin Statutes. The City has not obtained an actuarial valuation of these pension plans which were assumed by the Wisconsin Retirement Fund as of April 1, 1978. The total City contribution to the fund during 2015 was \$72,967. The present value of estimated future payments based on past service is \$394,407 and is included in the statement of net position.

#### B. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees. The City purchases commercial insurance for health care and most property losses. The City is partially self-funded and participates in a public entity risk pool to provide coverage for losses for liability and transit property losses. However, other risks, such as workers compensation are accounted for and financed by the City in an internal service fund – the workers compensation fund. Settled claims have not exceeded the commercial coverage in any of the past three years.

### Self Insurance

For workers compensation claims, the uninsured risk of loss is \$650,000 per incident for a policy year. The City has purchased commercial insurance for claims in excess of those amounts. Settled claims have not exceeded the commercial coverage in any of the past three years.

All funds of the City participate in the risk management program. Amounts payable to the workers compensation fund are based on actuarial estimates of the amounts necessary to pay prior and current year claims and to establish a reserve for catastrophic losses.

A liability for a claim is established if information indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss is reasonably estimable. Liabilities include an amount for claims that have been incurred but not reported. The City does not allocate overhead costs or other nonincremental costs to the claims liability.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE V – OTHER INFORMATION** (cont.)

### B. RISK MANAGEMENT (cont.)

### Claims Liability

	Prior Year	Current Year			
Unpaid claims – Beginning of Year Current year claims and changes in estimates Claim payments	\$ 14,907,453 3,479,373 (3,264,175)	\$ 15,122,651 4,517,334 (1,484,179)			
Unpaid Claims – End of Year	\$ 15,122,651	\$ 18,155,806			

### Public Entity Risk Pool

Transit Mutual Insurance Corporation of Wisconsin (TMI)

Transit Mutual Insurance Corporation of Wisconsin (TMi) is a municipal mutual insurance corporation, which insures auto liability for municipally-owned transit systems in Wisconsin. Each insured property is an owner of the mutual insurance corporation. The City insures its transit systems' auto liability with TMi and is an owner of the corporation.

The City's auto liability insurance policy has a \$250,000 per person policy limit and a \$7,000,000 per accident policy limit. Of the per accident policy limit, TMi insures \$2,000,000 and reinsures \$5,000,000 with Genesis insurance. In addition, the City's policy provides for \$25,000 per person and \$50,000 per accident in uninsured motorist insurance.

Management of TMi consists of a board of directors comprised of one representative for each member. The City does not exercise any control over the activities of the corporation beyond its representation on the board of directors.

Premiums are determined in advance of each premium year, which begins on January 1. TMi is an assessable mutual; accordingly, the board of directors may require that supplemental contributions be made by members to ensure adequate funds are available to meet the obligations applicable to the premium year. Members are required by Wisconsin statute and TMi bylaws to fund any deficit attributable to a premium year during which they were a member. TMi was incorporated in 1985 and began issuing insurance policies in 1986; there has never been a member assessment beyond the annual premiums.

The City's share of this corporation is 41.65% for auto liability. A list of the other members and their share of participation is available in the TMi report, which can be obtained directly from TMi's office.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE V – OTHER INFORMATION** (cont.)

### **B. RISK MANAGEMENT** (cont.)

### Public Entity Risk Pool (cont.)

Wisconsin Municipal Mutual Insurance Company (WMMIC)

Wisconsin Municipal Mutual Insurance Company (WMMIC) was organized in 1987 by municipal members in the State of Wisconsin under Wisconsin Insurance Laws as a non-assessable municipal mutual insurance company. WMMIC writes general, auto and other liability insurance, and workers compensation insurance for participating members in the State of Wisconsin on terms calling for recognition of premium upon the effective date of the policy. Responsibility for the operations and management of WMMIC is vested in its executive director and Board of Directors, which is comprised of various municipal officials. At December 31, 2015, WMMIC was owned by eighteen members.

WMMIC limits the maximum net loss that can arise from large risks or risks in concentrated areas of exposure by reinsuring (ceding) certain levels of risks with other insurers or reinsurers. Ceded reinsurance is treated as the risk and liability of the assuming companies. Such reinsurance includes all lines of insurance.

WMMIC had a general, automobile and other liability reinsurance contract in force for the year ended December 31, 2015. This is a quota share reinsurance agreement with General Reinsurance Corporation (66.7%) and Governmental Entities Mutual (GEM) Insurance Company (33.3%) for excess of loss reinsurance. The contract covered losses (in excess of the self-insured retention of each member) which exceed \$1,000,000 per occurrence up to the maximum loss of \$10,000,000 per occurrence. WMMIC retains the first \$1,000,000 of the loss excess of each member's self-insured retention. The members retain all losses greater than \$10,000,000 per occurrence or greater than \$15,000,000 of aggregate losses for public officials' liability only. GEM has established and funded a trust account for its anticipated loss obligations to WMMIC to satisfy state regulatory requirements due to its current status as an unauthorized reinsurer in Wisconsin.

WMMIC has contracted with Safety National to provide 100% reinsurance coverage for workers compensation insurance in excess of the members' self-insured retention limits, which are \$500,000 for all but one member that has a retention of \$650,000.

The City's investment in WMMIC is reported on the statement of net position as a deposit. The amount reported is the initial investment of \$3,815,820.

### C. COMMITMENTS AND CONTINGENCIES

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments is only reported in governmental fund types if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred.

From time to time, the City is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the City attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position or results of operations.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE V – OTHER INFORMATION** (cont.)

### C. COMMITMENTS AND CONTINGENCIES (cont.)

In January of 2013, the Transit and Parking Commission approved a contract with Gillig Corp. for the purchase of up to 80 buses over a five year period. As of December 31, 2015, 35 buses had been purchased under this contract.

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

Under terms of stipulation orders issued by the State of Wisconsin Department of Industry, Labor and Human Relations, the City is making monthly payments to former employees of the City. These future amounts of \$391,331 are included in the statement of net position under other liabilities.

State and federal laws and regulations require the City to place a final cover on its solid waste landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 40 years after closure. All of the City's landfills are closed. Postclosure care costs will be paid over a period of 40 years after the date that the landfill stopped accepting waste. The City fully realizes the landfill's responsibilities for closure and long-term care and will fund all closure/postclosure activities and costs through landfill remediation fees and interest earnings. The estimated postclosure care liability is estimated to be immaterial.

The City has the following encumbrances outstanding at year end relating to funds on hand:

Capital Projects Fund \$ 7,609,199 Nonmajor Funds \$ 1,694,547

### D. OTHER POSTEMPLOYMENT BENEFITS

The City sponsors a single-employer defined benefit healthcare plan, (the Retiree Health Plan). The Plan provides healthcare coverage to eligible retired City employees and their spouses, which covers both active and retired members. The Plan is affiliated with the Wisconsin Public Employer's Group Health Insurance – Dane County service area plan, a purchasing plan administered by the State of Wisconsin. Benefit provisions are established through collective bargaining agreements. The Retiree Health Plan does not issue a publicly available financial report.

Contribution requirements are established through collective bargaining agreements and may be amended only through negotiations between the City and the union. The Plan provides eligible retirees with the opportunity to stay on the City's health insurance plan. Eligible retirees and spouses contribute the full amount of the premiums after age 55, except for teamsters who contribute the difference between the rate paid by the City and current year rate.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE V – OTHER INFORMATION** (cont.)

### **D. OTHER POSTEMPLOYMENT BENEFITS (cont.)**

The City contributes to the premiums for eligible police and fire employees who retire before age 55, but not before age 50. The contributions for these employees continues until age 55, as defined by the union contract. Retirees are responsible for the premiums after that time. The City will contribute, on behalf of eligible police and police supervisors, up to 105% (90% effective November 1, 2007) of the appropriate premium rates of the lowest bidder among the health care providers offered, but not exceeding \$850 per month. The City will contribute, on behalf of eligible fire employees and fire supervisors, up to 105% of the appropriate premium rates of the lowest bidder among the health care providers offered. The City will contribute, on behalf of eligible teamsters, up to 105% of the appropriate premium rates of the lowest bidder among the health care providers offered for a maximum of five years or until the retiree is eligible for Medicare, whichever is earlier. The contributions for eligible teamsters will not be adjusted annually, the City's contribution will remain at the rate determined in the year of retirement, and the retiree is responsible for any difference in rates.

For fiscal year 2015, the City contributed \$2,944,435 to the plan. Plan members receiving benefits contributed \$2,373,856, or approximately 45% of the total premiums, through their required contributions.

The City contributes to defined benefit postemployment benefit plans for fire, laborers and teamsters union employees, Voluntary Employee Beneficiary Association (VEBA). Starting with the 2002 contract the City will contribute \$200,000 annually to the fire union's retiree health insurance, adjusted by the percentage of wage increase negotiated. The City shall make a contribution to the Local 236 retiree health insurance fund in an amount determined annually with the wage increase negotiated. The City will deposit \$303,000 annually into an escrow account for contributions towards health premiums for eligible teamsters employees. The unions are responsible for administering the respective plans. The firefighters discontinued their VEBA for 2010. The 2015 contributions to laborers and teamsters were \$246,146 and \$410,427, respectively.

The City's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the City's annual OPEB cost for the year:

Annual required contribution Interest on net OPEB obligation Adjustment to the ARC	\$ 7,227,619 1,149,698 (1,568,483)
Annual OPEB Cost Contributions made	6,808,834 (2,944,435)
Increase in net OPEB obligation	3,864,399
Net OPEB Obligation – Beginning of Year	25,548,850
Net OPEB Obligation – End of Year	\$ 29,413,249*

<sup>\*</sup> Includes OPEB obligation for Public Health for Madison and Dane County, (PHMDC), which is the City's joint venture.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE V – OTHER INFORMATION** (cont.)

### **D. OTHER POSTEMPLOYMENT BENEFITS (cont.)**

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2015 and the two preceding years were as follows:

			Percentage of Annual OPEB		
Fiscal Year	An	nual OPEB	Cost		Net OPEB
Ended	_	Cost	Contributed		Obligation
2015	\$	6,808,834	43.2%	\$	29,413,249
2014		6,713,573	45.9%		25,548,850
2013		6,728,009	45.8%		21,922,357
	Ended 2015 2014	Ended 2015 \$ 2014	Ended Cost  2015 \$ 6,808,834 2014 6,713,573	Fiscal Year Ended         Annual OPEB Cost Contributed         Annual OPEB Cost Contributed           2015         \$ 6,808,834 2014         43.2% 45.9%	Fiscal Year Annual OPEB Cost Contributed  2015 \$ 6,808,834 43.2% \$ 2014 6,713,573 45.9%

The funded status of the plan as of December 31, 2015, the most recent actuarial valuation date, was as follows:

Actuarial accrued liability (AAL) Actuarial value of plan assets	\$ 57,433,140 (1,639,640)
Unfunded Actuarial Accrued Liability (UAAL)	\$ 55,793,500
Funded ratio (actuarial value of plan assets/AAL)	2.9%
Covered payroll (active plan members)	\$ 176,696,162
UAAL as a percentage of covered payroll	31.6%

Actuarial valuations of an ongoing plan involve estimates for the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions include a 4.5% investment rate of return and an annual healthcare cost trend rate of 8.0% initially, reduced by decrements to an ultimate rate of 4.5% after eight years. Both rates include a 3% inflation assumption. The plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at December 31, 2015, was 30 years.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE V – OTHER INFORMATION** (cont.)

#### E. RELATED PARTIES

### Related Parties - Primary Government

The City had the following related party transactions during 2015.

Name	Committee	Affiliated Organization		Amount
Lauren Lofton	Community Development Authority	Foley and Lardner	\$	90,164
Kim Genich	Community Services Committee	Dane County Parent Council		449,887
Judith Wilcox	Board of Health for Madison and Dane County	Center for Resilient Cities		50,899
Rebecca Kemble	Common Council	Union Cab of Madison Cooperative		15,695
Frank Staniszewski	<b>Economic Development Committee</b>	Madison Development Corporation		685,198
Natalie Erdman	City of Madison Employee	Project Home LLC		169,644
Stephanie Franklin	City of Madison Employee	Madison Parks Foundation		891,011
		Total	\$2	2,352,498

The City Attorney has reviewed the related party transaction schedule and the parties have stipulated that either no matters related to the affiliated entity appeared before them, or, if they did, they properly recused themselves.

### Related Parties - CDA

The administration and operation of the CDA is performed by employees of the City. The CDA pays the City for these services, as well as other allocated costs.

#### F. JOINT OPERATIONS

Administrative offices and court facilities of the City are housed in a building which includes similar facilities for Dane County. The building is owned jointly by the City and the county. The county acts as the fiscal agent for operating costs of the building. Such occupancy expenses are paid to Dane County and have been recorded as operating costs in the applicable City department.

### G. COOPERATIVE BOUNDARY PLANS

On November 8, 2002, the Town of Madison, City of Fitchburg and City of Madison executed an intergovernmental agreement under authority of Section 66.0301 of the Wisconsin Statutes.

The term and implementation phases within the plan recognize and attempt to balance the competing desires of the cities, the town, and existing town property owners and residents. The plan provides for the eventual dissolution of the town after a protected period of up to 20 years, but allows early annexations within several areas to address near-term problems and opportunities.

The plan shall terminate on October 30, 2022, or at such earlier time as the town may cease to exist as a separate entity in accordance with the terms of this plan. A complete copy of the City of Madison, City of Fitchburg, and Town of Madison Cooperative Plan can be obtained at the Town of Madison.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE V – OTHER INFORMATION** (cont.)

#### G. COOPERATIVE BOUNDARY PLANS (cont.)

On February 18, 2005, the Town of Blooming Grove and the City of Madison executed an intergovernmental agreement under authority of Section 66.0307 of the Wisconsin Statutes.

The term and implementation phases within the plan recognize and attempt to balance the competing desires of the City and the town and the existing town and City property owners and residents. The plan provides for the eventual dissolution of the town after a protected period of up to 22 years, but allows early annexations within several areas to address near-term problems and opportunities.

The plan shall terminate on October 31, 2027, or at such earlier time as the town may cease to exist as a separate entity in accordance with the terms of this plan. A complete copy of the plan can be obtained from the City of Madison.

On January 17, 2007, the Town of Burke, the Village of DeForest, the City of Sun Prairie, and the City of Madison executed an intergovernmental agreement under authority of Section 66.0307 of the Wisconsin Statutes.

The term and implementation phases within the plan recognize and attempt to balance the competing desires of the cities, the village, and the town and the existing town, village, and City property owners and residents. The plan provides for the eventual dissolution of the town after a protected period of up to 29 years, but allows early annexations within several areas to address near-term problems and opportunities.

The plan shall terminate on October 26, 2036, or at such earlier time as the town may cease to exist as a separate entity in accordance with the terms of this plan. A complete copy of the plan can be obtained from the City of Madison.

#### H. JOINT VENTURE

The City of Madison and Dane County jointly operate the Public Health for Madison and Dane County (PHMDC), which provides public health services to its citizens.

The governing body is made up of eight members. One alder member is appointed by the Mayor of the City of Madison, as confirmed by the common council, and a supervisor is appointed by the Dane County Executive, as confirmed by the county board. The mayor and county executive jointly appoint the remaining six board members from citizens involved in the health profession. The governing body has authority to adopt its own budget, subject to approval by the common council and county board. The City of Madison made a payment totaling \$4,788,705 to the PHMDC for 2015. The City believes that the PHMDC will continue to provide services in the future at similar rates.

Financial information of the district as of December 31, 2015 is available directly from the City of Madison, the fiscal agent for PHMDC.

The City of Madison accounts for its share of the operations in the general fund. The City does not have an equity interest in the organization.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2015

### **NOTE V – OTHER INFORMATION** (cont.)

## H. JOINT VENTURE (cont.)

The City of Madison is a member of the Metropolitan Unified Fiber Network Consortium, which is an unincorporated nonprofit association organized under Chapter 184 of the Wisconsin Statutes, the Uniform Unincorporated Nonprofit Association Act. This association was created to implement a community area network to improve broadband adoption among businesses and residential groups, help spur economic development, improve network connectivity for public safety, education and library entities as well as expand broadband services to service organizations providing services to disadvantaged, at-risk population within the community. The member organizations are required to pay initial fees of \$530,250.

Fiscal information of the association as of December 31, 2015 is available directly from the City of Madison, the fiscal agent Metropolitan Unified Fiber Network Consortium.

The City of Madison accounts for its share of the operations in the general fund. The City does not have an equity interest in the organization.

#### I. SUBSEQUENT EVENT

The city council approved an increase in stormwater and sewer utility rates effective April 1, 2016.

### J. EFFECT OF NEW ACCOUNTING STANDARDS ON CURRENT-PERIOD FINANCIAL STATEMENTS

The Governmental Accounting Standards Board (GASB) has approved the following:

- > Statement No. 72, Fair Value Measurement and Application
- > Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That are Not Within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements 67 and 68
- > Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans
- > Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions
- > Statement No. 76, The Hierarchy of Generally Accepted Accounting Principles for State and Local Government
- > Statement No. 77, Tax Abatement Disclosures
- > Statement No. 78, Pensions Provided Through Certain Multiple-Employer Defined Benefit Pension Plans
- > Statement No. 79, Certain External Investment Pools and Pool Participants
- > Statement No. 80, Blending Requirements for Certain Component Units an amendment of GASB Statement No. 14
- > Statement No. 81, Irrevocable Split-Interest Agreements
- > Statement No. 82, Pension Issues an amendment of GASB Statements No. 67, No. 68, and No. 73

When they become effective, application of these standards may restate portions of these financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP) - GENERAL FUND For the Year Ended December 31, 2015

		Budgeted	<u>d A</u> m	nounts		Variance with
		Original		Final	Actual	Final Budget
REVENUES						
Taxes	\$	202,350,032	\$	202,350,032	\$ 203,330,056	\$ 980,024
Intergovernmental		35,776,460		35,776,460	35,724,727	(51,733)
Licenses and permits		6,998,500		6,998,500	6,712,323	(286,177)
Fines and forfeitures		7,335,000		7,410,000	7,012,225	(397,775)
Charges for services		8,743,000		8,743,000	10,187,921	1,444,921
Investment income		1,485,000		1,485,000	1,179,285	(305,715)
Miscellaneous		3,596,000		3,596,000	3,058,529	(537,471)
Total Revenues		266,283,992		266,358,992	 267,205,066	846,074
EXPENDITURES						
Current						
General Government						
Common council		496,759		506,059	460,523	45,536
Mayor		1,303,806		1,398,806	1,337,744	61,062
Municipal court		-		33,200	25,409	7,791
Attorney		2,669,815		2,669,815	2,685,921	(16,106)
Assessor		2,374,582		2,386,600	2,329,524	57,076
Clerk		1,307,597		1,307,597	1,290,595	17,002
Treasurer		575,370		696,838	676,474	20,364
Finance		3,311,157		3,371,157	3,414,876	(43,719)
Information technology		5,903,059		5,903,059	5,589,272	313,787
Human resources		1,789,278		1,835,978	1,972,843	(136,865)
Department of Civil Rights		1,461,951		1,461,951	1,239,863	222,088
Total General Government	_	21,193,374		21,571,060	21,023,044	548,016
Public Safety						
Fire		47,908,990		48,475,024	48,259,876	215,148
Police		66,313,359		66,753,492	66,333,735	419,757
Public health		4,788,705		4,788,705	4,788,705	,
Total Public Safety	_	119,011,054		120,017,221	119,382,316	634,905
Public Works and Transportation						
Engineering		3,790,476		3,810,476	3,558,216	252,260
Streets		25,258,893		25,956,391	24,102,913	1,853,478
Transit utility		12,974,926		12,974,926	12,971,678	3,248
Traffic engineering		5,663,564		5,792,864	6,534,690	(741,826)
Total Public Works and Transportation		47,687,859		48,534,657	 47,167,497	1,367,160
Total I abile Works and Transportation	_	,55.,500		. 5,55 .,561	 .,,	.,55.,100

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP) - GENERAL FUND (cont.) For the Year Ended December 31, 2015

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget
EXPENDITURES (cont.)				
Planning and Development				
Office of the director of planning	\$ 621,222	\$ 645,722	\$ 757,347	\$ (111,625)
Planning	4,382,363	4,599,655	4,530,472	69,183
Building inspection	4,341,631	4,341,631	4,172,915	168,716
Community development	9,171,847	9,476,387	9,750,311	(273,924)
Economic development	1,152,259	1,339,309	1,238,540	100,769
CDA housing operations	196,244	196,244	196,244	
Total Planning and Development	19,865,566	20,598,948	20,645,829	(46,881)
Culture and Recreation				
Parks	14,800,865	15,197,529	15,252,378	(54,849)
Total Culture and Recreation	14,800,865	15,197,529	15,252,378	(54,849)
Miscellaneous				
Unallocated employee benefits	548,732	548,732	1,406,387	(857,655)
Miscellaneous	7,423,701	7,450,869	6,278,928	1,171,941
Total Miscellaneous	7,972,433	7,999,601	7,685,315	314,286
Debt Service	37,669,343	37,669,343	37,669,343	
Total Expenditures	268,200,494	271,588,359	268,825,722	2,762,637
Net Change in Fund Balances	(1,916,502)	(5,229,367)	(1,620,656)	3,608,711
FUND BALANCES - Beginning of Year	56,258,254	56,258,254	56,258,254	
FUND BALANCES - END OF YEAR	\$ 54,341,752	\$ 51,028,887	\$ 54,637,598	\$ 3,608,711

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - LIBRARY For the Year Ended December 31, 2015

	Budgeted Amounts						Va	ariance with
		Original		Final		Actual	F	inal Budget
REVENUES								
Taxes	\$	15,453,334	\$	15,453,334	\$	15,453,334	\$	-
Intergovernmental		97,810		230,500		158,479		(72,021)
Public charges for services		1,228,530		1,228,530		1,177,571		(50,959)
Miscellaneous		31,500		131,300		326,485		195,185
Total Revenues	_	16,811,174		17,043,664	_	17,115,869		72,205
EXPENDITURES								
Current								
Culture and recreation		13,344,491		13,922,963		13,417,512		505,451
Capital Outlay	_	956,036	_	973,336		295,486		677,850
Total Expenditures	_	14,300,527		14,896,299		13,712,998		1,183,301
Excess of revenues over expenditures	_	2,510,647		2,147,365		3,402,871		1,255,506
OTHER FINANCING SOURCES (USES)								
Transfers in		66,542		66,542		20,000		(46,542)
Transfers out		(2,577,189)		(2,577,189)		(3,257,541)		(680,352)
Total Other Financing Sources (Uses)		(2,510,647)		(2,510,647)		(3,237,541)		(726,894)
Net Change in Fund Balances		-		(363,282)		165,330		528,612
FUND BALANCES - Beginning of Year		616,068		616,068		616,068		<u>-</u>
FUND BALANCES - END OF YEAR	\$	616,068	\$	252,786	\$	781,398	\$	528,612

# OTHER POSTEMPLOYMENT BENEFITS PLAN SCHEDULE OF FUNDING PROGRESS For the Year Ended December 31, 2015

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL) - Projected Unit Credit	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
12/31/15	\$ 1,639,640	\$ 57,433,140	\$ 55,793,500	2.9%	\$ 176,696,162	31.6%
12/31/14	1,661,992	58,378,139	56,716,147	2.8%	165,796,254	34.2%
12/31/13	1,719,867	57,430,619	55,710,752	3.0%	160,967,237	34.6%

# SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION ASSET (CITY/CDA) - WISCONSIN RETIREMENT SYSTEM For the Year Ended December 31, 2015

Fiscal Year Ending	Proportion of the Net Pension Asset	S	roportionate hare of the let Pension Asset	Covered Payroll	Proportionate Share of the Net Pension Asset as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Asset
12/31/15	1.58638589%	\$	38,965,976	\$ 180,555,530	21.58%	102.74%

# SCHEDULE OF EMPLOYER CONTRIBUTIONS (CITY/CDA) - WISCONSIN RETIREMENT SYSTEM For the Year Ended December 31, 2015

Fiscal Year Ending	ontractually Required ontributions	R (	ontributions in delation to the Contractually Required Contributions	Contribution Deficiency (Excess)		 Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/15	\$ 15,575,364	\$	15,575,364	\$	-	\$ 185,482,133	8.40%

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended December 31, 2015

#### **BUDGETARY INFORMATION**

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note I, except for revenues and expenditures, which for budgetary purposes include the following differences:

#### **General Fund**

Total Revenues – GAAP Basis Add: Operating Transfers In Less: Operating Transfers Out	\$ 253,356,468 16,206,381 (2,357,783)
Total Revenues – Budgetary Basis	\$ 267,205,066
Total Expenditures – GAAP Basis Add: Operating Transfers Out Less: Operating Transfers In	\$ 215,378,089 55,805,416 (2,357,783)
Total Expenditures – Budgetary Basis	\$ 268,825,722

The budgeted amounts presented include all amendments made. Budget amendments or transfers that exceed \$5,000 between departmental budgets must be approved by the City Council. Appropriations of the operating budget lapse at year end unless specifically carried over. Carryovers to the following year were \$634,257. Budgets are adopted at the agency level of expenditure.

### WISCONSIN RETIREMENT SYSTEM

The amounts determined for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

The City is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

Changes in benefit terms. There were no changes of benefit terms for any participating employer in the Wisconsin Retirement System.

Changes in Assumptions. There were no changes in assumptions.

SUPPLEMENTARY INFORMATION

# NONMAJOR GOVERNMENTAL FUNDS

## **SPECIAL REVENUE FUNDS**

Special Revenue Funds are used to account for specific revenue sources, other than major capital projects, that are legally restricted to expenditure for specific purposes.

<u>Community Development Block Grant</u> – Accounts for intergovernmental and other revenues legally restricted to support expenditures for the CDBG City program.

Revolving Loans – Accounts for housing and development loans.

Other Grants – The remaining grant funds account for receipts and disbursements of grants received from governmental units.

<u>Other Restricted Funds</u> – Accounts for resources, other than grants, that are restricted for particular purposes.

# **PERMANENT FUNDS**

Permanent Funds are used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs, that is, for the benefit of the government or its citizenry.

<u>Endowments and Donations</u> – Accounts for the resources restricted for Park uses and Cemetery care.

### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS As of December 31, 2015

		Special Revenue						
	D	Community Development Block Grant		Revolving Loans		Other Grants		Other Restricted Funds
ASSETS	_				_		_	
Cash and investments	\$	2,440,482	\$	1,678,277	\$	936,472	\$	10,978,708
Room taxes receivable Accounts receivable		-		-		130,568		3,142,540
Accounts receivable Accrued revenue		-		-		9,944		640,557
Accrued interest		_		289,001		3,344		040,337
Long-term loans receivable		14,928,871		7,258,470		_		2,124,759
Due from other funds		- 1,020,07		- ,200, 170		_		355,873
Due from other governmental units		2,925,697		-		754,844		40,140
Restricted cash and investments		1,130,548	_		_		_	8,317,183
TOTAL ASSETS	\$	21,425,598	\$	9,225,748	\$	1,831,828	\$	25,599,760
LIABILITIES								
Accounts payable	\$	524,460	\$	10,000	\$	38,902	\$	425,180
Deposits		-		-		-		26,835
Advance from other funds				533,186		<u>-</u>		<u>-</u>
Total Liabilities		524,460	_	543,186	_	38,902	_	452,015
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenues		17,810,954		7,547,471		492,732		2,752,212
Unearned revenues		1,130,144		-		1,284,425		-
Total Deferred Inflows of Resources		18,941,098		7,547,471		1,777,157		2,752,212
FUND BALANCES								
Nonspendable		-		-		-		-
Restricted		1,960,040		1,135,091		15,769		17,843,156
Committed		_		_		_		4,552,377
Total Fund Balances		1,960,040	_	1,135,091	_	15,769	_	22,395,533
TOTAL LIABILITIES, DEFERRED INFLOWS								
OF RESOURCES, AND FUND BALANCE	\$	21,425,598	\$	9,225,748	\$	1,831,828	\$	25,599,760

Total Nonmajor Special Revenue Funds	F	Permanent Funds	Total Nonmajor Governmental Funds				
\$ 16,033,939 3,142,540 130,568 650,501 289,001 24,312,100 355,873 3,720,681 9,447,731	\$	3,821,189 - - - 2,638 - - -	\$	19,855,128 3,142,540 130,568 650,501 291,639 24,312,100 355,873 3,720,681 9,447,731			
\$ 58,082,934	\$	3,823,827	\$	61,906,761			
\$ 998,542 26,835 533,186 1,558,563	\$	753 - - 753	\$	999,295 26,835 533,186 1,559,316			
28,603,369 2,414,569 31,017,938		- - -		28,603,369 2,414,569 31,017,938			
20,954,056 4,552,377 25,506,433		522,102 3,300,972 - 3,823,074		522,102 24,255,028 4,552,377 29,329,507			
\$ 58,082,934	\$	3,823,827	\$	61,906,761			

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS For the Year Ended December 31, 2015

	•		Revolving Loans	Other Grants		Other Restricted Funds	
REVENUES							
Taxes		-	\$	-	\$	-	\$ 13,819,792
Intergovernmental	\$	3,693,919		-		1,371,530	341,293
Public charges for services		2,427,894		715,913		-	7,926,919
Licenses and permits		-		-		-	263,593
Investment income		235,087		79,498		1,528	131,270
Miscellaneous		17,710		<u>-</u>		1	 321,302
Total Revenues		6,374,610		795,411	_	1,373,059	 22,804,169
EXPENDITURES							
Current							
General government		-		-		-	3,214,524
Public safety		-		-		603,193	507,628
Public works		-		-		-	714,036
Planning and development		6,288,963		559,987		-	414,131
Culture and recreation		-		-		-	428,300
Debt Service							
Interest and fiscal charges				<u>-</u>		<u>-</u>	 2,192
Total Expenditures		6,288,963		559,987		603,193	 5,280,811
Excess (deficiency) of revenues							
over expenditures		85,647		235,424		769,866	 17,523,358
OTHER FINANCING SOURCES (USES)							
General obligation debt issued		-		-		-	1,050,000
Sale of capital assets		-		-		-	3,816
Transfers in		-		-		36,574	143,794
Transfers out		(9,537)		(50,000)		(1,112,170)	 (15,458,344)
Total Other Financing Sources (Uses)		(9,537)		(50,000)		(1,075,596)	 (14,260,734)
Net Change in Fund Balances		76,110		185,424		(305,730)	3,262,624
FUND BALANCE - Beginning of Year		1,883,930		949,667		321,499	 19,132,909
FUND BALANCE - END OF YEAR	\$	1,960,040	\$	1,135,091	\$	15,769	\$ 22,395,533

	Total									
	Nonmajor				Total					
	Special				Nonmajor					
	Revenue	F	Permanent	G	overnmental					
	Funds		Funds	Funds						
					_					
\$	13,819,792	\$	-	\$	13,819,792					
	5,406,742		-		5,406,742					
	11,070,726		69,386		11,140,112					
	263,593		-		263,593					
	447,383		90,511		537,894					
_	339,013	_			339,013					
	31,347,249		159,897		31,507,146					
	3,214,524		-		3,214,524					
	1,110,821		-		1,110,821					
	714,036		11,976		726,012					
	7,263,081		-		7,263,081					
	428,300		354,673		782,973					
	2,192				2,192					
	12,732,954		366,649		13,099,603					
_	18,614,295	_	(206,752)	_	18,407,543					
	1,050,000		-		1,050,000					
	3,816		-		3,816					
	180,368		-		180,368					
	(16,630,051)		(208,862)		(16,838,913)					
_	(15,395,867)	_	(208,862)		(15,604,729)					
	3,218,428		(415,614)		2,802,814					
_	22,288,005	_	4,238,688		26,526,693					
\$	25,506,433	\$	3,823,074	\$	29,329,507					

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - CDBG For the Year Ended December 31, 2015

	 Budgeted	Am	ounts		Va	ariance with
	 Original		Final	Actual	F	inal Budget
REVENUES						
Intergovernmental	\$ 5,812,854	\$	6,099,796	\$ 3,693,919	\$	(2,405,877)
Public charges for services	1,668,500		1,668,500	2,427,894		759,394
Investment income	200,000		200,000	235,087		35,087
Miscellaneous	 			 17,710		17,710
Total Revenues	 7,681,354		7,968,296	 6,374,610		(1,593,686)
EXPENDITURES						
Current						
Planning and development	 7,664,517		8,353,913	 6,288,963		2,064,950
Total Expenditures	 7,664,517		8,353,913	 6,288,963		2,064,950
Excess (deficiency) of revenues						
over expenditures	 16,837		(385,617)	 85,647		471,264
OTHER FINANCING USES						
Transfers out	 (16,837)		(16,837)	 (9,537)		7,300
Total Other Financing Uses	 (16,837)		(16,837)	(9,537)		7,300
Net Change in Fund Balances	-		(402,454)	76,110		478,564
FUND BALANCE - Beginning of Year	 1,883,930		1,883,930	 1,883,930		<u>-</u>
FUND BALANCE - END OF YEAR	\$ 1,883,930	\$	1,481,476	\$ 1,960,040	\$	478,564

### **ENTERPRISE FUNDS**

Enterprise Funds are used to report any activity for which a fee is charged to external uses for goods or services, and must be used for activities which meet certain debt or cost recovery criteria.

Parking Utility - Accounts for operations of the parking system.

<u>Convention Center</u> – Accounts for operations of the Monona Terrace Convention Center.

<u>Golf Courses</u> – Accounts for operations of the golf courses.

### COMBINING STATEMENT OF NET POSITION NONMAJOR ENTERPRISE FUNDS As of December 31, 2015

		Parking Utility	_	Convention Center		Golf Courses	_	Totals
ASSETS								
Current Assets	Φ.	20 274 625	Φ	0.700.700	Φ		Φ	04.075.057
Cash and investments	\$	30,371,635	\$	3,703,722	\$	-	\$	34,075,357
Accounts receivable Inventories		8,227		456,476 153,348		-		464,703 153,348
Prepaid items		62,326		-		6 579		122,683
Total Current Assets	_	30,442,188	_	53,779 4,367,325	_	6,578 6,578	_	34,816,091
Capital Assets								
Land		4,851,550		25,254		803,832		5,680,636
Construction work in progress		354,983		1,472,318		18,486		1,845,787
Land improvements		691,055		69,033		4,625,670		5,385,758
Buildings		29,399,549		57,491,084		709,689		87,600,322
Machinery and equipment		4,757,748		1,896,998		1,617,627		8,272,373
Intangibles		278,041		23,149		<u>-</u>		301,190
Accumulated depreciation	_	(29,314,929)	_	(27,707,944)	_	(6,010,999)	_	(63,033,872)
Net Capital Assets	_	11,017,997	_	33,269,892	_	1,764,305	_	46,052,194
Restricted net pension asset	_	588,907	_	571,789	_	115,461	_	1,276,157
Total Assets	_	42,049,092	_	38,209,006	_	1,886,344	_	82,144,442
DEFERRED OUTFLOWS OF RESOURCES								
Pension related amounts	_	629,700		578,509		118,617		1,326,826
Total Deferred Outflows of Resources		629,700	_	578,509	_	118,617	_	1,326,826
LIABILITIES								
Current Liabilities								
Accounts payable		187,378		460,035		14,627		662,040
Accrued liabilities		143,846		162,211		13,962		320,019
Due to other funds		-		-		41,048		41,048
Deposits		1,904		989,092		42,391		1,033,387
Current portion of general obligation long-term debt		-		19,998		-		19,998
Current portion of capital lease Current portion of advances from other funds		-		765,000 30,048		8,603		765,000 38,651
Current portion of accrued compensated absences		214,979		154,029		22,193		391,201
Total Current Liabilities	_	548,107	_	2,580,413		142,824	_	3,271,344
Long-Term Debt Net of Current Maturities								
General obligation long-term debt		-		159,985		-		159,985
Capital lease		-		2,510,500		-		2,510,500
Advances from other funds		-		370,518		106,085		476,603
Accrued compensated absences		859,914		616,128		88,771		1,564,813
Other post-employment benefits		364,828		299,692		39,723		704,243
Total Long-Term Obligations	_	1,224,742	_	3,956,823	_	234,579		5,416,144
Total Liabilities		1,772,849	_	6,537,236	_	377,403		8,687,488
DEFERRED INFLOWS OF RESOURCES		4 407		04.070				00.000
Unearned revenues		1,407		61,676		-		63,083
Pension related amounts	_	126	_	122	_	25		273
Total Deferred Inflows of Resources	_	1,533	_	61,798	_	25		63,356
NET POSITION  Net investment in capital assets		11,017,997		29,814,409		1,764,305		42,596,711
Restricted for pension		588,907		571,789		115,461		1,276,157
Unrestricted (deficit)	_	29,297,506	_	1,802,283		(252,233)	_	30,847,556
TOTAL NET POSITION	<u>\$</u>	40,904,410	\$	32,188,481	\$	1,627,533	\$	74,720,424

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION NONMAJOR ENTERPRISE FUNDS

For the Year Ended December 31, 2015

		Parking Utility		Convention Center		Golf Courses		Totals
OPERATING REVENUES								
Charges for services	\$	13,660,478	\$	4,686,368	\$	3,052,335	\$	21,399,181
Total Operating Revenues	_	13,660,478		4,686,368		3,052,335		21,399,181
OPERATING EXPENSES								
Operation and maintenance		8,211,415		7,513,580		2,590,429		18,315,424
Depreciation		716,347		1,659,697		211,069		2,587,113
Total Operating Expenses		8,927,762	_	9,173,277		2,801,498		20,902,537
Operating Income (Loss)	_	4,732,716	_	(4,486,909)		250,837		496,644
NONOPERATING REVENUES (EXPENSES)								
Investment income		155,581		13		293		155,887
Interest expense		-		(138,665)		(4,214)		(142,879)
Gain on sale of assets		37,488		945		-		38,433
Miscellaneous revenues	_	5,763		95,279		13,077		114,119
Total Nonoperating Revenues (Expenses)		198,832	_	(42,428)		9,156		165,560
Income (Loss) Before Transfers	_	4,931,548		(4,529,337)		259,993		662,204
TRANSFERS								
Transfers in		-		4,220,942		-		4,220,942
Transfers out		(1,564,327)		(338,200)		(210,868)		(2,113,395)
Net Transfers		(1,564,327)	_	3,882,742		(210,868)		2,107,547
Change in Net Position		3,367,221		(646,595)		49,125		2,769,751
NET POSITION - Beginning of Year - as restated		37,537,189	_	32,835,076		1,578,408		71,950,673
NET POSITION - END OF YEAR	\$	40,904,410	\$	32,188,481	\$	1,627,533	\$	74,720,424

### COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS For the Year Ended December 31, 2015

		Parking	(	Convention		Golf		
		Utility	_	Center	_	Courses	_	Totals
CASH FLOWS FROM OPERATING ACTIVITIES	_		_		_		_	
Received from customers	\$	13,773,016	\$	4,540,374	\$	3,065,412	\$	21,378,802
Customer deposits received		(0.050.070)		33,918		5,761		39,679
Paid to suppliers for goods and services		(3,359,970)		(2,597,236)		(1,306,730)		(7,263,936)
Paid to employees for services		(4,644,262)	_	(4,766,697)		(1,505,781)	_	(10,916,740)
Net Cash Flows From Operating Activities		5,768,784	_	(2,789,641)	_	258,662	_	3,237,805
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES								
Repayment of advances from other funds		-		(27,374)		(7,838)		(35,212)
Transfers in		-		4,220,942		-		4,220,942
Transfers out		(1,564,327)		(338,200)		(210,868)		(2,113,395)
Net Cash Flows From Noncapital Financing Activities		(1,564,327)	_	3,855,368	_	(218,706)		2,072,335
CASH FLOWS FROM CAPITAL AND RELATED								
FINANCING ACTIVITIES  Debt retired				(765,017)				(765,017)
Interest paid		-		(146,115)		(4,214)		(150,329)
Acquisition and construction of capital assets		(394,271)		(84,905)		(36,035)		(515,211)
Proceeds from sale of property		37,488		945		(00,000)		38,433
Net Cash Flows From Capital and Related		, , , , , , , , , , , , , , , , , , , ,	_				_	
Financing Activities		(356,783)		(995,092)	_	(40,249)	_	(1,392,124)
CASH FLOWS FROM INVESTING ACTIVITIES								
Investment income		155,581		13		293		155,887
Net Cash Flows From Investing Activities		155,581		13		293		155,887
Net Change in Cash and Cash Equivalents		4,003,255		70,648		-		4,073,903
CASH AND CASH EQUIVALENTS - Beginning of Year		26,368,380	_	3,633,074			_	30,001,454
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	30,371,635	\$	3,703,722	\$		\$	34,075,357

		Parking Utility	Convention Center	Golf Courses	 Totals
RECONCILIATION OF OPERATING INCOME (LOSS) TO					
NET CASH FROM OPERATING ACTIVITIES					
Income (loss) from operations	\$	4,732,716	\$ (4,486,909)	\$ 250,837	\$ 496,644
Adjustments to reconcile income (loss)					
to net cash flows from operating activities					
Non-operating income		5,763	95,279	13,077	114,119
Depreciation		716,347	1,659,697	211,069	2,587,113
Change in assets and liabilities					
Accounts receivable		49,544	(266,572)	-	(217,028)
Due from other governmental units		55,824	-	-	55,824
Inventories		-	(4,958)	-	(4,958)
Prepaid items		925	1,009	(258)	1,676
Accounts payable		(64,950)	27,095	5,590	(32,265)
Accrued compensated absences		155,524	24,024	23,697	203,245
Post employment retirement benefit		43,999	30,207	(2,461)	71,745
Due to other funds		-	-	(262,292)	(262,292)
Unearned revenues		1,407	25,299	-	26,706
Pension related deferrals and liabilities		(39,647)	(5,608)	(2,932)	(48,187)
Customer deposits		-	33,918	5,761	39,679
Other current liabilities	_	111,332	77,878	16,574	 205,784
NET CASH FLOWS FROM OPERATING					
ACTIVITIES	\$	5,768,784	\$ (2,789,641)	\$ 258,662	\$ 3,237,805
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE COMBINED STATEMENT OF NET POSITION Cash and investments - statement of net position	\$	30,371,635	\$ 3,703,722	<u>\$</u> _	\$ 34,075,357
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	30,371,635	\$ 3,703,722	\$ -	\$ 34,075,357

### NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES

None

### **INTERNAL SERVICE FUNDS**

Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governmental units, on a cost-reimbursement basis.

<u>Fleet Services</u> – Accounts for the purchase and preparation of fleet equipment used by City agencies, the provision of in-house repairs, and the purchase of outside repair and maintenance services.

<u>City Insurance</u> - Accounts for payment of property and liability claims on a self-insured basis or for purchase of insurance coverage from Wisconsin Municipal Mutual Insurance Co. (WMMIC) or from other carriers.

<u>Worker's Compensation</u> - Accounts for workers' compensation claims on a self-insured basis.

### COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS As of December 31, 2015

	Fleet Services		City Insurance	Worker's Compensation		Totals
ASSETS						
Current Assets						
Cash and investments	\$ 3,295,7	703	\$ -	\$ 14,048,042	\$	17,343,745
Accounts receivable	90,8	378	406,846	=		497,724
Inventories	1,095,2	214	-	-		1,095,214
Prepaid items	42,7	744	2,655	1,313		46,712
Total Current Assets	4,524,5	539	409,501	14,049,355		18,983,395
Restricted Assets						
Cash and investments		-	496,960	871,982		1,368,942
Net pension asset	414,7	731	-	-		414,731
Investment in mutual insurance company			3,815,820			3,815,820
Total Restricted Assets	414,7	731	4,312,780	871,982	_	5,599,493
Capital Assets						
Land	2,490,3	358	-	-		2,490,358
Construction work in progress	371,2	206	-	-		371,206
Land improvements	71,9		-	-		71,990
Buildings	2,729,1		-	-		2,729,155
Machinery and equipment	77,273,7		-	-		77,273,778
Intangible assets	119,5		-	-		119,525
Accumulated depreciation	(58,453,9	936)				(58,453,936)
Net Capital Assets	24,602,0	076			_	24,602,076
Total Assets	29,541,3	<u> 346</u>	4,722,281	14,921,337		49,184,964
DEFERRED OUTFLOWS OF RESOURCES						
Pension related amounts	424,1	138	10,428	5,421		439,987
Total Deferred Outflows of Resources	424,1	138	10,428	5,421		439,987
LIABILITIES						
Accounts payable	125,7	706	718	280,566		406,990
Accrued liabilities	330,8	353	5,455	4,925		341,233
Due to other funds	2,969,1	186	1,160,931	-		4,130,117
Claims payable		-	3,548,234	14,607,572		18,155,806
Current portion of general obligation long-term debt	4,796,0	)81	-	-		4,796,081
Current portion of accrued compensated absences	181,1	115	11,564	8,819		201,498
Total Current Liabilities	8,402,9	941	4,726,902	14,901,882	_	28,031,725
Long-Term Obligations Net of Current Liabilities						
General obligation long-term debt	24,063,6	36	-	-		24,063,636
Accrued compensated absences	724,4		46,257	35,276		805,992
Other post-employment benefits	640,6		-	-		640,683
Total Long-Term Obligations	25,428,7		46,257	35,276		25,510,311
Total Liabilities	33,831,7	719	4,773,159	14,937,158	_	53,542,036
DEFERRED INFLOWS OF RESOURCES						
Pension related amounts		88				88
Total Deferred Outflows of Resources	-	88			_	88
NET POSITION (DEFICIT)						
Net investment in capital assets (deficit)	(962,2		-	-		(962,239)
Restricted for pension	414,7		-	-		414,731
Unrestricted (deficit)	(3,318,8	31 <u>5</u> )	(40,450)	(10,400)	_	(3,369,665)
TOTAL NET POSITION (DEFICIT)	\$ (3,866,3	323)	\$ (40,450)	\$ (10,400)	\$	(3,917,173)

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS

For the Year Ended December 31, 2015

	Fleet	City	Worker's	
	Services	Insurance	Compensation	Totals
OPERATING REVENUES				
Charges for services	\$ 15,464,274	\$ 977,539	\$ 3,694,791	\$ 20,136,604
Total Operating Revenues	15,464,274	977,539	3,694,791	20,136,604
rotal Operating Nevenues	10,404,214	377,333	3,034,731	20,130,004
OPERATING EXPENSES				
Operation and maintenance	9,597,642	3,659,097	5,104,227	18,360,966
Depreciation	6,895,824			6,895,824
Total Operating Expenses	16,493,466	3,659,097	5,104,227	25,256,790
Operating Income (Loss)	(1,029,192)	(2,681,558)	(1,409,436)	(5,120,186)
NONOPERATING REVENUES (EXPENSES)				
Investment income	_	16,340	_	16,340
Interest expense	(951,571)	10,040	_	(951,571)
Gain on sale of assets	533,327	_	_	533,327
Miscellaneous revenues	183,376	655,373	117,712	956,461
Total Nonoperating Revenues (Expenses)	(234,868)	671,713	117,712	554,557
Income (Loss) Before Transfers	(1,264,060)	(2,009,845)	(1,291,724)	(4,565,629)
TRANSFERS				
Transfers in	262,849	500,000	_	762,849
Transfers out	(147,604)	(573,319)	_	(720,923)
Net Transfers	115,245	(73,319)		41,926
Change in Net Position	(1,148,815)	(2,083,164)	(1,291,724)	(4,523,703)
NET POSITION (DEFICIT) - Beginning of Year - as restated	(2,717,508)	2,042,714	1,281,324	606,530
NET POSITION (DEFICIT) - END OF YEAR	\$ (3,866,323)	\$ (40,450)	\$ (10,400)	\$ (3,917,173)

### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS For the Year Ended December 31, 2015

		Fleet Services	City Insurance	Worker's	Totals
CASH FLOWS FROM OPERATING ACTIVITIES		Services	Insurance	Compensation	Totals
Received from customers	\$	15,571,018	\$ 1,841,169	\$ 3,824,142	\$ 21,236,329
Paid to suppliers for goods and services	Ψ	(6,159,665)	(1,706,505)	(2,808,819)	(10,674,989)
Paid to employees for services		(3,465,589)	(254,362)	(152,854)	(3,872,805)
Net Cash Flows From Operating Activities	_	5,945,764	(119,698)	862,469	6,688,535
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Negative cash implicitly financed		2,969,186	188,073	-	3,157,259
Transfers in		262,849	500,000	-	762,849
Transfers out		(147,604)	(573,319)		(720,923)
Net Cash Flows From Noncapital Financing Activities		3,084,431	114,754		3,199,185
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Debt retired		(4,539,949)	-	-	(4,539,949)
Interest paid		(976,724)	-	-	(976,724)
Long-term debt issued		7,587,414	-	-	7,587,414
Acquisition and construction of capital assets		(9,158,184)			(9,158,184)
Net Cash Flows From Capital and Related					
Financing Activities		(7,087,443)			(7,087,443)
CASH FLOWS FROM INVESTING ACTIVITIES					
Marketable securities sold (purchased)		-	(11,396)	173,286	161,890
Investment income			16,340		16,340
Net Cash Flows From Investing Activities			4,944	173,286	178,230
Net Change in Cash and Cash Equivalents		1,942,752	-	1,035,755	2,978,507
CASH AND CASH EQUIVALENTS - Beginning of Year		1,352,951		13,012,287	14,365,238
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	3,295,703	\$ -	\$ 14,048,042	\$ 17,343,745

		Fleet Services	City Insurance		Worker's ompensation		Totals
RECONCILIATION OF OPERATING LOSS TO NET CASH FROM OPERATING ACTIVITIES							
Loss from operations	\$	(1,029,192)	\$ (2,681,558)	\$	(1,409,436)	\$	(5,120,186)
Adjustments to reconcile operating loss		( , , , ,	. ( , , , ,		( , , , ,		( , , , ,
to net cash flows from operating activities							
Nonoperating income		183,376	655,373		117,712		956,461
Depreciation		6,895,824	-		-		6,895,824
Change in assets and liabilities							
Accounts receivable		-	(63,868)		11,639		(52,229)
Due from other governmental units		(76,634)	272,125		-		195,491
Inventories		(84,521)	-		-		(84,521)
Prepaid items		6,366	518,553		(1,312)		523,607
Accounts payable		(41,377)	718		198,045		157,386
Accrued compensated absences		2,211	57,821		32,400		92,432
Post employment retirement benefit		56,298	-		-		56,298
Pension related deferrals and liabilities		(8,600)	(10,428)		(5,421)		(24,449)
Other current liabilities		42,013	1,131,566		1,918,842		3,092,421
NET CASH FLOWS FROM OPERATING							
ACTIVITIES	\$	5,945,764	<u>\$ (119,698)</u>	\$	862,469	\$	6,688,535
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE COMBINED STATEMENT OF NET POSITION							
Cash and investments - statement of net position	\$	3,295,703	\$ -	\$	14,048,042	\$	17,343,745
Restricted cash and investments - statement of net position		-	496,960		871,982		1,368,942
Less: Noncash equivalents	_	<u> </u>	(496,960)		(871,982)	_	(1,368,942)
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	3,295,703	\$ -	\$	14,048,042	\$	17,343,745
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES							
Debt refinanced	\$	(1,349,973)	\$ -	\$	_		
	_			_			
Refunding debt issued	\$	1,314,480	<u>\$</u> -	\$			
Net premium, discount and issuance costs on refunding	\$	35,493	\$ -	\$			

### FIDUCIARY FUNDS

### **AGENCY FUNDS**

Agency Funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, and/or other governmental units.

<u>Tax Collection Fund</u> – Accounts for the tax roll collected, which includes Dane County, Madison Area Technical College and overlapping School Districts.

Board of Education – Accounts for Bassett Trust Fund monies.

<u>Board of Health</u> – Accounts for Department of Public Health for Madison and Dane County monies.

<u>Metropolitan Unified Fiber Network Consortium</u> – Accounts for Metropolitan Unified Fiber Network Consortium monies

## COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS As of December 31, 2015

	Tax Collection Fund	Board of Education		Board of Health		tropolitan fied Fiber Network onsortium	Totals
ASSETS Cash and investments	\$ 227,534,529	\$ 445,358	\$	5,568,103	\$	376,095	\$ 233,924,085
Taxes receivable	142,964,578	 -	_	-		-	142,964,578
TOTAL ASSETS	\$ 370,499,107	\$ 445,358	\$	5,568,103	\$	376,095	\$ 376,888,663
<b>LIABILITIES</b> Due to other governmental units	\$ 370,499,107	\$ 445,358	\$	5,568,103	\$	376,095	\$ 376,888,663
TOTAL LIABILITIES	\$ 370,499,107	\$ 445,358	\$	5,568,103	\$	376,095	\$ 376,888,663

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - AGENCY FUNDS For the Year Ended December 31, 2015

	Balance January 1, 2015	Additions	Deductions	Balance December 31, 2015
TAX COLLECTION FUND Assets				
Cash and investments Taxes receivable	\$ 237,834,323 116,028,428	\$ 227,534,529 142,964,578	\$ 237,834,323 116,028,428	\$ 227,534,529 142,964,578
TOTAL ASSETS	\$ 353,862,751	\$ 370,499,107	\$ 353,862,751	\$ 370,499,107
<b>Liabilities</b> Due to other governmental units	\$ 353,862,751	\$ 370,499,107	\$ 353,862,751	\$ 370,499,107
TOTAL LIABILITIES	\$ 353,862,751	\$ 370,499,107	\$ 353,862,751	\$ 370,499,107
BOARD OF EDUCATION Assets				
Cash and investments	<u>\$ 443,019</u>	\$ 2,339	<u>-</u>	<u>\$ 445,358</u>
TOTAL ASSETS	\$ 443,019	\$ 2,339	<u>-</u>	\$ 445,358
<b>Liabilities</b> Due to other governmental units	\$ 443,019	\$ 2,339	\$ <u>-</u>	<b>\$</b> 445,358
TOTAL LIABILITIES	\$ 443,019	\$ 2,339	\$ <u>-</u>	<u>\$ 445,358</u>
BOARD OF HEALTH Assets				
Cash and investments	\$ 4,145,129	\$ 1,422,974	\$ <u>-</u>	\$ 5,568,103
TOTAL ASSETS	\$ 4,145,129	\$ 1,422,974	\$ <u>-</u>	\$ 5,568,103
Liabilities				
Due to other governmental units	\$ 4,145,129	\$ 1,422,974	<del>-</del>	\$ 5,568,103
TOTAL LIABILITIES	\$ 4,145,129	\$ 1,422,974	<del>-</del>	\$ 5,568,103
METROPOLITAN UNIFIED FIBER NETWORK CONSORTIUM Assets				
Cash and investments	\$ 228,529	<u>\$ 147,566</u> §	<u>-</u>	\$ 376,095
TOTAL ASSETS	\$ 228,529	\$ 147,566	\$ <u>-</u>	\$ 376,095
Liabilities  Due to other governmental units	\$ 228,529	\$ 147,566 <u>\$</u>	\$ <u>-</u>	\$ 376,095
TOTAL LIABILITIES	\$ 228,529	<u>\$ 147,566</u>	\$ <u>-</u>	\$ 376,095
TOTAL AGENCY Assets				
Cash and investments Taxes receivable	\$ 242,651,000 116,028,428	\$ 229,107,408 142,964,578	\$ 237,834,323 116,028,428	\$ 233,924,085 142,964,578
TOTAL ASSETS	\$ 358,679,428	\$ 372,071,986	\$ 353,862,751	\$ 376,888,663
Liabilities				
Due to other governmental units	\$ 358,679,428	\$ 372,071,986	\$ 353,862,751	\$ 376,888,663
TOTAL LIABILITIES	\$ 358,679,428	\$ 372,071,986	\$ 353,862,751	\$ 376,888,663

### COMBINING STATEMENT OF NET POSITION NONMAJOR COMPONENT UNITS As of December 31, 2015

	Business Improvement District			Olbrich Society and Foundation		Madison Public Library Foundation	Madison Parks Foundation			otal Nonmajor Component Units
ASSETS	•	00.075	•	0.400.445	•	4 005 000	•	0.040.700	•	10.070.750
Cash and investments	\$	39,975	\$	6,188,145	\$	1,995,929	\$	2,048,703	\$	10,272,752
Receivables		4.500		00.007						00.507
Accounts		4,500		22,027		-		-		26,527
Special assessments		270,305		-		-		-		270,305
Pledge receivable Inventories		-		392,506		515,259		30,000		937,765
		-		73,365 14.009		8.899		934		73,365
Prepaid items		20		50,370		4,347,293		63,828		23,862 4,461,491
Beneficial interest in assets held by MCF Capital assets		-		50,370		26,119		03,020		26,119
Accumulated depreciation		-		-		(23,654)		-		(23,654)
Total Assets	_	314,800	_	6,740,422	_	6,869,845		2,143,465	_	16,068,532
LIABILITIES		<u> </u>		0,1 10,1==		3,000,0.0			_	. 0,000,002
Accounts payable	\$	11,897	\$	71,296	\$	37,951	\$	9,736	\$	130,880
Accrued liabilities	Ψ	- 11,007	Ψ	7 1,230	Ψ	8,405	Ψ	87,126	Ψ	95,531
Total Liabilities		11,897	_	71,296	_	46,356	_	96,862	_	226,411
DEFERRED INFLOWS OF RESOURCES										
Unearned revenue		274,805		3,314		-		-		278,119
Total Deferred Inflows of Resources		274,805	_	3,314	_	-		-	_	278,119
NET POSITION										
Net investment in capital assets		-		-		2,465		-		2,465
Restricted for:										
Library		-		-		2,325,173		-		2,325,173
Parks		-		1,497,557		-		1,362,219		2,859,776
Unrestricted		28,098	_	5,168,255		4,495,851	_	684,384	_	10,376,588
TOTAL NET POSITION	\$	28,098	\$	6,665,812	\$	6,823,489	\$	2,046,603	\$	15,564,002

## COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION NONMAJOR COMPONENT UNITS For the Year Ended December 31, 2015

	-	Business provement District	Olbrich Society and Foundation	Madison Public Library Foundation	Madison Parks Foundation	Total Nonmajor Component Units
OPERATING REVENUES						
Special assessments	\$	266,936	\$ -	\$ -	\$ -	\$ 266,936
Charges for services		89,891	1,479,780	-	34,301	1,603,972
Grants and donations		40,904	1,114,246	1,317,614	1,087,628	3,560,392
Miscellaneous		7,045				7,045
Total Operating Revenues		404,776	2,594,026	1,317,614	1,121,929	5,438,345
OPERATING EXPENSES						
Operation and maintenance		402,805	2,206,654	1,246,981	489,029	4,345,469
Total Operating Expenses		402,805	2,206,654	1,246,981	489,029	4,345,469
Operating income		1,971	387,372	70,633	632,900	1,092,876
NONOPERATING REVENUES						
Investment income (loss)		711	(121,473)	61,690	(29,573)	(88,645)
Miscellaneous revenues		-	6,392	-	-	6,392
Total Nonoperating Revenue	_	711	(115,081)	61,690	(29,573)	(82,253)
Change in Net Position		2,682	272,291	132,323	603,327	1,010,623
NET POSITION - Beginning of Year		25,416	6,393,521	6,691,166	1,443,276	14,553,379
NET POSITION – END OF YEAR	\$	28,098	\$ 6,665,812	\$ 6,823,489	\$ 2,046,603	\$ 15,564,002

### STATEMENT OF NET POSITION AND GOVERNMENTAL COMPONENT UNIT BALANCE SHEET BUSINESS IMPROVEMENT DISTRICT As of December 31, 2015

	Imp	Business provement District	Adj	ustments_		atement of t Position
ASSETS Cash and investments	\$	39,975	\$	_	\$	39,975
Receivables	Ψ	33,373	Ψ		Ψ	33,373
Accounts receivable		4,500		-		4,500
Special assessments		270,305		-		270,305
Prepaid items		20				20
TOTAL ASSETS	\$	314,800	\$		\$	314,800
LIABILITIES						
Accounts payable	\$	11,897	\$	_	\$	11,897
Total Liabilities		11,897				11,897
DEFERRED INFLOWS OF RESOURCES						
Unearned revenue		274,805				274,805
Total Deferred Outflows of Resources		274,805				274,805
FUND BALANCE/NET POSITION Fund Balance						
Unassigned		28,098		(28,098)		<u>-</u>
Total Fund Balance		28,098		(28,098)		
Total Liabilities, Deferred Inflows of						
Resources, and Fund Balance	<u>\$</u>	314,800				
Net Position						
Unrestricted				28,098		28,098
TOTAL NET POSITION			\$	28,098	\$	28,098

### STATEMENT OF NET POSITION AND GOVERNMENTAL COMPONENT UNIT BALANCE SHEET BUSINESS IMPROVEMENT DISTRICT As of December 31, 2015

	Imp	Business provement District	Adj	ustments_		atement of t Position
ASSETS Cash and investments	\$	39,975	\$	_	\$	39,975
Receivables	Ψ	33,373	Ψ		Ψ	33,373
Accounts receivable		4,500		-		4,500
Special assessments		270,305		-		270,305
Prepaid items		20				20
TOTAL ASSETS	\$	314,800	\$		\$	314,800
LIABILITIES						
Accounts payable	\$	11,897	\$	_	\$	11,897
Total Liabilities		11,897				11,897
DEFERRED INFLOWS OF RESOURCES						
Unearned revenue		274,805				274,805
Total Deferred Outflows of Resources		274,805				274,805
FUND BALANCE/NET POSITION Fund Balance						
Unassigned		28,098		(28,098)		<u>-</u>
Total Fund Balance		28,098		(28,098)		
Total Liabilities, Deferred Inflows of						
Resources, and Fund Balance	<u>\$</u>	314,800				
Net Position						
Unrestricted				28,098		28,098
TOTAL NET POSITION			\$	28,098	\$	28,098

# STATEMENT OF ACTIVITIES AND GOVERNMENTAL COMPONENT UNIT REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUSINESS IMPROVEMENT DISTRICT For the Year Ended December 31, 2015

REVENUES	Imp	ousiness provement District	_Adjust	ments		atement of
	\$	266.026	φ		Φ	266.026
Special assessments	Ф	266,936	\$	-	\$	266,936
Charges for services		89,891		-		89,891
Investment income		711		-		711
Grants and donations		40,904		-		40,904
Miscellaneous		7,045				7,045
Total Revenues		405,487				405,487
EXPENDITURES/EXPENSES  Current  Planning and development		402,805		<u>-</u>		402,805
Excess (deficiency) of revenues over expenditures		2,682		(2,682)		-
Change in net position		-		2,682		2,682
FUND BALANCE/NET POSITION  Beginning of Year		25,416				25,416
END OF YEAR	\$	28,098	\$		\$	28,098

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - ACTUAL AND BUDGET BUSINESS IMPROVEMENT DISTRICT For the Year Ended December 31, 2015

	Original and Final Budget	Actual	Variance with Final Budget
REVENUES			
Special assessments	\$ 266,936	\$ 266,936	\$ -
Charges for services	100,312	89,891	(10,421)
Investment income	800	711	(89)
Grants and donations	43,350	40,904	(2,446)
Miscellaneous	7,820	7,045	(775)
Total Revenues	419,218	405,487	(13,731)
EXPENDITURES			
Audit fees	2,020	2,000	20
Management fees	163,980	140,797	23,183
Miscellaneous	4,050	589	3,461
Advertising/marketing	63,470	59,677	3,793
Maps	28,700	28,838	(138)
Map distribution	2,250	1,759	491
Trolley	5,100	5,982	(882)
Planters	43,422	43,422	-
Winter light program	18,000	16,799	1,201
Ambassadors	47,060	46,184	876
Gift certificates	3,500	2,304	1,196
BID website	7,000	7,720	(720)
Parking passes	3,120	3,380	(260)
Postage	4,200	3,109	1,091
TOS programming	42,000	40,245	1,755
Other	6,762		6,762
Total Expenditures	444,634	402,805	41,829
Net Change in Fund Balance	(25,416)	2,682	28,098
FUND BALANCE - Beginning of Year	25,416	25,416	
FUND BALANCE - END OF YEAR	<u>\$</u>	\$ 28,098	\$ 28,098

## SEWER REMEDIATION REVENUE BOND COVENANT For the Year Ended December 31, 2015

OPERATING REVENUES Charges for sewer services	\$ 32,845,454
OPERATING EXPENSES  Operation and maintenance for sewer service Depreciation for sewer  Total Operating Expenses	26,528,035 2,114,588 28,642,623
Sewer Net Operating Income	4,202,831
NONOPERATING REVENUES Investment income	344,709
OTHER ADJUSTMENTS	
Depreciation for sewer	2,114,588
NET SEWER REVENUES AVAILABLE FOR DEBT SERVICE	6,662,128
Landfill remediation net revenues	(188,224)
NET SEWER AND LANDFILL REVENUES AVAILABLE FOR DEBT SERVICE	\$ 6,473,904

Sewer revenue bonds are backed by sewer rates and landfill remediation fees.

### CAPITAL PROJECTS FUND

Capital Projects Fund is used to account for financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition or construction of equipment and/or major capital facilities and other capital assets.

<u>Special Assessments Improvements</u> – Accounts for long-term receivables associated with the city's Special Assessment Improvement Program.

<u>TIF Districts</u> – Accounts for expenditures outlined in the Tax Increment District (TID) project plans and related revenues and proceeds from long-term borrowing.

<u>Other Capital Projects</u> – Accounts for financial resources used for the acquisition or construction of equipment, facilities, and infrastructure.

## SCHEDULE OF BALANCE SHEET - CAPITAL PROJECTS As of December 31, 2015

			Ca	pital Projects						
		Special ssessments aprovements		TIF Districts		Other Capital Projects		Eliminations		Total Capital Projects Funds
ASSETS	æ	4 200 204	Φ	20 004 050	Φ	40.000.004	Φ		Φ.	E4 000 004
Cash and investments Taxes receivable	\$	4,306,381 4,619,516	\$	39,904,859 17,986,524	\$	10,026,961	\$	-	Ф	54,238,201 22,606,040
Accounts receivable		4,619,516		17,900,524		190,521		-		190,521
Special assessments		16,486,752		_		190,321		_		16,486,752
Accrued interest		10,400,732		816,517		_		_		816,517
Long-term loans receivable		11,181		1,323,278		_		_		1,334,459
Due from other governmental units		89,809		-,020,2.0		1,786,750		_		1,876,559
Due from other funds		-		-		13,223,012		(10,253,826)		2,969,186
Advances to other funds		972,178		-		-		-		972,178
Leases receivable		-		5,506,585		-		-		5,506,585
Inventories		-		=	_	1,014,203	_		_	1,014,203
TOTAL ASSETS	\$	26,485,817	\$	65,537,763	\$	26,241,447	\$	(10,253,826)	\$	108,011,201
LIABILITIES										
Accounts payable	\$	790	\$	12,370	\$	10,726,836	\$	=	\$	10,739,996
Due to other governmental units		18,081		-		-		-		18,081
Due to other funds		3,170,939		10,253,826	_		_	(10,253,826)		3,170,939
Total Liabilities	_	3,189,810		10,266,196	_	10,726,836	_	(10,253,826)		13,929,016
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenues		17,928,332		7,646,380		1,385,935		_		26,960,647
Unearned revenues		467,508		17,986,524		-		-		18,454,032
Total Deferred Inflows of Resources		18,395,840		25,632,904		1,385,935		-		45,414,679
FUND BALANCES										
Restricted		_		29,638,663		_		_		29,638,663
Assigned		4,900,167		20,000,000		14,128,676		- -		19,028,843
Total Fund Balances	_	4,900,167		29,638,663		14,128,676				48,667,506
Total Luna Dalances		7,000,107		20,000,000	_	17,120,070	_			<del>40,007,000</del>
TOTAL LIABILITIES, DEFERRED INFLOWS	æ	00 405 047	Φ.	05 507 700	Φ.	00 044 447	Φ	(40.050.000)	Φ.	400 044 004
OF RESOURCES, AND FUND BALANCE	\$	26,485,817	\$	65,537,763	\$	26,241,447	\$	(10,253,826)	\$	108,011,201

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - CAPITAL PROJECTS For the Year Ended December 31, 2015

		Capital Projects			
	Special Assessments Improvements	TIF Districts	Other Capital Projects	Eliminations	Total Capital Projects Funds
REVENUES					
Taxes	\$ -	\$ 13,759,032	\$ -	\$ -	\$ 13,759,032
Special assessments	6,510,649	-	-	-	6,510,649
Intergovernmental	-	629,030	5,740,701	-	6,369,731
Public charges for services	-	119,131	935,907	-	1,055,038
Investment income	322,312	196,932	(19,742)	-	499,502
Miscellaneous		531,957	1,131,662		1,663,619
Total Revenues	6,832,961	15,236,082	7,788,528		29,857,571
EXPENDITURES					
Current					
General government	-	-	3,385,493	-	3,385,493
Public safety	-	-	515,364	-	515,364
Public works	-	-	10,503,656	-	10,503,656
Planning and development	68,661	-	411,659	-	480,320
Culture and recreation	-	-	2,180,993	-	2,180,993
Capital Outlay	=	18,224,220	56,133,895	-	74,358,115
Debt Service					
Principal retirement	=	555,000	-	-	555,000
Interest and fiscal charges		494,401			494,401
Total Expenditures	68,661	19,273,621	73,131,060		92,473,342
Excess (deficiency) of revenues					
over expenditures	6,764,300	(4,037,539)	(65,342,532)		(62,615,771)
OTHER FINANCING SOURCES (USES)					
General obligation debt issued	=	13,345,000	52,407,278	-	65,752,278
Premium on debt issued	-	135,436	-	-	135,436
Sale of capital assets	-	1	1,288,001	-	1,288,002
Transfers in	-	-	12,451,546	(3,957,327)	8,494,219
Transfers out	(4,223,499)	(7,940,090)	(267,115)	3,957,327	(8,473,377)
Total Other Financing Sources (Uses)	(4,223,499)	5,540,347	65,879,710		67,196,558
Net Change in Fund Balances	2,540,801	1,502,808	537,178	-	4,580,787
FUND BALANCE - Beginning of Year	2,359,366	28,135,855	13,591,498		44,086,719
FUND BALANCE - END OF YEAR	\$ 4,900,167	\$ 29,638,663	\$ 14,128,676	\$ -	\$ 48,667,506

## INDEX TO THE STATISTICAL SECTION December 31, 2015

CONT	TENTS	<u>Page</u>
I.	Financial Trends  These schedules contain trend information to aid in the understanding of how the City's financial performance and well-being have changed over time.	151
II.	Revenue Capacity  These schedules offer information about the City's most significant revenue source, its property tax.	160
III.	Debt Capacity  These schedules present information about the affordability of the City's current levels of outstanding debt and ability to issue additional debt in the future.	164
IV.	Demographic and Economic Information  These schedules contain demographic and economic indicators about the environment within which the City's financial activities take place.	172
V.	Operating Information  These schedules include service and infrastructure data about how the information in the City's financial report relates to the services the City provides and activities it performs.	174

Sources: Unless otherwise noted, the information in these schedules is derived from the annual financial reports for the relevant year.

Table 1

### NET POSITION BY COMPONENT Last Ten Fiscal Years

	Fiscal Year									
Functions/Programs	2015	2014	2013	2012						
Governmental Activities										
Net investment in capital assets	\$ 686,732,418	\$ 697,100,797	\$ 669,740,170	\$ 648,240,698						
Restricted	130,519,817	96,845,672	102,065,176	116,189,017						
Unrestricted (deficit)	24,198,147	(11,365,460)	(15,122,827)	(15,294,186)						
Total Governmental Activities Net Position	841,450,382	782,581,009	756,682,519	749,135,529						
Business-type Activities										
Net investment capital assets	449,895,013	439,940,358	425,067,257	424,324,445						
Restricted	17,878,796	9,239,578	7,321,422	6,237,712						
Unrestricted	67,862,809	58,556,914	51,792,342	43,824,494						
Total Business-type Activities Net Position	535,636,618	507,736,850	484,181,021	474,386,651						
Primary Government										
Net investment capital assets	1,136,627,431	1,137,041,155	1,094,807,427	1,072,565,143						
Restricted	148,398,613	106,085,250	109,386,598	122,426,729						
Unrestricted	92,060,956	47,191,454	36,669,515	28,530,308						
Total Primary Government Net Position	\$ 1,377,087,000	\$ 1,290,317,859	\$ 1,240,863,540	\$ 1,223,522,180						

### NET POSITION BY COMPONENT Last Ten Fiscal Years

			Fisca	al Year				
 2011		2010	 2009		2008	_	2007	 2006
\$ 629,377,433 136,122,589 (9,322,438) 756,177,584	\$	590,604,246 106,311,824 26,308,915 723,224,985	\$ 566,794,764 106,795,490 28,739,587 702,329,841	\$	589,911,530 102,647,126 14,742,776 707,301,432	\$	582,792,111 103,178,315 16,082,243 702,052,669	\$ 543,227,427 96,336,701 23,057,690 662,621,818
 420,562,727 5,577,351 31,725,610 457,865,688	_	409,528,718 4,845,148 29,511,183 443,885,049	 396,537,846 10,156,220 18,597,330 425,291,396		370,675,278 24,158,259 16,370,914 411,204,451		362,338,308 24,682,802 15,777,717 402,798,827	 344,747,804 18,665,386 21,571,753 384,984,943
 1,049,940,160 141,699,940 22,403,172		1,000,132,964 111,156,972 55,820,098	 963,332,610 116,951,710 47,336,917		960,586,808 126,805,385 31,113,690		945,130,419 127,861,117 31,859,960	 887,975,231 115,002,087 44,629,443
\$ 1,214,043,272	\$	1,167,110,034	\$ 1,127,621,237	\$	1,118,505,883	\$	1,104,851,496	\$ 1,047,606,761

### CHANGES IN NET POSITION Last Ten Fiscal Years

	Fiscal Year								
Primary Covernment	2015	2014	2013	2012					
Primary Government									
Expenses									
Governmental Activities	\$ 32,364,752 <sup>1</sup>	\$ 2.121.656	\$ 2.255.651	\$ 1.958.254					
General government	\$ 32,304,752	, ,	,,	. ,,					
Administration	407 000 407	22,848,442	20,687,499	21,669,949					
Public safety	127,693,407	115,721,627 73,923,377	113,255,320	112,216,449 74,174,346					
Public works and transportation	76,018,961	13,923,311	81,105,591	74,174,340					
Public facilities	40,000,070	- - 07 00E 404	F7 404 040	40.644.044					
Planning and development	48,069,978	67,065,104	57,401,249	49,614,211					
Culture and recreation	40,131,614 <sup>2</sup>	17,345,247	14,714,621	11,117,422					
Interest and fiscal charges	8,521,134	8,527,351	11,180,783	9,513,832					
Total Governmental Activities Expenses	332,799,846	307,552,804	300,600,714	280,264,463					
Business-type Activities									
Water	26,845,428	25,954,120	25,549,223	22,947,444					
Sewer	32,799,172	30,879,641	29,045,341	26,668,531					
Stormwater	13,176,054	12,341,348	11,978,662	10,534,871					
Parking utility	9,070,059	9,326,944	9,023,631	8,793,504					
Transit	61,721,601	61,402,871	58,787,093	57,339,818					
Convention center	9,311,942	10,252,087	10,093,985	9,175,872					
Golf courses	2,835,591	2,861,549	2,909,508	2,312,548					
Total Business-type Activities Expenses	155,759,847	153,018,560	147,387,443	137,772,588					
Total Primary Government Expenses	\$ 488,559,693	\$ 460,571,364	\$ 447,988,157	\$ 418,037,051					
Dr. seers Dr. seers									
Program Revenues									
Governmental Activities									
Charges for Services	¢ 4.007.040 1	<b>6</b> 0.044.007	¢ 0.000.400	¢ 0.000.503					
General government/Administration	\$ 1,327,316 <sup>1</sup>	\$ 3,044,967	\$ 3,099,468	\$ 2,820,507					
Public safety	15,283,825	13,034,385	13,457,460	12,399,734					
Public works and transportation	3,337,537	12,098,555	8,237,731	6,636,579					
Planning and development	10,717,502	3,455,614	3,522,503	2,707,851					
Culture and recreation	3,189,570 <sup>2</sup>	592,074	561,459	517,407					
Operating Grants and Contributions	18,037,173	13,328,609	15,023,919	12,846,011					
Capital Grants and Contributions	24,293,877 76,186,800	41,419,302 86,973,506	30,504,459 74,406,999	27,111,813 65,039,902					
Total Governmental Activities Program Revenues	76,186,800	60,973,300	74,400,999	65,039,902					
Business-type Activities									
Charges for Services									
Water	29,513,563	29,866,020	28,922,282	29,945,988					
Sewer	32,845,454	33,241,202	30,909,466	30,558,613					
Stormwater	14,586,406	14,423,757	13,723,265	13,287,899					
Parking utility	13,660,478	13,361,272	12,320,855	11,494,828					
Transit	18,045,485	18,010,975	17,468,166	16,515,060					
Convention center	4,686,368	4,359,290	4,595,060	4,263,591					
Golf courses	3,052,335	2,652,013	2,676,118	2,136,428					
(Continued on Page 155)									

#### CHANGES IN NET POSITION Last Ten Fiscal Years

Fiscal Year												
2011	2010	2009	2008	2007	2006							
\$ 1,628,722	\$ 3,031,324	\$ 4,684,496	\$ 4,267,988	\$ 4,236,032	\$ 9,392,623							
18,430,102	15,616,895	17,922,211	17,676,747	15,302,124	14,587,056							
112,037,179	110,164,913	99,968,369	99,942,227	95,408,275	84,798,025							
65,272,682	69,860,451	67,619,640 542,149	55,837,916 614,871	50,562,349 417,051	43,918,076 468,070							
59,025,231	60,099,632	60,768,968	73,243,931	59,495,322	45,921,582							
10,280,021	8,693,307	12,703,878	12,312,649	12,155,464	12,989,161							
9,642,365	10,528,055	9,974,803	9,810,633	8,845,241	9,463,968							
276,316,302	277,994,577	274,184,514	273,706,962	246,421,858	221,538,561							
23,378,337	22,103,679	21,208,394	20,188,551	18,818,443	16,699,460							
27,106,624	25,036,162	27,064,610	23,822,227	21,801,684	21,005,970							
10,286,533	9,507,140	10,480,943	8,803,596	7,515,068	7,404,717							
8,740,316	8,298,771	8,432,887	8,791,576	8,172,718	7,729,816							
58,094,848	56,286,549	55,297,721	53,665,850	51,013,867	49,902,676							
9,078,108	9,280,186	8,864,403	9,604,296	9,167,594	8,935,092							
2,262,318	2,090,489	2,073,999	2,348,127	2,386,624	2,295,816							
138,947,084	132,602,976	133,422,957	127,224,223	118,875,998	113,973,547							
\$ 415,263,386	\$ 410,597,553	\$ 407,607,471	\$ 400,931,185	\$ 365,297,856	\$ 335,512,108							
A 4045007	\$ 2,453,263	\$ 2,305,517	\$ 2,257,139	\$ 2,332,635	\$ 2,260,072							
\$ 4,815,287				10,938,357	11,129,609							
12,075,521	12,508,667	11,380,373	10,964,762									
12,075,521 6,909,956	5,994,781	8,396,892	5,249,073	8,370,425	7,866,696							
12,075,521 6,909,956 2,231,039	5,994,781 2,151,830	8,396,892 2,996,539	5,249,073 4,289,283	6,359,008	5,742,201							
12,075,521 6,909,956 2,231,039 1,363,708	5,994,781 2,151,830 1,949,805	8,396,892 2,996,539 2,076,320	5,249,073 4,289,283 2,172,699	6,359,008 2,208,702	5,742,201 2,174,578							
12,075,521 6,909,956 2,231,039 1,363,708 13,288,699	5,994,781 2,151,830 1,949,805 11,740,758	8,396,892 2,996,539 2,076,320 11,287,052	5,249,073 4,289,283 2,172,699 17,001,057	6,359,008 2,208,702 10,616,849	5,742,201 2,174,578 12,004,360							
12,075,521 6,909,956 2,231,039 1,363,708 13,288,699 34,014,931	5,994,781 2,151,830 1,949,805 11,740,758 34,462,428	8,396,892 2,996,539 2,076,320 11,287,052 21,594,063	5,249,073 4,289,283 2,172,699 17,001,057 26,311,975	6,359,008 2,208,702 10,616,849 45,071,858	5,742,201 2,174,578 12,004,360 43,568,840							
12,075,521 6,909,956 2,231,039 1,363,708 13,288,699	5,994,781 2,151,830 1,949,805 11,740,758	8,396,892 2,996,539 2,076,320 11,287,052	5,249,073 4,289,283 2,172,699 17,001,057	6,359,008 2,208,702 10,616,849	5,742,201 2,174,578 12,004,360							
12,075,521 6,909,956 2,231,039 1,363,708 13,288,699 34,014,931 74,699,141	5,994,781 2,151,830 1,949,805 11,740,758 34,462,428 71,261,532	8,396,892 2,996,539 2,076,320 11,287,052 21,594,063 60,036,756	5,249,073 4,289,283 2,172,699 17,001,057 26,311,975 68,245,988	6,359,008 2,208,702 10,616,849 45,071,858 85,897,834	5,742,201 2,174,578 12,004,360 43,568,840 84,746,356							
12,075,521 6,909,956 2,231,039 1,363,708 13,288,699 34,014,931 74,699,141	5,994,781 2,151,830 1,949,805 11,740,758 34,462,428 71,261,532	8,396,892 2,996,539 2,076,320 11,287,052 21,594,063 60,036,756	5,249,073 4,289,283 2,172,699 17,001,057 26,311,975 68,245,988	6,359,008 2,208,702 10,616,849 45,071,858 85,897,834	5,742,201 2,174,578 12,004,360 43,568,840 84,746,356							
12,075,521 6,909,956 2,231,039 1,363,708 13,288,699 34,014,931 74,699,141 28,100,283 29,977,230	5,994,781 2,151,830 1,949,805 11,740,758 34,462,428 71,261,532 26,682,887 27,652,056	8,396,892 2,996,539 2,076,320 11,287,052 21,594,063 60,036,756 21,949,406 23,640,454	5,249,073 4,289,283 2,172,699 17,001,057 26,311,975 68,245,988	6,359,008 2,208,702 10,616,849 45,071,858 85,897,834 18,583,654 23,163,639	5,742,201 2,174,578 12,004,360 43,568,840 84,746,356							
12,075,521 6,909,956 2,231,039 1,363,708 13,288,699 34,014,931 74,699,141 28,100,283 29,977,230 12,826,835	5,994,781 2,151,830 1,949,805 11,740,758 34,462,428 71,261,532 26,682,887 27,652,056 11,536,491	8,396,892 2,996,539 2,076,320 11,287,052 21,594,063 60,036,756 21,949,406 23,640,454 10,413,924	5,249,073 4,289,283 2,172,699 17,001,057 26,311,975 68,245,988 20,306,548 22,218,261 9,318,178	6,359,008 2,208,702 10,616,849 45,071,858 85,897,834 18,583,654 23,163,639 8,405,471	5,742,201 2,174,578 12,004,360 43,568,840 84,746,356 17,673,078 21,674,322 6,789,154							
12,075,521 6,909,956 2,231,039 1,363,708 13,288,699 34,014,931 74,699,141 28,100,283 29,977,230 12,826,835 11,173,228	5,994,781 2,151,830 1,949,805 11,740,758 34,462,428 71,261,532 26,682,887 27,652,056 11,536,491 11,043,036	8,396,892 2,996,539 2,076,320 11,287,052 21,594,063 60,036,756 21,949,406 23,640,454 10,413,924 10,103,591	5,249,073 4,289,283 2,172,699 17,001,057 26,311,975 68,245,988 20,306,548 22,218,261 9,318,178 9,721,331	6,359,008 2,208,702 10,616,849 45,071,858 85,897,834 18,583,654 23,163,639 8,405,471 10,048,848	5,742,201 2,174,578 12,004,360 43,568,840 84,746,356 17,673,078 21,674,322 6,789,154 9,569,612							
12,075,521 6,909,956 2,231,039 1,363,708 13,288,699 34,014,931 74,699,141 28,100,283 29,977,230 12,826,835	5,994,781 2,151,830 1,949,805 11,740,758 34,462,428 71,261,532 26,682,887 27,652,056 11,536,491	8,396,892 2,996,539 2,076,320 11,287,052 21,594,063 60,036,756 21,949,406 23,640,454 10,413,924	5,249,073 4,289,283 2,172,699 17,001,057 26,311,975 68,245,988 20,306,548 22,218,261 9,318,178	6,359,008 2,208,702 10,616,849 45,071,858 85,897,834 18,583,654 23,163,639 8,405,471	5,742,201 2,174,578 12,004,360 43,568,840 84,746,356 17,673,078 21,674,322 6,789,154							

	Fiscal Year								
	2015	2014	2013	2012					
Program Revenues (Continued from Page 153)									
Business-type Activities									
Operating Grants and Contributions Capital Grants and Contributions	\$ 27,087,906 13,694,134	\$ 26,399,858 18,075,551	\$ 25,915,025 7,746,128	\$ 25,697,964 8,431,763					
Total Business-type Activities Program Revenues	157,172,129	160,389,938	144,276,365	142,332,134					
Total Primary Government Program Revenues	\$ 233,358,929	\$ 247,363,444	\$ 218,683,364	\$ 207,372,036					
Net (Expense)/Revenue									
Governmental activities	\$ (256,613,046)	\$ (220,579,298)	\$ (226,193,715)	\$ (215,224,561)					
Business-type activities	1,412,282	7,371,378	(3,111,078)	4,559,546					
Total Primary Government Net (Expense)/Revenue	\$ (255,200,764)	\$ (213,207,920)	\$ (229,304,793)	\$ (210,665,015)					
Governmental Activities									
Taxes Property taxes, levied for general purposes	\$ 188,040,216	\$ 182,858,993	\$ 179,480,708	\$ 174,282,292					
Property taxes, levied for the library	15,453,334	14,513,083	13,839,511	12,136,283					
Property taxes, levied for TIF districts	13,759,032	11,939,533	10,134,337	9,272,236					
Other taxes	15,261,034	13,606,870	12,240,012	11,376,162					
Intergovernmental revenues not restricted,									
to specific programs	24,058,453	25,723,753	24,711,209	24,911,463					
Investment income Miscellaneous	2,804,384 5,193,375	4,914,140 4,605,664	(673,893) 4,402,902	3,520,843 7,323,422					
Gain on sale of assets	1,351,317	3,659,078	1,944,748	1,476,149					
	(11,550,524)	(15,343,326)	(12,338,829)	(10,555,966)					
Transfers, internal  Total Governmental Activities General Revenues	254,370,621	246,477,788	233,740,705	233,742,884					
Business-type Activities									
Investment income	838,752	878,504	393,470	576,275					
Miscellaneous	498,258	490,977	1,951,480	466,458					
Gain on forgiveness of debt	-	-	-	-					
Gain (loss) on sale of assets	(1,080,767)	370,450	(1,778,331)	362,718					
Transfers, internal	11,550,524	15,343,326	12,338,829	10,555,966					
Total Business-type Activities General Revenues	11,806,767	17,083,257	12,905,448	11,961,417					
Total Primary Government General Revenue	\$ 266,177,388	\$ 263,561,045	\$ 246,646,153	\$ 245,704,301					
Change in Net Position,									
Before Special and Extraordinary Items	¢ (0.040.405)	<b>©</b> 05 000 400	<b>A</b> 7.540.000	r 40 540 000					
Governmental activities	\$ (2,242,425)	\$ 25,898,490	\$ 7,546,990 9,794,370	\$ 18,518,323					
Business-type activities	13,219,049	24,454,635	9,794,370	16,520,963					
Total Primary Government Change in Net Position,									
Before Special and Extraordinary Items	\$ 10,976,624	\$ 50,353,125	\$ 17,341,360	\$ 35,039,286					
Special and Extraordinary Items Governmental activities									
Special item - loan allowances		<del>-</del>	<del>_</del>	(25,560,378)					
Change in Net Position,									
After Special and Extraordinary Items Governmental activities	¢ (2.242.425)	\$ 25,898,490	\$ 7,546,990	\$ (7.042.055)					
	\$ (2,242,425) 13,219,049	\$ 25,898,490 24,454,635	\$ 7,546,990 9,794,370	\$ (7,042,055) 16,520,963					
Business-type activities  Total Primary Government Change in Net Position,	.0,210,040	2 1,101,000	5,704,070	. 3,020,000					
After Special and Extraordinary Items	\$ 10,976,624	\$ 50,353,125	\$ 17,341,360	\$ 9,478,908					

 $<sup>^{\</sup>rm 1}$  - Administration is now included within General government.  $^{\rm 2}$  - Parks is now included within Culture and recreation.

		Fisca	l Year		
2011	2010	2009	2008	2007	2006
\$ 26,941,035 11,061,134	\$ 27,101,036 14,566,485	\$ 26,134,472 19,023,645	\$ 25,542,393 13,182,200	\$ 23,970,612 18,812,482	\$ 23,182,850 18,042,911
142,410,780	140,187,924	131,687,884	120,266,927	121,907,978	114,429,908
\$ 217,109,921	\$ 211,449,456	<u>\$ 191,724,640</u>	<u>\$ 188,512,915</u>	\$ 207,805,812	\$ 199,176,264
\$ (201,617,161) 3,463,696	\$ (206,733,045) 7,584,948	\$ (214,147,758) (1,735,073)	\$ (205,460,974) (6,957,296)	\$ (160,524,024) 3,031,980	\$ (136,792,205) 456,361
\$ (198,153,465)	\$ (199,148,097)	\$ (215,882,831)	\$ (212,418,270)	\$ (157,492,044)	\$ (136,335,844)
\$ 167,260,333 12,383,292 10,664,746 11,011,045	\$ 161,524,371 12,165,259 10,578,010 10,097,061	\$ 153,277,841 11,798,733 8,988,283 9,211,882	\$ 141,633,208 11,113,220 18,673,852 10,201,505	\$ 133,037,064 9,966,911 16,485,423 9,873,167	\$ 126,514,702 9,476,299 13,782,406 8,563,750
26,922,649 6,790,404 8,515,647 305,290	25,954,536 4,145,004 12,604,300	27,426,172 6,244,778 7,009,475	27,270,698 7,926,950 7,298,982	25,593,145 13,753,209 9,516,784	24,792,538 13,408,204 7,365,605 417,814
(9,283,646) 234,569,760	(9,440,352) 227,628,189	(14,780,997) 209,176,167	(13,408,678) 210,709,737	(10,109,860) 208,115,843	(9,642,254) 194,679,064
701,957 309,416	632,378 51,455	785,961 63,056	1,599,920 342,737 11,585	2,012,291 274,096	1,992,371 218,804
221,924 9,283,646 10,516,943	884,520 9,440,352 11,008,705	192,004 14,780,997 15,822,018	13,408,678 15,362,920	130,582 10,109,860 12,526,829	75,190 9,642,254 11,928,619
\$ 245,086,703	\$ 238,636,894	\$ 224,998,185	\$ 226,072,657	\$ 220,642,672	\$ 206,607,683
\$ 32,952,599 13,980,639	\$ 20,895,144 18,593,653	\$ (4,971,591) 14,086,945	\$ 5,248,763 8,405,624	\$ 47,591,819 15,558,809	\$ 57,886,859 12,384,980
\$ 46,933,238	\$ 39,488,797	\$ 9,115,354	\$ 13,654,387	\$ 63,150,628	\$ 70,271,839
\$ 32,952,599 13,980,639	\$ 20,895,144 18,593,653	\$ (4,971,591) 14,086,945	\$ 5,248,763 8,405,624	\$ 47,591,819 15,558,809	\$ 57,886,859 12,384,980
\$ 46,933,238	\$ 39,488,797	\$ 9,115,354	\$ 13,654,387	\$ 63,150,628	\$ 70,271,839

Table 3

### FUND BALANCES, GOVERNMENTAL FUNDS Last Ten Fiscal Years

	 Fiscal Year															
	 2015		2014		2013		2012		2011 1		2010	 2009	_	2008	 2007	 2006
General Fund Nonspendable Assigned Unassigned Reserved	\$ 8,729,033 7,479,909 38,428,656	\$	8,222,830 8,877,458 39,157,966	\$	8,146,653 13,064,529 38,581,069	\$	9,145,781 14,065,149 42,820,297	\$	9,231,767 14,803,973 39,891,934	\$	- - - 11,016,262	\$ - - - 16,464,954	\$	- - 13,565,714	\$ - - 12,408,518	\$ - - - 8,969,452
Unreserved Total General Fund	\$ 54,637,598	\$	56,258,254	\$	59,792,251	\$	66,031,227	\$	63,927,674	\$	33,728,720 44,744,982	\$ 27,778,580 44,243,534	\$	32,574,346 46,140,060	\$ 32,964,631 45,373,149	\$ 34,967,435 43,936,887
All Other Governmental Funds Nonspendable Restricted Committed Assigned Unassigned (deficit) Reserved Unreserved, reported in: Special revenue funds Capital projects funds Total All Other Governmental Fund	\$ 636,096 73,582,930 4,552,377 19,028,843	\$	909,569 80,105,535 3,103,793 9,211,062 (1,300,500) - - - 92,029,459	\$	819,224 87,534,586 3,620,218 11,133,474 (1,785,658)	\$	780,307 92,993,807 3,554,712 10,039,158 (1,930,941) - - - 105,437,043	\$	753,980 84,978,274 3,529,971 5,688,602 (3,182,091) - - - 91,768,736	\$	83,242,816 28,888,434 12,496,924 124,628,174	\$ 54,296,424 27,871,797 26,526,763 108,694,984	\$	41,740,489 31,906,557 15,741,521 89,388,567	\$ 35,930,965 37,880,968 25,140,468 98,952,401	\$ 36,296,134 31,829,861 25,649,731 93,775,726
Total Fund Balances	\$ 152,437,844	\$	148,287,713	\$	161,114,095	\$	171,468,270	\$	155,696,410	\$	169,373,156	\$ 152,938,518	\$	135,528,627	\$ 144,325,550	\$ 137,712,613

¹ - The City implemented Governmental Accounting Standards Board Statement No. 54 (GASB 54) for the fiscal year 2011. No prior year data exists for new fund balance definitions.

### CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS Last Ten Fiscal Years

		F	iscal Year	
	2015	2014	2013	2012
Revenues				
Taxes	\$ 232,513,616	\$ 222,918,478	\$ 215,694,569	\$ 207,066,973
Special assessments	6,510,649 1	3,555,076	3,433,496	3,253,150
Intergovernmental	48,120,548	42,048,795	42,699,076	45,199,898
Licenses and permits	6,975,916	5,563,190	5,694,748	5,060,653
Fines and forfeitures	7,012,225	6,583,550	7,003,338	7,116,451
Public charges for services	23,560,642	12,349,216	11,674,054	10,241,783
Investment income (loss)	2,750,270	4,712,405	(928,585)	4,246,576
Grants and donations	326,485	691,517	2,875,771	4,810,756
Miscellaneous	5,017,982	11,606,825	14,295,196	12,524,831
Total Revenues	332,788,333	310,029,052	302,441,663	299,521,071
expenditures				
Current				
General government	30,180,556	4,790,434	1,645,978	1,367,452
Administration	_ 2	21,328,316	19,942,313	19,827,118
Public safety	121,413,860	114,952,846	113,057,244	110,238,776
Public works	45,448,660	56,788,138	55,384,932	45,844,762
Culture, recreation, and education	32,842,736	13,275,660	12,533,252	11,539,516
Planning and development	29,073,026	34,043,194	34,687,925	41,005,823
Capital outlay	74,653,601	57,605,100	58,901,304	59,618,224
Debt service				
Principal retirement	53,233,284	47,826,378	47,589,243	40,480,575
Interest and fiscal charges	11,247,273	10,959,890	11,439,196	10,721,148
Total Expenditures	398,092,996	361,569,956	355,181,387	340,643,394
reficiency of revenues over expenditures	(65,304,663)	(51,540,904)	(52,739,724)	(41,122,323
Other Financing Sources (Uses)				
General obligation debt issued	66,802,278	42,529,234	48,926,937	61,134,431
Refunding debt issued	6,698,966	-	· · ·	
Premium on debt issued	4,865,460	4,757,647	4,172,560	5,578,933
Discount on debt issued	<u>-</u>	-	-	-
Payment to refunding escrow	-	-	-	-
Capital lease issued	-	-	-	-
Sale of capial assets	1,351,317	3,659,078	1,944,748	1,476,149
Transfers in	74,112,020	73,033,560	72,023,687	57,514,330
Transfers out	(84,375,247)	(85,264,997)	(84,682,383)	(68,809,660
Contribution from other districts	-	-	-	-
Contribution to other districts				
Total Other Financing Sources (Uses)	69,454,794	38,714,522	42,385,549	56,894,183
• , ,	\$ 4,150,131	\$ (12,826,382)	<u>\$ (10,354,175)</u>	\$ 15,771,860
Net Change in Fund Balances  Debt service as a percentage of noncapital expenditures	\$ 4,150,131 18.9% <sup>3</sup>	\$ (12,826,382) 19.1% <sup>3</sup>	\$ (10,354,175) 19.1% <sup>3</sup>	<u>\$ 15,771,8</u>

Double the number of assessment fund districts were finalized than in previous years.
 Administration is now part of General government expenditures
 Prior years do not include non-capitalized portion of Capital Outlay

### CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS Last Ten Fiscal Years

2011	2010	2009	2008	2007	2006
\$ 201,319,416	\$ 194,362,724	\$ 183,243,330	\$ 181,563,946	\$ 169,182,614	\$ 158,412,372
3,263,682	2,286,075	3,589,902	2,466,783	2,962,336	2,519,440
46,963,955	45,808,346	44,709,308	45,404,640	43,418,016	46,627,813
4,253,595	3,949,572	4,036,108	4,541,445	6,547,559	6,663,428
7,045,657	6,960,334	6,675,342	6,477,070	6,731,276	6,711,849
11,452,879	11,196,600	9,682,909	10,276,114	10,575,403	9,053,704
6,857,819	4,154,120	6,197,684	8,036,536	13,665,435	12,920,515
1,626,299	187,920	517,260	591,002	730,236	2,055,638
9,635,933	14,110,755	10,024,482	12,845,101	14,928,092	11,723,636
292,419,235	283,016,446	268,676,325	272,202,637	268,740,967	256,688,395
1,578,022	1,602,350	1,532,210	1,236,787	1,429,189	2,783,977
21,637,641	20,050,001	19,779,620	18,080,794	16,293,710	14,691,495
109,742,533	106,680,652	101,011,574	97,536,798	92,237,876	86,005,648
45,573,125	46,410,443	48,028,306	47,331,273	44,807,766	38,673,118
20,859,087	12,203,829	-	-	-	45.040.00
30,589,064	43,939,467	59,776,891	54,614,672	49,615,824	45,619,097
56,772,151	53,358,456	40,515,037	63,123,017	44,949,555	44,128,206
73,992,362	32,874,536	30,803,065	28,806,368	24,676,824	24,961,260
11,183,708	10,449,318	10,272,288	9,394,114	8,491,403	8,956,008
371,927,693	327,569,052	311,718,991	320,123,823	282,502,147	265,818,809
(79,508,458)	(44,552,606)	(43,042,666)	(47,921,186)	(13,761,180)	(9,130,414
63,251,325	48,465,296	52,399,673	51,405,117	33,803,486	22,097,500
	51,520,000	43,915,000	- -	<u>-</u>	
10,470,265	4,017,287	1,753,542	875,162	757,427	293,139
-	(05 000 407)	(0.4.700.740)	-	-	
-	(35,098,167)	(24,720,713)	-	-	440.40
-	-	-	-	-	119,100
-	-	45 004 040	40.007.000	40.740.000	44 040 45
55,806,794	52,141,807	45,001,940	48,687,088	43,746,623	41,246,453
(63,696,672)	(60,058,979)	(57,896,885)	(61,843,104)	(57,933,419)	(53,312,95
-	-	<b>-</b>	-	-	1,300,000
<del></del>	<del>-</del>	<del></del>	<del>-</del>	<del></del>	(1,300,000
65,831,712	60,987,244	60,452,557	39,124,263	20,374,117	10,443,241
\$ (13,676,746)	\$ 16,434,638	\$ 17,409,891	\$ (8,796,923)	\$ 6,612,937	\$ 1,312,827
27.0%	15.8%	14.9%	13.8%	14.0%	15.3%

Table 5

## ASSESSED AND ACTUAL VALUE OF TAXABLE PROPERTY Last Ten Fiscal Years

(in thousands)								Total	Less: TIF	Total Taxable	Total Direct		Ratio
Fiscal Year	Levy Year	Real Property				Personal <u>Property</u>	Assessed Value	Increment Value <sup>2</sup>	Assessed <u>Value</u>	Tax <u>Rate</u>	Equalized <u>Value</u>	of Assessed to Equalized <sup>3</sup>	
		Residential	Commercial	Manufacturing	Agricultural 1	Other							
2015	2014	\$ 14,173,658	\$ 7,771,527	\$ 249,364	\$ 5,187	\$ 15,683	\$ 724,252	\$ 22,939,671	\$ 716,741	\$ 22,222,930	\$ 9.48	\$ 23,685,668	96.9 %
2014	2013	13,636,868	7,347,451	247,797	6,661	16,225	703,178	21,958,180	551,556	21,406,624	9.50	22,710,892	96.7
2013	2012	13,223,785	7,118,629	268,622	5,495	14,782	719,138	21,350,451	461,115	20,889,336	9.30	21,853,251	97.7
2012	2011	13,320,053	6,884,721	258,751	5,813	15,306	709,680	21,194,324	401,116	20,793,208	8.81	21,697,081	97.7
2011	2010	13,692,160	6,866,172	273,292	5,848	12,778	718,844	21,569,094	382,688	21,186,406	8.43	21,965,222	98.2
2010	2009	13,829,410	6,872,197	268,163	5,269	11,562	765,031	21,751,632	456,274	21,295,358	7.89	22,212,096	97.9
2009	2008	14,100,296	7,353,268	269,595	1,930	14,060	762,347	22,501,496	476,986	22,024,510	7.50	23,131,429	97.3
2008	2007	14,650,450	6,803,581	273,238	2,084	9,854	733,503	22,472,710	424,974	22,047,736	7.32	23,105,475	97.3
2007	2006	14,330,014	6,463,531	287,307	1,283	9,069	647,478	21,738,682	883,902	20,854,780	7.21	22,309,635	97.4
2006	2005	13,656,652	6,065,350	281,995	1,030	2,219	618,930	20,626,176	778,065	19,848,111	7.47	21,219,004	97.2

Source: Statement of Assessment for the City of Madison

<sup>&</sup>lt;sup>1</sup> - Total Assessed Value does not include exempt properties. The City of Madison Assessor's Office does not assess property classified as exempt.

<sup>&</sup>lt;sup>2</sup> - TIF assessments are taxable only to the districts

<sup>&</sup>lt;sup>3</sup> - Assessment ratio is calculated by the State of Wisconsin Equalization Board

Table 6

CITY OF MADISON

DIRECT AND OVERLAPPING PROPERTY TAX RATES

Last Ten Fiscal Years

	City [	Direct Rates			Overlapping Rates				
Fiscal <u>Year</u>	<u>Library</u>	General <u>Fund</u>	Total <u>Direct</u>	Madison School <u>District</u> <sup>1</sup>	Dane <u>County</u>	State of Wisconsin	Madison Area Technical College		
2015	\$ 0.72	\$ 8.77	\$ 9.48	\$ 12.38	\$ 3.02	\$ 0.18	\$ 0.97		
2014	0.69	8.81	9.50	12.16	2.97	0.17	1.89		
2013	0.67	8.65	9.30	11.80	2.87	0.17	1.86		
2012	0.57	8.24	8.81	11.35	2.73	0.17	1.74		
2011	0.58	7.85	8.43	11.31	2.59	0.17	1.51		
2010	0.55	7.34	7.89	10.47	2.43	0.17	1.35		
2009	0.54	6.96	7.50	10.08	2.24	0.17	1.25		
2008	0.53	6.79	7.32	10.34	2.24	0.17	1.23		
2007	0.50	6.71	7.21	10.30	2.34	0.18	1.25		
2006	0.52	6.95	7.47	10.73	2.46	0.19	1.30		

Source: Annual City of Madison Adopted Operating Budget

<sup>&</sup>lt;sup>1</sup> - This rate is only for the Madison Metropolitan School District.

Table 7

# PRINCIPAL PROPERTY TAX PAYERS Prior Year and Ten Years Ago

			2014		2005		
		Taxable		Percentage of Total City Taxable	Taxable		Percentage of Total City Taxable
		Assessed		Assessed	Assessed		Assessed
Taxpayer		<u>Value</u>	<u>Rank</u>	<u>Value</u>	<u>Value</u>	Rank	<u>Value</u>
Madison Joint Venture	\$	189,485,700	1	0.86 %	\$ 173,021,700	2	0.92 %
Urban Land Interest		166,017,100	2	0.76 %			0.00 %
American Family Insurance		163,933,000	3	0.75 %	175,968,800	1	0.93 %
Stephen D Brown Properties		150,011,200	4	0.68 %			0.00 %
McCormick/Soderholm Properties		134,853,800	5	0.61 %			0.00 %
Wingra Building Group/Dean Medical Center		125,677,200	6	0.57 %	75,388,900	5	0.40 %
Covance Laboratories		114,774,000	7	0.52 %	59,925,800	7	0.32 %
Gialamas Company		104,599,800	8	0.48 %			0.00 %
Mullins, Carol		85,713,500	9	0.39 %	85,438,800	3	0.45 %
Terrance R. Wall		78,564,800	10	0.36 %	46,208,600	8	0.24 %
Munz Investment/Munz Corp.					79,068,900	4	0.42 %
CUNA Mutual Group					69,365,400	6	0.37 %
Hilldale Building Co LLC					31,804,300	9	0.17 %
Oscar Mayer Foods Corp.					31,615,600	10	0.17 %
	_		_			_	
Total	\$	1,313,630,100		<u>5.98</u> %	\$ 827,806,800		<u>4.39</u> %

Source: City of Madison Assessor's Office

Table 8

# PROPERTY TAX LEVIES AND COLLECTIONS Last Ten Fiscal Years

Collected within the  Taxes Levied Fiscal Year of the Levy Collections of											
Fiscal <u>Year</u>	Levy <u>Year</u>	for the <u>Fiscal Year</u>	Amount	Percentage of Levy	the Levy in Subsequent Years	Amount	Percentage of Levy				
2015	2014	\$ 202,870,333	\$ 202,157,694	99.65 %	\$ -	\$ 202,157,694	99.65 %				
2014	2013	198,441,725	197,888,080	99.72	472,047	198,360,128	99.96				
2013	2012	193,400,074	192,614,826	99.59	660,505	193,275,331	99.94				
2012	2011	186,737,361	186,183,242	99.70	432,180	186,615,422	99.93				
2011	2010	179,491,250	178,618,404	99.51	714,487	179,332,891	99.91				
2010	2009	173,805,401	172,932,555	99.50	723,105	173,655,660	99.91				
2009	2008	165,389,781	164,695,956	99.58	634,606	165,330,562	99.96				
2008	2007	152,733,336	151,936,781	99.48	719,867	152,656,648	99.95				
2007	2006	143,124,913	142,774,616	99.76	284,174	143,058,790	99.95				
2006	2005	136,198,351	135,693,690	99.63	438,598	136,132,288	99.95				

Source: City of Madison Finance Department

Note - All delinquent real estate taxes are purchased 100% by Dane County.

<sup>&</sup>lt;sup>1</sup> - Collections as of 1/31/2016

Table 9

#### RATIOS OF GENERAL OBLIGATION DEBT OUTSTANDING Last Ten Fiscal Years

Fiscal <u>Year</u>	Gross General <u>Obligation Debt</u> <sup>1</sup>	Restricted Debt Service 2	Net General <u>Obligation Debt</u>	Ratio of Net General Obligation Debt to Equalized <u>Property Value</u> <sup>3</sup>	Net General Obligation Debt <u>Per Capita</u> <sup>4</sup>
2015	\$ 404,537,868 <sup>5</sup>	\$ 15,028,581	\$ 389,509,287	1.64%	\$ 1,608
2014	377,337,106	16,527,618	360,809,488	1.59	1,502
2013	372,778,147	16,405,285	356,372,862	1.63	1,504
2012	342,348,836	23,975,146	318,373,690	1.47	1,357
2011	321,528,958	29,265,699	292,263,259	1.33	1,250
2010	319,851,132	44,558,846	275,292,286	1.24	1,206
2009	285,720,249	25,950,282	259,769,967	1.12	1,141
2008	238,605,663	16,335,983	222,269,680	0.96	981
2007	212,188,987	16,254,591	195,934,396	0.88	872
2006	196,483,797	16,881,973	179,601,824	0.85	804

Source: City of Madison Finance Department

Note: Details regarding the City's outstanding debt can be found in the Notes to the Financial Statements.

<sup>&</sup>lt;sup>1</sup> - Gross General Obligation Debt years 2006 - 2012 do not include premium/discount.

<sup>&</sup>lt;sup>2</sup> - "Restricted/Reserved Debt Service Funds" prior to 2013.

<sup>&</sup>lt;sup>3</sup> - Wisconsin uses equalized value for calculating legal debt limit. Equalized property value data can be found in Table 5: Assessed and Actual Value of Taxable Property on page 160.

<sup>&</sup>lt;sup>4</sup> - Population data can be found in Table 15: Demographic and Economic Statistics, on page 172.

<sup>&</sup>lt;sup>5</sup> - For 2015 General Obligation Debt of \$381,835,764 and premium/discount of \$22,702,104.

#### RATIOS OF OUTSTANDING DEBT BY TYPE Last Ten Fiscal Years

	Go	vernmental Activities		Business Activities				
		Revenue Bonds			Revenue	Bonds <sup>2</sup>		
Fiscal <u>Year</u>	General  Obligation Debt 1	Landfill Remediation	Capital <u>Leases</u>	General Obligation Debt	Water <u>Utility</u>	Sanitary Sewer Utility		
2015	\$ 367,176,802	\$ -	\$ 5,506,585	\$ 37,361,066	\$ 179,666,207	\$ 34,115,796		
2014	342,207,487	-	6,061,585	35,129,619	141,968,952	36,790,831		
2013	339,230,797	-	9,446,585	33,547,350	147,452,311	32,972,504		
2012	312,594,109	-	15,163,679	29,754,727	121,510,000	35,130,000		
2011	289,798,243	-	17,088,679	31,730,715	103,610,000	27,580,000		
2010	294,982,170	1,805,750	18,868,679	24,868,962	86,920,000	31,569,250		
2009	260,950,306	2,001,470	20,493,679	24,769,943	74,785,000	19,738,530		
2008	216,718,150	2,192,530	24,613,679	21,887,513	68,150,000	21,002,470		
2007	190,856,487	5,113,930	26,478,679	21,332,500	74,070,000	10,486,070		
2006	176,266,317	5,690,670	28,338,679	20,217,480	49,725,000	11,144,330		

Source: City of Madison Finance Department

Note: Details regarding the City's outstanding debt can be found in the Notes to the Financial Statements.

<sup>&</sup>lt;sup>1</sup> - General Obligation Debt years 2005 - 2012 do not include premium/discount.

<sup>&</sup>lt;sup>2</sup> - Revenue Bonds years 2005 - 2012 do not include premium.

<sup>&</sup>lt;sup>3</sup> - See Table 15: Demographic and Economic Statistics on page 172 for personal income and population data.

#### RATIOS OF OUTSTANDING DEBT BY TYPE Last Ten Fiscal Years

#### **Business Activities**

Rev	venue Bon	ds			_	
	Parking <u>Utility</u>		Capital <u>Leases</u>	Total Primary <u>Government</u>	Percentage of Personal Income <sup>3</sup>	Per <u>Capita</u>
\$	-	\$	3,275,500	\$ 627,101,956	4.87%	\$ 2,589
	-		4,020,500	566,178,974	4.58	2,358
	-		4,720,500	567,370,047	4.67	2,395
	-		6,715,000	520,867,515	4.49	2,220
	-		7,425,000	477,232,637	4.39	2,040
	-		8,110,000	467,124,811	4.56	2,047
	-		8,775,000	411,513,928	4.12	1,807
	3,400,000		9,420,000	367,384,342	3.60	1,621
	3,800,000		10,050,000	342,187,666	3.49	1,522
	4,175,000		10,660,000	306,217,476	3.33	1,371

Table 11

#### DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT As of December 31, 2015

Governmental Unit	Governmental Activities Debt Outstanding	Percent Applicable <u>to City</u>	Amount Applicable <u>to City<sup>2</sup></u>
Direct City of Madison	\$ 404,537,868	100.00 %	\$ 404,537,868
Indirect Dane County	330,740,000	44.80 %	148,171,520
School Districts: 1			
DeForest	38,530,000	9.23 %	3,556,319
Madison Metropolitan	97,630,000	88.80 %	86,695,440
McFarland	7,220,000	7.94 %	573,268
Middleton-Cross Plains	84,685,000	20.67 %	17,504,390
Monona Grove	57,760,000	0.12 %	69,312
Sun Prairie Area	146,755,000	15.86 %	23,275,343
Verona	52,075,000	4.63 %	2,411,073
Waunakee Community	90,440,000	2.37 %	2,143,428
Madison Area Technical College	182,445,000	31.94 %	58,272,933
Total Overlapping	1,088,280,000	-	342,673,026
Total Direct and Overlapping	\$ 1,492,817,868		\$ 747,210,894

Source: City of Madison Finance Department

<sup>&</sup>lt;sup>1</sup> - Under Wisconsin annexation laws, properties annexed from one municipality to another do not automatically change school districts. Therefore, portions of the City of Madison are in eight school districts in addition to the Madison Metropolitan School District.

<sup>&</sup>lt;sup>2</sup> - The percent applicable to the City is calculated by dividing the City's equalized value into the total equalized value of the indirect debt entity.

Table 12

# LEGAL DEBT MARGIN INFORMATION Last Ten Fiscal Years

(in thousands)			<b></b>	
			Fiscal Year	
	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Equalized Value <sup>1</sup>	\$ 23,685,668	\$ 22,710,892	\$ 21,853,251	\$ 21,697,081
Debt Limit <sup>2</sup>	1,184,283	1,135,545	1,092,663	1,084,854
Debt applicable to debt limit General Obligation Debt General Obligation Debt - CDA General Obligation Debt - Joint Venture Pledged to CDA Total debt applicable to debt limit	381,836 - 559 - \$ 382,395	355,769 - 676 - \$ 356,445	352,797 - 698 - \$ 353,495	342,349 - 696 - \$ 343,045
Less: Debt Service fund available for payment of principal	\$ 15,029	\$ 16,528	<u>\$ 16,405</u>	\$ 23,975
Net debt applicable to debt limit	367,366	339,917	337,090	319,070
Total dept applicable to the limit as a percentage of debt limit	32.3%	31.4%	32.4%	31.6%

<sup>&</sup>lt;sup>1</sup> - Source: Department of Revenue

<sup>&</sup>lt;sup>2</sup> - In accordance with Wisconsin Statutes, total general obligation indebtedness of the City may not exceed five percent of the equalized value of the taxable property within the City's Jurisdiction.

# LEGAL DEBT MARGIN INFORMATION Last Ten Fiscal Years

						Fis	cal Year				
	<u>2011</u>		<u>2010</u>		<u>2009</u>		<u>2008</u>		2007		<u>2006</u>
\$ 2	21,965,222	\$ 2	22,212,096	\$	23,131,429	\$	23,105,475	\$ 2	22,309,635	\$ 2	21,219,004
	1,098,261		1,110,605		1,156,571		1,155,274		1,115,482		1,060,950
<del></del>	321,529 - 636 - 322,165	<del></del> \$	319,851 - 642 7,000 327,493	<del></del>	285,720 - 448 7,000 293,168	<del></del>	238,606 - 420 7,000 246,026	<del></del>	212,189 - - - 7,000 219,189	<del></del>	196,484 4 - 7,000 203,488
\$	29,266	\$	44,559	\$	25,950	\$	8,963	\$	8,840	\$	9,380
	292,899		282,934		267,218		237,063		210,349		194,108
	29.3%		29.5%		25.3%		21.3%		19.6%		19.2%

Table 13

CITY OF MADISON

PLEDGED REVENUE COVERAGE - SEWER UTILITY AND LANDFILL REMEDIATION

Last Ten Fiscal Years

Final	0	On anating	Net Available	Debt Service R	equirements_	
Fiscal <u>Year</u>	Gross <u>Revenue</u> <sup>1</sup>	Operating Expenses <sup>2</sup>	Revenue for Debt Service	<u>Principal</u>	Interest <sup>4</sup>	Coverage
2015	\$ 33,001,939	\$ 26,528,035	\$ 6,473,904	\$ 2,515,000	\$ 1,391,516	1.66
2014	33,841,450	25,705,916	8,135,534	2,015,000 6	1,215,554	2.52
2013	31,400,922	24,650,879	6,750,043	2,535,000	1,577,317	1.64
2012	31,224,592	22,167,078	9,057,514	1,950,000	1,102,924	2.97
2011	29,893,021	21,263,261	8,629,760	2,350,000 5	1,252,700	2.40
2010	28,333,257	20,976,074	7,357,183	1,500,000	871,353	3.10
2009	23,977,276	20,230,708	3,746,568	1,455,000	901,214	1.59
2008	23,119,458	21,706,046	1,413,412	1,280,000 <sup>3</sup>	623,056	0.74
2007	23,488,277	19,988,369	3,499,908	1,235,000	667,252	1.84
2006	24,372,448	19,363,906	5,008,542	1,280,000	626,481	2.63

Source: City of Madison Finance Department

Note: Sewer and Landfill Remediation Revenue Bonds are backed by sewer rates and landfill remediation fees.

<sup>&</sup>lt;sup>1</sup> - Operating Revenues plus investment income.

<sup>&</sup>lt;sup>2</sup> - Total Operating Expenses do not include interest, depreciation or amortization expenses.

<sup>&</sup>lt;sup>3</sup> - Actual principal paid in 2008 was \$3,600,000, in order to fully service Landfill Remediation principal.

<sup>&</sup>lt;sup>4</sup> - Gross interest. Amount is not net of tax credits, when available.

<sup>&</sup>lt;sup>5</sup> - The Landfill Remediation Bonds were paid off in 2011.

<sup>&</sup>lt;sup>6</sup> - Actual principal paid in 2014 was \$6,680,000 in order to retire \$4,665,000 of 2006 Revenue Bonds.

Table 14

# PLEDGED REVENUE COVERAGE - WATER UTILITY Last Ten Fiscal Years

<b>.</b>		0 "	Net Available	Debt Service R	equirements	
Fiscal <u>Year</u>	Gross <u>Revenue</u> <sup>1</sup>	Operating Expenses <sup>2</sup>	Revenue for Debt Service	<u>Principal</u>	Interest <sup>4</sup>	Coverage
2015	\$ 29,744,626	\$ 15,250,082	\$ 14,494,544	\$ 5,935,000	\$ 5,416,433	1.28
2014	30,332,733	15,092,223	15,240,510	4,935,000	5,179,428	1.51
2013	28,964,481	14,122,833	14,841,648	3,975,000	4,367,205	1.78
2012	30,144,767	13,709,476	16,435,291	3,195,000	3,814,001	2.34
2011	28,364,269	14,861,349	13,502,920	2,680,000	3,279,273	2.27
2010	26,808,712	14,194,328	12,614,384	1,115,000	2,242,351	3.76
2009	22,152,814	14,048,677	8,104,137	3,160,000 3	2,942,934	1.33
2008	20,963,381	13,145,882	7,817,499	2,610,000 <sup>3</sup>	2,657,969	1.48
2007	19,007,353	13,104,805	5,902,548	2,840,000	2,201,362	1.17
2006	18,156,571	11,267,897	6,888,674	1,985,000	1,575,744	1.93

Source: City of Madison Finance Department

<sup>&</sup>lt;sup>1</sup> - Operating Revenues plus investment income.

<sup>&</sup>lt;sup>2</sup> - Total Operating Expenses do not include interest, depreciation or amortization expenses.

<sup>&</sup>lt;sup>3</sup> - Actual principal paid was \$5,920,000 in 2008 and \$41,905,000 in 2009; both were paid as a part of refinancing.

<sup>&</sup>lt;sup>4</sup> - Gross interest. Amount is not net of available tax credits, when available.

Table 15

#### DEMOGRAPHIC AND ECONOMIC STATISTICS Last Ten Calendar Years

		Personal	Per Capita Personal Income <sup>3</sup>		Unemployment Rates 4		
<u>Year</u>	Population <sup>1</sup>	Income <sup>2</sup> <u>(in thousands)</u>	Dane County	State of Wisconsin	City of Madison	Dane County	State of Wisconsin
2015	242,216	\$ 12,884,037	\$ 53,192	\$ 45,617	3.1 %	3.2 %	4.6 %
2014	240,153	12,373,403	51,523	44,186	3.7	3.8	5.5
2013	236,900	12,162,683	51,341	43,244	4.6	4.6	6.7
2012	234,625	11,609,010	49,479	42,121	4.7	4.7	6.9
2011	233,890	10,973,183	46,916	39,575	4.9	5.0	7.5
2010	228,200	10,293,189	45,106	38,225	4.4	4.6	7.5
2009	227,700	9,978,725	43,824	37,373	5.1	5.4	8.7
2008	226,650	10,217,382	45,080	37,770	3.2	4.7	5.8
2007	224,810	9,805,538	43,617	36,272	3.5	3.5	4.9
2006	223,280	9,194,447	41,179	34,405	3.2	3.2	4.7

<sup>&</sup>lt;sup>1</sup> - Provided by Demographic Services Center, Wisconsin State Department of Administration, generally published August of the subsequent reporting period.

<sup>&</sup>lt;sup>2</sup> - Personal income is based upon City population and County per capita personal income.

<sup>&</sup>lt;sup>3</sup> - Source - Bureau of Economic Analysis - U.S. Department of Commerce except for 2015 Dane County, which is an estimate based on the prior nine years of growth.

<sup>&</sup>lt;sup>4</sup> - Source - Department of Workforce Development - State of Wisconsin.

Table 16

## PRINCIPAL EMPLOYERS Prior Year and Ten Years Ago

		2014		2005		
Madison & Dane County Area			Percentage of Total Area			Percentage of Total Area
Employer	Employees 1	Rank	Employment <sup>2</sup>	Employees <sup>3</sup>	<u>Rank</u>	Employment <sup>2</sup>
University of Wisconsin	21,727 <sup>4,5</sup>	1	5.70%			
State of Wisconsin	16,300 <sup>4,5</sup>	2	4.27	76,250 <sup>4,5</sup>	1	21.14%
University Hospitals and Clinics	9,001 <sup>6</sup>	3	2.36	5,216	3	1.45
Epic Systems	8,100	4	2.12			
SSM Health Care	6,380	5	1.67			
United States Government	5,326	6	1.40	4,893	5	1.36
Madison Metropolitan School District	3,903 <sup>6</sup>	7	1.02	5,364	2	1.49
American Family Mutual Insurance Group	3,842 <sup>6</sup>	8	1.01	3,720	7	1.03
Meriter-UnityPoint Health	3,268 <sup>6</sup>	9	0.86			
City of Madison	2,919	10	0.77	2,871	9	0.80
Dean Health Systems				5,008	4	
Wisconsin Physicians Service Insurance Corp.				3,815	6	1.06
Meriter Health Services				3,300	8	0.91
UW Medical Foundation				2,840	10	0.79
			<del></del>			<del></del>
Total	80,766		21.21 %	113,277		30.23 %

<sup>&</sup>lt;sup>1</sup> - Sources: Madison InBusiness, 2014 report; Dane County

<sup>&</sup>lt;sup>2</sup> - Source: Wisconsin Department of Workforce Development for Madison MSA.

<sup>&</sup>lt;sup>3</sup> - Source: Madison InBusiness, 2005 report; Dane County

<sup>&</sup>lt;sup>4</sup> - Includes full- and part-time, limited term and student employees.

<sup>&</sup>lt;sup>5</sup> - Includes all State and University of Wisconsin employees within Dane County.

<sup>&</sup>lt;sup>6</sup> - Includes full- and part-time employees.

Table 17

CITY OF MADISON

# FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM Last Ten Fiscal Years

	Full-ti	Full-time Equivalent Employees (FTE's)			
Europhon (December)	<u>2015</u>	<u>2014</u>	2013	<u>2012</u>	
Function/Program					
Public Safety and Health					
Fire	389	390	389	389	
Police	586	581	580	580	
Public Health - Madison and Dane County <sup>1</sup>	136	135	134	152	
General Government					
Common Council	2	2	2	2	
Mayor	12	12	12	12	
Municipal Court	5	5	5	5	
Administration					
Department of Civil Rights <sup>2</sup>	15	15	15	15	
Affirmative Action <sup>3</sup>	-	-	-	-	
Equal Opportunity <sup>3</sup>	-	-	-	-	
Attorney	27	27	27	27	
Revenue <sup>4</sup>	-	-	-	-	
Assessor	24	24	24	24	
Clerk	8	7	7	7	
Treasurer	5	5	5	5	
Clerk-Treasurer <sup>5</sup>	-	-	-	-	
Madison City Channel <sup>6</sup>	-	-	-	-	
Finance <sup>7</sup>	39	38	38	39	
Information Technology	49	48	47	47	
Human Resources	18	18	18	19	
Public Facilities					
Overture Center 8	-	-	-	-	
Monona Terrace	55	55	55	58	
Department of Public Works and Transportation					
Engineering <sup>9</sup>	149	143	138	137	
Sewer Utility 10	-	-	-	-	
Stormwater Utility 10	-	-	-	-	
Parks	161	148	144	144	
Municipal Pool 11	-	-	-	-	
Golf Enterprise	8	8	8	7	
Streets	183	177	177	177	
Water Utility	129	128	128	127	
Metro Transit	472	472	466	461	
Traffic Engineering	64	62	62	61	
Parking Utility	70	74	75	75	
Fleet Services 12	43	43	43	44	
(Continued on Page 176)					

Full-time Equivalent Employees (FTE's)							
<u>2011</u>	<u>2010</u>	2009	2008	<u>2007</u>	<u>2006</u>		
371	371	371	343	319	317		
577	568	564	555	521	510		
155	157	158	161	93	93		
3	2	2	2	2	2		
12	12	12	12	12	12		
5	5	5	7	7	7		
16	17	16	16	17	1		
	-	-	-	-	9		
-	-	-	-	-	7		
26	26	26	26	26	26		
24 7	- 24 7	- 26 7	25 6	25 7	- 25 -		
5	6	6	6	6 -	-		
-	-	-	-		13		
38 47 18	7 38 42 18	7 37 39 19	7 37 39 19	7 36 39 20	7 36 37 20		
-	46	46	63	60	62		
58	59	59	58	58	58		
137	130	129 -	127 -	123	101 -		
-	-	-	-	-	-		
147	146	145	147	146	148		
-	-	1	1	1	1		
7	7	10	10	11	13		
179	175	179	179	178	178		
126	127	127	130	129	126		
460	445	445	439	439	439		
59	59	59	60	61	61		
76	76	76	76	77	77		
44	44	44	44	46	42		
	• •						

## FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM Last Ten Fiscal Years

	Full-time Equivalent Employees (FTE's)			
	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Function/Program				
(Continued From Page 174)				
Department of Planning & Community & Economic Development <sup>13</sup> Office of the Director of Planning and				
Community and Economic Development 14	8	7	7	7
Planning Division <sup>15</sup>	32	30	29	28
Building Inspection Division <sup>16</sup>	47	47	47	46
Economic Development Division 17	16	18	18	19
Community Development Authority Housing Operations	39	38	39	38
Community Development Authority Redevelopment 18	2	2	2	2
Community Development Division 19	22	21	21	20
Community Development Block Grant 19	15	15	17	18
Community Services <sup>20</sup>	-	-	-	-
Senior Center <sup>20</sup>	-	-	-	-
Library	143	127	124	119
Total	2,973	2,919	2,903	2,911

Source - City's Annual Operating Budget

- <sup>1</sup> Full integration of City of Madison and Dane County Health Departments became effective January 1st, 2008. All staff are County employees as of 2012.
- <sup>2</sup> The Department of Civil Rights was created January 1, 2005.
- <sup>3</sup> The Departments of Affirmative Action and Equal Opportunity became divisions of the Department of Civil Rights as of January 1, 2005.
- <sup>4</sup> The Department of Revenue was separated into two distinct departments, Assessor and Clerk-Treasurer, post 2005.
- <sup>5</sup> The Department of Clerk-Treasurer was separated into two distinct departments, Clerk and Treasurer, post 2006.
- <sup>6</sup> Madison City Channel Operations were transferred to Information Technology in 2011.
- <sup>7</sup>- The Finance Department was known as Office of the Comptroller prior to May 2011.
- 8 The City of Madison provided the same services for the Overture Center as it did for the Madison Civic Center. The Overture Center became a separate authority on January 1, 2011.
- <sup>9</sup> The City Engineer serves as Director of Public Works & Transportation.
- <sup>10</sup> The City Engineer serves as the manager of the Sewer and Stormwater Utilities.
- <sup>11</sup> City Pool began operation in 2006.
- <sup>12</sup> Motor Equipment is known as Fleet Services post 2006.
- <sup>13</sup> Department of Planning & Community & Economic Development was known as "Department of Planning and Development" prior to 2008.
- <sup>14</sup> Office of the Director of Planning and Community and Economic Development was known as "Office of the Director" from 2002-2007 and "Planning Administration" pre-2002.
- <sup>15</sup> Planning Division was known as "Planning Unit" prior to 2008.
- <sup>16</sup>- Building Inspection Division was known as "Neighborhood Preservation and Inspection Division" in 2008 and as "Inspection Unit" prior to 2008.
- <sup>17</sup>- Economic Development Division was know as "Community & Economic Development" prior to 2008.
- <sup>18</sup>- Community Development Authority Redevelopment had no dedicated employees prior to 2011.
- <sup>19</sup> The Community Development Division was created in 2008 to oversee programs administered by the Community Development Block Grant Office, the Office of Community Services and the Senior Center. In 2012, 18 FTE's were moved to the Community Development Block Grant Office.
- <sup>20</sup> Effective with the 2010 budget, all personnel have been moved to the Community Development Division.

Full-time Equivalent Employees (FTE's)							
<u>2011</u>	<u>2010</u>	<u>2009</u>	2008	<u>2007</u>	2006		
7	7	7	7	10	9		
28	28	28	29	29	28		
45	44	44	46	45	67		
19	19	19	18	14	14		
37	41	41	43	44	47		
1	-	-	-	-	-		
41	32	1	1	-	-		
-	-	12	11	11	11		
-	-	15	15	15	15		
-	-	5	5	5	5		
117	118	118	119	115	112		
2,892	2,903	2,905	2,889	2,754	2,736		

Table 18

# OPERATING INDICATORS BY FUNCTION/PROGRAM Prior Ten Fiscal Years

	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Function/Program				
General government				
Information Technology				
Webpage visits	6,544,987	5,808,882	5,543,502	5,333,097
Online payments transactions	212,866	139,542	152,951	147,290
Public safety				
Fire				
EMS responses	18,348	19,599	20,541	19,698
Fire/service responses	6,839	6,215	5,879	5,500
Fires extinguished	459	412	534	479
Public Health				
Inspections/Pre-inspections	1,258	1,387	1,271	1,348
Police				
Calls for service	206,648	203,394	203,087	211,802
Arrests	9,726	9,421	11,378	12,089
Citations	7,142	8,376	10,432	11,373
Traffic violations	19,872	22,878	25,195	21,844
Public works and transportation				
Metro Transit				
Annual rides	15,492,317	15,001,760	14,592,214	14,923,969
Annual miles	5,040,007	4,922,010	4,822,865	4,818,879
Fleet Services				
Work Orders	2,084	1,321	1,735	1,491
Parking Utility				
Ramp Occupancy	71%	66%	64%	64%
Streets				
Tons of debris swept	7,539	5,674	4,820	6,526
Refuse collected (tons)	41,680	40,367	40,367	38,561
Recyclables collected (tons)	19,225	19,401	19,401	18,949
Sewer Utility				
Average annual residential				
customer volume (gallons)	41,892	55,352	55,352	53,856
Water Utility				
Main replacement (miles)	7.80	5.06	6.55	10.00
Gallons pumped (millions)	99,686	10,058	10,659	10,320
Water main breaks (per mile)	0.440	0.350	0.280	0.300
Mains added	4.90	3.50	2.41	4.08
(Continued on Page 180)				

<u>2005</u>	<u>2006</u>	2007	<u>2008</u>	<u>2009</u>	2010
N/A	1,663,906	2,056,739	2,678,298	4,072,018	4,810,131
67,000	86,179	93,639	106,665	117,815	130,392
18,107	17,320	18,969	19,058	18,125	18,409
4,413	5,595	5,543	5,587	5,314	5,257
615	537	595	494	471	N/A
1,309	1,260	1,305	1,350	1,387	1,298
155,380	156,059	156,439	184,463	203,031	202,392
19,731	19,213	19,680	18,663	16,545	12,074
16,977	14,879	18,289	19,165	11,352	12,969
21,382	21,082	18,424	20,747	24,845	25,624
11,475,597	12,034,468	12,952,943	13,433,149	13,588,426	13,623,461
4,675,350	4,704,784	4,717,515	4,706,193	4,709,101	4,810,956
745	880	1,089	1,334	1,198	1,571
70%	65%	64%	63%	63%	64%
5,472	5,728	5,012	11,114	8,779	8,269
43,267	39,952	38,716	39,533	N/A	40,086
16,367	20,398	21,051	20,818	N/A	19,229
67,320	65,824	65,824	65,824	67,320	65,824
4.18	6.31	7.28	4.88	6.67	9.77
11,966	11,284	11,392	10,907	10,355	10,255
0.294	0.320	0.350	0.280	0.310	0.290
10.19	7.62	6.70	2.13	2.20	4.05

Table 18 (Cont.)

#### **CITY OF MADISON**

# OPERATING INDICATORS BY FUNCTION/PROGRAM Prior Ten Fiscal Years

Function/Program (Continued From Page 178)	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Planning and development				
Planning Unit				
Plans worked on, adopted, amended	NA	NA	NA	NA
Inspection Unit Inspections	52,166	51,220	47,579	46,131
Housing Operations	02,100	01,220	47,070	40,101
Households served	2,432	2,456	2,460	2,427
Community Services				
Children receiving child care from				
an accredited facilities	49.00% 1	50.00%	49.00%	58.00%
Seniors in city funded activities	ı		5,200	5,200
Senior Center	40.000	44.400	40.075	40.540
Number of visits Number of events	42,263 2,829	41,460 2,864	46,675 3,112	42,518 3.020
New visitors	7,422	2,804 7,971	10,086	7,597
Now vicinois	.,	7,07	10,000	7,007
Culture and recreation				
Library				
Circulation	3,841,997	4,085,341	4,122,191	4,398,343
Visits	2,152,731	2,053,449	2,020,557	2,241,086
Registered borrowers	163,934	162,374	167,717	156,285
Internet uses Parks	813,880	686,444	682,034	721,431
General park (shelter) reservations	1,574	1,426	1,524	1,409
Athletic Field reservations	7,297	8,021	7,531	7,751
Recreation center attendance	63,315	57,277	267,757	305,751
Special events held	130	130	110	116
Calls for service - Forestry	4,264	4,233	4,553	3,542
Visitors - Olbrich Gardens	287,777	252,750	252,750	245,183
Municipal Pool	40.004	00.000	00.750	05.000
Attendance	49,804	66,000	68,752	65,692
Golf Enterprise Rounds (18 holes)	79,122	77,824	82,055	74,658
Water Utility	13,122	11,024	02,000	74,030
Monona Terrace				
Conventions and Conferences	54	67	65	62

Source: Madison Measures & Departmental Annual Reports

Note: Departmental Annual Reports available for prior ten years

<sup>&</sup>lt;sup>1</sup> - Seniors in city funded activities is no longer available.

<u>2010</u>	<u>2009</u>	2008	<u>2007</u>	<u>2006</u>	<u>2006</u>
NA	11	11	18	14	11
56,261	48,649	52,053	57,848	57,493	55,649
2,291	2,322	2,196	2,195	2,087	2,112
54.00%	60.00%	53.00%	49.00%	49.40%	48.10%
5,200	5,143	4,934	4,628	4,554	4,358
42,696	38,075	44,772	40,093	42,746	45,235
2,363	2,243	2,685	2,449	2,590	2,399
7,568	6,921	7,346	7,606	7,524	8,057
4,730,496	4,846,206	4,702,829	4,663,662	4,635,704	4,481,598
2,347,234	2,351,691	2,274,220	2,248,580	2,245,967	2,205,141
132,428	138,632	137,990	137,566	135,730	133,767
693,432	547,216	443,984	504,478	477,261	368,554
1,527	1,441	1,438	1,438	1,520	1,318
7,675	7,146	7,039	6,177	6,854	6,530
295,000	293,753	292,977	282,321	269,565	268,358
114	333	330	330	220	248
4,644	5,603	4,078	3,112	3,720	4,026
253,048	246,197	252,141	248,443	246,629	237,571
63,320	51,799	67,850	61,951	71,797	N/A
77,295	85,955	77,300	86,043	90,029	97,213
62	68	82	68	60	73

Table 19

### CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM Prior Ten Fiscal Years

Function/Program	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Public safety				
Fire	40	40	40	40
Fire stations	13	12	12	12
Public works and transportation				
Metro Transit				
Shelters	208	208	211	211
Buses (incl. Paratransit)	231	228	228	229
Fleet Services				
Vehicles	1,278	1,152	1,144	1,144
Parking Utility				
Ramps	5	5	5	5
Surface lots	7	7	7	7
Parking Spaces	5,426	5,548	6,300	6,300
Traffic Engineering				
Miles of Streets	780	777	773	772
Water Utility				
Water main (miles)	867	854	850	847
Hydrants	8,882	8,669	8,615	8,555
Valves	21,525	20,804	20,564	20,332
Culture and recreation				
Library				
Locations	9	9	9	9
Volumes/Items Held	813,880	831,296	863,645	841,929
Parks				
Parks	270	261	260	260
Acreage of Parks (rounded to nearest 100th)	6,000	6,002	6,000	6,000
Beaches	12	12	12	12
Shelters	21	20	20	20
Recreational Facilities	1	1	1	1
Municipal Pool				
Pool facilities	1	1	1	1
Golf Enterprise				
Golf courses	4	4	4	4

Source: Madison Measures & Departmental Annual Reports

<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>
12	12	12	11	11	10
210 204	210 204	124 224	124 223	124 223	124 218
1,090	1,146	1,106	1,073	1,144	N/A
5 7 6,300	5 7 6,300	5 3 5,220	5 3 5,220	5 3 5,220	5 3 N/A
769	766	765	763	753	748
843 8,482 20,065	839 8,383 19,678	837 8,343 19,466	834 8,309 19,190	828 8,231 18,792	820 8,118 18,370
9 929,682	9 1,034,933	9 1,035,479	9 1,047,602	9 1,042,299	9 1,042,531
260 6,000 13 18 1	260 6,000 13 18 1	260 6,000 13 18 1	255 6,000 13 18 1	255 6,000 13 18 1	255 6,000 13 18 1
1	1	1	1	1	-
4	4	4	4	4	4