

Report on Federal and State Awards

December 31, 2024

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# Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Independent Auditors' Report

To the City Council of the City of Madison

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (Government Auditing Standards), the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Madison, Wisconsin (the City) as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 24, 2025. Our report includes a reference to other auditors who audited the financial statements of the Library Foundation, Madison Parks Foundation, the Olbrich Botanical Society and Olbrich Botanical Society Foundation (Olbrich Society and Foundation), the limited liability corporations (LLCs) presented as component units of the Community Development Authority of the City of Madison (CDA), Village on Park and MRCDC presented as a major fund of the CDA, and Monona Shores and CDA 95-1 presented as nonmajor funds of the CDA., as described in our report on the City's financial statements. The financial statements of the Library Foundation, Madison Parks Foundation, the Olbrich Society and Foundation, the LLCs of the CDA, Village on Park, Monona Shores, CDA 95-1, and MRCDC were not audited in accordance with Government Auditing Standards, and accordingly, this report does not include reporting on internal control over financial reporting or compliance and other matters associated with the Library Foundation, Madison Parks Foundation, the Olbrich Society and Foundation, the LLCs of the CDA, Village on Park, Monona Shores, CDA 95-1, and MRCDC or that are reported on separately by those auditors who audited the financial statements of the Library Foundation, Madison Parks Foundation, the Olbrich Society and Foundation, the LLCs of the CDA, Village on Park, Monona Shores, CDA 95-1, and MRCDC. Our report includes an Emphasis of Matter for restatement of net position to correct material misstatements. Our opinions are not modified with respect to this matter.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2024-001, that we consider to be a material weakness.

#### **Report on Compliance and Other Matters**

Baker Tilly US, LLP

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### The City's Response to Finding

Government Auditing Standards requires the auditor to perform limited procedures on the City's response to the finding identified in our audit and described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Madison, Wisconsin June 24, 2025



# Report on Compliance for Each Major Federal and Major State Program; Report on Internal Control Over Compliance; and Report on the Schedules of Expenditures of Federal and State Awards Required by the Uniform Guidance, the State Single Audit Guidelines and the U.S Department of Housing and Urban Development

Independent Auditors' Report

To the City Council of City of Madison

#### Report on Compliance for Each Major Federal and Major State Program

#### Opinion on Each Major Federal and Major State Program

We have audited the City of Madison's (the City) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* and the *State Single Audit Guidelines* (the *Guidelines*) that could have a direct and material effect on each of the City's major federal and major state programs for the year ended December 31, 2024. The City's major federal and major state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal and major state programs for the year ended December 31. 2024.

#### Basis for Opinion on Each Major Federal and Major State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and the *Guidelines*. Our responsibilities under those standards, the Uniform Guidance, and the *Guidelines* are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and major state program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City's federal and state programs.

#### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the *Guidelines* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal and major state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the *Guidelines*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and
  perform audit procedures responsive to those risks. Such procedures include examining, on a test
  basis, evidence regarding the City's compliance with the compliance requirements referred to above
  and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the City's internal control over compliance relevant to the audit in order to
  design audit procedures that are appropriate in the circumstances and to test and report on internal
  control over compliance in accordance with the Uniform Guidance and the *Guidelines*, but not for the
  purpose of expressing an opinion on the effectiveness of the City's internal control over compliance.
  Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### Other Matters

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with the Uniform Guidance and the *Guidelines* and which is described in the accompanying schedule of findings and questioned costs as item 2024-002. Our opinion on each major federal and major state program is not modified with respect to this matter.

Government Auditing Standards requires the auditor to perform limited procedures on the City's response to the noncompliance finding identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify a deficiency in internal control over compliance that we consider to be a significant deficiency.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2024-002, to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the City's response to the internal control over compliance finding identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the *Guidelines*. Accordingly, this report is not suitable for any other purpose.

# Report on Schedules of Expenditures of Federal and State Awards Required by the Uniform Guidance, the *Guidelines* and PHA's Statement and Certification of Actual Modernization Costs

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated June 24, 2025, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedules of expenditures of federal and state awards and the PHA's statement and certification of actual modernization costs are presented for purposes of additional analysis as required by the Uniform Guidance, the Guidelines, and the U.S. Department of Housing and Urban Development and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedules of expenditures of federal and state awards and the PHA's statement and certification of actual modernization costs are fairly stated in all material respects in relation to the basic financial statements as a whole.

Madison, Wisconsin June 24, 2025

Baker Tilly US, LLP

Federal Grantor/Program Title	Assistance Listing Number	Pass-Through Agency	Direct Grant Number/ Pass-Through Grantor's Number	Program of Award Amount	Expenditures	Payments to Subrecipients
Federal Awards						
U.S. Department of Agriculture Urban Forestry Grant Program	10.675	N/A	24UF1602	\$ 25,000	\$ 25,000	\$ -
Total U.S. Department of Agriculture					25,000	
U.S. Department of Housing and Urban Development						
Multifamily Housing Service Coordinators	14.191					
Service Coordinator Multifamily		N/A	MFSC177020	947,012	784	-
Service Coordinator Multifamily		N/A	MFSC170289	900,610	93,511	
					94,295	
New Construction/Substantial Rehabilitation						
Housing Assistance Payments - Karabis	14.182	WHEDA	N/A	N/A	202,413	-
Section 8 Project-Based Cluster						
Section 8 Housing Assistance Payments Program						
Housing Assistance Payments - Parkside	14.195	WHEDA	N/A	N/A	379,552	
Total Section 8 Project-Based Cluster					379,552	
CDBG - Entitlement/Special Purpose Grants Cluster	44.040					
Community Development Block Grants/Entitlement Grants (CDBG) Community Development Block Grants/Entitlement Grants Community Development Block Grants - Program Income	14.218	N/A N/A	B**-MC-55-0005 N/A	N/A N/A	1,792,754 1,925,080	1,539,513 1,201,682
COVID-19 Community Development Block Grants/Entitlement Grants (CDBG) - CARES Act	14.218	1471	. 47.		1,020,000	1,201,002
COVID-19 CDBG/Entitlement Grants - CARES Act Supplemental (CDBG-CV)		N/A	B20-MW-55-0005	2,602,959	(22,720)	
					3,695,114	2,741,195
Total CDBG - Entitlement/Special Purpose Grants Cluster					3,695,114	2,741,195
Emergency Solutions Grants Program (ESG)	14.231					
Emergency Solutions Grant		N/A	E**-MC-55-0005	N/A	174,427	158,505
Emergency Solutions Grant - Program Income		N/A	N/A	N/A	41,900	41,900
Emergency Solutions Grant		WI DOA	EHH **-10	N/A	333,073 549,400	323,621 524,026
					549,400	524,020
HOME Investment Partnerships Program (HOME)	14.239					
HOME Investment Partnerships Program		N/A	M**-MC-55-0201	N/A	1,657,224	1,497,855
HOME Investment Partnerships Program - Program Income		N/A	N/A	N/A	634,136	529,410
					2,291,360	2,027,265
Continuum of Care Program (CoC)	14.267					
CoC Planning Grant FY21		N/A	WI0251L5I032100	114,962	3,497	-
CoC Planning Grant FY22 CoC Planning - Unsheltered and Rural Homeless Grant FY22 (CoC-URH)		N/A N/A	WI0278L5I032200 WI0284H5I032200	117,419 50,838	117,419 5,820	-
555 Framily - Onshellered and Ivalian Homeless Glaffit F122 (COC-ONH)		14/74	W102041701032200	50,030	126,736	
					120,730	

	Assistance Listing		Direct Grant Number/	Program of		Payments to
Federal Grantor/Program Title	Number	Pass-Through Agency	Pass-Through Grantor's Number	Award Amount	Expenditures	Subrecipients
Youth Homelessness Demonstration Program (YHDP) YHDP Joint Transitional Housing & Rapid Re-Housing Grant FY20 YHDP System Navigation Grant FY20	14.276	N/A N/A	WI0252Y5I032000 WI0253Y5I032000	\$ 1,573,291 720,000	\$ 874,401 471,225 1,345,626	\$ 834,401 471,225 1,305,626
Public Housing Operating Fund	14.850					
Low Income Assistance Program - Operating Subsidy		N/A	N/A	N/A	1,934,121	-
Resident Opportunity and Supportive Services - Service Coordinators	14.870	N/A	ROSS221678	245,850	64,733	-
Housing Voucher Cluster Section 8 Housing Choice Voucher Program	14.871	N/A	WI003VO0119 (2010)	N/A	23,281,588	<u>-</u>
Total Housing Voucher Cluster					23,281,588	<u> </u>
Public Housing Capital Fund	14.872					
Capital Fund Program FY19		N/A	WI39P00350119	1,684,754	461,298	-
Capital Fund Program FY20		N/A N/A	WI39P00350120 WI39P00350121	1,804,532 1,913,865	61,180	-
Capital Fund Program FY21 Capital Fund Program FY24		N/A	WI39P00350121 WI39P00350124	2,432,712	1,037,308 729,814	_
Capital Fall Frogram 124		IV/A	VVI331 00330124	2,402,712	2,289,600	
Total U.S. Department of Housing and Urban Development					36,254,538	6,598,112
U.S. Department of Justice					<u>-</u>	_
Project Safe Neighborhoods Program Madison Safe Neighborhoods Project 2021 Madison Safe Neighborhoods Project 2022 Madison Safe Neighborhoods Project 2023	16.609	MI DOY MI DOY	2021-PW-01-17204 2022-PW-01-18104 2023-PW-01-18754	13,543 9,278 12,888	5,258 4,089 2,585 11,932	- - - -
Public Safety Partnership and Community Policing Grants	16.710					
COPS Law Enforcement Mental Health Awareness Act (LEMWHA) 2022 COPS CPD Microgrant 2022 COPS Hiring 2021 COPS DE-escalation Training 2021 COPS CPD Microgrant 2021		N/A N/A N/A N/A N/A	15JCOPS-22-GG-04099-LEMH 15JCOPS-22-GG-04529-PPSE 15JCOPS-21-GG-03531-UHPX 15JCOPS-21-GG-02449-SPPS 15JCOPS-21-GG-02294-SPPS	165,000 175,000 750,000 175,000 175,000	78,601 51,817 276,157 7,660 1,453 415,688	75,450 50,805 - - - - 126,255
Edward Byrne Memorial Justice Assistance Grant Program	16.738					
E. Byrne Memorial Justice Assistance 2023		N/A	15PBJA-23-GG-03929-JAGX	111,454	28,246	-
E. Byrne Memorial Justice Assistance 2022		N/A	15PBJA-22-GG-02226-JAGX	110,839	37,971	-
E. Byrne Memorial Justice Assistance 2019 WDOJ RMS		WI DOJ	2020-DJ-06-18923	40,000	18,949 85,166	
Byrne Criminal Justice Innovation Program Byrne Criminal Justice Innovation: Downtown / State Street Safety Initiative	16.817	N/A	2020-BJ-BX-0003	1,000,000	213,950	12,156
Comprehensive Opioid, Stimulant, and other Substances Use Program COSSAP First Responder Diversion Program (PTRMDC)	16.838	N/A	2019-AR-BX-K032	1,200,000	127,442	76,530

	Assistance					
	Listing		Direct Grant Number/	Program of		Payments to
Federal Grantor/Program Title	Number	Pass-Through Agency	Pass-Through Grantor's Number	Award Amount	Expenditures	Subrecipients
	40.000					
Equitable Sharing Program	16.922	D O-	N/I0420400	NI/A		•
Asset Forfeiture Program - Task Force (USDOJ) ATF/Madison Police Task Force		Dane Co	WI0130100	N/A	\$ 175,442 4,259	<b>&gt;</b> -
ATF/Madison Police Task Force		N/A	N/A	N/A		
					179,701	
Federal Bureau of Investigation	16.UNKNOWN					
Joint Terrorism Task Force		N/A	333-MW-C37208-MOU	20,000	1,477	-
Total U.S. Department of Justice					1,035,356	214,941
U.S. Department of Transportation						
Federal Transit Cluster						
Federal Transit Capital Investment Grants	20.500					
TOD Planning Pilot Program (20005b)		N/A	WI-2021-038	290,000	81,687	-
Federal Transit Capital Investment Grants	20.500					
Section 5309 - CIG - Small Starts (East-West BRT)		N/A	WI-2023-061	110,600,000	71,536,742	
					71,618,429	
COVID-19 Federal Transit Formula Grants	20.507					
COVID-19 Section 5307 - CARES Act Stimulus		N/A	WI-2020-049	24,498,820	6,000,000	
COVID-19 Section 5307 - CRRSA Act Stimulus		N/A	WI-2021-041	14,983,291	9,603,278	-
COVID-19 Section 5307 - ARP Act Stimulus		N/A	WI-2021-042	30,006,405	2.886.703	-
COVID-19 Section 5307 - ARP Act Stimulus Route Planning Restoration Program		N/A	WI-2023-025	436,170	140,238	-
COVID-19 Section 5307 - Capital and Planning		N/A	WI-2023-047	7,732,439	7,732,439	-
COVID-19 Section 5307 - Capital and Planning		N/A	WI-2023-057	30,629,713	24,877,979	
					51,240,637	-
State of Good Repair Grants Program	20.525					
Section 5337 - Capital	20.020	N/A	WI-2020-031	868,746	868,746	-
Section 5337 - Capital		N/A	WI-2023-047	880,994	551,692	-
Section 5337 - Capital		N/A	WI-2023-057	3,990,090	1,745,994	-
					3,166,432	
Buses & Bus Facilities Formula, Competitive, and Low or No Emissions Programs	20.526					
Section 5339 - Capital Low or No Emission		N/A	WI-2019-022	1,469,525	1,200,282	-
Section 5339 - Capital Low or No Emission		N/A	WI-2020-031	1,432,972	1,432,972	-
Section 5339 - Capital Low or No Emission		N/A	WI-2023-047	1,359,009	1,359,009	-
Section 5339 - Capital Low or No Emission		N/A	WI-2023-057	4,264,954	2,724,009	-
Section 5339 - Capital Low or No Emission (Satellite Facility)		N/A	WI-2023-057	4,676,760	2,271,783	-
Section 5339 - Capital Low or No Emission		N/A	WI-2024-014	26,046,840	21,419,145	
					30,407,200	
Total Federal Transit Cluster					156,432,698	

	Assistance					
	Listing		Direct Grant Number/	Program of		Payments to
Federal Grantor/Program Title	Number	Pass-Through Agency	Pass-Through Grantor's Number	Award Amount	Expenditures	Subrecipients
Highway Planning and Construction	20.205					
Ped/Bike Safety		WI DOT	5992-08-49	\$ 88,500	\$ 62,342	\$ -
Transportation Alternatives Program (TAP)				,		
City of Madison Stop Signs Paddles		WI DOT	5992-11-41	132,000	4	_
Carbon Reduction Program (CRP)	20.205			,		
City of Madison LED Streetlights		WI DOT	5992-11-34/35	1,261,042	1,348	_
City of Madison Traffic Controller		WI DOT	5992-11-38	4,195,200	55	_
City of Madison Traffic Controller			5552 1.1 55	1,100,200	63.749	
Metropolitan Transportation Planning and State and Non-Metropolitan Planning and Research	20.505					
Federal Highway Planning Grant		WI DOT	0096-22-75	1,002,566	175,962	-
State Highway Planning Grant		WI DOT	W0096-22-75	47,020	8,253	-
Federal Highway Planning Grant		WI DOT	0096-22-75	1,158,128	923,168	-
Federal STP Rideshare Grant		WI DOT	5992-08-37	109,248	109,248	-
State Highway Planning Grant		WI DOT	W0096-22-75	53,168	47,223	-
Federal Highway Planning Grant		Dane Co	0403-84-48	4,911	3,484	-
Metropolitan Transportation Planning and State and Non-Metropolitan Planning and Research	20.505					
Section 5305-2 - Areas of Persistent Poverty (AOPP)		N/A	WI-2023-040	928,480	150,529	-
Metropolitan Transportation Planning and State and Non-Metropolitan Planning and Research	20.505					
Section 5304 - Statewide Planning Grant Program		WI DOT	2021-5304	320,000	246,270	<u>-</u>
T 10 : D 01 :					1,664,137	
Transit Services Program Cluster						
Federal Transit - Enhanced Mobility of Seniors and Individuals with Disabilities	20.513			222 242		
Section 5310 - Enhanced Mobility		N/A	WI-2022-028	280,948	95,426	95,426
Section 5310 - Enhanced Mobility		N/A	WI-2023-039	949,190	597,307	475,003
COVID-19 Federal Transit - Enhanced Mobility of Seniors and Individuals with Disabilities	20.513					
COVID-19 Section 5310 - Enhanced Mobility-CRRSA Act		N/A	WI-2021-036	54,368	8,942	8,942
COVID-19 Section 5310 - Enhanced Mobility-ARP Act		N/A	WI-2021-037	32,925	32,925	29,437
					734,600	608,808
Total Transit Services Program Cluster					734,600	608,808
Highway Safety Cluster						
National Priority Safety Program	20.616					
Pedestrian/Bicycle Enforcement 2024		WI DOT	PBS-2024-MADISON PD-00034	79,997	75,410	-
Pedestrian/Bicycle Enforcement 2025		WI DOT	PBS-2025-MADISON PD-00053	89,999	1,995	
					77,405	
Total Highway Cofety Chater					77 405	
Total Highway Safety Cluster					77,405	
Reconnecting Communities Pilot (RCP) Discretionary Grant Program	20.940	N/A	693JJ32540227	1,000,000	813	=
					150 072 400	600 000
Total U.S. Department of Transportation					158,973,402	608,808

Federal Grantor/Program Title	Assistance Listing Number	Pass-Through Agency	Direct Grant Number/ Pass-Through Grantor's Number	Program of Award Amount	Expenditures	Payments to Subrecipients
U.S. Department of Treasury  COVID-19 Emergency Rental Assistance  COVID-19 Emergency Rental Assistance - American Rescue Plan Act 2021 (ERA2)	21.023	N/A	ERAE0047 (FAIN)	\$ 45,387,612	\$ 8,352,780	\$ 7,711,135
COVID-19 Coronavirus State and Local Fiscal Recovery Funds COVID-19 State and Local Fiscal Recovery Fund - American Rescue Plan Act 2021	21.027	N/A	SLT-0704	47,197,155	15,985,198	3,544,807
Total U.S. Department of Treasury  U.S. Equal Employment Opportunity Commission  Employment Discrimination - Title VII of the Civil Rights Act of 1964  Title VII Processing Contract - 10/1/2023 - 9/30/2024  Title VII Processing Contract - 10/1/2024 - 9/30/2025	30.010	N/A N/A	2024 2025	40,970 45,305	24,337,978 34,584 3,800 38,384	
Total U.S. Equal Employment Opportunity Commission  Institute of Museum and Library Services  National Leadership Grants for Libraries (2022)  Total Institute of Museum and Library Services	45.312	N/A	LG-250134-OLS-21	242,335	38,384 33,908 33,908	<del>-</del>
U.S. Environmental Protection Agency COVID-19 Environmental Justice Government-to-Government (EJG2G) Program	66.312	N/A	AJ84033601	200,000	40,940	23,818
COVID-19 Surveys-Studies- Research-Investigations-Demonstrations and Special Purpose Activities relating to the Clean Air Act Surveys-Studies-Research-Investigations-Demonstrations and Special Purpose Activities relating to the Clean Air Act	66.034 66.034	N/A N/A	5X - 00E03356 - 0 XA00E03712	429,746 40,000	121,816 10,897 132,713	72,757 10,897 83,654
Capitalization Grants for Drinking Water State Revolving Funds Capitalization Grants for Drinking Water State Revolving Funds	66.468 66.468	WI DOA WI DOA	4837-12 4837-09	3,365,000 5,865,725	3,365,000 1,705,445 5,070,445	- - -
Environmental And Climate Justice Community Change Grants Program  Total U.S. Environmental Protection Agency	66.616	N/A	5F00E05005	20,232,335	550 5,244,648	
U.S. Department of Energy  Conservation Research and Development Renewable Energy Research and Development FY23 Congressionally Directed Spending - Truax Apartment Solar Project  ARRA-Energy Efficiency and Conservation Block Grant (EECBG)	81.086 81.087 81.128	Slipstream Group, Inc.	DE-FOA-0002206 DE-EE0010773 FY23 CDP	1,157,855 1,500,000	210,432 240,790	-
Wisconsin Energy Efficiency Project Energy Efficiency and Conservation Block Grant Program (EECBG)	81.128	MKE N/A	N/A DE-SE0000611	1,674,756 291,340	13,945 121,912 135,857	<u>-</u>
Total U.S. Department of Energy					587,079	

City of Madison
Schedule of Expenditures of Federal Awards
Year Ended December 31, 2024

	Assistance					
	Listing		Direct Grant Number/	Program of		Payments to
Federal Grantor/Program Title	Number	Pass-Through Agency	Pass-Through Grantor's Number	Award Amount	Expenditures	Subrecipients
U.S. Department of Homeland Security						
Disaster Grants - Public Assistance (Presidentially Declared Disasters) - Wisconsin Disaster Declaration - FE	97.036	WI DMA	465.305	N/A	\$ 141,621	\$ -
Building Resilient Infrastructure and Communities (BRIC)	97.047					
Pheasant Branch Tributary Greenway Enhancement Project		WI DEM	EMC-2021-BR-064-0019	6,028,190	227,474	-
Homeland Security Grant Program (HSGP)	97.067					
Metropolitan Medical Response System (MMRS) 2011		WI DMA	2011-HSW-20 10312	267,609	26,795	
Total U.S. Department of Homeland Security					395,890	
Total federal awards					\$ 226,926,183	\$ 18,785,275

Schedule of Expenditures of State Awards Year Ended December 31, 2024

State Grantor/Program Title	State ID Number	Grant Number	Program of Award Amount	Expenditures	Payments to Subrecipients
State Awards					
Wisconsin Department of Natural Resources  Municipal Flood Control  Acquisition and Demolition Grant - Marty Farm Land Acquisition	370.658	MFC-71810-22	\$ 218,515	\$ 218,515	\$ -
Surface Water Grant Aquatic Invasive Species Control (Water Celery)	370.678	AIRR28123	18,750	2,419	-
Recycling Grants to Responsible Units RU Consolidated Grant	370.670 370.673	N/A N/A	N/A N/A	743,093 70,423	
Total Wisconsin Department of Natural Resources				1,034,450	
Wisconsin Department of Transportation Transit Operating Aids, State Funds	395.165	2024	18,128,300	18,128,300	
Total Wisconsin Department of Transportation				18,128,300	
Wisconsin Department of Justice Beat Patrol 2024 Internet Crimes Against Children (ICAC) Task Force Invited	455.275 455.284	2024-BP-01A-18350 N/A	126,714 N/A	126,714 12,495	
Total Wisconsin Department of Justice				139,209	<u>-</u>
Wisconsin Department of Military Affairs Regional Emergency Response Teams	465.306	7/01/2023 - 06/30/2025	320,171	174,839	<del>-</del>
Total Wisconsin Department of Military Affairs				174,839	

Schedule of Expenditures of State Awards Year Ended December 31, 2024

State Grantor/Program Title	State ID Number	Grant Number	Program of Award Amount	Expenditures	Payments to Subrecipients
Wisconsin Department of Administration	505 700 4				
Housing Cost Reduction Initiative (HCRI)	505.703A				
Housing Cost Reduction Initiative		HCRI **-07	N/A	\$ 135,235	\$ -
Housing Cost Reduction Initiative - Program Income		N/A	N/A	779,998 915,233	
				915,233	<u>-</u>
Homelessness Prevention Program (HPP)	505.703B	EHH **-10	N/A	161,245	161,245
Housing Assistance Program (HAP)	505.707B	EHH **-10	N/A	248,543	248,543
Employment Grants Program (EG)	505.710				
FY23 Employment Grant		EG 23-01	75,000	(11,356)	-
FY24 Employment Grant		EG 23-01	75,000	39,129	39,129
				27,773	39,129
Total Wisconsin Department of Administration				1,352,794	448,917
Wisconsin Department of Tourism					
Wisconsin Arts Board	N/A	2022-2023	11,500	990	990
Wisconsin Arts Board	N/A	2023-2024	11,500	11,500	11,500
Wisconsin Arts Board	N/A	2024-2025	11,500	4,010	4,010
				16,500	16,500
Total Wisconsin Department of Tourism				16,500	16,500
Wisconsin Economic Development Corporation (WEDC)					
Community Development Investment (CDI) Grant - Madison Public Market	N/A	CDI FY 23-53494	250,000	250,000	-
Community Development Investment (ISR) Grant -Hartmeyer site	N/A	ISR FY23-53599	250,000	250,000	250,000
Community Development Investment (ISR) Vibrant Spaces Grant Program	N/A	CDI-VS-FY23-53517	25,000	25,000	<u> </u>
Total Wisconsin Economic Development Corporation (WEDC)				525,000	250,000
Total state awards				\$ 21,371,093	\$ 715,417

Notes to Schedules of Expenditures of Federal and State Awards December 31, 2024

#### 1. Basis of Presentation

The accompanying schedules of expenditures of federal and state awards (the Schedules) includes the federal and state award activity of the City of Madison (the City) under programs of the federal and state government for the year ended December 31, 2024. The information in these Schedules is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance) and the State Single Audit Guidelines. Because the Schedules present only a selected portion of the operations of the City, they are not intended to and do not present the financial position, changes in net position or cash flows of the City.

#### 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedules are reported on the accrual or modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedules represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through entity identifying numbers are presented where available.

The underlying accounting records for some grant programs are maintained on the modified accrual basis of accounting. Under the modified accrual basis, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the liability is incurred. The accounting records for other grant programs are maintained on the accrual basis, i.e., when the revenue has been earned and the liability is incurred.

#### 3. Pass-Through Grantors

Federal funds have been passed through the following grantors:

WHEDA - Wisconsin Housing and Economic Development Authority

WI DOJ - Wisconsin Department of Justice

WI DOT - Wisconsin Department of Transportation

WI DOA - Wisconsin Department of Administration

MKE - City of Milwaukee, Wisconsin

Dane Co - Dane County, Wisconsin

WI DEM - Wisconsin Division of Emergency Management

WI DMA - Wisconsin Department of Military Affairs

Slipstream Group, Inc.

#### 4. Indirect Cost Rate

The City has not elected to use the 10% de minimis indirect cost rate of the Uniform Guidance.

Notes to Schedules of Expenditures of Federal and State Awards December 31, 2024

#### 5. Community Development Incentive Grants (WEDC) - Matching Funds

The City met the following matching requirements:

Contract: Match Requirement:

FY23-53494 \$ 250,000 FY23-53517 25,000 FY23-53599 750,000 Schedule of Findings and Questioned Costs Year Ended December 31, 2024

#### Section I - Summary of Auditors' Results

Financial Statements						
Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:		Unr	mo	odifie	d	
Internal control over financial reporting: Material weakness(es) identified? Significant deficiency(ies) identified?	_ <u>×</u>	yes yes		X	no none re	eported
Noncompliance material to financial statements noted?		 yes	_	X	no	
Federal and State Awards						
Internal control over major programs:						

	Federal Programs	State Programs
Material weakness(es) identified?	yes <u>X</u> no	yes <u>X</u> no
Significant deficiencies identified that are not considered to be material weakness(es)?	none X yes reported	none yes <u>X</u> reported
Type of auditor's report issued on compliance for major programs:	Unmodified	Unmodified
Any audit findings disclosed that are required to be reported in accordance with section 2 CFR 200.516(a) of the Uniform Guidance or the State Single Audit Guidelines?	X yes no	yes <u>X</u> no
Auditee qualified as low-risk auditee?	yes X no	yes <u>X</u> no
Dollar threshold used to distinguish between Type A and Type B programs:	\$3,000,000	\$641,133

Schedule of Findings and Questioned Costs Year Ended December 31, 2024

Identification of major federal programs:

<b>Assistance Listing Numbers</b>	Name of Federal Program or Cluster
14.871	Housing Voucher Cluster: Section 8 Housing Choice Voucher Program
21.027	COVID-19 Coronavirus State and Local Fiscal Recovery Funds Federal Transit Cluster
20.500	Federal Transit Capital Investment Grants
20.507	COVID-19 Federal Transit Formula Grants
20.525	State of Good Repair Grants Program
20.526	Buses and Bus Facilities Formula, Competitive, and Low or No Emissions Programs
21.023	COVID-19 Emergency Rental Assistance Program

Identification of major state programs:

State Numbers	Name of State Program						
N/A	Community Development Investment Grants (WEDC)						
395.165	Transit Operating Aids						

Section II - Financial Statement Findings Required to be Reported in Accordance With Government Auditing Standards

#### Finding 2024-001: Internal Control Over Financial Statement Close Process

*Criteria*: Auditing Standards contained in AU-C Sec. 265 state that the City should have internal control procedures that ensures the financial statements are free from material errors.

Condition: Auditing standards require that we perform procedures to obtain an understanding of your government and its internal control environment as part of the annual audit. This includes an analysis of the City's year-end financial reporting process and preparation of your financial statements, including the schedules of expenditures of federal and state awards. A properly designed system of internal control allows for the presentation of year-end financial data and financial statements without material errors. At this time, the City does not have sufficient internal controls in place that allow for the preparation of complete and accurate financial statements as there was a correction of an error related to Community Development Authority of the City of Madison (CDA) Triangle Redevelopment and Transit Utility which resulted in a restatement of the net positions.

*Cause*: Due to staffing constraints, material errors in the prior year financial statements were not identified by city personnel and resulted in restatements.

Effect: The City's financial records may be materially misstated before the annual audit is completed.

*Recommendation*: The City may consider and implement additional internal control procedures in order to prevent material corrections to the financial statements.

Schedule of Findings and Questioned Costs Year Ended December 31, 2024

#### Management's Response:

#### Madison Water Utility

Madison Water Utility (Utility) had two material misstatements which were corrected once the Utility was advised of the misstatements. The first item relates to depreciation for water main pipes funded by expense depreciation. Per the Public Service Commission of Wisconsin guidelines, the Utility is required to depreciate the total amount of expense depreciation in the year it occurred. However, GAAP requires the Utility to continue depreciating the water mains funded by expense depreciation annually throughout the life of the water main. The misstatements pertaining to both 2023 and 2024 expense depreciation amounts were corrected in 2024. The second item relates to long term debt obtained through the State Revolving Fund for construction of Well #15, half of which was in the form of principal forgiveness. However, the Utility had inadvertently treated the whole amount received in 2024 as loan. The misstatement was corrected in the same year to reflect 50% of that amount as loan and the remaining amount as a grant. Subsequently, the Utility will ensure these are correctly recorded and properly accounted for thereby maintaining accuracy in year-end reporting of these transactions.

#### Community Development Authority

CDA Management has implemented internal controls to prevent capitalizable items from being erroneously booked as expenses. CDA staff, who are responsible for entering invoices, have been retrained on how to properly flag expenses as capital, so that they are properly capitalized during year-end processes. Additionally, CDA staff will review expenses at year-end in order to identify any capital items that were missed during the invoicing process. Finally, staff have reviewed the accounting treatment of consulting and other pre-development costs related to the Triangle Redevelopment project, and all these expenses have been segregated in a project within the ERP software solution in order to facilitate identification of capital items.

#### Madison Metro Transit

Metro Transit staff are implementing additional internal controls related to its accounting practices for bus disposals and local subsidy calculations. These additional internal controls include ensuring well documented processes including periodic reviews by appropriate management staff. As it relates to bus disposals, Metro will be implementing a process to review all fixed asset accounting entries multiple times per year. This process will include Metro Finance as well as Metro Maintenance Management. As it relates to local subsidy calculations, Metro Transit staff are implementing procedures for appropriately managing all aspects of the multiple community partnership agreements. These procedures will ensure that programmatic and finance staff are both directly reviewing the financial relationship and accounting transactions including financial statement entries on a regular basis.

Schedule of Findings and Questioned Costs Year Ended December 31, 2024

#### Section III - Federal Awards and State Awards Findings and Questioned Costs

#### **Finding 2024-002**

**Assistance Listing** 

**Number:** 14.871

Program Title: Housing Voucher Cluster: Section 8 Housing Choice Voucher

Program

Award Number / Year: WI003VO0119 (2010) / 2024

Pass-Through Entity: Not applicable

*Criteria:* 24 CFR, sections 982.158(d) and 982.405(b) require all units leased to have a unit inspection report filed biennially to determine if the unit meets Housing Quality Standards.

Condition/Context: One unit tested did not have an inspection completed within the last two years, and another unit tested did not have adequate support that the inspection was completed. Our sample was statistically valid.

Cause: The City did not have internal control processes and procedures in place to ensure timely completion of inspections and a HUD 50058 report was submitted without adequate supporting documentation.

Effect: A unit may have unsafe housing conditions.

Questioned Costs: None noted.

Recommendation: The City should review its internal control procedures to ensure all applicable requirements of the HUD 50058 are met before submissions, including making sure an inspection is performed biennially, and that adequate supporting documentation is maintained.

Management's Response: On a monthly schedule, management will review Annual HQS Inspections Report that is part of the Section Eight Management Assessment Program (SEMAP) Indicators Report generated from Inventory Management System/PIH Information Center (PIC) submissions and follow up with inspectors regarding units with incomplete information of final inspection within the last 25 months, the acceptable timeline per U.S Department of Housing and Urban Development (HUD) guidelines. By year end, CDA will train staff and fully implement the use of Emphasys HQS Mobile to schedule, complete and store reports electronically, improving internal controls of tracking inspection completion.

Schedule of Findings and Questioned Costs Year Ended December 31, 2024

#### **Section IV - Other Issues**

Does the auditor's report or the notes to the financial statements include disclosure with regard to substantial doubt as to the auditee's ability to continue as a going concern?	yes <u>X</u> no
Does the audit report show audit issues (i.e., material noncompliance, nonmaterial noncompliance, questioned costs, material weakness, significant deficiency, management letter comment, excess revenue or excess reserve) related to grants/contracts with funding agencies that require audits to be in accordance with the <i>State Single Audit Guidelines</i> :	e
Department of Natural Resources	yes <u>X</u> no
Department of Tourism	yes <u>X</u> no
Department of Justice	yes <u>X</u> no
Department of Transportation	yes X no
Department of Military Affairs	yes X no
Department of Administration	yes X no
Wisconsin Economic Development Corporation	yes X no
Was a Management Letter or other document conveying audit comments issued as a result of this audit?	X yes no
Name and signature of partner or director	amanda Polembry
	Amanda Blomberg, CPA, Managing Director
Date of report	June 24, 2025

#### **CITY OF MADISON**

#### PHA'S STATEMENT AND CERTIFICATION OF ACTUAL MODERNIZATION COSTS For the Year Ended December 31, 2024

1. The Actual Modernization Costs are as follows:

	Project											
	WI39-P003-501-13		WI39-P003-501-14		WI39-P003-501-15		WI39-P003-501-16		WI39-P003-501-17		WI39-P003-501-18	
Funds Approved	\$	852,681	\$	913,769	\$	934,240	\$	1,050,702	\$	1,116,675	\$	1,598,267
Funds Expended	\$	852,681	\$	913,769	\$	934,240	\$	1,050,702	\$	1,114,644	\$	1,598,267
EXCESS OF FUNDS APPROVED	\$	-	\$	-	\$	-	\$	<u>-</u>	\$	(2,031)	\$	-
Funds Advanced	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
EXCESS OF FUNDS ADVANCED	\$		\$		\$	<u>-</u>	\$		\$		\$	-
RECEIVED DURING CURRENT YEAR	\$		\$		\$	-	\$		\$		\$	
Final AMCC Date		9/18/2023		9/18/2023		9/18/2023		9/18/2023		9/18/2023		9/18/2023

<sup>2.</sup> The distribution of costs by project as shown on the Final Actual Modernization Cost Certificates dated as noted above accompanying the Actual Modernization Grant Cost Certificates submitted to HUD for approval is in agreement with the PHA's records.

<sup>3.</sup> All modernization grant costs have been paid and all related liabilities have been discharged through payment.

#### **CITY OF MADISON**

#### PHA'S STATEMENT AND CERTIFICATION OF ACTUAL MODERNIZATION COSTS For the Year Ended December 31, 2024

1. The Actual Modernization Costs are as follows:

	Project											
	WI39-P003-501-19		WI39-P003-501-20		WI39-P003-501-21		WI39-P003-501-22		WI39-P003-501-23		WI39-P003-501-24	
Funds Approved	\$	1,684,754	\$	1,804,532	\$	1,913,865	\$	2,300,915	\$	2,348,832	\$	2,432,712
Funds Expended	\$	1,676,349	\$	604,299	\$	1,602,010	\$	690,274	\$	702,438	\$	729,814
EXCESS OF FUNDS APPROVED	\$	(8,405)	\$	(1,200,233)	\$	(311,855)	\$	(1,610,641)	\$	(1,646,394)	\$	(1,702,898)
Funds Advanced	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
EXCESS OF FUNDS ADVANCED	\$	<u> </u>	\$		\$		\$		\$		\$	-
RECEIVED DURING CURRENT YEAR	\$	705,016	\$	63,015	\$	811,877	\$		\$		\$	729,814
Final AMCC Date	Incomplete		Incomplete		Incomplete		Incomplete		Incomplete		Incomplete	

<sup>2.</sup> The distribution of costs by project as shown on the Final Actual Modernization Cost Certificates dated as noted above accompanying the Actual Modernization Grant Cost Certificates submitted to HUD for approval is in agreement with the PHA's records.

<sup>3.</sup> All modernization grant costs have been paid and all related liabilities have been discharged through payment.